



**CITY OF PITTSBURG
AGENDA**

MARCH 07, 2022

**CITY HALL COUNCIL CHAMBER
65 CIVIC AVENUE, PITTSBURG, CA**

**CLOSED SESSION
6:00 P.M.**

**REGULAR MEETINGS
7:00 P.M.**

**CITY COUNCIL
HOUSING AUTHORITY
PITTSBURG ARTS AND COMMUNITY FOUNDATION
PITTSBURG POWER COMPANY
SOUTHWEST PITTSBURG GEOLOGIC HAZARD ABATEMENT DISTRICT II
SUCCESSOR AGENCY**

PRESIDING

**Holland Barrett White, Mayor/Chair
Shanelle Scales-Preston, Vice- Mayor/Chair
Juan Antonio Banales, Council Member/Board Member
Jelani Killings, Council Member/Board Member
Marilyn “Merl” Craft, Council Member/Board Member**

**FOR HOUSING AUTHORITY:
S.L. Floyd, Housing Authority Member
Annie Hill Herring, Housing Authority Member**

Pittsburg City Council meetings are held the first and third Mondays of each month at 7:00 p.m. The Housing Authority meets in conjunction with the City Council on the third Monday of each month. The Pittsburg City Council meets regularly in the Council Chamber at 65 Civic Avenue, unless otherwise noted above. The City Council also sits as the Board of Directors of several other City agencies. The stipends for all agency members conform to state statutes governing compensation amounts. All other Agencies meet on an as needed basis and will be listed above if applicable. Copies of the open session agenda packets, which are distributed to the City Council, are on file in the office of the City Clerk, 65 Civic Avenue, Pittsburg, California, and are available for public inspection, beginning 72 hours in advance, during normal business hours (8:00 a.m. – 5:00 p.m., Monday through Friday, except from noon to 1:00 p.m. and City holidays). The agenda and reports are also located on the City's website at www.pittsburgca.gov. Additionally, if any reports or documents, which are public records, are distributed to the City Council less than 72 hours before the meeting, those reports and documents will also be available for public inspection in the City Clerk's Office and on the day of the meeting in the Council Chamber at the public counter area below the dais.

AUDIENCE REMARKS

The Audience Remarks period is for the public to comment on any items scheduled to be heard during the Closed Session portion of the meeting, if applicable.

6:00 P.M. - CONVENE IN CLOSED SESSION

1. CONFERENCE WITH REAL PROPERTY NEGOTIATORS pursuant to Section 54956.8:

Property: Southwest corner of Center Drive and Railroad Avenue (APN 086-100-045); Negotiator for the City of Pittsburg: Garrett Evans and Maria Aliotti; Negotiating Party: Stay Cal Pittsburg, LLC; Under Negotiations: Both price and terms of payment

2. CONFERENCE WITH LEGAL COUNSEL—ANTICIPATED LITIGATION
Initiation of litigation pursuant to Section 54956.9(d)(4)
Number of cases: one

3. CONFERENCE WITH LABOR NEGOTIATORS Pursuant to Section 54957.6:

City designated representatives: Garrett Evans, Maria Aliotti, Charles Sakai, Sloan Sakai Yeung & Wong LLP

Employee organizations: American Federation of State, County, and Municipal Employees Local 512 Management/Professional/Confidential Unit and Miscellaneous A Unit; Pittsburg Police Officers' Association; Pittsburg Police Managers Group; Teamsters Local 856; International Brotherhood of Electrical Workers Local 1295

Unrepresented employees: Management Group; Senior Executive Team

7:00 P.M. - CONVENE IN OPEN SESSION FOR REGULAR MEETING

CALL TO ORDER

ROLL CALL

PLEDGE OF ALLEGIANCE

PRESENTATIONS

4. NHA Financial Advisors LLC

Presentation on Water Rates Discussion and CalPers Unfunded Accrued Liability (UAL) Cost Management Strategies, and the potential issuance of a water bond to finance various water related capital improvement projects and a pension obligation bond to mitigate the rising UAL.

PROCLAMATIONS

5. Red Cross Month
6. World Down Syndrome Day
7. Cesar Chavez Day

CITY MANAGER REPORTS/REMARKS

The City Manager may make brief announcements or informal comments at this time and brief the Council on items of interest. (No Action Required)

PUBLIC COMMENTS

See Public Advisory.

COMMITTEE REPORTS

Council Members may make a report on their committee assignments at this time. (see attached list of adhoc committees and other public agencies in which Council members participate). (No Action Required)

CITY COUNCIL MEETING

PUBLIC HEARINGS

8. Adoption of a City Council Resolution Approving an Update to the Habitat Conservation Plan/Natural Community Conservation Plan (HCP/NCCP) Mitigation Fees

On April 16, 2007, the City Council adopted Resolution 07-10745 approving the East Contra Costa County HCP/NCCP, a regional conservation and mitigation plan for natural resources in East County. HCP/NCCP chapter 9, "Funding," outlines estimated costs for implementing the HCP/NCCP and identifies development-based mitigation fees as a source of funding to offset development impacts to natural resources. The development mitigation fee amounts were established by City Council Resolution 07-10898 and have since been adjusted annually according to housing and consumer price indices. The HCP/HCCP requires periodic audits in years three, six, 10, 15, 20 and 25 of implementation to assess whether changes in HCP/NCCP implementation costs require an additional adjustment of the mitigation fees.

CONSIDERATION

9. Adoption of a City Council Resolution Nominating Two City Council Members to the Los Medanos Health Advisory Committee

The dissolution of the Los Medanos Community Healthcare District (District) in 2018 appointed Contra Costa County (County) as successor agency to the District. One condition of the dissolution is for the County to establish the Los Medanos Health Advisory Committee (Committee) to advise the Board of Supervisors (BOS) on how best to allocate ad valorem property tax dollars

previously controlled by the District. The Committee is composed of seven (7) seats, including two (2) to be nominated by the City.

10. Adoption of Resolutions Making Findings in Support of Continuing to Hold Public Meetings by Teleconference Pursuant to California Government Code Section 54953(e)

Assembly Bill 361 (AB 361) amended the Brown Act to allow local legislative bodies to continue to meet remotely during proclaimed states of emergency under specified conditions. Findings must be made every 30 days.

CONFLICT OF INTEREST STATEMENT

City Council/Agency Members may make any conflict of interest declarations pertaining to Consent Calendar items at this time.

COMBINED CITY COUNCIL, PITTSBURG ARTS AND COMMUNITY FOUNDATION, PITTSBURG POWER COMPANY, SUCCESSOR AGENCY AND SOUTHWEST PITTSBURG GHAD II CONSENT CALENDAR

11. Minutes of Special Meeting February 14, 2022, Special Meeting February 22, 2022 and February 22, 2022
12. Adoption of a City Council Resolution Establishing the Maximum Number of Condominium Conversions for Calendar Year 2022

Section 17.44.070 of the Pittsburg Municipal Code (PMC), limits the number of apartments that can be converted annually to condominiums to an amount established by the City Council at the beginning of each calendar year. If approved by Council, the proposed resolution would establish the maximum number of condominium conversions for the year 2022.

COUNCIL REQUEST FOR FUTURE AGENDA ITEMS

Council Members may request items to be considered for future agendas. An item will only be brought forward with a majority vote and will appear on a future agenda with staff recommendations for further Council consideration.

COUNCIL MEMBER REMARKS

Council Members may make brief announcements or informal comments at this time. (No Action Required)
--

ADJOURNMENT to March 21, 2022

PUBLIC ADVISORY:
THE CITY COUNCIL CHAMBER WILL NOT BE OPEN TO THE PUBLIC

This meeting will be held in compliance with California Government Code Section 54953(e)(2), which was added by Assembly Bill 361 which became effective Oct. 1, 2021, pursuant to the Governor's Executive Order N-15-21. On November 29, 2021, the City Council authorized hybrid meetings of the City Council and Commissions upon findings made in Resolution 21-13997 as required by state law. In addition, all Boards authorized teleconferenced meetings. City Council Members/Board Members/Commissioners and appropriate staff will be participating virtually. The Public will continue virtual participation via Zoom. Pursuant to Government Code Section 54953(e)(3), the Council/Board/Commission authorization is effective for 30 days and may be extended every 30 days if the Council/Board/Commission makes required findings.

The public is invited to watch and participate in meetings via the methods listed below:

Watch the live meeting via the City's webcast (www.pittsburgca.gov), or on Delta TV Comcast Channel 32, or Delta TV AT&T U-Verse Channel 99.

Members of the public may comment live via Zoom video conferencing. Download Zoom from its website: www.zoom.com. Zoom also allows you to join the meeting by phone. Join the meeting at any point but be sure you are in the meeting prior to the City Council/Board/Commission consideration of the item on which you would like to provide comment.

From a PC, Mac, iPad, iPhone or Android:

- Webinar ID: **896 4310 9548**
- Passcode: **106491**
- By phone: **US: +1-669-900-6833 or +1346-348-7799**

Speakers are asked to provide their name and city of residence for the record, although providing this is not required for participation.

Each speaker will be afforded up to 3 minutes to speak (at the discretion of the Mayor/Chair).

When the Mayor/Chair opens a public comment period on the item on which you would like to comment, please use the "Raise Hand" feature (or press *9 if connecting via telephone) which will alert staff that you have a comment to provide. You will be invited to speak when it is your turn. Speakers will be muted until their opportunity to provide public comment. You will not be seen or heard until it is your turn to speak. You will be muted again after the allotted time to speak. Just as in a live meeting inside the Council Chamber, only one comment per agenda item per person is allowed.

When making public comment during the meeting, please

1. Try to be in a room or space without a lot of background noise.
2. Mute your microphone until it is your turn to speak, then mute your speakers while speaking.
3. Have a strong, reliable internet connection or cell phone signal.

In the event of a disruption which prevents the City Council/Board/Commission from broadcasting the meeting to the public or from receiving public comment, no further action will be taken at the meeting.

Written comments provided by the public will be accepted and given to the Council/Board/Commission although they will not be read at the meeting.

NOTICE TO PUBLIC

GENERAL INFORMATION

Copies of the open session agenda packets, which are distributed to the City Council, are on file in the office of the City Clerk, 65 Civic Avenue, Pittsburg, California, and are available for public inspection, beginning 72 hours in advance, during normal business hours (8:00 a.m. – 5:00 p.m., Monday through Friday, except City holidays). The full packets are also located on the City's website at www.pittsburgca.gov. If any reports or documents, which are public records, are distributed to the City Council less than 72 hours before the meeting, those reports or documents will be available for public inspection in the City Clerk's Office and on the day of the meeting in the Council Chamber at the public counter area below the dais.

SPEAKER'S CARD

Members of the audience who wish to address the City Council on issues that are not scheduled for the agenda and on any items listed as part of the agenda should complete a Speaker's Card available at the dais. Please read the card carefully in order to fill out the card properly. Submit the completed card to the City Clerk before the item is called, preferably before the meeting begins. Individuals will be given up to three minutes to address the Council unless additional time is allowed as provided for spokespersons. Speakers are not permitted to yield their time to another speaker. Prior to speaking, each member of the public shall state their name and business and City of residence in a clear and audible tone of voice. Pursuant to the Brown Act, no action may be taken by the City Council on items not already scheduled on the agenda; however, the City Council may refer your comments/concerns to staff or request that the item be placed on a future agenda.

PUBLIC HEARINGS

Persons who wish to speak on Public Hearings listed on the agenda will be heard when the Public Hearing is opened, except on Public Hearing items previously heard and closed to public comment. After the public has commented, the item is closed to public comment and brought to the Council/Agency level for discussion and action. Further comment from the audience will not be received unless requested by the Council/Agency.

There is a 90-day limit for the filing of a challenge in the Superior Court to certain City administrative decisions and orders which require a hearing by law, the receipt of evidence, and the exercise of discretion. The 90-day limit begins on the date the decision is final (Code of Civil Procedure Section 1094.6). Further, if you challenge an action taken by the City Council in court, you may be limited, by California law, including but not limited to Government Code Section 65009, to raising only those issues you or someone else raised in the public hearing, or in written correspondence delivered to the City Council prior to or at the public hearing. The City Council may be requested to reconsider a decision if the request is made prior to the next City Council meeting, regardless of whether it is a regular or special meeting.

NOTICE TO THE DISABLED AND VISUALLY OR HEARING IMPAIRED

In compliance with the Americans with Disabilities Act, the City of Pittsburg will provide special assistance for disabled citizens. Upon request, an agenda for any meeting shall be made available in appropriate alternative formats. The Council Chamber is equipped with sound amplifier units for use by the hearing impaired. The units operate in conjunction with the Chamber's sound system. You may request the sound amplifier from the City Clerk for personal use during Council meetings. If you need special assistance to participate in this meeting, or are requesting a specially formatted agenda, please contact the City Clerk at 925-252-4850. Notification 48 hours prior to the meeting will enable the City to make reasonable arrangements to ensure accessibility to this meeting or provide the requested agenda format. (28 CFR 35.102-35.104 ADA Title II)

DISRUPTIVE CONDUCT

The Council requests that you observe the order and decorum of our Council Chamber by turning off or setting to vibrate all cellular telephones and electronic devices, and that you refrain from making personal, impertinent, or slanderous remarks. Boisterous and disruptive behavior while the Council is in session, and the display of signs in a manner which violates the rights of others or prevents others from watching or fully participating in the Council meeting, is a violation of our Municipal Code and any person who engages in such conduct can be ordered to leave the Council Chamber by the Mayor.

LIVE MEDIA BROADCASTING ADVISEMENT

City Council meetings are webcast live on the City's website at www.pittsburgca.gov on the Streaming Media page. Past meetings are also archived on that webpage. Watch the live meeting via the City's webcast (www.pittsburgca.gov), or on Delta TV Comcast Channel 32, or Delta TV AT&T U-Verse Channel 99. For more information, please contact the City Clerk's office at 252-4850.

City Council Outside Agency / Liaison / Sub-Committees Assignments - 2022

Updated December 20, 2021

<u>OUTSIDE AGENCY BOARDS</u>	<u>COUNCIL MEMBER(S)</u>	<u>TYPE</u>	<u>MEETS</u>	<u>STAFF</u>
ABAG	Shanelle Scales-Preston / Holland White Alt.	Standing	Annual	G. Evans
Delta Diablo**	Juan Banales / Shanelle Scales-Preston Alt.	Standing	2 nd Wednesday	R. Abono
East Co. Co. County Habitat Conservancy	Juan Banales / Jelani Killings Alternate	Standing	Monthly	Planning
East County Water Management	Juan Banales / Jelani Killings Alternate	Standing	Annual	R. Abono
MCE Clean Energy Board	Shanelle Scales-Preston / Holland White Alt.	Standing	4 Per Year	D. Buchanan
TRANSPAN / ECCRFFA	Holland White / Juan Banales Alternate	Standing	2 nd Thursday	R. Abono
Tri-Delta Transit (2 reps)***	S. Scales-Preston & Merl Craft / Jelani Killings Alt.	Standing	Last Wednesday	R. Abono
<u>LIAISON TO</u>	<u>COUNCIL MEMBER(S)</u>	<u>TYPE</u>	<u>MEETS</u>	<u>STAFF</u>
East Bay League of Calif. Cities	Shanelle Scales-Preston / Merl Craft Alt.	Standing	3 rd Thursday	*Rotational
Mayor's Conference	Holland White / Shanelle Scales-Preston Alt.	Standing	1 st Thursday	G. Evans
School Districts Committee (2x2)	Shanelle Scales-Preston & Merl Craft / Jelani Killings Alt.	Standing	2 nd Thursday even months	G. Evans
<u>SUBCOMMITTEES</u>	<u>COUNCIL MEMBER(S)</u>	<u>TYPE</u>	<u>MEETS</u>	<u>STAFF</u>
American Rescue Plan Act (ARPA)	Holland White / S. Scales-Preston / Juan Banales Alt.	Ad Hoc	As needed	G. Evans
CAC CDBG Subcommittee	S. Scales-Preston & Jelani Killings / Holland White Alt.	Standing	As needed	M. Aliotti
City Council Policy and Procedures Review	Juan Banales & Merl Craft	Ad Hoc	As needed	G. Evans
City Infrastructure and Transportation (2)	S. Scales-Preston & Juan Banales / Holland White Alt.	Standing	As needed	G. Evans
Community Services Subcommittee	Merl Craft & Shanelle Scales-Preston / Juan Banales Alt.	Standing	As needed	M. Aliotti
Constituent Management Services	S. Scales-Preston & Juan Banales / Holland White Alt.	Ad Hoc	As needed	G. Evans
Government Performance Subcommittee	Holland White & Jelani Killings	Ad Hoc	As needed	G. Evans
Hills Committee	Juan Banales & Jelani Killings / Merl Craft Alt.	Ad Hoc	As needed	G. Evans
Pittsburg Recognition Committee	Holland White / Shanelle Scales-Preston Alt.	Standing	As needed	J. Hecht
Economic Develop/Waterfront Subcommittee	Jelani Killings & Holland White / S. Scales-Preston Alt.	Standing	As needed	J. Davis
Finance Subcommittee (1)	Juan Banales & Holland White / S. Scales-Preston Alt.	Standing	As needed	P. Rodrigues
Land Use Subcommittee (3)	Juan Banales & Holland White / S. Scales-Preston Alt.	Standing	As needed	J. Davis
Pittsburg Arts & Community Foundation	Merl Craft & S. Scales-Preston / Jelani Killings Alt.	Standing	As needed	G. Evans
Pittsburg Police Activities League (PAL)	Holland White & S. Scales-Preston / Jelani Killings Alt.	Standing	Monthly	B. Addington
Power Company Advisory	Holland White & S. Scales-Preston / Juan Banales Alt.	Standing	As needed	D. Buchanan
Public Safety Subcommittee	Holland White & Shanelle Scales-Preston	Standing	As needed	B. Addington
Sister City Committee	Jelani Killings & Holland White / Merl Craft Alt.	Standing	As needed	K. Simonton

*Rotational Staff as assigned by City Manager

**Stipend of \$170 per month

***Stipend of \$100 per month



City of Pittsburg

65 Civic Avenue • Pittsburg, California 94565

Proclamation

Red Cross Month

March 2022

WHEREAS, every year, the American Red Cross, the largest humanitarian organization in the world, responds to an average of more than 62,000 disasters across the country, from small home fires to massive disasters; and

WHEREAS, last year's large crises included overwhelming mudslides in California, an earth-shattering volcano eruption in Hawaii, ravaging wildfires in California and Colorado, destructive hurricanes and tornados in the Midwest and East Coast; and

WHEREAS, thousands of American Red Cross volunteers provided emotional support and around-the-clock shelter for disaster victims, served millions of meals and snacks with community partners, collected 40 percent of the nation's blood, taught skills that save lives; provided international humanitarian aid, and supported military members and their families; and

WHEREAS, last year in Contra Costa County, besides responding to 109 local disasters, the American Red Cross has a long history of helping our neighbors by teaching First Aid, CPR & AED to 6,595 enrollees and Aquatic & Water Safety to another 2,173. We also assisted 1,393 military families and collected 16,025 units of blood from our generous blood donors; and

WHEREAS, March is American Red Cross Month, a special time to recognize and thank the American Red Cross volunteers, partners and donors who give of their time and resources to deliver help and hope to members of the community; and

WHEREAS, the American Red Cross applaud our heroes here in Contra Costa County who gave thousands of hours to assist our neighbors when they needed a helping hand and dedicate the month of March to all those who support the American Red Cross mission to prevent and alleviate human suffering in the face of emergencies. Our community depends on the American Red Cross, which relies on volunteers and the generosity of the public to perform its mission.

NOW, THEREFORE, I, Holland Barrett White, Mayor of the City of Pittsburg, on behalf of the entire City Council, do hereby proclaim March 2022 as Red Cross Month and encourage all Americans to support this organization and its noble humanitarian mission.



Holland Barrett White

Holland Barrett White, Mayor

ATTEST:

Alice E. Evenson

Alice E. Evenson, City Clerk

February 7, 2022



City of Pittsburg
65 Civic Avenue • Pittsburg, California 94565

Proclamation

WORLD DOWN SYNDROME DAY

"What Does Inclusion Mean?"

#Inclusion Means

MARCH 21, 2022

WHEREAS, there are an estimated 6 million people with Down Syndrome in the world today; and

WHEREAS, people with Down Syndrome deserve fundamental human and civil rights and yet in many countries people with Down Syndrome are still not afforded those rights; and

WHEREAS, despite dramatic increases in lifespan and intellectual ability, in the U.S. there is still much work to be done regarding the rights to equality, inclusion, education, medical care, research, and support for people with Down Syndrome in the U.S. and abroad; and

WHEREAS, starting with Singapore in 2006, the date 3-21 has come to represent 3 copies of chromosome 21 (hence 3-21) and has developed into a movement to celebrate and value people with Down Syndrome around the world; and

WHEREAS, through public awareness, we celebrate the hard work and progress made by parents, self-advocates, medical professionals, researchers, educators and many non-profit organizations all over the world in their efforts to educate the public; and

WHEREAS, in 2022 we encourage people with Down Syndrome to tell the world what inclusion means #Inclusion Means.

NOW, THEREFORE, I, Holland Barrett White, Mayor of the City of Pittsburg, on behalf of the entire City Council, do hereby proclaim March 21, 2022 as World Down Syndrome Day in the City of Pittsburg and urge all members of the community to participate in learning activities to raise public awareness of Down Syndrome.



Holland Barrett White

Holland Barrett White, Mayor

ATTEST:

Alice E. Evenson

Alice E. Evenson, City Clerk

March 21, 2022



City of Pittsburg

65 Civic Avenue • Pittsburg, California 94565

Proclamation

CESAR CHAVEZ DAY

MARCH 31, 2022

WHEREAS, pursuant to Senate Bill No. 1373, approved on September 28, 1994, by the Governor of California, providing that there shall be a holiday known as "Cesar Chavez Day;" and

WHEREAS, Cesar Chavez Day is in commemoration of the history of the farm labor movement in the United States and particularly therein of Cesar Chavez; and

WHEREAS, in March 2022, the Los Medanos Community College will recognize the importance of this holiday by presenting the Twenty-Seventh Annual Cesar Chavez Recognition Award to a member of our community; and

WHEREAS, Los Medanos Community College invites the communities of Contra Costa County to join with them in the observance of said holiday.

NOW, THEREFORE, I, Holland Barrett White, Mayor of the City of Pittsburg, on behalf of the entire City Council, do hereby proclaim March 31, 2022 as Cesar Chavez Celebration Day in the City of Pittsburg and urge all members of the community to participate in learning about the role of this great humanitarian.



Holland Barrett White

Holland Barrett White, Mayor

ATTEST:

Alice E. Evenson

Alice E. Evenson, City Clerk

March 31, 2022



**OFFICE OF THE CITY MANAGER/EXECUTIVE DIRECTOR
65 Civic Avenue
Pittsburg, CA 94565**

TO: Mayor and Council Members

FROM: Garrett Evans, City Manager

SUBJECT: Adoption of a City Council Resolution Approving an Update to the Habitat Conservation Plan/Natural Community Conservation Plan (HCP/NCCP) Mitigation Fees

MEETING DATE: March 7, 2022

EXECUTIVE SUMMARY

On April 16, 2007, the City Council adopted Resolution 07-10745 approving the East Contra Costa County HCP/NCCP, a regional conservation and mitigation plan for natural resources in East County. HCP/NCCP chapter 9, "Funding," outlines estimated costs for implementing the HCP/NCCP and identifies development-based mitigation fees as a source of funding to offset development impacts to natural resources. The development mitigation fee amounts were established by City Council Resolution 07-10898 and have since been adjusted annually according to housing and consumer price indices. The HCP/HCCP requires periodic audits in years three, six, 10, 15, 20 and 25 of implementation to assess whether changes in HCP/NCCP implementation costs require an additional adjustment of the mitigation fees. The 2017 Mitigation Fee Audit and Nexus Study ("Fee Study") undertaken by the Conservancy proposes specified adjustments to the fees.

FISCAL IMPACT

There is no fiscal impact to the General Fund as a result of the mitigation fee audit and adjustment to the HCP/NCCP mitigation fees. Development-based mitigation fees that the City collects in accordance with the HCP/NCCP are passed through to the East Contra Costa County Habitat Conservancy ("Conservancy," implementing entity for the HCP/NCCP), to be used to pay for land acquisition, habitat restoration/creation and related construction costs, and management and monitoring costs associated with implementation of the HCP/NCCP. The City will continue to collect an administrative fee to cover its costs in staff time spent implementing the HCP/NCCP.

RECOMMENDATION

City Council adopt the attached Resolution approving an update to the HCP/NCCP development fees to the amounts described in the Resolution.

BACKGROUND

On April 16, 2007, the City Council adopted Resolution 07-10745 making findings pursuant to the California Environmental Quality Act (CEQA) and approving the HCP/NCCP. Participating jurisdictions in the HCP/NCCP, including Contra Costa County and the cities of Pittsburg, Brentwood, Clayton and Oakley. HCP/NCCP chapter 9, "Funding," sets forth estimated costs for implementing the HCP/NCCP and identifies development-based mitigation fees, state and federal funding programs, and grants as sources of funding for Plan implementation.

On November 19, 2007, the City Council adopted Ordinance 07-1293 adding Chapter 15.108, "Habitat Conservation Plan / Natural Community Conservation Plan Implementation," to the Pittsburg Municipal Code (PMC. PMC section 15.108.070 authorized the collection of mitigation fees to offset impacts by development that disturbs open space, wetlands and waters, habitat, and sensitive special status species covered by the HCP/NCCP. The mitigation fee amounts were established by City Council Resolution 07-10898.

PMC section 15.108.070 includes a provision for automatic adjustment of mitigation fees according to market inflation or deflation, by March 15 of each year, as required by the HCP/NCCP. A periodic audit and adjustment of the mitigation fees is required to be done in years three, six, 10, 15, 20 and 25 years of Plan implementation to assess whether changes in HCP/NCCP implementation costs over time require an adjustment of the mitigation fees. The fee audit includes a review of the Plan's initial cost assumptions, and adjustment of those assumptions using actual land costs and experience in implementing the HCP/NCCP since the adoption of the Plan by the participating agencies.

Other than the automatic annual adjustments approved for the fees, the County has not updated its HCP/NCCP mitigation fees since their initial adoption in 2007. The fee adjustment based on the 2017 Fee Study was delayed due to litigation between the Conservancy and a private third-party. The litigation was settled in January 2021. In February 2021, the Conservancy adopted the adjusted fee schedule based on the 2017 Fees Study and now the participating cities and the County need to take action to adopt the updated fee schedule. The proposed resolution adjusts the mitigation fee schedule to reflect the 2017 Fee Study.

SUBCOMMITTEE FINDINGS

This item was not presented to a Subcommittee.

STAFF ANALYSIS

HCP/NCCP development-based mitigation fees applicable to Pittsburg development projects generally fall into two categories: Development Fees and Wetland Fees. The former are collected on a per-acre basis as mitigation for impacts to open space, habitat and species covered by the HCP/NCCP, while the latter are collected on a per-foot basis as mitigation for impacts to jurisdictional wetlands and waters, riparian woodland/scrub, and stream buffers. Fees are higher for lands with higher habitat value (such as in open space areas south of the City) and lower for lands with less habitat value (such as disconnected or small infill sites without wetlands). All construction or capital improvement projects that would disturb specified undeveloped lands within the HCP/NCCP permit area are subject to

payment of the Development Fee, while the Wetland Mitigation Fee would be imposed in the event that the project would also permanently disturb a wetland, stream or other water feature.

Each of the HCP/NCCP's participating agencies are required to take action to adopt the Fee Study's updated fees, including automatic annual adjustments since the 2017 performance of the audit. In addition to the periodic fee audit, the mitigation fees are automatically adjusted annually based on the Consumer Price Index (CPI) and the Home Price Index (HPI) using a formula in the HCP/NCCP. The fees calculated in the Fee Study are for 2017. Annual adjustments consistent with the price indices, as authorized in the years 2018 through 2021, are shown in the table below.

2021 Mitigation Fee Schedule Based On 2017 Fee Study

Land Cover	Fee Basis	Current 2021 Fee	Updated 2021 Fee Based On 2017 Fee Study	Change from Current 2021 Fee
Development Fee				
Zone 1	per acre	\$17,602	\$16,890	-4.04%
Zone 2	per acre	\$35,204	\$33,780	-4.04%
Zone 3	per acre	\$8,801	\$8,445	-4.04%
Wetland Mitigation Fee				
Riparian	per acre	\$85,924	\$101,220	17.80%
Perennial Wetland	per acre	\$117,581	\$153,401	30.46%
Seasonal Wetland	per acre	\$254,759	\$358,985	40.91%
Alkali Wetland	per acre	\$241,192	\$362,908	50.46%
Ponds	per acre	\$128,133	\$197,540	54.17%
Aquatic (Open Water)	per acre	\$64,820	\$98,770	52.38%
Slough / Channel	per acre	\$146,222	\$141,043	-3.54%
Streams (<=25 ft. wide)	per ln ft.	\$700	\$520	-25.71%
Streams (>25 ft. wide)	per ln ft.	\$1,055	\$781	-25.97%

The updated Development Fees reflect an approximate 4% decrease from those currently charged by the County. For the non-stream wetlands, the costs of restoration are substantially higher than those originally estimated when the HCP/NCCP and the mitigation fees were originally adopted. The opposite is the case for streams. The changes in the Wetland Fees are due to the fact that estimates of restoration costs developed for the Plan did not have the benefit of actual project cost experience in eastern Contra Costa County. But that experience has been gained since Plan adoption and is reflected in the proposed updates in the Fee Study.

ATTACHMENTS

1. Proposed Resolution
2. East Contra Costa County HCP/NCCP Mitigation Fee Audit and Nexus Study, dated June 2017
3. Urban Economics Memorandum, dated February 17, 2021
4. East Contra Costa County Habitat Conservancy, Memorandum to Governing Board, February 22, 2021
5. Public Hearing Notice

Report prepared by: Jordan Davis, Director of Community and Economic Development

BEFORE THE CITY COUNCIL OF THE CITY OF PITTSBURG

In the Matter of:

Approving an Update to the) RESOLUTION NO. 22-_____
Habitat Conservation Plan/Natural)
Community Conservation Plan)
(HCP/NCCP) Mitigation Fees)

WHEREAS, on April 16, 2007, the City Council adopted Resolution 07-10745 making findings pursuant to the California Environmental Quality Act (CEQA); approving the East Contra Costa County Habitat Conservation Plan/Natural Community Conservation Plan (HCP/NCCP, or "Plan"); authorizing the City Manager to execute the Implementing Agreement for the HCP/NCCP; and authorizing the City Manager to execute the Joint Exercise of Powers Agreement Creating the East Contra Costa County Habitat Conservancy, the agency that performs the duties assigned to the Implementing Entity in the HCP/NCCP and Implementing Agreement; and

WHEREAS, the HCP/NCCP, as implemented in accordance with the Implementing Agreement, provides comprehensive species, wetlands, and ecosystem conservation and contributes to the recovery of endangered species within East Contra Costa County; balances open space, habitat, and urban development; encourages, where appropriate, multiple uses of protected areas; shares the costs and benefits of the HCP/NCCP as widely and equitably as possible; and protects the rights of private property owners; and

WHEREAS, the HCP/NCCP also reduces the cost and increases the clarity and consistency of federal and state permitting and consolidates and streamlines these processes into one, locally controlled plan. On July 25, 2007, and August 6, 2007, the United States Fish and Wildlife Services and California Department of Fish and Game issued permit numbers TE 160958-0 and 2835-2007-01-03 (respectively) to the City of Pittsburg, authorizing the City of Pittsburg to conduct and authorize activities that could result in take of threatened and endangered species subject to compliance with, and implementation of, the HCP/NCCP; and

WHEREAS, HCP/NCCP chapter 9, "Funding," sets forth estimated costs for implementing the HCP/NCCP and identifies mitigation fees on development; state and federal funding programs; and grants as sources of funding for Plan implementation; and

WHEREAS, on November 19, 2007, the City Council adopted Ordinance 07-1293 adding chapter 15.108, "Habitat Conservation Plan / Natural Community Conservation Plan Implementation," to the Pittsburg Municipal Code (PMC); and

WHEREAS, PMC section 15.108.070 authorizes the collection of mitigation fees to offset impacts by development that disturbs open space, wetlands and waters, habitat, and sensitive special status species covered by the HCP/NCCP. The mitigation fee amounts were established by City Council Resolution 07-10898; and

WHEREAS, PMC section 15.108.070 provides for an automatic adjustment of mitigation fees according to market inflation or deflation, by March 15 of each year, as

provided in the HCP/NCCP. A periodic audit and adjustment of the mitigation fees is required to be done in years three, six, 10, 15, 20 and 25 years of Plan implementation to assess whether actual land costs and experience in implementing the HCP/NCCP since adoption of the Plan necessitate an additional adjustment of the mitigation fees; and

WHEREAS, the fee audit for year 10 occurred in 2017 but was subject to litigation that was not settled until January 2021; and

WHEREAS, on February 22, 2021, the HCP Conservancy Governing Board adopted the 2017 Mitigation Fee Audit and Nexus Study; and

WHEREAS, each of the participating agencies in the East Contra Costa County HCP/NCCP must now take action to adopt the 2017 Mitigation Fee Audit and Nexus Study's updated fees, including automatic annual adjustments since the 2017 performance of the audit, to facilitate consistency in implementation of the HCP/NCCP across the participating agencies; and

WHEREAS, on or prior to February 25, 2022, notice of the March 7, 2022, public hearing was posted at City Hall, at the Pittsburg Library, at the City Housing Authority, and on the 'Public Notices' section of the city's website; was mailed via first class or electronic mail to local developers; and was published in the East County Times; and

WHEREAS, the City Council has reviewed and given consideration to all written material and spoken testimony presented before and during the hearing.

NOW, THEREFORE BE IT RESOLVED that the City Council of the City of Pittsburg finds and determines as follows:

Section 1. Findings

Based on the Staff Report entitled, "Adoption of a City Council Resolution Approving an Update to the Habitat Conservation Plan/Natural Community Conservation Plan (HCP/NCCP) Mitigation Fees," dated March 7, 2022, and based on all the information contained in the Planning Division files on this item, incorporated here by reference and available for review in the Planning Division located at 65 Civic Avenue in Pittsburg, and based on all written and oral testimony presented at the meeting, the City Council finds that:

- A. The foregoing recitals are true and correct and are incorporated herein by reference.
- B. For purposes of this Resolution, the terms defined in section 15.108.020 of the PMC are incorporated by reference herein.
- C. The purpose of the habitat conservation mitigation fees is to help fund the HCP/NCCP conservation strategy, to mitigate the impacts of development on covered species, and to contribute to the recovery of those species in the plan area.

- D. Based on the 2017 Mitigation Fee Audit and Nexus Study, and the HCP/NCCP and the data and analyses referenced therein, there is a reasonable relationship between the use of the HCP/NCCP implementation updated fees authorized by this Resolution and the type of development projects subject to the fees. The fees updated herein were adopted and are implemented by the City Council in reliance on the comprehensive studies that have been prepared for the HCP/NCCP. The updated Development Fee will be used to implement the HCP/NCCP by funding the acquisition of land, the enhancement and management of habitat and the other activities to mitigate for impacts to open space, habitat and covered species caused by affected Development Projects. The updated Wetland Mitigation Fee will be used to implement the HCP/NCCP by funding the restoration, creation and management Jurisdictional Wetlands and Waters and riparian woodland/scrub and other actions to mitigate for impacts to Jurisdictional Wetlands and Waters and riparian areas caused by Affected Development Projects. The HCP/NCCP implementation updated fees will not apply to all types of Development Projects; rather, it will only apply to those Development Projects that impact open space, habitat suitable for one or more covered species, Jurisdictional Wetlands and Waters or riparian areas. In this way, the HCP/NCCP implementation updated fees will be used only for purposes reasonably related to the types of development projects that will be subject to the updated fees.
- E. Based on the HCP/NCCP and the data and analyses referenced therein, there is a reasonable relationship between the need for the public facilities to be funded by the HCP/NCCP implementation fees and the type of development projects on which the fees are imposed because the need for these facilities, which include the acquisition of land and the management, enhancement, restoration, and creation of habitat, arises from the development projects to which the fees will apply, i.e., development projects of all types that disturb open space, habitat, Jurisdictional Wetlands and Waters or riparian areas.
- F. Based on the HCP/NCCP and the data and analyses referenced therein, there is a reasonable relationship between the amount of the HCP/NCCP implementation fees and the cost of the public facilities or portion of the public facilities attributable to the development projects on which the fees will be imposed. The costs of the public facilities needed to mitigate cumulative impacts from development projects subject to the fees were estimated by projecting the extent of future development impacts, calculating the open space or habitat acreage to be acquired, managed, enhanced, restored, and created to offset these impacts, and estimating the overall costs of acquiring and preserving this acreage for the 30-year term of the state and federal permits. The fees were then calculated based on these costs, as follows:
1. The method of calculating the Development Fee amount for individual Affected Development Projects reflects the cost of the public facilities attributable to individual Affected Development Projects based on:
 - a. Area of the Affected Development Project, as the cost of acquiring sufficient open space or habitat land to mitigate for the impacts of a particular development project is directly proportional to the acreage of that project; and

- b. Location of the Affected Development Project, as the need for the public facilities varies in proportion to the intrinsic habitat or open space value of the land impacted by the project. Thus, fees are tiered so that the highest fee amounts are imposed in Development Fee Zone II, which is deemed to have the highest intrinsic value per acre. A fee equal to 50 percent of the highest fee amount is imposed in Development Fee Zone I, which is deemed to have substantial but lower intrinsic value per acre, and a fee equal to 25 percent of the highest fee amount is required in Development Fee Zone III, which is deemed to have the lowest intrinsic value per acre.
- 2. The method of calculating the Wetland Mitigation Fee amount for individual Affected Development Projects reflects the cost of the public facilities attributable to those individual Affected Development Projects based on:
 - a. Type of Jurisdictional Wetlands and Waters and riparian woodland/scrub to be impacted by the Affected Development Project, as the type of Jurisdictional Wetlands and Waters and riparian woodland/scrub to be restored or created must effectively replace the type being impacted by the particular project. The cost of restoring or creating Jurisdictional Wetlands and Waters and riparian woodland/scrub depends on (1) the specific construction tasks necessary to restore or create these areas and (2) the different mitigation ratios applicable to the restoration or creation of various types of Jurisdictional Wetlands and Waters and riparian woodland/scrub, these ratios having been established in the HCP/NCCP to require relatively more restoration or creation of those types of Jurisdictional Wetlands and Waters and riparian woodland/scrub that have a higher habitat value and function for covered species and/or are more difficult to restore or create, and therefore must be restored or created in larger amounts to offset the anticipated failure of a portion of the acreage restored or created; and
 - b. Area of Jurisdictional Wetlands and Waters and riparian woodland/scrub to be impacted by the Affected Development Project, as the cost of restoring or creating Jurisdictional Wetlands and Waters and riparian woodland/scrub is directly proportional to the acreage being restored or created, which in turn is directly proportional to the acreage being impacted by the project.
- G. On April 16, 2007, prior to approving the HCP/NCCP implementing ordinance and fees, the City Council City Council adopted Resolution 07-10745 making findings pursuant to the California Environmental Quality Act (CEQA) and approving the HCP/NCCP. This update of the adopted schedule of fees is an administrative action that is not considered a "project" pursuant to California Environmental Quality Act (CEQA) Guidelines Section 15378(b)(5,) and is, therefore, exempt from CEQA.

- H. Future individual affected development projects subject to this resolution will require separate project-specific CEQA review.

Section 2. Implementation Fees Imposed

- A. The applicability and application procedure for the payment of the HCP/NCCP Development Fee and Wetland Mitigation Fee and procedure for payment of such fees shall remain as specified by Chapter 15.108 of Pittsburg Municipal Code.

B. Development Fee.

1. The Development Fee shall be based on each acre of land, or portion thereof, permanently disturbed and is set as follows:

<u>Location of Affected Development Project</u>	<u>Development Fee</u>
Development Fee Zone I	\$16,890.46 per acre
Development Fee Zone II	\$33,780.93 per acre
Development Fee Zone III	\$8,445.23 per acre

2. The Development Fee Zones are set forth in Ordinance No. 412, Exhibit A, which is attached to this Resolution as Exhibit A.

- C. Wetland Mitigation Fee. The Wetland Mitigation Fee is set forth in Exhibit B.

- D. The Development Fee and Wetland Mitigation Fee shall on March 15 of each year be automatically adjusted as follows:

1. The Development Fee shall be adjusted as provided in Exhibit C and based on the formula in Exhibit D, as explained in Chapter 9.3.1 of the HCP/NCCP. As shown in Exhibit C and Exhibit D, both of which are incorporated herein by reference, one portion of the Development Fee's amounts in effect before March 15 of each year shall be increased or decreased by the same percentage as the percentage of increase or decrease in the Office of Federal Housing Finance Agency Annual Home Price Index for the Oakland-Berkeley-Livermore, California Metropolitan Division for the prior calendar year. The remaining portion of the Development Fee's amounts shall be increased or decreased by the same percentage as the percentage of increase or decrease in the Consumer Price Index for the San Francisco-Oakland-Fremont Combined Statistical Area (U.S. Bureau of Labor Statistics) for prior calendar year.
2. The Wetland Mitigation Fee shall be adjusted as provided in Exhibit C. As shown in Exhibit C, the Wetland Mitigation Fee's amounts in effect before March 15 of each year shall be increased or decreased by the same percentage as the percentage of increase or decrease in the Consumer Price Index for the San Francisco-Oakland-Fremont Combined Statistical Area (U.S. Bureau of Labor Statistics) for the prior calendar year.

Section 3. Effective Date

The fees provided in this Resolution shall be effective 60 days after the adoption of this Resolution.

Section 4. Severability

All portions of this Resolution are severable. Should any provision of this Resolution be judged to be invalid and unenforceable, the remaining provisions shall be and continue to be fully effective, and the fees shall be fully effective except as to the portion that has been judged to be invalid.

PASSED AND ADOPTED by the City Council of the City of Pittsburgh at a regular meeting on the 7th day of March 2022, by the following vote:

AYES:

NOES:

ABSTAINED:

ABSENT:

Holland Barrett White, Mayor

ATTEST:

Alice E. Evenson, City Clerk

Exhibit A: Development Fee Zones - Pittsburg

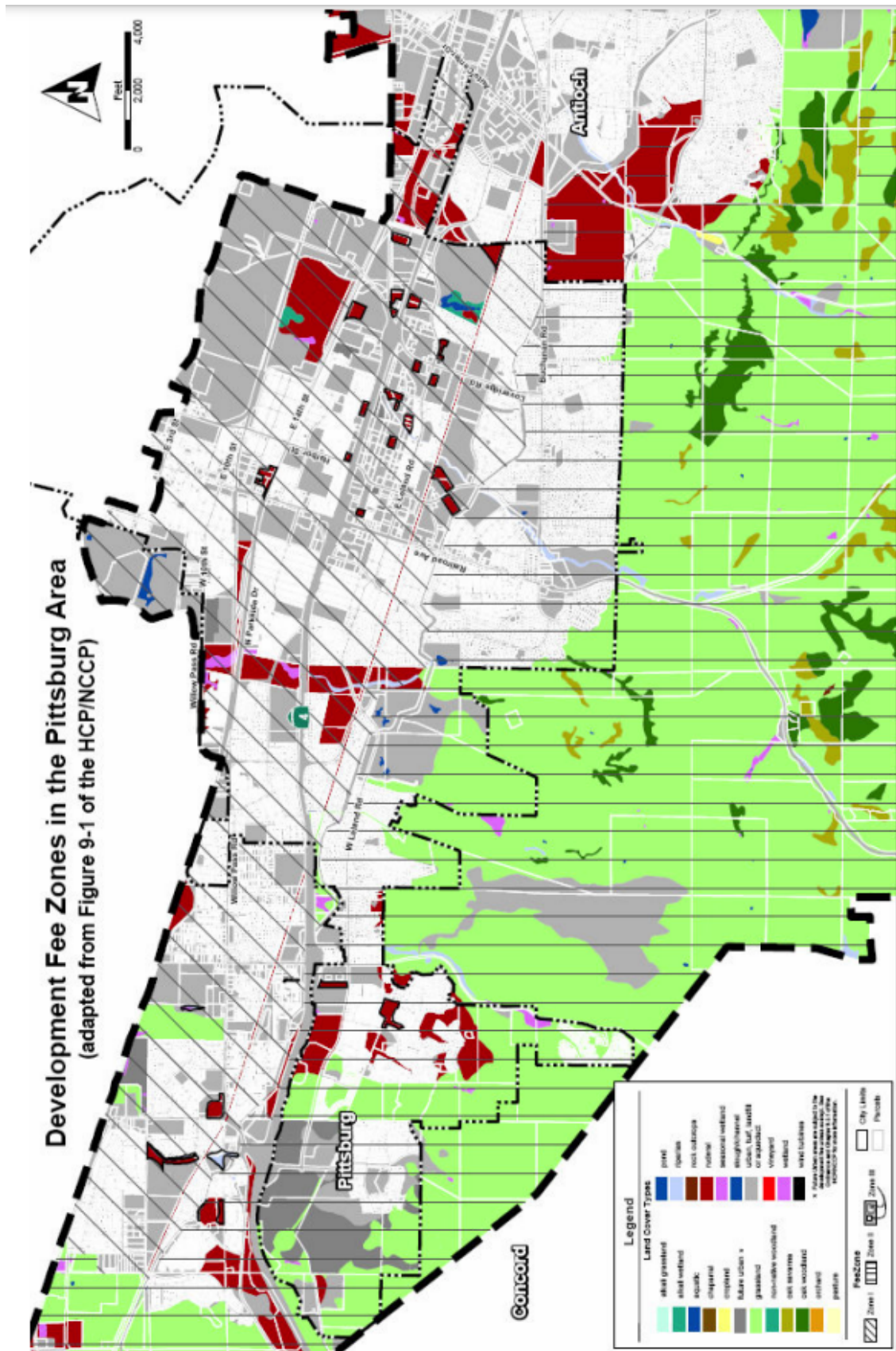


Exhibit B: Wetland Mitigation Fee and Acreage Determination Methods

(Adapted from Table 9-5 of the HCP/NCCP to reflect the fee amounts applicable after the effective date of this Resolution)

Land Cover Type	Fee per unit of Impact	Method for Determining Fee Boundary
Riparian woodland/scrub	\$101,200.24 / acre	Limit of tree or shrub canopy (drip line)
Perennial wetlands	\$153,401.41 / acre	Jurisdictional wetland boundary of state or federal government ¹ , whichever is greater
Seasonal wetland	\$358,985.11 / acre	Same as above
Alkali wetland	\$362,908.51 / acre	Same as above
Ponds	\$197,540.18 / acre	Jurisdictional waters boundary of state or federal government ¹ , whichever is greater
Aquatic (open water)	\$98,770.65 / acre	Wetted area during normal rainfall year or jurisdictional waters boundary, whichever is greater
Slough/channel	\$141,043.28 / acre	Area of impact within banks
Streams		
Streams 25 feet wide or less	\$520.50 / linear foot	Stream length measured along stream centerline. Stream width measured between top of bank.
Streams greater than 25 feet wide ²	\$781.31 / linear foot	Stream length measured along stream centerline. Stream width measured between top of bank.

1. Using methods for determining state and federal jurisdictional wetlands and waters at the time of HCP/NCCP approval.
2. Impact fee for wider streams is 1.5 times the base stream fee to account for higher construction costs on wider streams.

Exhibit C: Fee Adjustment Indices

(Adapted from Table 9-7 of the HCP/NCCP to reflect the fee adjustment procedures applicable after the effective date of this Resolution)

Fee	Annual Adjustment Index ¹	Annual (2018)
Development Fee		
Portion for Land Acquisition ² (62.52 % initially ³)	Change in the annual Home Price Index (HPI) for the Oakland-Berkeley-Livermore, CA Metropolitan Division (MSAD) for the prior calendar year (Office of Federal Housing Finance Agency) ⁴	
Portion for Preserve System Operation, Restoration, and Maintenance (37.48% initially ³)	Change in the Consumer Price Index for the San Francisco-Oakland-Fremont Combined Statistical Area for all urban consumers for the prior calendar year (U.S. Bureau of Labor Statistics) ⁵	
Wetland Mitigation Fee	Change in the Consumer Price Index for the San Francisco-Oakland-Fremont Combined Statistical Area for all urban consumers for the prior calendar year (U.S. Bureau of Labor Statistics) ⁵	

Notes:

- ¹ HCP/NCCP fees to be adjusted automatically by March 15 of every year based on the index for the prior calendar year. See Appendix G of the HCP/NCCP for more details on methodology and formula.
- ² Direct land acquisition costs only. Excludes costs associated with land transaction, site improvement, and due diligence (e.g., pre-acquisition surveys).
- ³ The portion of the Development Fee that will be adjusted according to the HPI and CPI will be determined over time. For the first annual automatic adjustment following the effective date of this Resolution, the initial fees will be adjusted according to the HPI and 37.48% will be adjusted according to the CPI. The apportionment in subsequent years will depend on the relative values of the indices in accordance with the formula provided in Exhibit E.
- ⁴ See <https://www.fhfa.gov/DataTools/Downloads/Pages/House-Price-Index-Datasets.aspx#atvolData>. Data for the prior calendar year are published in March. To calculate automatic adjustments, the change in the HPI for the prior calendar year will be used.
- ⁵ Consumer Price Index, All Items, with base data year of 1982-1984 (i.e., 1982-1984 = 100) for all urban consumers (CPI-U), not seasonally adjusted. See http://www.bls.gov/eag/eag.ca_sanfrancisco_msa.htm

Exhibit D: Automatic Development Fee Increase Formula

(Adapted from Table 9-7 of the HCP/NCCP to reflect the fee adjustment procedures applicable after the effective date of this Resolution)

$$\text{Fee}_n = [[L_{n-1} * (\text{HPI}_{n-1}/\text{HPI}_{n-2})] + [S_{n-1} * (\text{CPI}_{n-1}/\text{CPI}_{n-2})]] * Z$$

Where:

n = year of HCP/NCCP Implementation [year 1 ($n=1$) is 2007, the calendar year in which the HCP/NCCP implementation ordinance was adopted; year 2 ($n = 2$) is 2008; etc. Year 0 ($n=0$) is 2006. Year 15 ($n=15$) is 2021.]

Fee_n = Development Fee for year n (the Development Fee for year n applies from March 15 of year n through March 14 of the following year)

Fee_{15} = \$33,780.93 for Zone II; \$16,890.46 for Zone I; and \$8,445.23 for Zone III

L_n = $[L_{n-1} * (\text{HPI}_{n-1}/\text{HPI}_{n-2})] * Z$

L_{n-1} = Land acquisition portion of development fee for the year prior to year n

L_{15} = 62.52% of \$33,780.93 = \$21,119.94

HPI_{n-1} = Home Price Index (HPI) for the Oakland-Berkeley-Livermore, CA Metropolitan Division (MSAD) at the end of the calendar year prior to year n as published by the Office of Federal Housing Finance Agency

S_n = $[S_{n-1} * (\text{CPI}_{n-1}/\text{CPI}_{n-2})] * Z$

S_{n-1} = Non-land acquisition portion of development fee for the year prior to year n

S_{15} = 37.48% of \$33,780.93 = \$12,660.99

CPI_{n-1} = Consumer Price Index for the San Francisco-Oakland-Fremont Combined Statistical Area for all urban consumers at the end of the calendar year prior to year n as published by the U.S. Bureau of Labor Statistics

Z = Fee zone factor (based on which fee zone the project is in (see Figure 9-1 in the HCP)). The fee zone factors for the three zones are as follows:

$Z = 1$ for Zone II, the Natural Lands Zone

$Z = 0.5$ for Zone I, the agricultural lands zone

$Z = 0.25$ for Zone III, the infill zone

EAST CONTRA COSTA COUNTY HCP / NCCP MITIGATION FEE AUDIT AND NEXUS STUDY

FINAL REPORT

Prepared For:

East Contra Costa County Habitat Conservancy

Prepared By:

Robert D. Spencer, Urban Economics

Sally E. Nielsen, Hausrath Economics Group

June 2017 (revised)

Table of Contents

Executive Summary	iv
1. Introduction	1
Background.....	1
Plan Mitigation Fees	2
Audit Objectives and Scope.....	3
2. Impacts	7
Urban Development Area (UDA)	7
Development Fee Zones	8
Summary of Impacts to Date	9
Remaining Permanent Impacts Under the Plan	10
3. Cost Model.....	13
General Approach	13
Land Acquisition Costs.....	14
Habitat Restoration/Creation Costs.....	15
Updates to Other Cost Categories.....	17
Summary of Cost Model Results.....	20
4. Endowment Model.....	24
Post-permit Term Costs and Revenues	24
Endowment Funding Plan	25
Endowment Fund Model Results	29
Endowment Management.....	29
5. Wetland Mitigation Fee.....	31
Updated Fee Schedule	31
Mitigation Fee Act Findings	33
6. Development Fee.....	37
Updated Fee Schedule	37
Comparison with Original and Current Fee.....	39
Mitigation Fee Act Findings	40
7. Rural Infrastructure and Temporary Impact Fees	43

Rural Infrastructure Fee	43
Temporary Impact Fee	45
8. Funding Plan.....	48
Appendix A: Development Impacts Through Year 9.....	A-1
Appendix B: Land Acquisition Cost Analysis.....	B-1
Appendix C: Initial UDA Cost Model Update.....	C-1
Appendix D: Maximum UDA Cost Model Update	D-1
Appendix E: Endowment Model	E-1
Appendix F: Actual Revenue Through 2016	F-1

List of Tables

Table E.1:	Application of Mitigation Fees to Covered Activities.....	iv
Table E.2:	Development Fee Comparison.....	v
Table E.3:	Wetland Mitigation Fee Comparison.....	vi
Table 1.1:	Application of Mitigation Fees to Covered Activities.....	3
Table 2.1:	Covered Activities, Years 1-9 (2008-2016)	10
Table 2.2:	Permanent Impacts (acres)	11
Table 2.3:	Wetland Impacts	12
Table 3.1:	Wetland Mitigation Costs (2016\$).....	18
Table 3.2:	Cost Model Comparison – Initial Urban Development Area (2016 \$).....	21
Table 3.3:	Cost Model Comparison – Maximum Urban Development Area (2016 \$)..	22
Table 4.1:	Investment Earnings	26
Table 4.2:	Post-Permit Funding.....	29
Table 5.1:	Wetland Mitigation Fee Schedule.....	32
Table 5.2:	Wetland Mitigation Fee Comparison.....	33
Table 5.3:	Wetland Mitigation Fee Revenue	34
Table 6.1:	Development Fee Fair Share Analysis.....	38
Table 6.2:	Development Fee Schedule.....	39
Table 6.3:	Development Fee Comparison (fee per acre)	40
Table 8.1:	Funding Plan (2016 dollars)	50
Table 8.2:	Funding Plan Comparison – Initial Urban Development Area (2016 dollars)	51
Table 8.3:	Funding Plan Comparison – Maximum Urban Development Area (2016 dollars)	52

EXECUTIVE SUMMARY

The purpose of this report is to present the findings, conclusions, and recommendations of an audit of mitigation fees that partially fund the *East Contra Costa Habitat Conservation Plan and Natural Community Conservation Plan* (the Plan). The purpose of this audit is to fulfill the requirements of the periodic audit requirements of the Plan. The audit also provides the basis for findings required by the Mitigation Fee Act (MFA) related to the mandatory five-year review and any action establishing, increasing, or imposing a fee (commonly referred to as a “nexus analysis”).

Revenue sources to fund estimated Plan costs during the 30-year permit term include four types of mitigation fees:

- ♦ Development Fee
- ♦ Wetland Mitigation Fee
- ♦ Rural Infrastructure Fee
- ♦ Temporary Impact Fee.

Covered activities that cause permanent impacts pay the development fee or rural infrastructure fee depending on location (inside or outside the Urban Development Area or “UDA”). Covered activities that cause temporary impacts pay the temporary impact fee regardless of location. All projects that cause impacts on aquatic land cover types pay the wetland mitigation fee in addition to the applicable development or rural infrastructure fee. **Table E.1** summarizes how the four types of mitigation fees are applied to covered activities based on location and type of impact.

Table E.1: Application of Mitigation Fees to Covered Activities

Type of Impact	Location of Impact	
	Inside UDA	Outside UDA
Permanent	♦ Development fee ♦ Wetland mitigation fee (if applicable)	♦ Rural infrastructure fee ♦ Wetland mitigation fee (if applicable)
Temporary	♦ Temporary impact fee (plus temporary wetland mitigation fee if applicable)	

Note: “UDA” is the urban development area.

This audit represents a significant turning point for implementation of the 2006 Plan. For the first time, this audit includes funding for post-permit term costs in perpetuity. Furthermore, this development of the funding plan is occurring five years prior to when it is required by the Plan.

Funding for post-permit term costs is required by the Plan but the Plan allowed the obligation to be deferred until year 15 of implementation, or when half of the impacts allowed under the permit occur, whichever comes first. This audit identifies available funding to provide the endowment with an opening balance. Combined with revenue contributions through year 30 from mitigation fees and possibly other funding sources, the endowment would grow with re-invested earnings. Following year 30 the endowment would be of a size sufficient to fully fund post-permit management and monitoring costs in perpetuity with adjustments for inflation.

The results of the audit in terms of a revised development fee schedule are compared to current adopted fees in **Table E.2**. The development fee is also the basis for the rural infrastructure and temporary fees so the same trends would apply to those fees as well. The "Cities/County" fees are imposed by Permittees (participating cities and the County) and have been adjusted annually for inflation since Plan adoption but do not reflect the results of fee audits. The "Conservancy" fees reflect the results of the 2013 audit and are imposed on participating special entities (PSEs) that apply for coverage under the Plan but are not a Permittee. Most covered activities are currently paying the "Cities/County" fee.

Table E.2: Development Fee Comparison

Zone	Current Fee (2017)		Fee Audit (2017)	Fee Audit Compared To:	
	Cities/County	Conservancy		Cities/County	Conservancy
Zone 1	\$14,711	\$ 13,491	\$14,078	(4.3%)	4.4%
Zone 2	\$29,423	\$ 26,983	\$28,156	(4.3%)	4.3%
Zone 3	\$ 7,356	\$ 6,746	\$ 7,039	(4.3%)	4.3%

Note: "Cities/County" fees are imposed by Permittees (participating cities and the County) and have been adjusted annually for inflation since Plan adoption but do not reflect the results of fee audits. "Conservancy" fees reflect the results of the 2011 and 2013 audits and are imposed on participating special entities (PSEs) that apply for coverage under the Plan but are not a Permittee.

Sources: Table 6.3.

As shown in the table, the recommended development fee, which includes necessary funding for the endowment, is about four percent higher than current fees imposed directly by the Conservancy, and four percent lower than fees currently imposed by participating cities and the County.

Required future revenue contributions to the endowment represent about 20 percent of total remaining Plan costs for years 10-30. Current development

fees require only a modest adjustment despite this additional cost because of cost savings over the 30-year permit term. These cost savings come primarily from the preserve management and maintenance cost category (see Chapter 3). Such savings were anticipated by the 2006 Plan as a source of funding for the endowment.

For the wetland mitigation fee the results of the audit are compared to the fees in the original Plan and the current adopted 2017 fees in **Table E.3**. The wetland mitigation fee is also the basis for the wetland mitigation component of the temporary fee so the same trends would apply to the wetland component of that fee as well.

Table E.3: Wetland Mitigation Fee Comparison

Land Cover Type		Current Fee (2017)		Fee Audit (2017)	Fee Audit Compared To:	
		Cities/County	Conservancy		Cities/County	Conservancy
Riparian	per acre	\$ 76,433	\$ 98,978	\$ 90,039	18%	(9%)
Perennial Wetland	per acre	\$104,593	\$145,423	\$136,456	30%	(6%)
Seasonal Wetland	per acre	\$226,617	\$337,101	\$319,330	41%	(5%)
Alkali Wetland	per acre	\$214,549	\$340,512	\$322,820	50%	(5%)
Aquatic (Open Water)	per acre	\$113,979	\$184,474	\$175,719	54%	(5%)
Aquatic (Open Water)	per acre	\$ 57,660	\$ 92,237	\$ 87,860	52%	(5%)
Slough / Channel	per acre	\$130,070	\$134,428	\$125,463	(4%)	(7%)
Streams (<=25 ft. wide)	per linear foot	\$ 623	\$ 376	\$463	(26%)	23%
Streams (>25 ft. wide)	per linear foot	\$ 939	\$ 564	\$695	(26%)	23%

Note: "Cities/County" fees are imposed by Permittees (participating cities and the County) and have been adjusted annually for inflation since Plan adoption but do not reflect the results of fee audits. "Conservancy" fees reflect the results of the 2011 and 2013 audits and are imposed on participating special entities (PSEs) that apply for coverage under the Plan but are not a Permittee.

Sources: Table 5.2.

Wetland mitigation fees imposed per acre by the Conservancy decline compared to current fees because of a more detailed approach to the use of inflation indices in this audit versus a more general (and appropriate) approach used for the annual fee adjustments. Fees imposed by the cities and the County increase primarily because the cities and the County have not yet adopted the revised rates developed by the 2013 audit.

1. INTRODUCTION

The purpose of this report is to present the findings, conclusions, and recommendations of an audit of mitigation fees that partially fund the *East Contra Costa County Habitat Conservation Plan and Natural Community Conservation Plan* (the Plan). This introduction provides background on the Plan and the Mitigation Fee Act (MFA), the state enabling statute for mitigation fees. This chapter also describes the purpose and scope of this audit and explains the general approach taken to complete the audit.

The purpose of this audit is to fulfill the requirements of the periodic audit requirements of the Plan.¹ The audit also provides the basis for findings required by the MFA related to any action establishing, increasing, or imposing a fee.

Background

The Plan was completed in 2006 after an extensive planning process initiated in 1999 that built on prior efforts begun in 1995.² The Plan enables the protection of natural resources in Eastern Contra Costa County while streamlining the environmental permitting process for impacts on endangered species covered by the Plan. Adoption of the Plan allowed state and federal wildlife agencies to issue various permits for a 30-year term (the permit) allowing the incidental take of endangered species by projects and activities covered by the Plan. Covered activities include all ground- or habitat-disturbing activities, for example, urban development projects, public infrastructure projects, and ongoing infrastructure maintenance activities. Implementation of the Plan preserves specified natural lands in eastern Contra Costa County in perpetuity (the preserve system) to mitigate the impacts of covered activities on endangered species and contribute to their recovery.

The five local agencies responsible for implementing portions of the Plan that relate to the development entitlement process are the County of Contra Costa and the cities of Brentwood, Clayton, Oakley, and Pittsburg. The City of Antioch chose not to participate in the Plan. The five participating local agencies formed a joint powers authority in 2007 known as the East Contra

¹ Jones and Stokes, “East Contra Costa County Habitat Conservation Plan / Natural Community Conservation Plan”, prepared for the East Contra Costa County Habitat Conservation Plan Association (hereafter referred to in footnotes as “2006 Plan”), p. 9-31.

² 2006 Plan, Chapter 1, pp. 1-1 to 1-2.

Costa County Habitat Conservancy (the Conservancy) to perform the many implementation duties assigned to the “Implementing Entity” by the Plan.

The Conservancy’s fiscal year is from January 1 to December 31. The first (partial) year of operation was 2007. The Conservancy began collecting mitigation fees in 2008. Consistent with the financial planning presented in Chapter 9 of the Plan, 2007 is year 0, 2008 is year 1, 2016 is year 9, and the permit term would end in 2037, year 30. This audit is completed in year 10 (2017) as required by the Plan, and is based on data as of December 31, 2016 (year 9). The next audit is required in year 15, or 2022.

Plan Mitigation Fees

Revenue sources to fund estimated Plan costs during the 30-year permit term include four types of mitigation fees:

- ♦ Development Fee
- ♦ Wetland Mitigation Fee
- ♦ Rural Infrastructure Fee
- ♦ Temporary Impact Fee.

The type of mitigation fee paid by a covered activity depends on the location of the activity and the type of impact (“impact” and “covered activity” are used interchangeably in this report). Location depends on whether the impact is located inside or outside the urban development area (UDA). The UDA is defined as (1) the County of Contra Costa urban limit line, or (2) the boundaries of the four cities implementing the Plan whichever is larger.³ Applicants can dedicate land for the preserve system in lieu of paying the fee subject to approval by the Conservancy.

Covered activities that permanently remove habitat cause permanent impacts and pay the development fee or rural infrastructure fee, depending on location (inside or outside the UDA). Covered activities that temporarily disturb habitat cause temporary impacts pay the temporary impact fee regardless of location. All projects that cause impacts on aquatic land cover types (wetlands, ponds, and streams) pay the wetland mitigation fee in addition to the applicable development or rural infrastructure fee. **Table 1.1** summarizes how the four types of mitigation fees are applied to covered activities based on location and type of impact.

³ 2006 Plan, Chapter 2, pp. 2-16 to 2-18, Figure 2-3. Excludes City of Antioch that is not covered under the Plan.

Table 1.1: Application of Mitigation Fees to Covered Activities

Type of Impact	Location of Impact	
	Inside UDA	Outside UDA
Permanent	• Development fee • Wetland mitigation fee (if applicable)	• Rural infrastructure fee • Wetland mitigation fee (if applicable)
Temporary	• Temporary impact fee (plus temporary wetland mitigation fee if applicable)	

Note: “UDA” is the urban development area.

Audit Objectives and Scope

The objectives of this audit are defined by the requirements of the Plan. The audit also provides the basis for findings required by the MFA related to the mandatory five-year review and any action establishing, increasing, or imposing a fee.

Periodic Audit Requirements of the Plan

The Plan calls for periodic audits of the mitigation fees in years 3, 6, 10, 15, 20, and 25. The purpose of the audit is “[t]o ensure that the fees generated by development and other covered activities are adequately covering their share of Plan costs.”⁴ The Plan calls for the audit to be completed by an outside independent financial auditor.

Audits must compare current actual costs to the cost assumptions used in the current mitigation fee calculation. The audit must review actual land acquisition costs as well as costs to operate, manage, and maintain the preserve system. The audit must recalculate fees based on this cost review to maintain mitigation fee funding as a share of total Plan costs based on the fair share allocation determined by the Plan.

In between periodic audits the Plan calls for automatic annual adjustments to the Plan’s mitigation fees. Annual adjustments are based on two inflation indices weighted by the appropriate Plan cost component reflected by each index.⁵ A real estate cost index is used to update the land acquisition cost component reflecting more than half of total plan costs. The Consumer Price Index is used to update the share of fees funding the balance of Plan costs.

⁴ 2006 Plan, Chapter 9, p. 9-31.

⁵ 2006 Plan, Chapter 9, p. 9-30.

Mitigation Fee Act Requirements

The mitigation fees collected pursuant to the Plan are authorized by California law under the Mitigation Fee Act (MFA) found in Sections 66000 through 66025 of the *California Government Code*. This audit provides a revised fee schedule based on updated cost data that proposes increasing the existing fee amount. Consequently, this audit must make the following four “reasonable relationship” or “nexus” findings that the MFA requires when increasing a fee:

Sec. 66001(a) In any action establishing, increasing, or imposing a fee as a condition of approval of a development project by a local agency, the local agency shall do all of the following:

(1) Identify the purpose of the fee.

(2) Identify the use to which the fee is to be put. If the use is financing public facilities, the facilities shall be identified. That identification may, but need not, be made by reference to a capital improvement plan as specified in Section 65403 or 66002, may be made in applicable general or specific plan requirements, or may be made in other public documents that identify the public facilities for which the fee is charged.

(3) Determine how there is a reasonable relationship between the fee’s use and the type of development project on which the fee is imposed.

(4) Determine how there is a reasonable relationship between the need for the public facility and the type of development on which the fee is imposed.

The following finding is not required though this audit makes this finding as well:

Section 66001(b) In any action imposing a fee as a condition of approval of a development project by a local agency, the local agency shall determine how there is a reasonable relationship between the amount of the fee and the cost of the public facility or portion of the public facility attributable to the development on which the fee is imposed.

Each of these findings are made in association with the analysis of each fee in Chapters 5, 6, and 7.

Post-Permit Term Costs

Chapter 9 of the Plan describes the funding sources and estimates the total revenue needed to fully fund Plan costs during the 30-year permit term. Following the end of the permit term the preserve system will need to be

managed and monitored in perpetuity to comply with the permit. Chapter 9 did not include a funding plan for post-permit term costs though it did identify a range of potential funding sources.⁶ The Plan requires the Conservancy to develop a detailed plan for long-term funding before half of all authorized impacts occur (measured in acres) or at the end of year 15 of implementation, whichever occurs first.

For the first time in the Plan's history, this audit provides an updated fee schedule and funding plan that fully funds post-permit term costs, in advance of the year 15 deadline. Post-permit term costs are funded with an ongoing share of development fee revenue deposited into an endowment account. The endowment account would be actively managed in accordance with state law. Investment earnings would be reinvested and no withdrawals made through the end of the permit term in year 30. At that time, the endowment account balance is projected to be sufficient to generate a self-sustaining amount equal to annual post-permit term costs in perpetuity and adjusted for inflation.

Objectives and Scope

The findings required by the MFA described above are similar in intent to the Plan's objectives for periodic audits. Both suggest the need to update the fee amount based on recent data and confirm the role of fee revenues in a reasonable funding plan. To address both the periodic audit requirements of the Plan and the findings required by the MFA, the objectives and scope of this audit are:

1. Update cost assumptions underlying the mitigation fees
2. Recalculate fee amounts
3. Affirm the reasonable relationship between new development and the need for the fee, the amount of the fee, and the use of fee revenues
4. Update the funding plan including sources and amounts of anticipated non-fee revenue
5. Incorporate post-permit term costs.

This audit uses the most recently available data on financial transactions and covered activities through December 31, 2016.

This audit is not a comprehensive audit of the Conservancy's finances. The Conservancy separately has an annual financial audit conducted by an outside auditor. This report utilizes this audited financial data. The financial and other data compiled for this audit represents a level of accuracy sufficient to

⁶ 2006 Plan, Chapter 9, pp. 9-40 to 9-42 and Table 9-9.

recalculate the mitigation fees and update the funding plan based on the five-year audit and reasonable relationship requirements of the MFA.

Organization of the Audit

Covered activities (impacts) under the Plan for years 1-9 are summarized in Chapter 2 as well as remaining impacts through the 30-year permit term. The update to the cost model used to estimate implementation costs of the Plan is presented in Chapter 3. Chapter 4 describes post-permit term costs and funding of an endowment.

Updates to the four fees are presented in Chapters 5 through 7. The wetland mitigation fee is calculated independently of the other fees based on estimated costs to restore/create wetlands in proportion to the amount of impact. The development fee is calculated based on urban development's fair share of total Plan costs net of wetland mitigation costs. Thus, the wetland mitigation fee analysis is presented in Chapter 5 and the development fee analysis is presented in Chapter 6. The other two fees, rural infrastructure and temporary impact, use the same rates as the development and wetland mitigation fees applied to rural infrastructure impacts and temporary impacts, respectively. Thus, these fees require no additional fee calculation. These fees are discussed in Chapter 7.

The updated 30-year funding plan based on revised cost and revenue estimates is presented in Chapter 8.

2. IMPACTS

This section of the audit describes the impacts that have occurred to date during the years 1-9 of the Plan (2008-2016). This section also identifies the remaining impacts to be accommodated by the Plan's implementation based on the total amount of impacts covered by the Plan.

The Plan uses the amount of acreage from urban development and rural infrastructure projects and activities as the primary unit of measurement for impacts. The Plan uses linear feet to measure stream impacts subject to the additional wetland mitigation fee.

Urban Development Area (UDA)

The boundaries of the UDA are subject to change over time based on local land use policy decisions by the five agencies implementing the Plan. Thus, boundary changes could lead to changes in the land use capacity for, and eventual amount of, urban development.

To accommodate the uncertainty regarding the amount of urban development that would be covered under the Plan, the Plan uses two scenarios to “book end” the potential urban development levels:

- ♦ The initial UDA is defined by the County of Contra Costa urban limit line and the boundaries of the cities of Brentwood, Clayton, Oakley, and Pittsburg existing at the time the Plan was adopted.⁷
- ♦ The maximum UDA is the maximum development capacity for urban development under the terms of the permit. Although boundaries are not defined development capacity considers areas outside the initial UDA proposed for future development in the general plans of Brentwood, Clayton, Pittsburg, and the County. The maximum development capacity is consistent with the biological goals and objectives of the Plan.

The urban development area covered under the Plan at the end of the permit term could fall anywhere in the range defined by the initial urban development area and the maximum urban development area. The Plan does not define the precise boundaries of the maximum UDA because the ultimate boundaries depend on local land use decisions occurring during the permit term. Rather, the Plan defines the maximum number of acres under the maximum UDA covered under the Plan. The conservation requirements of the Plan are greater

⁷ Excluding some areas within the County urban limit line surrounding the Byron Airport. See 2006 Plan, p. 2-17.

for the maximum UDA compared to the initial UDA to accommodate the greater impacts under the maximum UDA scenario.

Development Fee Zones

The development fee is implemented based on three fee zones defined by the Plan.⁸ A map of the zones is provided in Figure 9-1 of the Plan. The zones represent varying levels of impacts on covered species and natural habitats caused by urban development and rural infrastructure activities and projects. The development fee is lowest in the zone where development would have the least impacts and highest in the zone where development would have the greatest impacts. The zones generally correspond to the dominant land cover type and habitat and open space value. Below is a summary of the zones:

- ◆ Zone I: Cultivated and disturbed lands, primarily areas in agricultural use and some undeveloped areas within existing urban areas.
- ◆ Zone II: Natural areas where lands are dominated by natural land cover types.
- ◆ Zone III: Small vacant lots (less than 10 acres) within the initial UDA.

The lowest development fee is in Zone III because the habitat and open space value is lowest on vacant land within existing developed areas. As the Plan states in Chapter 4, “[d]evelopment of these areas will result in loss of open space and some habitat values, but impacts will be less than those in Zone I and substantially less than those in Zone II.”⁹ An acre of permanent impacts in Zone III is given a weight of **one** for the purposes of allocating the fair share of total plan costs to the development fee.

The highest fee is in Zone II because this predominantly natural area has the highest habitat value. The dominant land cover type is annual grassland that covers 34 percent of the land included in the Plan’s inventory area, and the greatest impacts in Zone II are in this land cover type. Chapter 4 of the Plan references the importance of annual grassland throughout its detailed analysis of impacts on covered species and critical habitats.¹⁰ An acre of permanent impacts in Zone II is given a weight of **four** for the purposes of allocating the fair share of total plan costs to the development fee (four times the weight of impacts in Zone III).

The amount of the Zone I fee is between the fees in the other two zones because cultivated and other disturbed uses have greater habitat value than

⁸ 2006 Plan, Chapter 9, pp. 9-20 to 9-21.

⁹ Ibid.

¹⁰ 2006 Plan, Chapter 4, pp. 4-14 to 4-22.

vacant lots but less value than natural areas. Chapter 4 of the Plan includes several findings to support this approach.¹¹ An acre of permanent impact in Zone I is given a weight of **two** for the purposes of allocating the fair share of total plan costs to the development fee (twice the weight of impacts in Zone III and half the weight of impacts in Zone II).

The fee zone map in the Plan (Chapter 9, Figure 9-1) is the sole determination of the fee zone applicable to a project or other covered activity.¹² The zones represent predominant land cover types, as described above, and the relative level of impact per acre from covered activities within a zone. Individual parcels within a zone will have greater or lesser impact on covered species, natural communities, and open space. An individual parcel in zone A, for example, may have characteristics like land cover types in zone B. However, the parcel's location adjacent to lands within zone A combined with the benefits of contiguous open space to meeting the Plan's objectives, provides reasonable justification to include the parcel in zone A. The mapping of the zones was completed at a level of detail sufficient to provide a reasonable relationship between all land within a specific zone and the relative weight of impacts assigned to that zone.¹³

Summary of Impacts to Date

Impacts to date (2008-2016) are shown in **Table 2.1**. As explained in Chapter 1 (see Table 1.1) impacts fees were paid on these covered activities (impacts) as follows:

- ♦ Permanent impacts within the UDA paid the development fee on covered activities based on the three fee zones.
- ♦ Rural infrastructure impacts paid the rural infrastructure fee.
- ♦ Temporary impacts paid the temporary impact fee.
- ♦ Impacts to aquatic land cover types paid the wetland mitigation fee in addition to the applicable development, rural infrastructure, or temporary impact fee.

¹¹ 2006 Plan, Chapter 4, pp. 4-6, 4-15, and 2006 Plan, Appendix D, *Species Profiles*.

¹² 2006 Plan, Chapter 9, p. 9-20.

¹³ See, for example, 2006 Plan, Chapter 3, pp. 3-2 to 3-5.

Table 2.1: Covered Activities, Years 1-9 (2008-2016)

	Land Conver- sion (acres)	Aquatic Impacts ¹	
		Wetlands (acres)	Streams (linear feet)
<i>Permanent Impacts</i>			
Urban Development Area (UDA)			
Zone 1	411.99		
Zone 2	34.19		
Zone 3	12.46		
Subtotal UDA	458.64		
Rural Infrastructure (outside UDA) ²	73.06		
Total Land Conversion	531.70		
Aquatic			
Wetlands		1.83	
Streams (linear feet)			923.31
<i>Temporary Impacts</i>			
All Land Cover	429.30		
Wetlands		5.99	
Streams (linear feet)			4,517.70

¹ Aquatic impacts (wetlands and streams) are included in land conversion impacts. Aquatic impacts pay wetland fees in addition to land conversion fees.

² Covered activities occurring outside the UDA could occur in either zones 1 or 2. Includes rural road projects as shown in Table 9-6 of the 2006 Plan, plus rural infrastructure projects and activities, and activities within the preserve system (see Sections 2.3.2 through 2.3.4 of the 2006 Plan).

Sources: Appendix A, Table A.1.

See **Table A.1** in **Appendix A** for a detailed list of covered activities to date.

Remaining Permanent Impacts Under the Plan

The Plan allows for a fixed amount of permanent impacts within the UDA and from rural infrastructure. Permanent impacts are used to calculate and update the development fee. The remaining permanent impacts allowed under the Plan in years 10-30 are summarized in **Table 2.2** by subtracting impacts to date (Table 2.1) from the total impacts allowed for the 30-year permit term. The table applies the weighting factors by zone discussed above. The result is the total acreage of permanent impacts with the UDA remaining under the Plan weighted by the relative impact in each zone. This total for the maximum and initial UDAs is used to allocate costs to the development fee in Chapter 5.

Table 2.2: Permanent Impacts (acres)

	Zone 1	Zone 2	Zone 3	Subtotal	Share	Outside UDA	Total ¹	Share
Permit Limits (Years 1-30)								
Initial UDA	6,198	2,306	166	8,670	100.0%	1,126	9,796	100.0%
Maximum UDA	7,507	4,180	166	11,853	100.0%	1,126	12,979	100.0%
Actual Impacts to Date (Years 1-9, through 2016)								
Initial UDA	412	34	12	458	5.3%	73	531	5.4%
Maximum UDA	412	34	12	458	3.9%	73	531	4.1%
Remaining Impacts (Years 10-30)								
Initial UDA	5,786	2,272	154	8,212	94.7%	1,053	9,265	94.6%
Maximum UDA	7,095	4,146	154	11,395	96.1%	1,103	12,448	95.9%
Impact Weighting Factor ²	2	4	1					
Permit Limits - Equivalent Acres (Years 1-30)						Not Available ³		
Initial UDA	12,396	9,224	166	21,786	100.0%			
Maximum UDA	15,014	16,720	166	31,900	100.0%			
Actual Impacts to Date - Equivalent Acres (Years 1-9, through 2016)								
Initial UDA	824	136	12	972	4.5%			
Maximum UDA	824	136	12	972	3.0%			
Remaining Impacts - Equivalent Acres (Years 10-30)								
Initial UDA	11,572	9,088	154	20,814	95.5%			
Maximum UDA	14,190	16,584	154	30,928	97.0%			

Notes: "UDA" is the urban development area.

The permit limits used to calculate the initial fees shown in Chapter 9, Table 9-4, and Appendix H of the 2006 Plan are revised to control to the totals in Chapter 4, Tables 4-2 and 4-3, of the 2006 Plan (14 acres less for the Initial UDA and 26 acres less for the Maximum UDA). These adjustments are made to zone 1 though they could be allocated to any zone within the UDA.

¹ Table 4-3 in Chapter 4 of the 2006 Plan appears to have a mathematical error for the maximum UDA permit limit, showing 13,029 acres instead of 12,979.

² Weighting factor reflects relative impacts by zone (see 2006 Plan, Appendix H). Equivalent acres for impacts outside the UDA not calculated because impacts occur in both zones 1 and 2.

³ The 2006 Plan did not identify the location of all covered activities occurring outside the UDA by zone, except for rural road projects (see Table 9-6 of the 2006 Plan). Includes rural infrastructure projects and activities, and activities within the preserve system (see Sections 2.3.2 through 2.3.4 of the 2006 Plan).

Sources: 2006 Plan, Tables 4-2 and 4-3, Table 9-4 (revised), and Appendix H, Table 1; Table 2.1.

Table 2.2 shows 12,979 acres for the permit limit under the maximum UDA. Table 4-3 in the 2006 Plan shows 13,029. There appears to be an addition error in the Table 4-3 that included an extra 50 acres. These 50 acres are excluded in Table 2.2. The Conservancy should consult with the Permittees and the wildlife agencies to resolve this issue. The difference has no impact on any of the analyses for this audit, including the cost model update, the mitigation fee calculations, or other revenue estimates developed for the funding plan.

Impacts to aquatic land cover types (wetlands, ponds, and streams) are shown in **Table 2.3**. This audit contains the same adjustment made by the 2013 audit to total acres of restoration/creation assumed in the 2006 Plan cost model to be consistent with Tables 5-16 and 5-17 in Chapter 5 of the Plan. Estimated

compensatory restoration/creation acreage for seasonal wetlands under the maximum UDA scenario was adjusted to match the 2:1 mitigation ratio applied to the acres of impact shown in the tables. Also, consistent with Plan assumptions, a 30 percent reduction was made to the estimate of compensatory restoration/creation acreage (not contribution to recovery acreage) for the perennial, seasonal, and alkali wetlands to reflect overestimates due to mapping of these areas.¹⁴

Table 2.3: Wetland Impacts

	Estimated Impacts (Years 1-30) ¹ <i>(acres or linear feet)</i>		Actual Wetland Impacts (Years 1-9) ²	Estimated Impacts (Years 10-30) <i>(acres or linear feet)</i>	
	Initial UDA	Maximum UDA		Initial UDA	Maximum UDA
<i>Impacts Based on Acres</i>					
Riparian	30.00	35.00	1.08	28.92	33.92
Perennial Wetland	22.20	22.50	0.07	22.13	22.43
Seasonal Wetland	14.00	18.67	0.38	13.62	18.29
Alkali Wetland	9.33	10.33	0.14	9.19	10.19
Pond	7.00	8.00	0.10	6.90	7.90
Aquatic (Open Water)	12.00	12.00	-	12.00	12.00
Slough / Channel	72.00	72.00	0.07	71.93	71.93
Subtotal (acres)	166.53	178.50	1.83	164.70	176.67
<i>Impacts Based on Linear Feet</i>					
Streams (<=25 ft. wide)	21,120	26,400	677	20,443	25,723
Streams (>25 ft. wide)	3,168	4,224	246	2,922	3,978
Subtotal (linear feet)	24,288	30,624	923	23,365	29,701

Note: "UDA" is the urban development area.

Impacts includes wetland impacts outside the UDA because these impacts are counted against the estimates of permanent impacts in the 2006 Plan (see Tables 5-16 and 5-17).

¹ Discrepancies in the 2006 Plan in Appendix G, Wetland Fee Worksheet are corrected to be consistent with Chapter 5, Tables 5-16 and Table 5-17. Perennial, Seasonal, and Alkali wetland impacts reduced by 70 percent to account for overestimates in mapping analysis (see Tables 5-16 and 5-17, footnote 2, and the original Wetland Fee Worksheet in the Plan, footnotes 12 and 13), Stream impacts are added that were not included in the Wetland Fee Worksheet.

Source: 2006 Plan, Tables 5-16 and 5-17; Appendix A, Table A.1.

¹⁴ For seasonal wetlands, the total restored acreage for the initial [maximum] UDA scenario equals 45.2 [53.6] acres based on: (42 [56] impact acres x 2:1 mitigation ratio x 30 percent adjustment for mapping overestimate) + 20 acres contribution to recovery. See Tables 5-16 and 5-17 and Appendix G of the Plan.

3. COST MODEL

This chapter presents a summary of the updated cost models for the 30-year permit term. As shown in Appendix G of the Plan a separate cost model is used for the initial and maximum UDAs to account for the difference in preserve system size and other differences in the conservation requirements of the Plan. The two models are identical in structure. The difference in cost between the two models is primarily related to the effect of different land acquisition and restoration requirements for the preserve system under each scenario.

General Approach

The cost model was updated based on provisions in the Plan for periodic audits. The original model is documented in Appendix G of the Plan. For this 2017 update, cost model revisions were made to the latest version of the model developed for the 2013 audit. The model for each scenario (initial and maximum UDA) includes approximately 30 pages of linked spreadsheets (see **Appendix C and Appendix D**). Total costs for the permit term are the sum of actual costs to date (through December 31, 2016) and remaining costs through the end of the permit term. All costs are expressed in 2016 dollars to support calculation of the mitigation fees.

Actual costs through December 31, 2016 were adjusted to 2016 dollars using changes in the Conservancy's mitigation fee schedule, thus replicating the same index used to reflect inflation in Plan costs. The Conservancy's fees are adjusted annually based on published price indices and periodically based on prior audits (the 2011 and 2013 audit).¹⁵

Remaining costs through the end of the permit term were updated based on recent cost experience and application of appropriate inflation indices to assumptions in the 2013 audit model, as explained in more detail in the following section of this chapter.

The models provide budgets for the following nine cost categories related to Plan implementation:

1. Program administration
2. Land acquisition
3. Planning and design
4. Habitat restoration/creation

¹⁵ See the 2006 Plan, Chapter 9, pp. 30-31 and Table 9-7, and Appendix F, Table F.1.

5. Environmental compliance
6. Preserve management and maintenance
7. Monitoring, research, and adaptive management
8. Remedial measures
9. Contingency.

A separate endowment model was built for this audit and is described in the following chapter (Chapter 4).

Land Acquisition Costs

Land acquisition is the Plan's largest cost category representing about 64 percent of total costs excluding endowment costs. Substantial effort was expended during the audit to update costs to reflect current market conditions and recent Conservancy land acquisition experience.

For this audit, Conservancy staff prepared an updated acquisition model for both the initial and maximum UDA scenarios. The model evaluates the characteristics of potential preserve land against preserve targets and acquisitions that have already occurred. The 2006 plan indicates a range of total acreage needed to achieve the various habitat acquisition requirements of the Plan. Total acquisition costs assumed in the cost model for the Plan and in the 2013 audit were based on a mid-point estimate. The improved mapping used for this audit found that the number of acres needing to be acquired would likely be at the high end of the range rather than the mid-point. Acquisition costs for this audit are based on acquiring about 15 percent more preserve acres in both the initial and maximum UDA scenarios than was the case in 2006 and 2013.

The Conservancy, working with East Bay Regional Park District, has been very successful in acquiring preserve system lands since the Plan's implementation. Through year 9 (2016) the Conservancy has acquired approximately 10,987 acres, or 36 and 45 percent and of the preserve system required under the maximum and initial UDA scenarios, respectively. These totals exclude (1) acquired lands that cannot be credited to the preserve system because of existing conservation easements mitigating habitat impacts that occurred prior to Plan adoption¹⁶ and (2) parts of acquired parcels that lie outside plan acquisition zones.

A database of over 90 land transactions in East Contra Costa County, most within the past five years, was compiled from a variety of sources to estimate costs per acre for future preserve system acquisitions. This database included

¹⁶ Unless those pre-Plan impacts were also counted against the Plan's permit limits.

32 East Bay Regional Park District acquisitions (most of which were performed in partnership with the Conservancy), plus acquisitions by Save Mount Diablo (local nonprofit land trust organization), the Contra Costa Water District, and land transactions identified in the County Assessor's database. Land costs for developable parcels within the urban limit line that are part of the Conservancy's acquisition strategy were updated based on current housing values. Detailed data on the transactions used to update the cost model land cost factors are provided in **Appendix B**.

As shown in **Table B.2** in Appendix B estimated land costs per acre have generally increased since 2012 when land prices reflected the fall off in demand due to the Great Recession. Since then, prices for larger parcels outside the urban limit line have increased between 20 and 50 percent, and prices for smaller parcels 10 acres or less have decreased about 20 percent. The fluctuation in prices for smaller open space parcels is because there are notably fewer transactions of this type and the characteristics of each parcel are more variable. Inside the urban limit line, where a small fraction of the acquisition will occur and where prices more closely track changes in the housing market, estimated land costs have increased about 70 percent.

Consistent with changes made for the 2013 audit, due diligence costs are estimated based on a flat three percent charge on land acquisition costs and pre-acquisition surveys are a Conservancy staff cost. There is no contingency applied to land acquisition costs. Total remaining land acquisition costs to meet preserve system requirements were evenly spread across the remaining 21-year period of the 30-year permit term.

Habitat Restoration/Creation Costs

Habitat restoration/creation is the second largest cost category of Plan implementation, representing 12 percent of total costs excluding endowment costs. Unit costs (costs per acre) for restoration of specific habitats are the basis for the wetland mitigation fee.

The most significant component of habitat restoration/creation costs is contract services to restore or create habitat across nine separate land cover types. The 2013 audit discovered that unit cost (costs per acre) assumptions in the 2006 Plan were significantly different than the Conservancy's actual experience through 2012. Based on a detailed review of actual restoration projects completed by the Conservancy and other agencies, the 2013 audit significantly increased unit costs for most land cover types.

For the current audit, we reviewed cost data for Conservancy restoration projects undertaken since 2012. Based on this review, unit costs in the 2013 audit for seven of the nine land cover types are updated by applying the California Construction Cost Index developed by the California Department

of General Services.¹⁷ The remaining two land cover types (oak savanna and stream) are increased more than this inflation adjustment to reflect recent Conservancy cost experience and contractor experience on similar projects.

Unit costs for habitat restoration/creation construction are augmented by three types of soft costs:

- ♦ Construction-related costs including seven line items: plans and specifications, bid assistance, construction oversight, post-construction maintenance, environmental compliance, pre-construction surveys, and construction monitoring
- ♦ Conservancy staff and related costs
- ♦ Contingency.

Consistent with the 2013 audit, four of the construction-related cost line items (plans and specifications, bid assistance, construction oversight, and post-construction maintenance) are estimated as a percent of construction costs based on experience with how contractors structure their bids. Soft cost percentages remain the same as the 2013 audit except restoration plans and specifications costs are increased to account for the shift of restoration design preparation from the Planning and Design cost category, and construction oversight is increased from 7 to 10 percent to reflect more reliance on contractors than Conservancy staff positions in this cost category.

The remaining three line items (environmental compliance, pre-construction surveys, and construction monitoring) are estimated as dollar amounts per acre. These assumptions were updated for inflation.

Conservancy staff and related costs are updated based on current hourly costs per position and experience with allocation of staff time for habitat restoration/creation projects. Consistent with that experience, this update eliminates Conservancy senior scientist and technical support positions in restoration, showing these tasks as higher contractor costs for construction oversight, as noted above.

This audit eliminates the cost line items for vehicle purchase and vehicle fuel and maintenance that in prior models had been allocated between planning and design, restoration, and monitoring cost categories. These costs are included in the Conservancy staff overhead cost and contractor rates.

The contingency of 20 percent on habitat restoration/creation construction costs remain unchanged from the 2006 Plan and the 2013 audit. The contingency applies to habitat construction costs only and not soft costs or Conservancy staff costs. The contingency is higher than the five percent rate applied to other Plan implementation activities because of the high degree of

¹⁷ This index is based on building cost indices for San Francisco and Los Angeles published by the Engineering News-Record.

cost variation and uncertainty associated with habitat restoration/creation projects.

Habitat restoration/creation mitigation unit costs for aquatic land cover types estimated for this audit are shown in **Table 3.1**. The cost for open water is the same as the cost for ponds because the Plan calls for open water impacts to be mitigated by the creation of ponds. The table includes two costs for stream restoration, one based on stream widths of 25 feet or less, and one based on stream widths of greater than 25 feet.

Updates to Other Cost Categories

Cost model changes to the other seven cost categories besides land acquisition and habitat restoration/creation are summarized in the following subsections.

Program Administration

The original 2006 model estimated staff costs based on direct salary costs plus benefits, and separately estimated overhead costs (human resources, information technology, office space, etc.). With the 2013 audit, Conservancy staff costs were budgeted based on a fully burdened hourly rate that includes benefits and all overhead costs and this audit maintains that approach. The staffing plan is updated to reflect experience with staff allocation by function and the ability to rely on fractions of a full-time employee. Other overhead costs such as travel, insurance, legal, and financial analysis and audits that are not included in Conservancy staff hourly rates are updated based on actual costs and projected needs.

Planning and Design

Based on current Conservancy practice, for the 2017 audit, the cost model eliminates Conservancy senior scientist staffing and to compensate increases contractor costs for management planning. Management planning costs anticipated by the Plan but not yet incurred are shifted to later in the permit period. Restoration planning costs are shifted to the Habitat Restoration/Creation cost category. Vehicle purchase, fuel, and maintenance costs are included in staff overhead cost and contractor rates.

Table 3.1: Wetland Mitigation Costs (2016\$)

Cost Category	Cost Factor	Riparian (per acre)	Perennial Wetland (per acre)	Seasonal Wetland (per acre)	Alkali Wetland (per acre)	Pond (per acre)	Open Water (per acre)	Slough/ Channel (per acre)	Stream² (per linear foot)
Construction		\$42,200	\$68,800	\$82,100	\$83,100	\$91,300	\$91,300	\$62,500	\$234
Construction-related costs									
Plans, specs., allowance for remedial measures ¹	33%	13,926	22,704	27,093	27,423	30,129	30,129	20,625	77
Bid assistance ¹	1.5%	633	1,032	1,232	1,247	1,370	1,370	938	4
Construction oversight ¹	10%	4,220	6,880	8,210	8,310	9,130	9,130	6,250	23
Post-construction maint. ¹	10%	4,220	6,880	8,210	8,310	9,130	9,130	6,250	23
Environmental compliance ^{2,3}	\$6,200	6,200	6,200	6,200	6,200	6,200	6,200	6,200	21
Pre-construction surveys ^{2,4}	\$1,300	1,300	1,300	1,300	1,300	1,300	1,300	1,300	4
Construction monitoring ^{2,4}	\$2,900	2,900	2,900	2,900	2,900	2,900	2,900	2,900	10
Staff and related costs ^{2,5}	\$6,000	\$6,000	\$6,000	\$6,000	\$6,000	\$6,000	\$6,000	\$6,000	20
Subtotal		\$81,599	\$122,696	\$143,245	\$144,790	\$157,459	\$157,459	\$112,963	\$417
Contingency ¹	20%	8,440	13,760	16,420	16,620	18,260	18,260	12,500	47
Total Unit Cost		\$90,039	\$136,456	\$159,665	\$161,410	\$175,719	\$175,719	\$125,463	\$463
Adjustment Factor for Streams >25 Feet Wide									<u>1.50</u>
Total Unit Cost (Streams >25 feet wide)									\$695

¹ Percentage applied to construction costs.

² Amount applied per acre of impact. Stream costs based on average of per acre costs as a percent of construction costs for all other aquatic land cover types.

³ Based on CEQA, CWA 401, CDFG 1602, and other permit costs for "small" project, divided by two (assume a two-acre project). NHPA permit unlikely to be applicable.

⁴ Cost model estimate divided by two (estimate based on a two-acre project).

⁵ Midpoint of staffing costs per acre (all costs except construction and contractors) between initial and maximum UDA cost models for habitat restoration/creation cost category

Sources: Appendices C and D (Habitat Restoration/Creation tab).

Environmental Compliance

Based on actual Conservancy experience with the permitting process, this 2017 update reinstates an allocation of Conservancy program staff time for permitting. In addition, some legal services are allocated to this category because of the need for legal assistance with on-going regional wetland permitting anticipated through year 20. Contractor costs are increased based on the Employment Cost Index and permit fees are updated based on current fee schedules and calculators.

Preserve Management and Maintenance

The schedule of land under management continues to reflect the fact that the pace of acquisition exceeds actual mitigation and conservation targets. Current costs reflect land-banking of many acquired lands. Preserve management staffing is based on review of staffing patterns at Conservancy properties and other similar parkland units within the East Bay Regional Parks District (EBRPD) Interpretive Parklands Unit. Preserve management staff costs are based on EBRPD costs. Furthermore, in place of the detailed line item cost estimates for vehicles, equipment, materials, facilities and road maintenance, water pumping, weed management, pond maintenance, etc., this audit derives a cost factor per full-time equivalent (FTE) management staff to capture the wide range of equipment, materials and services required for land management on Conservancy properties. The factor is derived from analysis of spending in the Maintenance and Skilled Trades Department within the EBRPD Parks Operations Division.

Monitoring, Research, and Adaptive Management

Based on current Conservancy practice, for the 2017 audit, the model eliminates Conservancy senior scientist staffing and increases contractor costs for monitoring. Vehicle purchase, fuels, and maintenance costs are assumed to be included in staff overhead cost and contractor rates. Contractor costs are adjusted based on actual Conservancy cost for monitoring contractors.

Remedial Measures

The total cost for remedial measures is based on (1) a percent of total cost of habitat restoration/creation costs, (2) a cost per acre for remedial measures applied to a percent of total preserve system acres acquired, and (3) a lump sum cost for other remedial measures. No changes were made in these cost assumptions for this audit.

Contingency

Contingency costs reflect changes in other cost categories. The estimated rate remains at five percent and is applied to total Plan costs net of total land acquisition and total habitat restoration/creation costs.

Summary of Cost Model Results

Table 3.2 and **Table 3.3** summarize changes in total costs by cost category for the Plan for the initial and maximum UDA, respectively. The tables compare the results of this audit to the 2006 Plan costs and the prior 2013 audit. All amounts are updated to 2016 dollars using the same inflation index used to update actual Conservancy costs to date in the cost model. Total costs excluding wetland mitigation fee revenue are shown at the bottom of the table because changes to this amount directly affect the development fee (see Chapter 5).

Adjusted for inflation, total costs are in the range of 10 percent lower than costs in the 2013 audit for both the initial and maximum UDA scenarios. Similar results pertain for total costs excluding wetland mitigation fee revenue; costs used to calculate the development fee are eight percent lower than those in the 2013 audit for the initial UDA scenario and four percent lower for the maximum UDA scenario.

Trends in costs between this audit and the 2006 Plan, and this audit and the prior (2013) audit, are described below. All comparisons are in 2016 dollars as presented in Tables 3.2 and 3.3.

1. **Program administration:** Costs are higher than estimated for the 2006 Plan due to higher costs for (1) overhead support and benefits, (2) legal and financial analysis services, and (3) higher than anticipated costs to assist Participating Special Entities with the permitting process, offset by revenue from higher administrative charges and other development exactions. Costs are unchanged from the 2013 audit.
2. **Land acquisition:** Costs adjusted for inflation have not changed significantly from the 2006 Plan and the 2013 audit.
3. **Planning and design:** Total costs remain higher than in the 2006 Plan because of higher costs for overhead support and benefits than originally anticipated. Cost decline from the 2013 audit because (1) that audit assumed Conservancy technical staffing while this audit assumes more planning services are contracted out, and (2) this audit shifts restoration design costs to the habitat restoration/creation category.

Table 3.2: Cost Model Comparison – Initial Urban Development Area (2016 \$)

Cost Category	2006 Plan	2013 Fee Audit	2017 Fee Audit	2017 Audit vs. 2006 Plan		2017 Audit vs. 2013 Audit	
Program Administration	\$20,540,000	\$26,690,000	\$26,630,000	\$6,090,000	30%	\$(60,000)	(0%)
Land Acquisition	216,910,000	217,690,000	217,550,000	640,000	0%	(140,000)	(0%)
Planning and Design	6,960,000	10,300,000	7,810,000	850,000	12%	(2,490,000)	(24%)
Habitat Restoration/Creation	23,080,000	50,290,000	43,430,000	20,350,000	88%	(6,860,000)	(14%)
Environmental Compliance	2,650,000	3,720,000	3,640,000	990,000	37%	(80,000)	(2%)
Preserve Management & Maintenance	37,400,000	46,730,000	28,990,000	(8,410,000)	(22%)	(17,740,000)	(38%)
Monitoring, Research, & Adaptive Management	21,260,000	22,030,000	12,890,000	(8,370,000)	(39%)	(9,140,000)	(41%)
Remedial Measures	1,790,000	3,160,000	3,080,000	1,290,000	72%	(80,000)	(3%)
Contingency	5,680,000	6,210,000	4,280,000	(1,400,000)	(25%)	(1,930,000)	(31%)
Total Plan Implementation	\$336,270,000	\$386,820,000	\$348,300,000	\$12,030,000	4%	\$(38,520,000)	(11%)
Wetland Mitigation Fee Revenue	25,170,000	42,140,000	36,550,000	11,380,000	45%	(5,590,000)	(13%)
Total Costs Excluding Wetland Mitigation Fee	\$313,190,000	\$336,530,000	\$311,750,000	\$(1,440,000)	(0%)	\$(24,780,000)	(8%)

Note: 2006 Plan and 2013 Fee Audit costs are inflated to 2016 dollars using the inflation index in Appendix F.
 Sources: 2006 Plan, Table 9-1; 2013 audit, Table 3.2; Appendix C (Summary tab); Appendix F, Table F.1.

Table 3.3: Cost Model Comparison – Maximum Urban Development Area (2016 \$)

Cost Category	2006 Plan	2013 Fee Audit	2017 Fee Audit	2017 Audit vs. 2006 Plan	2017 Audit vs. 2013 Audit
Program Administration	\$20,630,000	\$26,770,000	\$26,680,000	\$6,050,000 29%	\$(90,000) (0%)
Land Acquisition	266,760,000	257,140,000	268,650,000	1,890,000 1%	11,510,000 4%
Planning and Design	7,050,000	10,430,000	7,810,000	760,000 11%	(2,620,000) (25%)
Habitat Restoration/Creation	25,910,000	56,090,000	51,750,000	25,840,000 100%	(4,340,000) (8%)
Environmental Compliance	2,650,000	3,720,000	3,640,000	990,000 37%	(80,000) (2%)
Preserve Management & Maintenance	41,250,000	55,680,000	35,650,000	(5,600,000) (14%)	(20,030,000) (36%)
Monitoring, Research, & Adaptive Management	23,860,000	24,800,000	14,880,000	(8,980,000) (38%)	(9,920,000) (40%)
Remedial Measures	1,920,000	3,590,000	3,650,000	1,730,000 90%	60,000 2%
Contingency	6,170,000	6,920,000	4,890,000	(1,280,000) (21%)	(2,030,000) (29%)
Total Plan Implementation	\$396,200,000	\$445,140,000	\$417,600,000	\$21,400,000 5%	\$(27,540,000) (7%)
Wetland Mitigation Fee Revenue	26,770,000	48,100,000	42,200,000	15,430,000 58%	(5,900,000) (12%)
Total Costs Excluding Wetland Mitigation Fee	\$370,290,000	\$389,050,000	\$375,400,000	\$5,110,000 1%	\$(13,650,000) (4%)

Note: 2006 Plan and 2013 Fee Audit costs are inflated to 2016 dollars using the inflation index in Appendix F.
 Sources: 2006 Plan, Table 9-1; 2013 audit, Table 3.2; Appendix D (Summary tab); Appendix F, Table F.1.

4. **Habitat restoration/creation:** Costs are higher than the 2006 Plan due to higher construction unit costs than assumed in the Plan for nearly all habitat types based on actual Conservancy experience. Costs are lower than the 2013 audit because the inflation index used to inflate construction costs from 2012 dollars for this audit is lower than used in Tables 3.2 and 3.3 to inflate 2012 costs across all cost categories.
5. **Environmental compliance:** Costs are higher than the 2006 Plan because a more fine-grained approach in the 2013 audit documented significantly higher permitting costs for restoration projects than originally projected. Costs remain nearly unchanged from the 2013 to the 2017 audit.
6. **Preserve management and maintenance:** Costs are lower than the 2006 Plan and the 2013 audit because this audit reflects economies of scale associated with the Conservancy's partnership with EBRPD. Also, costs in the 2006 Plan included recreation management and these costs were removed in the 2013 audit. Finally, with this audit through year 9 (2016) nearly one-third of the permit term has elapsed. Actual costs to date have been lower due to lower levels of impacts from covered activities (see Table 2.2), and therefore total costs for the entire permit term decline with fewer years remaining for management and maintenance activities.
7. **Monitoring, research, and adaptive management:** Costs decline in part because higher contractor costs are more than offset by lower Conservancy staff costs. More significantly, and like the comment above regarding lower preserve management and maintenance costs, nearly one-third of the permit term has elapsed and there are fewer years over which the Conservancy will incur the remaining costs.
8. **Remedial measures:** Costs are higher than the 2006 Plan because they are primarily affected by habitat restoration/creation costs (see discussion, above). Costs are nearly unchanged from the 2013 audit.
9. **Contingency:** Costs are lower than the 2006 Plan and the 2013 audit because costs are deleted for prior years and instead reflected in actual costs for the other cost categories.

Overall, total costs are slightly higher compared to the 2006 plan and slightly lower compared to the 2013 audit. Total costs excluding wetland mitigation fee revenue, the total amount used to calculate the development fee, follow similar trend though not to the same degree.

4. ENDOWMENT MODEL

The 2006 Plan requires funding for post-permit term costs in perpetuity for the management and monitoring of the preserve system.¹⁸ The Plan did not require that these costs be included in the initial funding plan. Instead, the Plan required that the Conservancy develop a funding plan for post-permit term costs, and secure all necessary commitments to implement the funding plan, by year 15 (2022) or when half of the impacts allowed under the permit occur, whichever comes first.

This audit represents a significant turning point for implementation of the 2006 Plan. For the first time, this audit includes funding for post-permit term costs in perpetuity. Due to cost savings in other areas, this audit proposes a mitigation fee schedule that fully funds post-permit term costs in perpetuity with small increase in current fees (see Chapters 5 and 6).

Post-permit term costs would be funded by a portion of mitigation fee and other revenues transferred to an endowment over time. The endowment would grow with re-invested earnings through year 30. At that time, the endowment would be large enough to generate ongoing earnings sufficient to fully fund post-permit management and monitoring costs in perpetuity, including adjustments for inflation.

The approach taken to estimate post-permit term costs and endowment funding is like that used in other recent Northern California regional habitat plans, including the San Joaquin Multi-Species Habitat Conservation and Open Space Plan, Santa Clara Valley Habitat Plan, the Yolo Habitat Conservation Plan, and the Placer County Conservation Program. The approach fully complies with applicable statutes regarding investment of public funds for long-term stewardship of conservation lands.¹⁹ The approach also ensures that, pursuant to the MFA, future development does not fund the endowment needs associated with development that has occurred to date.

Post-permit Term Costs and Revenues

Annual post-permit funding needs from the endowment were developed based on guidance provided in Chapter 9 of the 2006 Plan. Total post-permit term costs were estimated based on a percent of annual costs in the final five-year period of the plan (years 26-30) for the following cost categories:

¹⁸ 2006 Plan, Chapter 9, pp. 9-40 to 9-42 and Table 9-9.

¹⁹ See Mitigation Lands: Nonprofit Organizations (California Government Code section 65965-65968) and the Uniform Prudent Management of Institutional Funds Act (Probate Code section 18501 et seq.).

- ♦ 45 percent of program administration costs
- ♦ 100 percent of preserve management and monitoring costs
- ♦ 50 percent of monitoring, research, and adaptive management costs

The EBRPD has been building a lease revenue stream from activities on preserve system lands primarily associated with wind turbine sites, cell towers, and grazing rights. The agency has been using these funds for preserve management and maintenance costs. Annual revenues have averaged \$500,000 annually over the past four years (2013-2016). Some lease revenues are anticipated to continue in perpetuity and therefore to provide funding for post-permit term costs. To be conservative, the endowment model assumes that 50 percent of current average annual lease revenue will be available for post-permit term funding in perpetuity (\$250,000 annually).

Endowment Funding Plan

The endowment fund balance is built through year 30 with a combination of three types of revenue:

1. Re-invested earnings from endowment investments.
2. An opening balance representing the fair share cost for development to date (years 1-9)
3. Allocation of a share of revenues from mitigation fees and possibly other Conservancy and local partner revenues through year 30

The Conservancy will need to develop a funding plan for the endowment to ensure that a sufficient balance is built by year 30 to fund post-permit term costs in perpetuity. Guidance for development of the funding plan is provided in the subsections, below.

Investment Earnings

The endowment model assumes a long-term average annual return on investment (ROI) of 7.25 percent. For comparison, other funds with similar long range investment horizons such as university endowments, pension funds, and hospital endowments, have average annual earnings objectives of six to nine percent.

Based on an ROI goal of 7.25 percent, the endowment model assumes that inflation is 3.00 percent and endowment manager fees are 1.00 percent. As shown in **Table 4.1**, this results in an annual real return on endowment fund balances of 3.25 percent. The real rate of return is also known as the “capitalization rate”. Thus, the endowment can be expected to generate funding for post-permit term costs, adjusted for inflation and management

fees, at a constant rate of 3.25 percent of the fund balance that is achieved by the end of the permit term in year 30 (2037).

Table 4.1: Investment Earnings

Allocation of Annual Investment Earnings on Endowment Fund Balance	Percent of Endowment Fund Balance
Average Annual Return on Investment Goal ¹	7.25%
Reinvested Earnings to Offset Inflation	<u>3.00%</u>
Available for Annual Distributions	4.25%
Endowment Manager Fees ²	<u>1.00%</u>
Average Annual Real Rate of Return to Fund Post-Permit Term Costs	3.25%
¹ Total average annual investment earnings are net of investment management fees (including custodial and audit costs) and are separate from endowment manager fees (see note 2).	
² The endowment model assumes that the Conservancy will engage an outside endowment fund manager instead of staffing this function in-house. Endowment manager fees would fund administration, accounting, and reporting costs directly associated with the Conservancy's account.	

These assumptions are based on a current habitat endowment management programs operated by the National Fish and Wildlife Foundation (NFWF) under agreements with the California Department of Fish and Wildlife. These programs assume a long-range real rate of return of 3.25 percent to 3.50 percent. The endowment model for this audit uses the more conservative rate of 3.25 percent. This rate is the same rate being used by the Santa Clara Valley Habitat Agency for its endowment fund being managed by the Santa Clara Valley Community Foundation.

Lower investment earnings, higher inflation, or higher endowment manager fees would require increased endowment funding and higher mitigation fees. Higher investment earnings, lower inflation, or lower endowment manager fees would require less endowment funding and lower mitigation fees. Future periodic fee audits will evaluate these assumptions and adjust mitigation fees and other revenues allocated to the endowment as needed to maintain adequate funding.

Opening Fund Balance

Development that has occurred through year 9 has not directly contributed funding for post-permit term costs. Therefore, the endowment fund requires a source of revenue other than future mitigation fees and their related investment earnings to represent prior development's fair share of total endowment funding needs. This funding need will be satisfied by the

Conservancy contributing to the endowment's opening fund balance when the fund is established.

The Conservancy has several options for sources of funding to cover the fair share of development impacts through year 9. One source is a \$1 million currently being held by the California Wildlife Foundation that is available for the Conservancy's endowment. Another source is the Conservancy's own fund balance that was \$2.3 million as of the end of the prior fiscal year (December 31, 2016).

The fair share endowment contribution from prior development was calculated in three steps with use of the endowment model:

1. Fee revenue contributions sufficient to build the endowment by year 30 were calculated for the initial and maximum UDA based on no opening fund balance.
2. The total revenue contribution for each scenario from step (1) was multiplied by a factor representing impacts to date, weighted by zone, as a percent of permit limits (see Table 2.2). This factor was 4.5 percent for the initial UDA and 3.0 percent for the maximum UDA.
3. The fair share revenue contributions represented by impacts to date from step (2) was used in the endowment model as the opening fund balance, and the model recalculated revenue contributions required from remaining development from each scenario.

The calculated fair share endowment contribution is \$2,200,000 and \$1,750,000 for the initial and maximum UDA scenarios, respectively. The average of these two amounts is \$1,975,000.

Mitigation Fees and Other Revenues

Besides investment earnings, the other ongoing funding sources to build the endowment fund balance by year 30 are revenues from mitigation fees and possibly other Conservancy and local partner revenues. The Conservancy will need to develop a plan to fund this endowment contribution.

Many non-fee revenues sources, including state and federal sources, are generally limited to the following (overlapping) uses: (1) land acquisition, and (2) conservation component of the Plan over and above mitigation requirements. Therefore, these funding sources cannot fund the endowment costs for management and monitoring of lands associated with the conservation (non-mitigation) component in perpetuity. Consequently, other funding sources primarily mitigation fees will fund the share of the endowment associated with the conservation (non-mitigation) component of the Plan. In return, state, federal, and other sources will fund a larger share of land acquisition costs. In this manner both types of funding sources (non-fee

sources and mitigation fees) will remain constrained to funding only their respective appropriate shares of total Plan costs.

The endowment model assumes that revenue contributions will be made at a constant rate on an annual basis through the end of the permit term. Of course, revenues may fluctuate above and below this annual average from year to year particularly if funding relies on mitigation fees. However, this variability is offsetting, i.e. lower endowment fund contributions in one year are compensated by higher contributions in other years. Furthermore, periodic audits such as this one enable the Conservancy to adjust its funding plan for the endowment, including revising mitigation fee levels, in response to changing conditions to ensure an adequate fund balance by the end of the permit term.

Mitigation Fees

Development and rural infrastructure fees are likely the primary mitigation fee funding source because there is a reasonable relationship (nexus) between development impacts and the size of the reserve, and the size of the reserve determines post-permit funding needs.

Wetland mitigation fees are associated with specific habitat impacts and only fund habitat restoration/creation projects. Wetland mitigation fees do not fund land acquisition so there is less of reasonable relationship between these types of impacts and the purpose of the endowment. Therefore, these fees are probably not appropriate to contribute to the endowment.

Temporary impact fees could be used to contribute to the endowment though these fees are only one percent of total revenues for the Conservancy's overall plan for funding Plan implementation costs (see Chapter 8, Table 8.1).

Other Potential Funding

Other potential funding for the endowment includes:

- ♦ Administrative charges
- ♦ Other development exactions, e.g. contributions to recovery that are above and beyond mitigation payments
- ♦ Interest earnings (on the Conservancy's operating account)
- ♦ Lease revenues

Like temporary impact fees, the first three sources listed above together constitute only a small share of total revenues for the Conservancy's overall funding plan (see Chapter 8, Table 8.1). Thus, these sources are unlikely to be depended upon for the endowment funding.

The fourth source, lease revenues, are received by the EBRPD. As described above, lease revenues have averaged about \$500,000 annually since 2013. These revenues could be tapped for endowment funding.

Endowment Fund Model Results

The key inputs to and results from the endowment model are shown below in Table 4.2.

Table 4.2: Post-Permit Funding

	Initial UDA	Maximum UDA
Endowment Opening Balance (Year 10)	\$2,200,000	\$1,750,000
Endowment Revenue (Years 10-30)	45,930,000	57,290,000
Endowment Investment Earnings (Years 10-30)	<u>21,660,000</u>	<u>26,060,000</u>
Endowment Fund Balance (Year 30)	\$69,790,000	\$85,100,000
Annual Distribution Rate (Year 31+)	<u>3.25%</u>	<u>3.25%</u>
Annual Distribution (Year 31+)	\$2,270,000	\$2,770,000
Annual Lease Revenue (Year 31+)	<u>250,000</u>	<u>250,000</u>
Annual Endowment Funding (Year 31+)	\$2,520,000	\$3,020,000

Source: Appendix E, Tables E.1 and E.2.

See **Appendix E** for detailed output of the endowment model for the initial and maximum UDA scenarios.

Endowment Management

The Conservancy may manage and invest endowment funds directly or have another entity hold and invest the endowment under contract as authorized by California Government Code section 65965. The Conservancy should ensure that the endowment is managed, invested, and disbursed in furtherance of the long-term stewardship of the preserve system by:

- ♦ Managing endowment funds efficiently.
- ♦ Achieving a reasonable long-term rate of return on investment of endowment funds like those of other prudent investors for endowment funds.
- ♦ Achieving a long-term rate of return that is equal to the annual real rate of return assumed in the funding plan (currently 3.25 percent), after deducting inflation and fees.

- ♦ Contributing to the endowment at least annually by transferring a fixed percentage of development fee and rural infrastructure fee revenues received.
- ♦ Use the periodic audits required by the Plan (such as this audit) to adjust fees and endowment contributions to ensure full funding of the endowment by the end of the permit term.
- ♦ Managing and investing endowment funds in good faith and with the care an ordinarily prudent person in a like position would exercise under similar circumstances, consistent with the Uniform Prudent Management of Institutional Funds Act (Part 7 (commencing with Section 18501) of Division 9 of the Probate Code).
- ♦ Utilizing generally accepted accounting practices as promulgated by either the Financial Accounting Standards Board or any successor entity for nonprofit organizations or the Governmental Accounting Standards Board or any successor entity for public agencies, to the extent those practices do not conflict with any other requirements of law.
- ♦ Disbursing endowment funds on a timely basis and only for the long-term stewardship of the preserve system post-permit term.

5. WETLAND MITIGATION FEE

This chapter presents the updated wetland mitigation fee schedule and the reasonable relationship findings required by the MFA and explained in Chapter 1. Unless the applicant chooses to perform their own restoration or creation, the wetland mitigation fee is applied to covered activities that generate permanent impacts on aquatic land cover types whether inside or outside the UDA.²⁰ Wetland mitigation fees are calculated based on the surface area of the aquatic land cover type impacted, regardless of the size of the covered activity or the total amount of impacts. The wetland mitigation fee is therefore typically applied to small portion of the total impacts of a covered activity.

Updated Fee Schedule

The wetland mitigation fee is based on the unit costs (cost per acre or cost per linear foot for streams) presented in the prior chapter multiplied by a mitigation ratio established by the Plan. The mitigation ratio represents the restoration area needed to mitigate one acre (or one linear foot in the case of streams) of impact. Most mitigation ratios are one-to-one, that is one acre of impact requires one acre of wetland restoration/creation to mitigate impacts. Several land cover types require a higher or lower mitigation ratio to adjust for the relative ability of restoration projects to mitigate the types of impacts associated with a given land cover type. The updated wetland mitigation fees based on mitigation ratios by land cover type are shown in **Table 5.1**.

Consistent with the habitat restoration/creation cost estimates explained in Chapter 3, above, the wetland mitigation fee is only related to the one-time activity of restoration or creation of aquatic land cover types. The three other fees presented in the following two chapters of this report address the other Plan costs to mitigate the impacts of covered activities on aquatic land cover types. These other costs include, for example, acquisition of sites for wetland, pond, and stream restoration/creation, preservation of existing wetland, pond, and stream habitat and long-term management, maintenance, and monitoring of habitat restoration/creation sites.

²⁰ 2006 Plan, Chapter 9, pp. 9-23 to 9-24 and Table 9-5.

Table 5.1: Wetland Mitigation Fee Schedule

Land Cover Type	Habitat Restoration / Creation Cost		Mitigation Ratio	Wetland Mitigation Fee	
Riparian	\$ 90,039	per acre	1:1	\$ 90,039	per acre
Perennial Wetland	136,456	per acre	1:1	136,456	per acre
Seasonal Wetland	159,665	per acre	2:1	319,330	per acre
Alkali Wetland	161,410	per acre	2:1	322,820	per acre
Ponds	175,719	per acre	1:1	175,719	per acre
Aquatic (Open Water)	175,719	per acre	0.5:1	87,860	per acre
Slough / Channel	125,463	per acre	1:1	125,463	per acre
Streams (<=25 ft. wide)	463	per linear foot	1:1	463	per linear foot
Streams (>25 ft. wide)	695	per linear foot	1:1	695	per linear foot

Sources: 2006 Plan, Tables 5-16 and 5-17; Table 3.1.

Table 5.2 compares the updated wetland mitigation fees to current fees. The current fee has two levels. The "Cities/County" fees are imposed by Permittees with land use authority (participating cities and the County) and have been adjusted annually for inflation since Plan adoption but do not reflect the results of fee audits. The "Conservancy" fees reflect the results of the 2013 audit and are imposed on participating special entities (PSEs) that apply for coverage under the Plan but are not a Permittee.

Wetland mitigation fees imposed per acre by the Conservancy decline compared to current fees because of differences in the inflation index for certain cost components used for this audit versus the index used for the annual fee adjustments. The former uses the Building Cost Index (BCI) provided by the California Department of General Services, and the latter uses the Consumer Price Index (CPI) for the San Francisco Bay Area provided by the U.S. Bureau of Labor Statistics. The BCI increased less than the CPI so fees can be reduced compared to current Conservancy levels while still fully funding habitat restoration/creation costs.

Fee imposed by the cities and the County increase for most land cover types primarily because the cities and the County have not yet adopted the revised rates developed by the 2013 audit.

Estimated restoration costs and revenues associated with aquatic land cover impacts are shown in **Table 5.3**. The table multiplies the aquatic land cover acreage impacts from Table 2.4 by the update fee schedule in Table 5.1. The 30-year revenue estimates in the table are used in the development fee calculation presented in Chapter 6.

Table 5.2: Wetland Mitigation Fee Comparison

Land Cover Type		Current Fee (2017)		Fee Audit (2017)	Fee Audit Compared To:	
		Cities/County	Conservancy		Cities/County	Conservancy
Riparian	per acre	\$ 76,433	\$ 98,978	\$ 90,039	18%	(9%)
Perennial Wetland	per acre	\$104,593	\$145,423	\$136,456	30%	(6%)
Seasonal Wetland	per acre	\$226,617	\$337,101	\$319,330	41%	(5%)
Alkali Wetland	per acre	\$214,549	\$340,512	\$322,820	50%	(5%)
Aquatic (Open Water)	per acre	\$113,979	\$184,474	\$175,719	54%	(5%)
Aquatic (Open Water)	per acre	\$ 57,660	\$ 92,237	\$ 87,860	52%	(5%)
Slough / Channel	per acre	\$130,070	\$134,428	\$125,463	(4%)	(7%)
Streams (<=25 ft. wide)	per linear foot	\$ 623	\$ 376	\$463	(26%)	23%
Streams (>25 ft. wide)	per linear foot	\$ 939	\$ 564	\$695	(26%)	23%

Note: "Cities/County" fees are imposed by Permittees (participating cities and the County) and have been adjusted annually for inflation since Plan adoption but do not reflect the results of fee audits. "Conservancy" fees reflect the results of the 2011 and 2013 audits and are imposed on participating special entities (PSEs) that apply for coverage under the Plan but are not a Permittee.

Sources: ECCC Habitat Conservancy; Table 5.1.

Mitigation Fee Act Findings

The following findings are required by the MFA and were presented in Chapter 1.

Section 66001(a)(1)

The wetland mitigation fee is intended to pay the full cost of restoration or creation of aquatic land cover types, including design, implementation, post-construction monitoring, and remediation. The development fee described in the next chapter will fund acquisition of the site for the restoration or creation and the management and monitoring after the wetland is fully functioning. Restoration of oak savanna is also required by the Plan, but the cost of this restoration is included in the development fee because it is not associated with jurisdictional wetlands and waters.

Table 5.3: Wetland Mitigation Fee Revenue

			Fee Revenue (Year 10-30)	
			Initial UDA	Maximum UDA
Land Cover Type	Wetland Mitigation Fee			
Riparian	\$ 90,039	per acre	\$ 2,600,000	\$ 3,050,000
Perennial Wetland	136,456	per acre	3,020,000	3,060,000
Seasonal Wetland	319,330	per acre	4,350,000	5,840,000
Alkali Wetland	322,820	per acre	2,970,000	3,290,000
Ponds	175,719	per acre	1,210,000	1,390,000
Aquatic (Open Water)	87,860	per acre	1,050,000	1,050,000
Slough / Channel	125,463	per acre	9,020,000	9,020,000
Subtotal			\$24,220,000	\$26,700,000
Streams (<=25 ft. wide)	\$463	per linear foot	9,470,000	11,910,000
Streams (>25 ft. wide)	695	per linear foot	<u>2,030,000</u>	<u>2,760,000</u>
Total			\$35,720,000	\$41,370,000
			Fee Revenue (Year 0-30)	
			Initial UDA	Maximum UDA
Actual (Year 0-9)			\$830,000	\$830,000
Estimated (Year 10-30)			<u>35,720,000</u>	<u>41,370,000</u>
Total (Year 0-30)			\$36,550,000	\$42,200,000
Note: "UDA" is the urban development area.				
Sources: Tables 2.3, 5.1, and 8.1.				

Section 66001(a)(2)

The wetland mitigation fee will fund the capital costs associated with wetland restoration/creation the mitigate related wetland impacts. Chapter 5 of the Plan explains the conservation strategy for wetland restoration/creation, and Chapter 9 explains the costs associated with implementing the strategy.

Section 66001(a)(3)

A reasonable relationship exists between the use of wetland mitigation fee revenue and covered activities that would pay the fee. Only covered activities that have wetland impacts (impacts on species and natural communities within aquatic land cover types) pay the fee, and fee revenues fund implementation of the conservation strategy designed to mitigate those impacts. Specific elements of the strategy from Chapter 5 of the Plan that relate to the restoration or creation of wetlands, ponds, and streams include:

- ♦ Conservation methods such as:
 - Biological goals and objectives that include the restoration and creation of wetlands, ponds, and streams.
 - Mitigation of impacts on state and federal jurisdictional wetlands and waters.
- ♦ Conservation measures such as:
 - Conservation Measure 2.3. Restore Wetlands and Create Ponds
 - Conservation Measure 2.10. Restore Streams and Riparian Woodland/Scrub to Compensate for Habitat Loss and to Increase Biodiversity.

The cost model summarized in Chapter 9 and presented in detail in Appendix G of the Plan explains the costs associated with the restoration or creation of wetlands, ponds, and streams. Updated costs are shown in Table 3.1 in Chapter 3 of this report and include:

- ♦ All costs associated with the habitat restoration/creation cost category (includes construction costs and staff-related costs)
- ♦ The share of environmental compliance costs associated with one-time costs for habitat restoration/creation
- ♦ The share of monitoring, research, and adaptive management costs associated with habitat restoration/creation, specifically costs for pre-construction surveys and construction monitoring.

Section 66001(a)(4)

A reasonable relationship exists between the need for the wetland mitigation fee and covered activities that would pay the fee. Chapter 3 of the Plan explains the relationship between the 17 animal and 11 plant species covered under the Plan and aquatic land cover types (see Table 3-9 in Chapter 3 of the Plan). Chapter 4 of the Plan explains the impacts of covered activities on these animal and plant species, and more broadly on natural communities. The importance of aquatic land cover types is demonstrated by:

- ♦ The eight aquatic land cover types provide habitat for all 17 animal species covered under the Plan.
- ♦ Individual aquatic land cover types provide habitat for at least three and, in the case of seasonal wetlands, as many as 11 covered animal species.
- ♦ Vernal pools are an essential habitat for four covered species and 11 covered plants.

Section 66001(b)

A reasonable relationship exists between the amount of the wetland mitigation fee on a specific covered activity and the proportionate share of Plan costs based on the fee schedule shown in Table 5.1. The fee schedule reflects the type of land cover that is affected because both mitigation ratios and per acre mitigation costs vary by land cover. The total fee for a covered activity is proportional to the amount of the impact based on the number of acres of wetland or pond, or linear feet of stream affected.

6. DEVELOPMENT FEE

This chapter presents the updated development fee schedule and the reasonable relationship findings required by the MFA and explained in Chapter 1. The development fee is applied to covered activities that generate permanent impacts inside the UDA.²¹ Applicants also have the option of dedicating land to the preserve system in lieu of a fee payment subject to approval by the Conservancy.

Updated Fee Schedule

The development fee is based on covered activities related to urban development (all covered activities within the UDA) funding a fair share of total Plan implementation costs. The fair share is based on the total amount of lands dedicated to habitat preservation in Eastern Contra Costa County, both lands existing prior to the Plan and lands added by the preserve system through implementation of the Plan. The Plan apportioned this total land area for habitat preservation between urban development existing prior to the Plan and urban development anticipated to occur during the 30-year permit term of the Plan. The fair share of costs allocated to the development fee under the maximum UDA scenario is 52 percent as documented in Appendix H of the Plan. The Plan requires that the periodic audit use this fair share amount to update the development fee, and that the fee cannot make up for shortfalls in revenue from other local, state, and federal sources.²²

As explained in Chapter 1, all covered activities pay the development fee unless the applicant provides their own mitigation. In cases where aquatic land cover types are affected, the wetland mitigation fee is also paid. As explained in Chapter 3, the wetland mitigation fee will fund costs of habitat restoration/creation associated with impacts on wetlands, ponds, and streams. Therefore, total Plan costs subject to the fair share calculation are calculated net of wetland mitigation fee revenue. This approach avoids double-charging covered activities for the same Plan costs.

Table 6.1 shows that share of total Plan costs allocated to the development fee. Costs are shown net of estimated wetland mitigation fee revenue drawn from Table 5.3 in the prior chapter. Development fee revenue to date (years 1-9) is deducted from the fair share allocated to the development fee to calculate the net revenue still required from the development fee for the remaining 21 years of the permit term. Using this approach in future periodic

²¹ 2006 Plan, Chapter 9, pp. 9-17 to 9-22, Figure 9-1, Table 9-4.

²² 2006 Plan, Chapter 9, p. 9-31.

audits will ensure that at the end of the permit term covered activities would have paid the fair share of plan costs as calculated in the Plan.

Table 6.1: Development Fee Fair Share Analysis

	Maximum Urban Development Area		Initial Urban Development Area	
	Formula	Amount	Formula	Amount
Plan Implementation Costs	<i>a</i>	\$417,600,000	<i>q</i>	\$348,300,000
Wetland Mitigation Fee Revenue	<i>b</i>	(42,200,000)	<i>p</i>	(36,550,000)
Endowment Contribution	<i>c</i>	<u>59,040,000</u>	<i>o</i>	<u>48,130,000</u>
Net Cost Subject to Fair Share Allocation	<i>d (sum)</i>	\$434,440,000	<i>m (sum)</i>	\$359,880,000
Development Fair Share Allocation ¹	<i>e</i>	<u>52%</u>	<i>l = k / m</i>	<u>42%</u>
Development Fair Share Costs	<i>f = d * e</i>	\$225,910,000	<i>k = m - i</i>	\$151,350,000
Development Fee Revenue to Date	<i>g</i>	<u>(6,190,000)</u>	<i>g</i>	<u>(6,190,000)</u>
Remaining Development Fair Share Costs (Years 10-30)	<i>h = f - g</i>	<u>\$219,720,000</u>	<i>j = k + g</i>	<u>\$145,160,000</u>
Remaining Non-Fee Funding	<i>i = d - f</i>	\$208,530,000	<i>i</i>	\$208,530,000

¹ "Development Fair Share Allocation" for maximum UDA based on 2006 Plan, Appendix H, Table 1, consistent with procedures required for periodic audit (2006 Plan, Chapter 9, p. 9-31). Also, consistent with the 2006 Plan, the initial UDA Development Fair Share Allocation is based on holding constant non-fee revenue sources calculated for the maximum UDA scenario. This approach reasonably assumes that other federal, state, and local funding over the permit term will not be affected by the amount of urban development area impacts.

Sources: 2006 Plan, Appendix H, Table 1; Tables 3.2, 3.3, 5.3, 8.1, and Appendix E, Table E.1 and E.2.

A range of federal, state, and local sources fund the remaining costs for Plan implementation, including rural infrastructure fees and temporary impact fees. Fair share costs allocated to the development fee under the initial UDA scenario are calculated by holding constant total funding from these other sources. It is reasonable to assume that the level of development under the Plan would not affect the level of funding from these other sources.

The updated development fee is shown in **Table 6.2**. The fee is based on the fair share costs calculated in Table 6.1 divided by the equivalent acres of impact remaining under each scenario from Table 2.2. The bottom of Table 6.2 shows the fee per acre by zone based on the weighting factors explained in Chapter 2.

Table 6.2: Development Fee Schedule

		Initial UDA	Maximum UDA	Average
<u>Fee per Equivalent Acre</u>				
Remaining Development Fair Share Costs (Years 10-30)		\$145,160,000	\$219,720,000	
Remaining Development Impacts (equivalent acres)		<u>20,814</u>	<u>30,928</u>	-
Development Fee (per equivalent acre)		\$6,974	\$7,104	\$7,039
<u>Fee Schedule (per acre of impact)</u>				
	<u>Weight</u>			
Zone 1	2	\$13,948	\$14,208	\$14,078
Zone 2	4	\$27,896	\$28,416	\$28,156
Zone 3	1	\$ 6,974	\$ 7,104	\$ 7,039

Source: Tables 2.2 and 6.1.

Table 6.2 also shows the average fee for the initial and maximum UDA scenarios. Use of the average development fee for the two scenarios was approved by the Conservancy Board when adopting the 2013 Audit recommendations (June 27, 2013).

Consistent with the 2013 audit, these equivalent acres do not discount for lands within the UDA that remain undeveloped during the permit term, as was done in the Plan to calculate the original development fee. A discount factor for developable land is no longer warranted because public funding for land acquisition has been strong. The Conservancy will be well-positioned to pursue an extension if the impact estimates are not reached within the current 30-year permit term.

Comparison with Original and Current Fee

In **Table 6.3** the updated fee based on the average of the two scenarios is compared with the current adopted fee. The current fee has two levels for the same reason explained in the prior chapter. The "Cities/County" fees are imposed by Permittees with land use authority (participating cities and the County) and have been adjusted annually for inflation since Plan adoption but do not reflect the results of fee audits. The "Conservancy" fees reflect the results of the 2013 audit and are imposed on participating special entities (PSEs) that apply for coverage under the Plan but are not a Permittee. Most covered activities are currently paying the "Cities/County" fee.

Table 6.3: Development Fee Comparison (fee per acre)

Zone	Current Fee (2017)		2017 Fee Audit ²	Fee Audit Compared To:	
	Cities/County	Conservancy		Cities/County	Conservancy
Zone 1	\$14,711	\$13,491	\$14,078	(4.3%)	4.4%
Zone 2	\$29,423	\$26,983	\$28,156	(4.3%)	4.3%
Zone 3	\$ 7,356	\$ 6,746	\$ 7,039	(4.3%)	4.3%

Note: "Cities/County" fees are imposed by Permittees (participating cities and the County) and have been adjusted annually for inflation since Plan adoption but do not reflect the results of fee audits. "Conservancy" fees reflect the results of the 2011 and 2013 audits and are imposed on participating special entities (PSEs) that apply for coverage under the Plan but are not a Permittee.

¹ Uses average development fee of initial and maximum UDA scenarios as approved by the Conservancy Board when adopting the 2013 Audit recommendations (June 27, 2013).

Sources: ECCC Habitat Conservancy; Table 6.2.

As shown in the table, the recommended development fee, which includes necessary funding for the endowment, is about four percent higher than current fees imposed directly by the Conservancy, and four percent lower than fees currently imposed by participating cities and the County.

Required future revenue contributions to the endowment represent about 20 percent of total remaining Plan costs for years 10-30. Current development fees require only a modest adjustment despite this additional cost because of cost savings over the 30-year permit term. These cost savings come primarily from the preserve management and maintenance cost category discussed in Chapter 3. Such savings were anticipated by the Plan as a source of funding for the endowment.

Mitigation Fee Act Findings

The following findings are required by the MFA and were presented in Chapter 1.

Section 66001(a)(1)

The development fee is intended to pay the fair share cost of the Plan associated with permanent impacts from urban development excluding habitat restoration/creation costs for aquatic land cover types funded by the wetland mitigation fee.

Section 66001(a)(2)

The development fee will fund a fair share of all Plan costs except costs funded by wetland mitigation fees. Chapter 5 of the Plan explains the conservation strategy for the Plan and Chapter 9 explains the costs associated with implementing the strategy.

Section 66001(a)(3)

A reasonable relationship exists between the use of development fee revenue and covered activities that would pay the fee. Chapter 5 of the Plan explains the conservation strategy and Chapter 9 explains the costs associated with implementing the strategy.

The conservation strategy in Chapter 5 of the Plan identifies biological goals and objectives that are supported by specific conservation measures: five measures related to landscape-level conservation, nine measures related to natural community-level conservation (excluding two measures related to wetland, pond, and stream restoration/creation discussed in the prior chapter of this report), and nine measures related to species-level conservation.

The cost model summarized in Chapter 9 of the Plan and presented in detail in Appendix G of the Plan explains and estimates the costs associated with implementation. Updated costs are shown in Chapter 3 of this report and include nine cost categories necessary to implement the Plan: program administration, land acquisition, planning and design, habitat restoration/creation, environmental compliance, preserve management and maintenance, monitoring, research, and adaptive management, remedial measures, and contingency fund. As explained in the Chapter 3 of this report costs related to wetland, pond, and stream habitat restoration/creation are not included in the development fee.

Section 66001(a)(4)

A reasonable relationship exists between the need for the development fee and covered activities that would pay the fee. Chapter 3 of the Plan explains the relationship between the 17 animal species, 11 plant species, and associated habitats covered under the Plan and terrestrial land cover types (see Table 3-9 in Chapter 3 of the Plan). Chapter 4 of the Plan explains the impacts of covered activities by land cover type on these animal and plant species, and more broadly on their habitats and natural communities.

Section 66001(b)

A reasonable relationship exists between the amount of the development fee on a specific covered activity and the proportionate share of Plan costs based on the fee schedule shown in Table 6.2 for three reasons:

- ♦ The fee is based on urban development's fair share of Plan costs as determined by the share of urban development occurring under the Plan compared to total development (existing plus new) under the maximum UDA scenario. As stated in the Plan: "this analysis considers the pace of open space acquisition relative to the pace of development before and after adoption of the HCP/NCCP, and assigns the land acquisition requirements of the HCP/NCCP according to the premise that future development should mitigate impacts in the inventory area proportionate to its share of the overall habitat impacts in the inventory area (i.e., impacts in the past and the future)."²³
- ♦ As explained in detail in Chapter 2 in the section "Development Fee Zone" the fee is adjusted for three zones that reflect the relative amount of impact from urban development on natural habitats and covered species. The mapping of the zones was completed at a level of detail sufficient to provide a reasonable relationship between all land within a specific zone and the relative weight of impacts assigned to that zone.
- ♦ The total fee for a covered activity is proportional to the amount of the impact based on the number of acres affected.

²³ 2006 Plan, Chapter 5, p. 5-51.

7. RURAL INFRASTRUCTURE AND TEMPORARY IMPACT FEES

This chapter presents the updated fee schedule for the rural infrastructure fee and the temporary impact fee, and the reasonable relationship findings for each fee required by the MFA and explained in Chapter 1.

Rural Infrastructure Fee

The rural infrastructure fee is applied to all permanent impacts from covered activities outside the UDA based on the UDA boundaries at the time of the covered activity. The rural infrastructure fee is based on the development fee described in the prior chapter and shown in the fee schedule in Table 6.2.

The Plan focused on fee estimates for 18 specified rural road projects.²⁴ For these projects the development fee was adjusted for the more severe fragmentation, edge, and increased-mortality effects compared to urban development and other rural infrastructure projects and activities. The extent of these additional impacts depends on whether the proposed facility is new or expanded, on the length of the facility, on the type of habitat traversed by the road, and other factors. Some of these additional impacts can be partially reduced by wildlife-friendly design measures.

The Plan also covers other rural infrastructure projects and activities such as flood protection projects, utility projects, and related maintenance activities. The Plan includes a revenue estimate for these covered activities but does not list specific projects or activities as it does for rural roads.²⁵

Mitigation Fee Act Findings

The following findings are required by the MFA and were presented in Chapter 1.

Section 66001(a)(1)

The rural infrastructure fee is intended to pay the costs of the Plan associated with mitigating permanent impacts outside the urban development area, excluding habitat restoration/creation costs for aquatic land cover types funded by the wetland mitigation fee.

²⁴ 2006 Plan, Chapter 9, pp. 9-24 to 9-25, Table 9-6.

²⁵ 2006 Plan, Appendix H, Table 1. See the \$1,500,000 revenue assumption estimate in section 2 of the table for “other rural infrastructure mitigation costs”.

Section 66001(a)(2)

The rural infrastructure fee will fund Plan costs to mitigate permanent impacts outside the urban development area, excluding habitat restoration/creation costs for aquatic land cover types funded by the wetland mitigation fee. Chapter 5 of the Plan explains the conservation strategy for the Plan and Chapter 9 explains the costs associated with implementing the strategy.

Section 66001(a)(3)

A reasonable relationship exists between the use of rural infrastructure fee revenue and covered activities that would pay the fee. Chapter 5 of the Plan explains the conservation strategy and Chapter 9 explains the costs associated with implementing the strategy.

The conservation strategy in Chapter 5 of the Plan identifies biological goals and objectives that are supported by specific conservation measures: five measures related to landscape-level conservation, nine measures related to natural community-level conservation (excluding two measures related to wetland, pond, and stream restoration/creation discussed in the prior chapter of this report), and nine measures related to species-level conservation.

The cost model summarized in Chapter 9 and presented in detail in Appendix G of the Plan explains the costs associated with implementation. Updated costs are shown in Chapter 3 of this report and include nine cost categories: program administration, land acquisition, planning and design, habitat restoration/creation, environmental compliance, preserve management and maintenance, monitoring, research, and adaptive management, remedial measures, and contingency fund. As explained in the prior chapter of this report costs related to habitat restoration/creation on aquatic land cover types are not included in the development fee.

Section 66001(a)(4)

A reasonable relationship exists between the need for the rural infrastructure fee and covered activities that would pay the fee. Chapter 3 of the Plan explains the relationship between the 17 animal species, 11 plant species, and associated habitats covered under the Plan and terrestrial land cover types (see Table 3-9 in Chapter 3 of the Plan). Chapter 4 of the Plan explains the impacts of covered activities by land cover type on these animal and plant species, and more broadly on their habitats and natural communities.

Section 66001(b)

A reasonable relationship exists between the amount of the rural infrastructure fee on a specific covered activity and the proportionate share of Plan costs based on the fee schedule shown in Table 6.2 for three reasons:

- ♦ As explained in the prior chapter, the development fee is based only on urban development's fair share of Plan costs and excludes permanent impacts outside the UDA. Permanent impacts within the UDA are reasonably like permanent impacts outside the UDA so it is reasonable to base the rural infrastructure fee at the same level as the development fee.
- ♦ As explained in detail in Chapter 2 in the section "Development Fee Zone" the fee is adjusted for three zones that reflect the relative amount of impact from urban development on natural habitats and covered species. The mapping of the zones was completed at a level of detail sufficient to provide a reasonable relationship between all land within a specific zone and the relative weight of impacts assigned to that zone.
- ♦ The fee for rural road projects is also adjusted by a multiplier for individual rural road projects to reflect their respective level of additional fragmentation, edge and wildlife mortality effects.
- ♦ The total fee for a covered activity is proportional to the amount of the impact based on the number of acres affected.

Temporary Impact Fee

The temporary impact fee is applied to all temporary impacts from covered activities both inside and outside the UDA. The temporary impact fee is based on the development fee described in the prior chapter and shown in the fee schedule in Table 6.2. Where applicable the fee is also based on the wetland mitigation fee described in Chapter 5 and shown in the fee schedule in Table 5.1.

As described in Chapter 2 of the Plan there are many covered activities that are short duration or intermittent and result in temporary impacts on natural land cover types. As described in Chapter 4 of the Plan some covered activities are expected to have substantial temporary impacts on covered species due to their large footprint, linear nature, location in the inventory area, effect on local soils or hydrology, or a combination of these factors. Temporary impacts are defined as any impact on vegetation or habitat that does not result in permanent habitat removal.

Chapter 9 of the Plan provides a detailed explanation of the calculation of the temporary impact fee. Covered activities with temporary impacts pay a fee based on the development fee. In addition, covered activities with temporary

impacts on aquatic land cover types also pay a fee based on the wetland mitigation fee. The temporary impact fee is calculated based on the frequency of the temporary impact over the 30-year permit term; the amount of the fee is equal to the applicable development or wetland mitigation fee multiplied by the proportion of the Plan's 30-year term affected by the temporary impact.

Mitigation Fee Act Findings

The following findings are required by the MFA and were presented in Chapter 1.

Section 66001(a)(1)

The temporary impact fee is intended to pay for costs of the Plan associated with mitigating temporary impacts.

Section 66001(a)(2)

The temporary impact fee will fund Plan costs to mitigate temporary impacts. Chapter 5 of the Plan explains the conservation strategy for the Plan and Chapter 9 explains the costs associated with implementing the strategy.

Section 66001(a)(3)

A reasonable relationship exists between the use of temporary impact fee revenue and covered activities that would pay the fee. Chapter 5 of the Plan explains the conservation strategy and Chapter 9 explains the costs associated with implementing the strategy.

The conservation strategy in Chapter 5 of the Plan identifies biological goals and objectives that are supported by specific conservation measures: five measures related to landscape-level conservation, 11 measures related to natural community-level conservation, and nine measures related to species-level conservation.

The cost model summarized in Chapter 9 and presented in detail in Appendix G of the Plan explains the costs associated with implementation. Updated costs are shown in Chapter 3 of this report and include nine cost categories: program administration, land acquisition, planning and design, habitat restoration/creation, environmental compliance, preserve management and maintenance, monitoring, research, and adaptive management, remedial measures, and contingency fund.

Section 66001(a)(4)

A reasonable relationship exists between the need for the temporary impact fee and covered activities that would pay the fee. Chapter 3 of the Plan explains the relationship between the 17 animal and 11 plant species covered under the Plan and all land cover types (see Table 3-9 in Chapter 3 of the Plan). Chapter 4 of the Plan explains the impacts of covered activities on these animal and plant species.

Section 66001(b)

A reasonable relationship exists between the amount of the temporary impact fee on a specific covered activity and the proportionate share of Plan costs based on the fee schedules shown in Table 5.1 and Table 6.2 for three reasons:

- ♦ As explained in Chapter 4 regarding the wetland mitigation fee and Chapter 5 regarding the development fee, the fees are based only on Plan costs associated with permanent impacts. Temporary impacts are reasonably like permanent impacts when adjusted for the duration of the temporary impact so it is reasonable to establish the temporary fee based on the wetland mitigation and development fees.
- ♦ As explained in detail in Chapter 2 in the section “Development Fee Zone” the fee is adjusted for three zones that reflect the relative amount of impact from urban development on natural habitats and covered species. The mapping of the zones was completed at a level of detail sufficient to provide a reasonable relationship between all land within a specific zone and the relative weight of impacts assigned to that zone.
- ♦ The total fee for a covered activity is proportional to the amount of the impact based on the number of acres affected.
- ♦ The total fee is proportional to the duration of the temporary impact.

8. FUNDING PLAN

This chapter provides an updated funding plan for the Plan based on the Plan cost and mitigation fee revenue analysis presented in the prior chapters. This chapter provides the remaining two findings required by the MFA and explained in Chapter 1:

- ♦ Identify all sources and amounts of funding anticipated to complete financing of improvements to be funded by the fee.
- ♦ Designate the approximate dates when funding is expected to complete financing of improvements to be funded by the fee.

Table 8.1 presents the updated funding plan under the initial and maximum UDA scenarios. Actual revenues and costs for years 0-9 inflated to 2016 dollars are added to estimates of remaining revenues and costs for each scenario to calculate total amounts for years 0-30.

Revenue estimates were developed using the following approach:

- ♦ **Wetland mitigation fee** and **development fee** revenue is based on the approaches explained in Chapters 5 and 6, respectively.
- ♦ **Rural infrastructure fees** are based on the amounts estimated in the 2006 Plan adjusted for inflation to 2016 dollars.
- ♦ **Temporary impact fees** are estimated to continue at 50 percent of the average annual amount for the prior four years reflecting a loss of revenue from P.G.&E. utility projects because the utility now has its own approved habitat conservation plan.
- ♦ **Administrative charges** are for Conservancy costs associated with processing mitigation fees paid by participating special entities, and are estimated to continue at 100 percent of the average annual amount for the prior four years.
- ♦ **Payments for non-covered activities** are zeroed out because this revenue cannot be used for impacts under the Plan but must be used for additional conservation measures.
- ♦ **Other development exactions** are primarily from participating special entities and are for conservation beyond the mitigation requirements of the Plan (“contribution to recovery”). These revenues are estimated to continue at 100 percent of the average annual amount for the prior four years.
- ♦ **State/federal funds** are estimated to continue at 40 percent of the average annual amount for the prior four years reflecting the large amount of contributions to date and therefore less need in the future, as well as declining funding for Section 6 grants.

- ♦ **Local capital funds**, primarily from foundation grants and the EBRPD, are estimated to continue at 60 percent of the average annual amount for the prior four years, also reflecting the large amount of contributions to date and therefore less need in the future, as well as declining funding from EBRPD Measure WW.
- ♦ **Local operating funds** are composed of due diligence and closing costs for land acquisitions funded by the EBRPD, plus windmill turbine site, cell tower, and grazing lease revenues from preserve lands. These funds are estimated to continue at 100 percent of the average annual amount for the prior four years.
- ♦ **Interest earnings** and **miscellaneous revenue** are estimated to continue at 100 percent of the average annual amount for the prior four years.

The Conservancy anticipates that it soon will approve funding from special tax districts formed by development projects in exchange for providing discounts on development fees. Special district funding will be available in perpetuity. Should this funding be realized, the next periodic audit in 2022 will integrate it into the funding plan.

Consistent with the original funding plan, revenues from non-mitigation fee sources are held constant under both scenarios. Revenue from other fees and exactions not anticipated in the original funding plan are included with non-mitigation fee revenues because the former is not associated with impacts from covered activities paying mitigation fees or are to cover costs not reflected in the Plan. State and federal funding is calculated as a residual amount after accounting for all other non-mitigation fee revenue.

Table 8.1 supports the findings described above by identifying sources and amounts of funding anticipated to complete the Plan, and that funding is expected within the 30-year permit term.

Tables 8.2 and 8.3 compare the updated funding plan with the 2006 Plan and the 2013 audit for the initial and maximum UDA scenarios, respectively, in 2016 dollars. Key findings and conclusions from these tables include:

- ♦ The shares of total revenue for the three major funding sources (development fees, state/federal land acquisitions funds, and local land acquisition funds) that constitute about 80 percent of total funding have generally remained constant across all three funding plans.
- ♦ Mitigation fee revenues generally have increased in line with overall cost increases. Development fees in the initial UDA funding plan increased less than overall costs compared to the 2013 audit because of a lower fair share percentage.

Table 8.1: Funding Plan (2016 dollars)

	2007-2016 (Year 0-9) <i>Actual</i>	Initial UDA 2017-2037 (Year 10-30) <i>Estimate</i>	Total (Year 1-30) <i>Estimate</i>	Maximum UDA 2017-2037 (Year 10-30) <i>Estimate</i>	Total (Year 1-30) <i>Estimate</i>
PLAN FUNDING					
Mitigation Fees					
Development Fee	\$6,190,000	\$145,160,000	\$151,350,000	\$219,720,000	\$225,910,000
Wetland Mitigation Fee	830,000	35,720,000	36,550,000	41,370,000	42,200,000
Rural Infrastructure Fees ¹	1,690,000	7,980,000	9,670,000	7,980,000	9,670,000
Temporary Impact Fee ²	<u>2,060,000</u>	<u>2,620,000</u>	<u>4,680,000</u>	<u>2,620,000</u>	<u>4,680,000</u>
Subtotal	\$10,770,000	\$191,480,000	\$202,250,000	\$271,690,000	\$282,460,000
Other Fees & Exactions					
Administrative Charges ²	\$390,000	\$800,000	\$1,190,000	\$800,000	\$1,190,000
Non-Covered Activities ³	3,540,000	(3,540,000)	-	(3,540,000)	-
Other Development Exactions ²	<u>1,450,000</u>	<u>2,050,000</u>	<u>3,500,000</u>	<u>2,050,000</u>	<u>3,500,000</u>
Subtotal	\$5,380,000	\$(690,000)	\$4,690,000	\$(690,000)	\$4,690,000
Local, State & Federal Funds					
State/Federal Funds ²	\$67,200,000	58,800,000	126,000,000	58,800,000	126,000,000
Local Capital Funds ²	26,420,000	19,750,000	46,170,000	19,750,000	46,170,000
Local Operating Funds	<u>4,560,000</u>	<u>13,380,000</u>	<u>17,940,000</u>	<u>13,380,000</u>	<u>17,940,000</u>
Subtotal	\$98,180,000	\$91,930,000	\$190,110,000	\$91,930,000	\$190,110,000
Other Funds					
Interest Earnings ²	\$250,000	\$230,000	\$480,000	\$230,000	\$480,000
Miscellaneous ²	<u>20,000</u>	<u>-</u>	<u>20,000</u>	<u>-</u>	<u>20,000</u>
Subtotal	<u>\$270,000</u>	<u>\$230,000</u>	<u>\$500,000</u>	<u>\$230,000</u>	<u>\$500,000</u>
Total Revenue	\$114,600,000	\$282,950,000	\$397,550,000	\$363,160,000	\$477,760,000
PLAN COSTS					
Plan Implementation (Permit Term)	\$105,500,000	\$242,800,000	\$348,300,000	\$312,100,000	\$417,600,000
Endowment Fund Contribution	-	-	<u>48,130,000</u>	-	<u>59,040,000</u>
Total Costs	-	-	\$396,430,000	-	\$476,640,000
Surplus / (Deficit)			\$1,120,000		\$1,120,000

¹ Total Year 0-30 revenue estimated based on adjusting 2006 Plan estimate of \$8,930,000 by the inflation index for 2006.

² Future year estimates based on annual average actual revenue for prior four years, except: (1) future temporary impact fee revenue estimated at 50 percent of prior revenue reflecting reduced PG&E need for Plan coverage, (2) future state/federal land acquisition funds are estimated at 40 percent of prior revenue to reflect funding commitment, and (3) future local land acquisition funds estimated at 55 percent of prior revenue to reflect loss of non-recurring revenue.

³ Prior year revenue deducted from future years because funding must augment and not substitute for Plan obligations (see Chapter 9 of the Plan).

Sources: Tables 5.3 and 6.1, Appendices C and D (Summary), Appendix F, Table F.2.

Table 8.2: Funding Plan Comparison – Initial Urban Development Area (2016 dollars)

Cost Category	2006 Plan		2013 Fee Audit		2017 Fee Audit		2017 Audit vs. 2006 Plan		2017 Audit vs. 2013 Audit	
Mitigation Fees										
Development Fee	\$133,760,000	40%	\$154,110,000	40%	\$151,350,000	38%	\$17,590,000	13%	\$(2,760,000)	(2%)
Wetland Mitigation Fee	25,170,000	7%	42,140,000	11%	36,550,000	9%	11,380,000	45%	(5,590,000)	(13%)
Rural Infrastructure Fees	10,110,000	3%	10,040,000	3%	9,670,000	2%	(440,000)	(4%)	(370,000)	(4%)
Temporary Impact Fee	-	0%	<u>1,210,000</u>	<u>0%</u>	<u>4,680,000</u>	<u>1%</u>	<u>4,680,000</u>	<u>NA</u>	<u>3,470,000</u>	<u>287%</u>
Subtotal	\$169,040,000	50%	\$207,500,000	53%	\$202,250,000	51%	33,210,000	20%	(5,250,000)	(3%)
Other Fees & Exactions										
Administrative Charges	\$-	0%	\$1,450,000	0%	\$1,190,000	0%	1,190,000	NA	\$(260,000)	(18%)
Non-Covered Activities	-	0%	-	0%	-	0%	-	NA	-	NA
Other Development Exactions	-	0%	<u>1,220,000</u>	<u>0%</u>	<u>3,500,000</u>	<u>1%</u>	<u>3,500,000</u>	<u>NA</u>	<u>2,280,000</u>	<u>187%</u>
Subtotal	\$-	0%	\$2,670,000	1%	\$4,690,000	1%	4,690,000	NA	2,020,000	76%
Local, State & Federal Funds										
State/Federal Funds	\$106,960,000	32%	\$110,150,000	28%	\$126,000,000	32%	\$19,040,000	18%	\$15,850,000	14%
Local Land Capital Funds	39,620,000	12%	44,130,000	11%	46,170,000	12%	6,550,000	17%	2,040,000	5%
Local Operating Funds	<u>22,640,000</u>	<u>7%</u>	<u>25,210,000</u>	<u>6%</u>	<u>17,940,000</u>	<u>5%</u>	<u>(4,700,000)</u>	<u>(21%)</u>	<u>(7,270,000)</u>	<u>(29%)</u>
Subtotal	\$169,220,000	50%	\$179,490,000	46%	\$190,110,000	48%	20,890,000	12%	10,620,000	6%
Other Funds										
Interest Earnings ¹	\$-	0%	\$-	0%	\$480,000	0%	480,000	NA	480,000	NA
Miscellaneous ¹	-	0%	-	0%	<u>20,000</u>	<u>0%</u>	<u>20,000</u>	<u>NA</u>	<u>20,000</u>	<u>NA</u>
Subtotal	\$-	0%	\$-	0%	\$500,000	0%	\$500,000	NA	500,000	NA
Total Funding	\$338,260,000	100%	\$389,660,000	100%	\$397,550,000	100%	\$59,290,000	18%	\$7,890,000	2%
Total Costs	<u>336,260,000</u>		<u>386,820,000</u>		<u>396,430,000</u>		<u>60,170,000</u>	18%	<u>9,610,000</u>	2%
Surplus / (Deficit)	\$2,000,000		\$2,840,000		\$1,120,000		\$(880,000)		\$(1,720,000)	

Note: 2006 Plan and 2013 Audit revenues are inflated to 2016 dollars using the inflation index in Appendix F.

Sources: 2006 Plan, Table 9-8 and Appendix H; 2013 Fee Audit, Table 7.1, p. 43; Table 8.1.

Table 8.3: Funding Plan Comparison – Maximum Urban Development Area (2016 dollars)

Cost Category	2006 Plan		2013 Fee Audit		2017 Fee Audit		2017 Audit vs. 2006 Plan		2017 Audit vs. 2013 Audit	
Mitigation Fees										
Development Fee	\$192,100,000	48%	\$206,470,000	46%	\$225,910,000	47%	\$33,810,000	18%	\$19,440,000	9%
Wetland Mitigation Fee	27,180,000	7%	48,100,000	11%	42,200,000	9%	15,020,000	55%	(5,900,000)	(12%)
Rural Infrastructure Fees	10,110,000	3%	10,040,000	2%	9,670,000	2%	(440,000)	(4%)	(370,000)	(4%)
Temporary Impact Fee	-	0%	<u>1,210,000</u>	<u>0%</u>	<u>4,680,000</u>	<u>1%</u>	<u>4,680,000</u>	<u>NA</u>	<u>3,470,000</u>	<u>287%</u>
Subtotal	\$229,390,000	58%	\$265,820,000	59%	\$282,460,000	59%	53,070,000	23%	16,640,000	6%
Other Fees & Exactions										
Administrative Charges	\$-	0%	\$1,450,000	0%	\$1,190,000	0%	1,190,000	NA	\$(260,000)	(18%)
Non-Covered Activities	-	0%	-	0%	-	0%	-	NA	-	NA
Other Development Exactions	-	0%	<u>1,220,000</u>	<u>0%</u>	<u>3,500,000</u>	<u>1%</u>	<u>3,500,000</u>	<u>NA</u>	<u>2,280,000</u>	<u>187%</u>
Subtotal	\$-	0%	\$2,670,000	1%	\$4,690,000	1%	4,690,000	NA	2,020,000	76%
Local, State & Federal Funds										
State/Federal Funds	\$106,960,000	27%	\$110,150,000	25%	\$126,000,000	26%	\$19,040,000	18%	\$15,850,000	14%
Local Capital Funds	39,620,000	10%	44,130,000	10%	46,170,000	10%	6,550,000	17%	2,040,000	5%
Local Operating Funds	<u>22,640,000</u>	<u>6%</u>	<u>25,210,000</u>	<u>6%</u>	<u>17,940,000</u>	<u>4%</u>	<u>(4,700,000)</u>	<u>(21%)</u>	<u>(7,270,000)</u>	<u>(29%)</u>
Subtotal	\$169,220,000	42%	\$179,490,000	40%	\$190,110,000	40%	20,890,000	12%	10,620,000	6%
Other Funds										
Interest Earnings ¹	\$-	0%	-	0%	\$480,000	0%	480,000	NA	480,000	NA
Miscellaneous ¹	-	0%	-	0%	<u>20,000</u>	<u>0%</u>	<u>20,000</u>	<u>NA</u>	<u>20,000</u>	<u>NA</u>
Subtotal	\$-	0%	\$-	0%	\$500,000	0%	\$500,000	NA	500,000	NA
Total Funding	\$398,610,000	100%	\$447,980,000	100%	\$477,760,000	100%	\$79,150,000	20%	\$29,780,000	7%
Total Costs	<u>396,200,000</u>		<u>445,140,000</u>		<u>476,640,000</u>		<u>80,440,000</u>	20%	<u>31,500,000</u>	7%
Surplus / (Deficit)	\$2,410,000		\$2,840,000		\$1,120,000		\$(1,290,000)		\$(1,720,000)	

Note: 2006 Plan and 2013 Audit revenues are inflated to 2016 dollars using the inflation index in Appendix F.
 Sources: 2006 Plan, Table 9-8 and Appendix H; 2013 Fee Audit, Table 7.1, p. 43; Table 8.1.

APPENDIX A: DEVELOPMENT IMPACTS THROUGH 2016

The following tables provide detail for impacts from covered activities (impacts from development projects and other covered activities) for years 1-9 (2008 through 2016) of the Plan:

Table A.1 provides detail for permanent land conversion.

Table A.2 provides detail for wetland impacts.

Table A.3 provides detail for temporary land conversion and wetland impacts.

Table A.1: Covered Activities Through December 31, 2016 (Year 9) – Permanent Land Conversion (acres)

Year	Project	Urban Development Area			Rural Infra-structure ¹
		Zone 1	Zone 2	Zone 3	
2009	CCC LP07-2033: Verizon Wireless Martin Cell Tower Project				1.39
2009	CCC LP09-2002: US Coast Guard/SBA Cell Tower Project				1.158
2009	PSE: State Route 4 Bypass, Segment 4, Phase 2	24.69	23.81		
2010	PSE: CalTrans SR4 Median Buffer & Shoulder Widening Project				7.34
2010	CCC PWD: Vasco Road Safety Improvements				6.201
2010	CCC LP09-2033: Horizon Cell Tower Project				1.19
2010	PSE: eBart Phase 1 Project				0.3
2011	CCC LP10-2070: Morgan Territory Rd Telecommunications Facility Project				0.901
2011	CCC LP09-2037: Camino Diablo Vasco Telecommunications Facility Project				2.35
2011	CCC LP10-2082: J4 Byron Hot Springs Communications Facility				0.8
2011	CCC PWD: Balfour Rd Culvert Repair Project				0.01
2011	CCC PWD: Byron Hwy Shoulder Widening Project-Phase 1				0.44
2011	CCC PWD: Vasco Camino Diablo Intersection				1.94
2011	PSE: ConocoPhillips Line 200 Repair & Anode		0.003		
2011	PSE: Oakley Generating Station (Original-3rd Amendment) Project ^{Note 2}	16.72			
2011	City of Oakley: Stonewood III-Unit #1 Sub #9183	2.21			
2011	City of Pittsburg: Trash Capture Demonstration Project	0.02			
2011	City of Brentwood: New Meetinghouse Brentwood			3.4	
2012	CCC PWD: Deer Valley Road Safety Improvement Project				0.53

Year	Project	Urban Development Area			Rural Infra-structure ¹
		Zone 1	Zone 2	Zone 3	
2012	CCC PWD: Marsh Creek Should Widening near Round Valley Regional Preserve Project				2.79
2012	CCC BIG12-0004598: EBRIX Los Vaqueros Communication Facility				0.026
2012	CCC LP10-2009: Clayton Regency Mobile Home Park Emergency H2O Pipeline Extension				0.5
2012	EBRPD Round Valley Pedestrian Bridge Project				0.15
2012	City of Oakley: iPark Oakley Project	9.14			
2012	PSE: eBart Phase II Extension				37.91
2012	PSE: eBart Phase II Extension-1st & 2nd Amend				2.56
2012	Upper Sand Creek Detention Basin Expansion		6.89		
2013	City of Brentwood: AutoZone Store 4136	0.9			
2013	City of Oakley: Emerson Ranch	138.25			
2013	CCC: Clayton Regency Mobile Home Park Stormdrain Outfall				0.2
2013	PSE: SR160/SR4 Bypass Phase II Connectors	18.01			
2013	Phillips 66 Pipeline Repair, 196,920.27.22				
2013	PSE: Chevron Pipeline KLM Site 1357 Repair		0.007		
2014	City of Brentwood: Ferro/Ronconi	42.23			
2014	CCC PWD: Pacifica Ave Sidewalk	0.204			
2014	CCC PWD: Marsh Creek Bridge Scour Repair				0.003
2014	CCC PWD: Marsh Creek 142 Wingwall Repair				0.009
2014	CCC PWD: Deer Valley Road Shoulder Widening				1.77
2014	CCC PWD: Marsh Creek Detention Center Bridge Replacement				0.18
2014	CCC PWD: Marsh Creek Road Safety Improvements				1.3
2014	CCC LP13-2097: Verizon Wireless Bethel Island	0.036			
2014	CCC LP13-2111: AT&T Co-location Marsh Creek Monopine				0.000226
2014	CCC LP13-2069: Marsh Creek Cell Tower				0.019
2015	City of Brentwood: Bella Fiore	13.5			
2015	City of Brentwood: Celebration Preschool	0.87			
2015	City of Brentwood: Mangini	9.77			
2015	CCC LP14-2044: Mariner's Discovery Church	3.49			
2015	City of Oakley PW: Marsh Creek Pedestrian Bridge	0.02			
2015	City of Brentwood: Mission Grove	15.6			
2015	City of Brentwood: Palmilla Phase I	20.64			
2015	Duane Martin Jr. Vasco Caves				0.1
2015	City of Pittsburg: Greystone Place			4.9	
2015	Hess Water Trough Installation				0.01
2015	Horse Valley Wetland Creation Test Pits				
2015	City of Brentwood PW: John Muir Parkway-Phase II	0.33	2.36		
2015	PSE: PG&E Pole Replacement				

Year	Project	Urban Development Area			Rural Infra-structure ¹
		Zone 1	Zone 2	Zone 3	
2015	PSE: Phillips 66 Line 200 Vasco Rd Remediation				
2015	Vaquero Farms S. Wetland Creation & Repair				0.01
2015	CCC PWD: Vasco Road Embankment Repair				0.02
2015	CCC PWD: Marsh Creek Safety Improvement Project (Fed. No. HRRL-5928 (095))		0.76		
2016	City of Brentwood: Maffeo	9.1			
2016	City of Brentwood: Palmilla Phase II	38.7			
2016	City of Brentwood: Sparrow at Marsh Creek	6.71			
2016	City of Brentwood: Cornerstone Church	4.51			
2016	City of Brentwood: Elite (Pacific Union) Self Storage	4			
2016	City of Oakley: Verizon Wireless Empire Oakley Road	0.33			
2016	City of Pittsburg: Sonic Drive-In Project			1.22	
2016	City of Brentwood: Tractor Supply Project			2.8	
2016	City of Pittsburg: Delta Gateway Pad No. 12	1.8			
2016	CCC PWD: Port Chicago Hwy-Willow Pass Sidewalk Improvements	0.156		0.143	
2016	CCC PWD: Canal Road Sidewalk and Bike Lanes Project	0.4709			
2016	CCC LP15-2029: Timber Rd Communication Facility				0.05
2016	CCC TP12-0026: Moita Road Improvement Project		0.36		0.9
2016	PSE: SR4/Balfour & First Amendment ²	29.58			
	Total	411.9869	34.19	12.463	73.057226
Note: "PSE" is participating special entity. "CCC" is Contra Costa County. "CTR" is contribution to recovery. Certain impacts reported in the 2013 Audit have been corrected in this table. Impact to other land cover types not tracked for Stay-Ahead provision (see Table 14 in the Conservancy's Annual Report) are not included here because they are impacts from non-covered activities and are not counted against permit limits. ¹ Covered activities occurring outside the UDA could occur in either zones 1 or 2. Includes rural road projects as shown in Table 9-6 of the 2006 Plan, plus rural infrastructure projects and activities, and activities within the preserve system (see Sections 2.3.2 through 2.3.4 of the 2006 Plan). ² There were various amendments to this project over multiple years and only the final total impacts are shown here. Sources: ECCC Habitat Conservancy.					

Table A.2: Covered Activities Through December 31, 2016 (Year 9) – Aquatic Land Cover Types

Year	Project	Wetlands								Streams	
		Total	Riparian/ Wood- land	Perma- nent Wet- land	Sea- sonal Wet- land	Alkali Wet- land	Pond	Res- ervoir	Slough	≤ 25 ft	> 25 ft
	<i>Units</i>	<i>(acres)</i>								<i>(linear feet)</i>	
2008	CCC PWD: Marsh Creek Emergency Bridge Repair Project										0.3096
2009	PSE: State Route 4 Bypass, Segment 4, Phase 2	0.19	0.19								
2009	City of Pittsburg: RileMart- 2515 Ant-Pitt Hwy Use 1										
2010	PSE: CalTrans SR4 Median Buffer & Shoulder Widening Project	0.41	0.05		0.29				0.07		6
2010	CCC PWD: Vasco Road Safety Improvements	0.007		0.006	0.001					110	22
2011	CCC PWD: Balfour Rd Culvert Repair Project										12
2011	CCC PWD: Byron Hwy Shoulder Widening Project-Phase 1										47
2011	City of Pittsburg: Trash Capture Demonstration Project	0.02		0.02							
2012	CCC PWD: Deer Valley Road Safety Improvement Project	0.13				0.13					
2012	CCC PWD: Marsh Creek Should Widening near Round Valley Regional Preserve Project	0.064			0.064					29	
2012	Upper Sand Creek Detention Basin Expansion	0.17	0.11	0.04	0.02					295	
2013	CCC: Clayton Regency Mobile Home Park Stormdrain Outfall	0.1	0.1								
2013	PSE: Chevron Pipeline KLM Site 1357 Repair	0.007				0.007					
2014	CCC PWD: Pacifica Ave Sidewalk	0.044	0.044								36
2014	PSE: Chevron Pipeline KLM 32- 1st Ammend										
2014	CCC PWD: Marsh Creek Bridge Scour Repair	0.003	0.003								23
2014	CCC PWD: Marsh Creek 142 Wingwall Repair	0.009	0.009								
2014	CCC PWD: Deer Valley Road Shoulder Widening	0.1					0.1				
2014	CCC PWD: Marsh Creek Detention Center Bridge Replacement	0.132	0.132								60
2014	CCC PWD: Marsh Creek Road Safety Improvements									148	
2015	City of Oakley PW: Marsh Creek Pedestrian Bridge										15
2015	City of Brentwood: Palmilla Phase I										25

Year	Project	Wetlands								Streams	
		Total	Riparian/ Wood- land	Perma- nent Wet- land	Sea- sonal Wet- land	Alkali Wet- land	Pond	Res- ervoir	Slough	≤ 25 ft	> 25 ft
2015	CCC PWD: Marsh Creek Safety Improvement Project (Fed. No. HRRL-5928 (095))	0.02	0.02							29	
2016	CCC PWD: Canal Road Sidewalk and Bike Lanes Project	0.0039	0.0034		0.0005					21	
2016	CCC TP12-0026: Moita Road Improvement Project									45	
2016	PSE: SR4/Balfour & First Amendment ^{Note 1}	0.42	0.42								
	Total	1.8299	1.0814	0.066	0.3755	0.137	0.10	-	0.070	677.00	246.3096
Note: "PSE" is participating special entity. "CCC" is Contra Costa County. "CTR" is contribution to recovery. Certain impacts reported in the 2013 Audit have been corrected in this table. Aquatic impacts (wetlands and streams) are included in land conversion impacts and are shown separately because of the additional wetland fee that applies. ¹ There were various amendments to this project over multiple years and only the final total impacts are shown here. Sources: ECCC Habitat Conservancy.											

Table A.3: Covered Activities Through December 31, 2016 (Year 9) – Temporary Impacts

Year	Project	Land Conversion	Wet-lands	Streams	
				≤ 25 ft	> 25 ft
	<i>Units</i>	<i>(acres)</i>	<i>(acres)</i>	<i>(linear feet)</i>	
2008	PSE: Ameresco Keller Canyon Landfill Gas Power Plant Project	0.6			
2008	CCC PWD: Marsh Creek Emergency Bridge Repair Project	0.038	0.038		38.7
2008	City of Pittsburg: Mt. Diablo Recycling Center Project	5			
2009	CCC LP07-2033: Verizon Wireless Martin Cell Tower Project	0.65			
2009	PSE: PG&E Contra-Costa-Las Positas Reconductoring Project	22.36			
2009	City of Pittsburg: RileMart- 2515 Ant-Pitt Hwy Use 1	12.5			
2010	PSE: CalTrans SR4 Median Buffer & Shoulder Widening Project	15.28	0.4		
2010	CCC PWD: Vasco Road Safety Improvements	5.4418	0.1228	230.5	118
2010	CCC LP09-2033: Horizon Cell Tower Project	0.74			
2010	PSE: ConocoPhillips Line 200 Repair & 1st Ammend	0.46			
2010	PSE: Shell Oil Coalinga-Avon Pipeline Repair	0.27			
2010	PSE: eBart Phase 1 Project	3.5			
2010	City of Pittsburg: JBM Construction Use of 2515 Ant-Pitts Hwy (Use 2)	12.5			
2010	City of Pittsburg: USS Psoco Site L-A Material	7.81			
2011	CCC LP10-2070: Morgan Territory Rd Telecommunications Facility Project	0.031			
2011	CCC LP09-2037: Camino Diablo Vasco Telecommunications Facility Project	0.86			
2011	CCC LP10-2082: J4 Byron Hot Springs Communications Facility	0.25			
2011	CCC PWD: Balfour Rd Culvert Repair Project	0.094		15	28
2011	CCC PWD: Byron Hwy Shoulder Widening Project-Phase 1	0.74			112
2011	CCC PWD: Vasco Camino Diablo Intersection	4.85			
2011	PSE: ConocoPhillips Line 200 Repair & Anode	1.37			
2011	PSE: ConocoPhillips Line 200 Repair-2nd Amend	0.05			
2011	PSE: Shell Oil Coalinga-Avon Pipeline Repair- 1st Amend	0.05			
2011	PSE: Oakley Generating Station (Original-3rd Amendment) Project ^{Note 3}	42.02			
2011	City of Pittsburg: Trash Capture Demonstration Project	0.06			
2011	City of Brentwood: New Meetinghouse Brentwood				
2011	City of Pittsburg: Bay Cities Paving & Grading for CA Ave Temp Storage Site	1.96			
2012	CCC PWD: Deer Valley Road Safety Improvement Project	1.63	0.23		

Year	Project	Land Conversion	Wet-lands	Streams	
				≤ 25 ft	> 25 ft
	<i>Units</i>	<i>(acres)</i>	<i>(acres)</i>	<i>(linear feet)</i>	
2012	CCC PWD: Marsh Creek Should Widening near Round Valley Regional Preserve Project	1.418	0.028	24	
2012	CCC BIG12-0004598: EBRIX Los Vaqueros Communication Facility	1.0621			
2012	CCC LP10-2009: Clayton Regency Mobile Home Park Emergency H2O Pipeline Extension	2.3			
2012	EBRPD Round Valley Pedestrian Bridge Project	0.83			
2012	PSE: CalTrans SR4 Median Buffer & Shoulder Widening Project- 2nd Amendment	1.05	0.6		
2012	PSE: Phillips 66 Vasco Road Line 200 Pipeline Emergency Release	24.22			
2012	PSE: Shell Oil Coalinga-Avon Pipeline Repair-2nd Amend	0.05			
2012	Emergency Marsh Creek Detention Center Bridge Repair	0.074		29	
2012	PSE: eBart Phase II Extension	2.22			
2012	PSE: eBart Phase II Extension-1st & 2nd Amend				
2012	Upper Sand Creek Detention Basin Expansion	57.63	3.38	3639	
2012	CCC PWD: Upper Sand Creek Detention Basin Excavation Project	5.3			
2012	City of Oakley PW: Marsh Creek Restoration at Creekside Park	3			
2013	CCC: Clayton Regency Mobile Home Park Stormdrain Outfall	0.08	0.04		
2013	City of Pittsburg: PGE PSEP California Avenue Valve Automation	1.55			
2013	PSE: SR160/SR4 Bypass Phase II Connectors	2.73			
2013	Phillips 66 Pipeline Repair, 196,920.27.22	0.13			
2013	PSE: Chevron Pipeline KLM Site 1357 Repair	0.837	0.599		
2013	PSE: Phillips 66 Pipeline Repair Line 200	0.25			
2013	PSE: Phillips 66 Pipeline Repair Line 200, First Ammend	0.8			
2013	PSE: Phillips 66 Pipeline Requirement Survey	0.002			
2013	PSE: PG&E Pittsburg-Tesla 230 kV Reconductoring & 1st Amend	10.74			
2013	CCC PWD: Marsh Creek Rd Emergency Cluvert Repair-Morgan Territory Rd	0.03			
2014	City of Brentwood PW: Non-potable Water Dist. System Phase II	0.8			
2014	CCC PWD: Three Stormwater Basins	0.201	0.201		
2014	City of Brentwood: Ferro/Ronconi				
2014	City of Pittsburg: Colombia Solar	96.69			
2014	City of Pittsburg: Mt. Diablo Recycling Center 5 ac Lease Site- 5 yr Ext.	5			
2014	City of Oakley: East Cypress Corridor Specific Plan/Stockpile Permit	25.74			

Year	Project	Land Conversion	Wet-lands	Streams	
				≤ 25 ft	> 25 ft
	<i>Units</i>	<i>(acres)</i>	<i>(acres)</i>	<i>(linear feet)</i>	
2014	CCC PWD: Pacifica Ave Sidewalk	0.143	0.013		33
2014	CCC PWD: Marsh Creek Reservoir- Trash Rack Replacement	0.17	0.02		
2014	PSE: PG&E CC-Moraga 230(kV) Reconductoring & 1st Amend	17.51			
2014	PSE: Chevron Pipeline KLM 32	0.032	0.005		
2014	PSE: Chevron Pipeline KLM 32- 1st Ammend	0.005	0.005		
2014	CCC PWD: Marsh Creek Bridge Scour Repair	0.075	0.038		30.5
2014	CCC PWD: Marsh Creek 142 Wingwall Repair	0.14	0.14	33	72
2014	CCC PWD: Deer Valley Road Shoulder Widening	3.89	0.04		
2014	CCC PWD: Marsh Creek Detention Center Bridge Replacement	0.318	0.016		60
2014	CCC PWD: Marsh Creek Road Safety Improvements	0.43		21	
2014	CCC LP13-2097: Verizon Wireless Bethel Island	0.943			
2014	CCC LP13-2111: AT&T Co-location Marsh Creek Monopine	0.722315			
2014	CCC LP13-2069: Marsh Creek Cell Tower	1.235			
2014	PSE: Shell Pipeline North 20 ILI Repair and 1st Ammend	0.116			
2015	City of Oakley PW: Marsh Creek Pedestrian Bridge	0.03		8	
2015	City of Brentwood: Mission Grove				
2015	City of Brentwood: Palmilla Phase I	0.08			20
2015	Duane Martin Jr. Vasco Caves	1.02			
2015	City of Pittsburg: Greystone Place				
2015	Hess Water Trough Installation	0.19	0.05		
2015	Horse Valley Wetland Creation Test Pits	0.74			
2015	City of Brentwood PW: John Muir Parkway-Phase II	2.94			
2015	PSE: PG&E Pole Replacement	0.003			
2015	PSE: Phillips 66 Line 200 Vasco Rd Remediation	1.9			
2015	Vaquero Farms S. Wetland Creation & Repair	1.63			
2015	CCC PWD: Vasco Road Embankment Repair	0.54			
2015	CCC PWD: Marsh Creek Safety Improvement Project (Fed. No. HRRL-5928 (095))	0.8			
2016	City of Oakley: Verizon Wireless Empire Oakley Road	1.48			
2016	CCC PWD: Port Chicago Hwy-Willow Pass Sidewalk Improvements	0.284			
2016	CCC PWD: Canal Road Sidewalk and Bike Lanes Project	1.025	0.006	6	
2016	CCC LP15-2029: Timber Rd Communication Facility	1.21			
2016	CCC TP12-0026: Moita Road Improvement Project	2.32			
2016	PSE: PG&E T1047A Hydrotest	1.47			
2016	CCC PWD: Clifton Court Road Bridge Repair Project	0.064	0.014		
	Total	429.304215	5.9858	4,005.50	512.20

Year	Project	Land Conversion		Streams	
			Wet-lands	≤ 25 ft	> 25 ft
	<i>Units</i>	<i>(acres)</i>	<i>(acres)</i>	<i>(linear feet)</i>	
Note: "PSE" is participating special entity. "CCC" is Contra Costa County. "CTR" is contribution to recovery. Certain impacts reported in the 2013 Audit have been corrected in this table. Wetland and stream impacts are included in land conversion impacts and are shown separately because of the additional wetland fee that applies. Sources: ECCC Habitat Conservancy.					

APPENDIX B: LAND ACQUISITION COST ANALYSIS

The following tables provide detail for the land acquisition cost analysis update.

Table B.1

REMAINING LAND ACQUISITION BY COST CATEGORY, Acres and Estimated Total Cost
EAST CONTRA COSTA COUNTY HCP/NCCP
2017 Update

		<u>Initial Urban Development Area</u>				<u>Maximum Urban Development Area</u>			
Acquisition Cost									
Category	Parcel Size	Acres	% of Total	Estimated Cost	% of Total	Acres	% of Total	Estimated Cost	% of Total
<u>OUTSIDE THE URBAN LIMIT LINE</u>									
1	120 + acres	10,022	70%	\$64,511,878	54%	14,410	71%	\$92,598,003	55%
2	40 - 120 acres	1,814	13%	20,311,794	17%	3,252	16%	36,426,298	22%
3	10 - 40 acres	521	4%	12,111,660	10%	627	3%	14,451,580	9%
4	5 - 10 acres	15	0%	587,480	0%	33	0%	1,243,892	1%
5	< 5 acres	-	0%	-	0%	4	0%	240,350	0%
6	ALL, steep slopes	480	3%	2,160,000	2%	489	2%	2,202,300	1%
<u>INSIDE THE URBAN LIMIT LINE</u>		1,422	10%	19,669,487	16%	1,465	7%	20,498,210	12%
TOTAL		14,273	100%	\$119,352,299	100%	20,281	100%	\$167,660,633	100%

Note: includes acres that may be acquired outside the Inventory Area and outside Acquisition Analysis zones that do not count towards preserve targets but are part of larger preserve parcels.

Source: East Contra Costa County Habitat Conservancy and Hausrath Economics Group

Table B.2

LAND ACQUISITION COST FACTOR
EAST CONTRA COSTA COUNTY HCP/NCCP
2017 Update

OUTSIDE THE URBAN LIMIT LINE**Per Acre Land Value Factor**

Acquisition Cost Category	Parcel Size	Slope Characteristics (percent of parcel)	2003 Valuation	2005 Valuation	2006 Valuation	2012 Valuation	2017 Valuation	Change from 2012
1	120 + acres	< 26%	\$3,500	\$4,800	\$5,600	\$5,300	\$6,400	21%
2	40 - 120 acres	< 26%	\$6,000	\$8,200	\$9,600	\$7,500	\$11,200	49%
3	10 - 40 acres	< 26%	\$20,000	\$27,400	\$31,900	\$18,600	\$22,000	18%
4	5 - 10 acres	< 26%	\$35,000	\$48,000	\$56,000	\$49,000	\$38,000	-22%
5	< 5 acres	< 26%	\$50,000	\$68,600	\$80,000	\$70,000	\$55,000	-21%
6	ALL	> 26%	\$3,000	\$3,300	\$3,800	\$4,200	\$4,500	7%

INSIDE THE URBAN LIMIT LINE**Per Acre Land Value Factor**

Acquisition Cost Category	Currently Designated for Development (Yes/No)	Slope Characteristics (percent of parcel)	2003 Valuation	2005 Valuation	2006 Valuation	2012 Valuation	2017 Valuation	Change from 2012
7	No	<15%	\$14,500	\$18,300	\$21,300	\$11,000	\$19,000	73%
8	No	15-26%	\$10,100	\$12,700	\$14,800	\$6,600	\$11,400	73%
9	No	>26%	\$3,600	\$4,500	\$5,200	\$2,800	\$4,800	71%
10	Yes	<15%	\$45,000	\$56,800	\$66,200	\$35,000	\$60,000	71%
11	Yes	15-26%	\$31,500	\$39,760	\$46,400	\$21,000	\$36,000	71%
12	Yes	>26%	\$11,300	\$14,263	\$16,600	\$8,800	\$15,000	70%

INSIDE THE URBAN LIMIT LINE - BYRON AIRPORT

13	na	na	\$8,000	\$8,800	\$10,300	\$6,200	\$10,700	4%
----	----	----	---------	---------	----------	---------	-----------------	----

Note: The 2017 land cost factor for the Byron Airport Area is based on the \$8,000 per acre value estimated in 2003, adjusted by the 2017 percentage change from values originally estimated in 2003 for Cost Category 10--about 33 percent.

Source: East Contra Costa County Habitat Conservancy and Hausrath Economics Group

Table B.3**LAND ACQUISITION ANALYSIS - Price per acre for parcels > 120 acres (nominal dollars)****EAST CONTRA COSTA COUNTY HCP/NCCP****2017 Update**

				Purchase	
Transaction ID	Project/Property Name	Year of Sale	Acres	Price/Market Value	Price/Value per acre
EBRPD/ECCC Habitat Conservancy Land Acquisitions					
1	Souza 1 (appraisal)	2004 (2009)	575.1	\$2,759,085	\$4,798
2	Lentzner (appraisal)	2005 (2009)	320.0	\$1,340,000	\$4,188
3	Chaparral Springs	2008	183.0	\$1,322,650	\$7,228
4	Schwartz	2009	153.1	\$803,880	\$5,250
5	Souza 2	2009	190.6	\$1,692,000	\$8,879
6	Fox Ridge	2009	221.6	\$1,760,000	\$7,941
7	Vaquero Farms South	2009	708.2	\$2,454,400	\$3,466
8	Vaquero Farms North	2010	577.0	\$2,770,000	\$4,801
9	Martin	2010	232.4	\$2,025,855	\$8,717
10	Grandma's Quarter	2010	157.0	\$1,036,200	\$6,600
11	Ang	2010	460.6	\$2,763,840	\$6,000
12	Souza 3	2010	697.4	\$2,222,765	\$2,905
13	Irish Canyon - Chopra	2010	320.0	\$1,760,000	\$5,500
14	Barron	2010	798.0	\$2,952,600	\$3,700
15	Land Waste Management	2010	469.4	\$3,050,000	\$6,498
16	Austin 1 (Thomas Southern)	2010	852.3	\$3,240,000	\$3,801
17	Austin 2 (Thomas Central)	2010	160.0	\$624,000	\$3,900
19	Vaquero Farms Central	2012	319.9	\$1,855,700	\$5,800
23	Thomas North	2012	135.0	\$863,900	\$6,400
26	Smith	2014	960.0	\$5,376,000	\$5,600
27	Roddy Ranch (part)	2014	994.5	\$13,500,000	\$13,575
28	Viera/Perley	2015	260.0	\$1,950,000	\$7,500
30	Nunn	2016	646.0	\$6,072,000	\$9,400
32	Coelho	2016	199.4	\$1,495,750	\$7,500
Weighted Average					\$6,203
Save Mount Diablo					
SMD 4	Mangini Ranch	2007	208.0	\$1,454,530	\$6,993
SMD 23	Curry Canyon Ranch	2013	1,080.5	\$7,173,800	\$6,639
Weighted Average					\$6,696
Contra Costa Water District					
CCWD 5	Leonardini	2010	138.0	\$899,000	\$6,514
CCWD 6	Church Property	2011	340.0	\$2,618,000	\$7,700
CCWD 7	Evergreen	2011	658.0	\$5,800,000	\$8,815
Weighted Average					\$8,202
Overall Weighted Average					\$6,426
Land Cost Factor for 2017 Update:					\$6,400

Note: Adjustments for some of the acquisitions for the East Contra Costa County Habitat Conservancy remove the value of lease income and conservation easements: Souza 1, Vaquero Farms South, Martin, Souza 3, Irish Canyon, and Austin 1.

Souza 1 and Lentzner analyses reflect 2009 appraisals prepared for the Conservancy in support of matching funds applications. The appraisals assumed the properties were available for private ownership and accounted for the conservation easement value on Souza 1.

Sources: East Contra Costa Habitat Conservancy, Save Mount Diablo, Contra Costa Water District, and Hausrath Economics Group

Table B.4**LAND ACQUISITION ANALYSIS - Price per acre for parcels 40 - 120 acres (nominal dollars)****EAST CONTRA COSTA COUNTY HCP/NCCP****2017 Update**

Transaction ID	Project/Property Name	Year of Sale	Acres	Purchase Price/Market Value	Price/Value per acre
<u>EBRPD/ECCC Habitat Conservancy Land Acquisitions</u>					
18	Affinito - large parcel (appraisal)	2012 (2010)	101.5	\$862,500	\$8,500
20	Galvin	2012	61.7	\$370,000	\$5,999
25	Adrienne Galvin	2013	112.0	\$884,400	\$7,900
31	Hanson Hills	2016	76.5	\$730,000	\$9,547
Weighted Average					\$8,098
<u>Save Mount Diablo</u>					
SMD 1	Wright Canyon	2001	76.0	\$640,000	\$8,421
SMD 20	Highland Springs	2012	105.0	\$495,000	\$4,714
SMD 22	Marsh Creek 8	2013	51.1	\$690,684	\$13,506
Weighted Average					\$7,865
<u>Contra Costa Water District</u>					
CCWD 4	Acrew	2010	103.0	\$694,000	\$6,738
<u>Contra Costa County Assessor's Data - Agricultural land use, unimproved or improvements less than 5 percent of value)</u>					
Assessor 25	Brentwood	2014	40.3	\$680,000	\$16,881
Assessor 26	Brentwood	2014	40.4	\$680,000	\$16,828
Assessor 27	Brentwood	2015	40.4	\$1,335,000	\$33,012
Assessor 28	Brentwood	2016	50.3	\$375,000	\$7,463
Assessor 29	Byron	2013	72.9	\$1,000,000	\$13,710
Assessor 30	Knightesen	2012	73.8	\$725,000	\$9,827
Assessor 31	Byron	2015	76.4	\$1,712,500	\$22,417
Assessor 32	Byron	2015	80.0	\$1,500,000	\$18,750
Assessor 33	Byron	2014	85.0	\$550,000	\$6,471
Assessor 34	Byron	2013	108.9	\$500,000	\$4,592
Assessor 35	Brentwood	2016	57.7	\$385,000	\$6,669
Assessor 36	Byron	2016	68.8	\$760,000	\$11,053
Assessor 37	Brentwood	2014	49.3	\$1,000,000	\$20,284
Assessor 38	Byron	2016	40.9	\$1,000,000	\$24,438
Weighted Average					\$13,787
Overall Weighted Average					\$11,178
Land Cost Factor for 2017 Update:					\$11,200

Note: Affinito value reflects the appraised market value of the largest parcel in a five-parcel acquisition that closed in February 2012. The value is adjusted to reflect only the unimproved land, as presented in the 2010 appraisal.

Sources: East Contra Costa Habitat Conservancy, Save Mount Diablo, Contra Costa Water District, Contra Costa County Assessor, and Hausrath Economics Group

Table B.5**LAND ACQUISITION ANALYSIS - Price per acre for parcels 10 - 40 acres (nominal dollars)****EAST CONTRA COSTA COUNTY HCP/NCCP****2017 Update**

				Purchase	
Transaction ID	Project/Property Name	Year of Sale	Acres	Price/Market Value	Price/Value per acre
<u>EBRPD/ECCC Habitat Conservancy Land Acquisitions</u>					
21	Moss Rock	2012	20.5	\$410,000	\$20,010
22	Fan	2012	21.0	\$220,000	\$10,476
Weighted Average					\$15,184
<u>Save Mount Diablo</u>					
SMD 3	Young Canyon	2006	17.6	\$300,000	\$17,026
SMD 7	Marsh Creek 2	2008	17.0	\$320,000	\$18,824
SMD 12	Oak Hill	2010	10.0	\$87,500	\$8,750
SMD 13	Oak Hill	2010	10.0	\$87,500	\$8,750
SMD 14	Oak Hill	2010	10.0	\$87,500	\$8,750
SMD 15	Oak Hill	2010	10.0	\$87,500	\$8,750
Weighted Average					\$12,999
<u>Contra Costa County Assessor's Data - Agricultural land use, unimproved or improvements less than 5 percent of value)</u>					
Assessor 14	Brentwood	2015	10.0	\$280,000	\$27,978
Assessor 15	Knightsen	2015	10.1	\$295,000	\$29,093
Assessor 16	Oakley	2015	10.3	\$250,000	\$24,307
Assessor 17	Knightsen	2013	10.6	\$395,000	\$37,194
Assessor 18	Brentwood	2016	14.5	\$490,000	\$33,910
Assessor 19	Byron	2014	15.0	\$300,000	\$20,000
Assessor 20	Brentwood	2012	16.9	\$478,000	\$28,284
Assessor 21	Brentwood	2014	19.6	\$650,000	\$33,101
Assessor 22	Brentwood	2013	21.5	\$450,000	\$20,971
Assessor 23	Byron	2016	31.1	\$700,000	\$22,509
Assessor 24	Clayton	2014	20.3	\$625,000	\$30,788
Weighted Average					\$27,310
Overall Weighted Average					\$22,003
Land Cost Factor for 2017 Update:					\$22,000

Sources: East Contra Costa Habitat Conservancy, Save Mount Diablo, Contra Costa County Assessor, and Hausrath Economics Group

Table B.6**LAND ACQUISITION ANALYSIS - Price per acre for parcels 5 - 10 acres (nominal dollars)****EAST CONTRA COSTA COUNTY HCP/NCCP****2017 Update**

Transaction ID	Project/Property Name	Year of Sale	Acres	Purchase Price/Market Value	Price/Value per acre
EBRPD/ECCC Habitat Conservancy Land Acquisitions					
18	Affinito - part (appraisal)	2012 (2010)	6.50	\$215,000	\$33,077
Save Mount Diablo					
SMD 6	Marsh Creek 1	2007	8.92	\$315,000	\$35,314
SMD 10	Dry Creek	2010	5.18	\$84,000	\$16,216
SMD 16	Marsh Creek 5	2011	7.37	\$125,000	\$16,972
SMD 18	Marsh Creek 6	2011	5.74	\$395,000	\$68,815
SMD 19	Marsh Creek 7	2011	7.57	\$574,000	\$75,826
Weighted Average					\$42,933
Contra Costa County Assessor's Data - Rural land use, unimproved or improvements less than 5 percent of value					
Assessor 2	Brentwood	2015	5.00	\$225,000	\$45,000
Assessor 3	Clayton	2015	5.01	\$220,000	\$43,912
Assessor 4	Brentwood	2014	5.02	\$250,000	\$49,801
Assessor 5	Knightsen	2016	5.81	\$275,000	\$47,332
Assessor 6	Clayton	2015	6.42	\$295,000	\$45,950
Assessor 7	Brentwood	2014	6.45	\$262,500	\$40,698
Assessor 8	Knightsen	2015	8.55	\$335,000	\$39,190
Assessor 9	Knightsen	2013	8.87	\$210,000	\$23,675
Assessor 10	Knightsen	2016	9.33	\$295,000	\$31,618
Assessor 11	Brentwood	2013	9.44	\$220,000	\$23,305
Assessor 12	Knightsen	2016	9.49	\$295,000	\$31,085
Assessor 13	Brentwood	2016	9.72	\$405,000	\$41,667
Weighted Average					\$36,893
Overall Weighted Average					\$38,314
Land Cost Factor for 2017 Update:					\$38,000

Note: Affinito value reflects the appraised market value of the 6.5 acre parcel in a five-parcel acquisition that closed in February 2012. The value of that land as an unimproved parcel was appraised independently in 2010.

Sources: East Contra Costa Habitat Conservancy, Save Mount Diablo, Contra Costa County Assessor, and Hausrath Economics Group

Table B.7**LAND ACQUISITION ANALYSIS - Price per acre for parcels less than 5 acres (nominal dollars)****EAST CONTRA COSTA COUNTY HCP/NCCP****2017 Update**

2017 Update

Transaction ID	Project/Property Name	Year of Sale	Acres	Purchase	Price/Value
				Price/Market Value	per acre
EBRPD/ECCC Habitat Conservancy Land Acquisitions					
18	Affinito - A (appraisal)	2012 (2010)	3.94	\$195,000	\$49,492
18	Affinito - B (appraisal)	2012 (2010)	2.69	\$175,000	\$65,056
18	Affinito - C (appraisal)	2012 (2010)	1.89	\$165,000	\$87,302
24	Alaimo	2013	2.31	\$185,000	\$80,087
29	Clayton Radio LLC	2015	2.02	\$75,000	\$37,129
Save Mount Diablo					
SMD 8	Marsh Creek 4	2008	2.65	\$325,000	\$122,642
Contra Costa County Assessor's Data - Rural land use, unimproved					
Assessor 1	Brentwood	2015	1.57	\$120,000	\$76,433
Overall Weighted Average					\$72,642
Land Cost Factor for 2017 Update:					\$55,000

Note: The Affinito A, B, and C values reflects the appraised market values of each of the three small parcels in a five-parcel acquisition tht closed in February 2012. The unimproved parcels were appraised independently in 2010.

Only a small number of parcels less than 5 acres might be acquired as part of the acquisition strategy to fill gaps between larger parcels. Following the rationale presented in "NCCP/HCP Land Cost Data", Technical Memorandum to John Kopchik, prepared by Economic & Planning Systems, August 3, 2006 and included in Appendix G: HCP/NCCP Cost Data, the value assumption is based on a per-acre premium above the average value for the 5 - 10 acre parcels (\$38,000 for this 2017 update). In the 2006 analysis, the premium was about 40 percent. This 2017 analysis assumes a roughly similar premium, resulting in the \$55,000 per acre land cost factor for parcels less than five acres.

Sources: East Contra Costa Habitat Conservancy, Save Mount Diablo, Contra Costa County Assessor, and Hausrath Economics Group

Table B.8**LAND ACQUISITION ANALYSIS - Basis for price per acre calculation for parcels inside the Urban Limit Line****EAST CONTRA COSTA COUNTY HCP/NCCP****2017 Update**

Item	Value		Source
Average Sales Price Per Single Family Unit	\$590,000	a	New Home Sales 2016 Antioch, Brentwood, Oakley, and Pittsburg
Units per Gross Acre	4.7	b	Average Lot Size of 7,000 sqft and net to gross ratio of 75 percent
Total Development Value	\$2,753,614	c=a*b	Calculated
Raw Entitled Land Value as % of Development Value	9.0%	d	Based on standard 10 percent ratio, adjusted down slightly based on real estate broker conversations
Raw Entitled Land Value	\$247,825	e=c*d	Calculated
Discount Rate	12%	f	Average land speculator discount rate
Category 10 - 12.5 years to entitlement/ development	\$60,106	$g=e/(1+f)^{12.5}$	Calculated
Category 7 - 22.5 years to entitlement/ development	\$19,353	$h=e/(1+f)^{22.5}$	Calculated

Note: This table updates the cost factors in the calculations for this land cost factor as established in the August 3, 2006 Technical Memorandum from Economic & Planning Systems, "NCCP/HCP Land Cost Data". The average sales price for new single family units is updated to reflect current market conditions.

This table calculates the average values for cost categories 7 and 10, Following the methodology established in 2006, the values for categories 8 and 11 are discounted 40 percent from the value for a level site and the values for categories 9 and 12 are discounted 75 percent from the average for the level site.

Sources: "Annual New Home Sale Data for Selected Contra Costa County Cities ," from CoreLogic provided by DataquickNews; Hausrath Economics Group

APPENDIX C: INITIAL UDA COST MODEL UPDATE

The following tables provide comprehensive documentation for the cost model update based on estimated impacts for the initial urban development area.

East Contra Costa County HCP/NCCP
2017 Update
Implementation Cost Data and Assumptions with
Initial Urban Development Area

Summary of East Contra Costa HCP Implementation Costs for Initial Urban Development Area

2017 Update

(2016 dollars rounded to the nearest \$10,000)

Total Costs

	Implementation Period (Years)						
Cost Category	0	1-9	10-15	16-20	21-25	26-30	Total (2016)
Program Administration	\$160,000	\$6,800,000	\$5,760,000	\$4,630,000	\$4,640,000	\$4,650,000	\$26,630,000
Land Acquisition	\$170,000	\$88,930,000	\$36,960,000	\$30,500,000	\$30,500,000	\$30,500,000	\$217,550,000
Planning and Design	\$0	\$1,930,000	\$2,110,000	\$1,640,000	\$1,060,000	\$1,060,000	\$7,810,000
Habitat Restoration/Creation	\$0	\$3,910,000	\$11,290,000	\$9,410,000	\$9,410,000	\$9,410,000	\$43,430,000
Environmental Compliance	\$0	\$770,000	\$1,060,000	\$990,000	\$820,000	\$0	\$3,640,000
Preserve Management and Maintenance	\$0	\$1,930,000	\$5,270,000	\$5,470,000	\$7,620,000	\$8,690,000	\$28,990,000
Monitoring, Research, and Adaptive Management	\$0	\$900,000	\$2,410,000	\$2,770,000	\$3,230,000	\$3,580,000	\$12,890,000
Remedial Measures	\$0	\$0	\$330,000	\$200,000	\$760,000	\$1,800,000	\$3,080,000
Contingency	\$0	\$0	\$1,060,000	\$960,000	\$1,090,000	\$1,170,000	\$4,280,000
Total	\$330,000	\$105,170,000	\$66,250,000	\$56,570,000	\$59,130,000	\$60,860,000	\$348,300,000

Capital Costs

	Implementation Period (Years)						
Cost Category	0	1-9	10-15	16-20	21-25	26-30	Total (2016)
Program Administration	INCLUDED IN STAFF AND OVERHEAD COSTS						
Land Acquisition: acquisition and site improvements	\$0	\$86,370,000	\$35,160,000	\$29,400,000	\$29,400,000	\$29,400,000	\$209,720,000
Planning and Design	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Habitat Restoration/Creation	\$0	\$0	\$6,990,000	\$5,820,000	\$5,820,000	\$5,820,000	\$24,460,000
Preserve Management and Maintenance	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Monitoring, Research, and Adaptive Management	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Remedial Measures	\$0	\$0	\$330,000	\$200,000	\$760,000	\$1,800,000	\$3,080,000
Total	\$0	\$86,370,000	\$42,480,000	\$35,420,000	\$35,980,000	\$37,020,000	\$237,260,000

Operational Costs

	Implementation Period (Years)						
Cost Category	0	1-9	10-15	16-20	21-25	26-30	Total (2016)
Program Administration	\$160,000	\$6,800,000	\$5,760,000	\$4,630,000	\$4,640,000	\$4,650,000	\$26,630,000
Land Acquisition: transactional costs	\$170,000	\$2,560,000	\$1,800,000	\$1,100,000	\$1,100,000	\$1,100,000	\$7,830,000
Planning and Design	\$0	\$1,930,000	\$2,110,000	\$1,640,000	\$1,060,000	\$1,060,000	\$7,810,000
Habitat Restoration/Creation	\$0	\$3,910,000	\$4,300,000	\$3,590,000	\$3,590,000	\$3,590,000	\$18,970,000
Environmental Compliance	\$0	\$770,000	\$1,060,000	\$990,000	\$820,000	\$0	\$3,640,000
Preserve Management and Maintenance	\$0	\$1,930,000	\$5,270,000	\$5,470,000	\$7,620,000	\$8,690,000	\$28,990,000
Monitoring, Research, and Adaptive Management	\$0	\$900,000	\$2,410,000	\$2,770,000	\$3,230,000	\$3,580,000	\$12,890,000
Contingency	\$0	\$0	\$1,060,000	\$960,000	\$1,090,000	\$1,170,000	\$4,280,000
Total	\$330,000	\$18,800,000	\$23,770,000	\$21,150,000	\$23,150,000	\$23,840,000	\$111,040,000

Summary of East Contra Costa HCP Implementation Costs for Initial Urban Development Area

2017 Update

(2016 dollars not rounded)

Total Costs

Cost Category	Implementation Period (Years)						Total
	0	1-9	10-15	16-20	21-25	26-30	
Program Administration	\$159,352	\$6,795,011	\$5,763,667	\$4,625,183	\$4,636,476	\$4,647,769	\$26,627,458
Land Acquisition	\$165,742	\$88,927,630	\$36,962,450	\$30,497,618	\$30,497,618	\$30,497,618	\$217,548,675
Planning and Design	\$0	\$1,931,148	\$2,114,064	\$1,635,020	\$1,064,870	\$1,064,870	\$7,809,972
Habitat Restoration/Creation	\$0	\$3,909,578	\$11,291,201	\$9,409,334	\$9,409,334	\$9,409,334	\$43,428,780
Environmental Compliance	\$0	\$770,553	\$1,064,764	\$992,070	\$817,070	\$0	\$3,644,457
Preserve Management and Maintenance	\$0	\$1,929,601	\$5,273,082	\$5,469,235	\$7,619,235	\$8,694,235	\$28,985,388
Monitoring, Research, and Adaptive Management	\$0	\$897,309	\$2,410,961	\$2,769,446	\$3,225,504	\$3,581,812	\$12,885,034
Remedial Measures	\$0	\$0	\$329,018	\$200,632	\$755,469	\$1,799,321	\$3,084,440
Contingency	\$0	\$0	\$1,062,909	\$963,855	\$1,085,207	\$1,168,676	\$4,280,646
Total	\$325,094	\$105,160,830	\$66,272,115	\$56,562,393	\$59,110,782	\$60,863,635	\$348,294,849

Capital Costs

Cost Category	Implementation Period (Years)						Total
	0	1-9	10-15	16-20	21-25	26-30	
Program Administration	INCLUDED IN STAFF AND OVERHEAD COSTS						
Land Acquisition: acquisition and site improvements	\$0	\$86,372,000	\$35,161,110	\$29,395,531	\$29,395,531	\$29,395,531	\$209,719,704
Planning and Design	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Habitat Restoration/Creation	\$0	\$0	\$6,988,585	\$5,823,821	\$5,823,821	\$5,823,821	\$24,460,049
Preserve Management and Maintenance	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Monitoring, Research, and Adaptive Management	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Remedial Measures	\$0	\$0	\$329,018	\$200,632	\$755,469	\$1,799,321	\$3,084,440
Total	\$0	\$86,372,000	\$42,478,713	\$35,419,985	\$35,974,821	\$37,018,674	\$237,264,193

Operational Costs

Cost Category	Implementation Period (Years)						Total
	0	1-9	10-15	16-20	21-25	26-30	
Program Administration	\$159,352	\$6,795,011	\$5,763,667	\$4,625,183	\$4,636,476	\$4,647,769	\$26,627,458
Land Acquisition: due diligence, transaction costs	\$165,742	\$2,555,630	\$1,801,340	\$1,102,086	\$1,102,086	\$1,102,086	\$7,828,970
Planning and Design	\$0	\$1,931,148	\$2,114,064	\$1,635,020	\$1,064,870	\$1,064,870	\$7,809,972
Habitat Restoration/Creation	\$0	\$3,909,578	\$4,302,615	\$3,585,513	\$3,585,513	\$3,585,513	\$18,968,731
Environmental Compliance	\$0	\$770,553	\$1,064,764	\$992,070	\$817,070	\$0	\$3,644,457
Preserve Management and Maintenance	\$0	\$1,929,601	\$5,273,082	\$5,469,235	\$7,619,235	\$8,694,235	\$28,985,388
Monitoring, Research, and Adaptive Management	\$0	\$897,309	\$2,410,961	\$2,769,446	\$3,225,504	\$3,581,812	\$12,885,034
Contingency	\$0	\$0	\$1,062,909	\$963,855	\$1,085,207	\$1,168,676	\$4,280,646
Total	\$325,094	\$18,788,830	\$23,793,402	\$21,142,408	\$23,135,961	\$23,844,961	\$111,030,655

NOTE: Original unit cost estimates for the 2006 HCP/NCCP were in 2005 dollars, inflated to 2006 dollars for use in the plan document.

Consumer Price Index - All Urban Consumers
Original Data Value

Series Id:	CUURA422SA0	Data extracted on: March 29, 2017 (8:35:58 PM)
Not Seasonally Adjusted		
Area:	San Francisco-Oakland-San Jose, CA	
Item:	All items	
Base Period:	1982-84=100	
Years:	2005 to 2017	

Year	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual	HALF1	HALF2	2016 dollars
2005		201.2		202.5		201.2		203.0		205.9		203.4	202.7	201.5	203.9	0.7610
2006		207.1		208.9		209.1		210.7		211.0		210.4	209.2	207.9	210.6	0.7855
2007		213.688		215.842		216.123		216.240		217.949		218.485	216.048	214.736	217.361	0.8112
2008		219.612		222.074		225.181		225.411		225.824		218.528	222.767	221.730	223.804	0.8364
2009		222.166		223.854		225.692		225.801		226.051		224.239	224.395	223.305	225.484	0.8425
2010		226.145		227.697		228.110		227.954		228.107		227.658	227.469	226.994	227.944	0.8540
2011		229.981		234.121		233.646		234.608		235.331		234.327	233.390	232.082	234.698	0.8763
2012		236.880		238.985		239.806		241.170		242.834		239.533	239.650	238.099	241.201	0.8998
2013		242.677		244.675		245.935		246.072		246.617		245.711	245.023	243.894	246.152	0.9199
2014		248.615		251.495		253.317		253.354		254.503		252.273	251.985	250.507	253.463	0.9461
2015		254.910		257.622		259.117		259.917		261.019		260.289	258.572	256.723	260.421	0.9708
2016		262.600		264.565		266.041		267.853		270.306		269.483	266.344	263.911	268.777	1.0000
2017		271.626														

Employment Cost Index (NAICS)
Original Data Value

Series Id:	CIU20100001200001	Year	Qtr1	Qtr2	Qtr3	Qtr4	2016 dollars
Not seasonally adjusted		2005	98.0	98.8	99.5	100.0	0.7893
Series Title:	Total compensation for Private industry workers in	2006	101.0	101.8	103.1	103.9	0.8200
Ownership:	Private industry workers	2007	104.9	105.9	106.7	107.3	0.8469
Component:	Total compensation	2008	108.3	109.0	109.9	110.3	0.8706
Occupation:	Professional and related occupations	2009	111.0	111.1	111.4	111.4	0.8792
Industry:	All workers	2010	112.2	112.6	113.3	113.5	0.8958
Subcategory:	All workers	2011	114.6	115.1	115.4	115.7	0.9132
Area:	United States (National)	2012	116.8	117.3	117.7	118.2	0.9329
Periodicity:	Index number	2013	118.9	119.5	120.2	120.5	0.9511
Years:	2005 to 2016	2014	121.0	121.9	122.5	122.9	0.9700
		2015	123.7	124.1	124.5	124.9	0.9858
		2016	125.7	126.2	126.7	126.7	1.0000

California Construction Cost Index, Department of General Services

Year	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual	2016 dollars	
2006	4620	4603	4597	4600	4599	4593	4609	4616	4619	4867	4891	4877	4,674	0.74759	
2007	4869	4868	4871	4872	4886	4842	4849	4851	4942	4943	4978	4981	4,896	0.78306	
2008	4983	4983	4999	5004	5023	5065	5135	5142	5194	5393	5375	5322	5,135	0.82126	
2009	5309	5295	5298	5296	5288	5276	5263	5265	5264	5259	5259	5262	5,278	0.84413	
2010	5260	5262	5268	5270	5378	5394	5401	5401	5381	5591	5599	5596	5,400	0.86368	
2011	5592	5624	5627	5636	5637	5643	5654	5667	5668	5675	5680	5680	5,649	0.90342	
2012	5683	5683	5738	5740	5755	5754	5750	5778	5777	5780	5779	5768	5,749	0.91944	
2013	5774	5782	5777	5786	5796	5802	5804	5801	5802	5911	5903	5901	5,820	0.93083	1.24%
2014	5898	5896	5953	5956	5957	5961	5959	5959	5959	5969	5981	5977	5,952	0.95197	2.27%
2015	6073	6077	6069	6062	6069	6055	6055	6055	6113	6114	6109	6108	6,080	0.97241	2.15%
2016	6106	6132	6248	6249	6240	6238	6245	6244	6267	6343	6344	6373	6,252	1.00000	2.84%
2017	6373	6373	6373												8.49%

The California Construction Cost index is developed based upon Building Cost Index (BCI) cost indices for San Francisco and Los Angeles produced by Engineering News Record (ENR) and reported in the second issue each month for the previous month. This table is updated at the end of each month.

The ENR BCI reports cost trends for specific construction trade labor and materials in the California marketplace.

This page last updated: 4/17/17

Available at: https://www.documents.dgs.ca.gov/resd/PMB/CCCI/Old/ccitable_2017/CCCI MasterListing_4-2017.pdf

Legend

red numbers are assumptions or data entered directly into the worksheet

blue numbers are links from other worksheets in the workbook

black numbers are calculations based on the above numbers

Cost factors are colored coded by primary source considered:

EBRPD (for HCP)
CCWD (for HCP)
Average of CCWD/EBRPD
ECCC Habitat Conservancy
J&S and EPS (for HCP)
AECOM, 2012
Updated by HEG, 2017
Updated with input from H.T. Harvey, 2017
Other estimated factors
Actual costs start-up and years 1 - 9
Estimate of EBRPD contributions to operational costs, start up and years 1-9
Summary actuals supercede model detail

Acres Acquired, Managed, and Restored within HCP/NCCP Preserves for Initial Urban Development Area

2017 Update

	Initial UDA	Source
Total acres acquired/managed	24,250	(Table 5-9: mid-point of range)
Pond acres acquired	14	(Table 5-5a)

Acres Acquired and Managed by Time Period

	Implementation Period (Years)						Total
	0	1-9	10-15 (6 yr period)	16-20	21-25	26-30	
Total reserve acres acquired per period	-	10,987	3,789	3,158	3,158	3,158	24,250
Total reserve acres managed, per period	-	8,083	4,042	4,042	4,042	4,042	24,250
Total reserve acres managed, cumulative	-	8,083	12,125	16,167	20,208	24,250	24,250
Pond acres acquired per period	-	10.86	0.9	0.7	0.7	0.7	14
Pond acres added to management per period	-	4.67	2.3	2.3	2.3	2.3	14
Pond acres managed cumulative, including restoration	-	4.71	13.0	20.4	27.7	35.0	35.0

Assumptions:

Actual acquisition accounted for in years 1-5 and 6-9; the net remaining requirement is allocated evenly over the remaining 21 years of the permit term.
Management and monitoring on acquired land and ponds has not kept pace with actual acquisition; land is assumed to come under management in 6 equal increments over the 30-year period.

13,349.6	Total acres acquired through 2016
1,682.3	Easement acres on parcels acquired through 2016
680.0	Other acres (outside acquisition zones) not credited to reserve through 2016
10,987.2	Total acres acquired and credited toward reserve

Land Cover Type Restored/Created by Time Period

Land Cover Type (acres except where noted)	Implementation Period (Years)						Total
	0	1-9	10-15 (6 yr period)	16-20	21-25	26-30	
oak savanna	-	-	12.0	10.0	10.0	10.0	42.0
riparian woodland/scrub	-	4.04	13.1	10.9	10.9	10.9	50.0
perennial wetland (jurisdictional boundary)	-	0.16	9.2	7.6	7.6	7.6	32.2
seasonal wetland (jurisdictional boundary)	-	5.79	11.3	9.4	9.4	9.4	45.2
alkali wetland (jurisdictional boundary)	-	2.12	5.6	4.7	4.7	4.7	21.8
slough/channel	-	-	20.6	17.1	17.1	17.1	72.0
open water	-	-	-	-	-	-	-
ponds	-	0.04	6.0	5.0	5.0	5.0	21.0
streams (miles)	-	1.10	1.0	0.8	0.8	0.8	4.6
Total (acres)	-	12.82	78.3	65.3	65.3	65.3	287.0

Assumptions:

Actual restoration accounted for in years 1-9; the net remaining requirement is allocated evenly over the next 21 years of the permit term.
For total acre calculation, streams are assumed to be 5 feet wide
30% of perennial, seasonal or alkali wetland complex acreage assumed to be jurisdictional wetland; for compensatory restoration

	average acres/site or linear feet/site (streams)	% requiring substantial soil disturbance
Defining sites:		
riparian/woodland scrub sites by acreage conversion:	3	20%
wetlands and pond sites by acreage conversion	2.0	80%
stream sites by linear feet conversion:	1,000	90%

Restoration sites that require significant soil disturbance by land-cover type

USED IN MONITORING COST ESTIMATE

Restoration sites that require significant cost investment	Land Cover Type	Implementation Period (Years)						Total
		0	1-9	10-15 (6 yr period)	16-20	21-25	26-30	
Land Cover Type Restoration Sites								
riparian woodland/scrub	-	0.3	0.9	0.7	0.7	0.7	3.3	
perennial wetland	-	0.1	3.7	3.1	3.1	3.1	12.9	
seasonal wetland	-	2.3	4.5	3.8	3.8	3.8	18.1	
alkali wetland	-	0.8	2.2	1.9	1.9	1.9	8.7	
ponds	-	-	8.2	6.9	6.9	6.9	28.8	
streams (miles/acres converted to sites)	-	5.2	4.8	4.0	4.0	4.0	21.9	
Total sites for monitoring cost estimate	-	8.7	24.3	20.2	20.2	20.2	93.7	

Assumptions:

Average acres/site and percent of sites requiring substantial soil disturbance calculated in table above.
Seasonal, perennial, and alkali wetland acreages in Tables 5-16 and 5-17 are for wetland complexes; for cost estimates and revenue projections the wetted acres of these complexes are assumed to be 30% of the total acres.

Summary of HCP/NCCP Personnel
2017 Update

		2012 UPDATE STAFFING									2017 UPDATE STAFFING									2017 UPDATE STAFFING							POST PERMIT STAFFING	
		Number of FTEs									Number of FTEs									Number of FTEs							Number of FTEs	
UPDATE STAFFING		0	1-5	6-10	11-15	16-20	21-25	26-30			0	1-5	6-9	10-15	16-20	21-25	26-30			0	1-5	6-9	10-15	16-20	21-25	26-30		
Administrative staffing																												
Principal Planner					0.50	0.80	0.80	0.80	0.80					0.60	0.60	0.60	0.60											0.50
Senior Planner					0.30	0.50	0.50	0.50	0.50					-	-	-	-											0.05
Senior GIS Planner					0.25	0.25	0.25	0.25	0.25					0.05	0.05	0.05	0.05											0.50
Associate Planner					0.80	-	-	-	-					1.85	1.85	1.85	1.85											0.15
Assistant Planner/Planning Technician					0.25	0.50	0.50	0.50	0.50					0.30	0.30	0.30	0.30											0.20
Accountant					0.25	0.25	0.25	0.25	0.25					0.40	0.40	0.40	0.40											-
Admin – Secretary (included in rates)					-	-	-	-	-					-	-	-	-											-
IT Support Staff (included in rates)					-	-	-	-	-					-	-	-	-											-
Total					2.35	2.30	2.30	2.30	2.30		Total			3.20	3.20	3.20	3.20											1.40
Land acquisition staffing																												
Principal Planner					0.20	0.20	0.20	0.20	0.20					0.15	0.15	0.15	0.15											-
Senior GIS Planner														0.05	0.05	0.05	0.05											-
Associate Planner														0.30	0.20	0.20	0.20											-
Total					0.20	0.20	0.20	0.20	0.20		Total			0.50	0.40	0.40	0.40											-
Planning and design, restoration, and monitoring staffing																												
Principal Planner					0.10	-	-	-	-					0.05	0.05	0.05	0.05											-
Senior GIS Planner														0.05	0.05	0.05	0.05											-
Senior Planner					0.20	-	-	-	-					-	-	-	-											-
Senior Scientist					0.17	0.33	0.33	0.33	0.33					-	-	-	-											-
Associate Planner					0.17	0.33	0.33	0.33	0.33					0.30	0.30	0.30	0.30											-
Technical Support					0.17	0.67	0.67	0.67	0.33					-	-	-	-											-
Total					0.80	1.33	1.33	1.33	1.33	1.00	Total			0.40	0.40	0.40	0.40											-
Habitat restoration and creation staffing																												
Principal Planner					0.10	-	-	-	-					0.05	0.05	0.05	0.05											-
Associate Planner/Project Manager					0.20	-	-	-	-					0.30	0.30	0.30	0.30											-
Senior Scientist					0.17	0.33	0.33	0.33	0.33					-	-	-	-											-
Project Manager					0.17	0.33	0.33	0.33	0.33					-	-	-	-											-
Technical Support					0.17	0.67	0.67	0.67	0.33					-	-	-	-											-
Total					0.80	1.33	1.33	1.33	1.33	1.00	Total			0.35	0.35	0.35	0.35											-
Environmental compliance staffing																												
Principal Planner					-	-	-	-	-					0.05	0.05	0.05	-											-
Associate Planner														0.10	0.10	0.10	-											-
Total					-	-	-	-	-		Total			0.15	0.15	0.15	-											-
Preserve management and maintenance staffing																												
Principal Planner					0.10	-	-	-	-					0.025	0.025	0.025	0.025											0.025
Senior Planner					0.20	-	-	-	-					-	-	-	-											-
Associate Planner/Preserve Manager					1.00	1.00	1.00	1.00	1.00					0.05	0.05	0.05	0.05											0.05
Preserve Maintenance Staff					3.00	4.00	6.00	7.00	8.00					4.00	5.00	7.00	8.00											8.00
Total					4.30	5.00	7.00	8.00	9.00		Total			4.075	5.075	7.075	8.075											8.075
Monitoring and research staffing																												
Principal Planner					-	-	-	-	-					0.025	0.025	0.025	0.025											0.025
Senior Planner					0.10	-	-	-	-					-	-	-	-											-
Senior Scientist					0.17	0.33	0.33	0.33	0.33					-	-	-	-											-
Associate Planner					0.17	0.33	0.33	0.33	0.33					0.05	0.30	0.33	0.33											-
Technical Support					0.17	0.67	0.67	0.67	0.33					-	-	-	-											-
Total					0.60	1.33	1.33	1.33	1.33	1.00	Total			0.075	0.325	0.358	0.358											0.025
Overall Staffing Plan																												
Principal Planner					1.00	1.00	1.00	1.00	1.00					0.95	0.95	0.95	0.90											0.55
Senior Planner					1.00	0.50	0.50	0.50	0.50					-	-	-	-											-
Senior GIS Planner					0.25	0.25	0.25	0.25	0.25					0.15	0.15	0.15	0.15											0.05
Associate Planner/Preserve Manager					0.80	-	-	-	-					2.95	3.10	3.13	3.03											0.55
Assistant Planner/Planning Technician					0.25	0.50	0.50	0.50	0.50					0.30	0.30	0.30	0.30											0.15
Accountant					0.25	0.25	0.25	0.25	0.25					0.40	0.40	0.40	0.40											0.20
Admin – Secretary (included in rates)					-	-	-	-	-					-	-	-	-											-
IT Support Staff (included in rates)					-	-	-	-	-					-	-	-	-											-
Senior Scientist					0.50	1.00	1.00	1.00	1.00	1.00				-	-	-	-											-
Project Manager					0.50	1.00	1.00	1.00	1.00	1.00				-	-	-	-											-
Technical Support					0.50	2.00	2.00	2.00	1.00	1.00				-	-	-	-											-
Preserve Manager					1.00	1.00	1.00	1.00	1.00	1.00				-	-	-	-											-
Preserve Maintenance Staff					3.00	4.00	6.00	7.00	8.00	8.00				4.00	5.00	7.00	8.00											8.00
Total					9.05	11.50	13.50	14.50	14.50		Total			8.75	9.90	11.93	12.78											9.50

HCP/NCCP Program Administration for Initial Urban Development Area
2017 Update
(2016 dollars)

	Cost by Implementation Period (Years)							
	0	1-5	6-9	10-15	16-20	21-25	26-30	Total
<u>Capital Costs</u>								
Capital Subtotal	INCLUDED IN STAFF AND OVERHEAD COSTS							
<u>Operational Costs</u>								
Staff and overhead				\$4,587,012	\$3,822,510	\$3,822,510	\$3,822,510	
Other administrative costs				\$36,000	\$30,000	\$30,000	\$30,000	
Vehicle / mileage allowance				\$9,000	\$7,500	\$7,500	\$7,500	
Travel				\$36,000	\$30,000	\$30,000	\$30,000	
Insurance				\$120,000	\$100,000	\$100,000	\$100,000	
Legal assistance				\$600,000	\$300,000	\$300,000	\$300,000	
Financial analysis assistance				\$65,000	\$65,000	\$65,000	\$65,000	
Financial audit (annual)				\$120,000	\$100,000	\$100,000	\$100,000	
In-lieu funding for law enforcement and firefighting				\$40,655	\$45,173	\$56,466	\$67,759	
Public relations and outreach				\$150,000	\$125,000	\$125,000	\$125,000	
Operational Subtotal	\$159,352	\$3,328,033	\$3,466,978	\$5,763,667	\$4,625,183	\$4,636,476	\$4,647,769	
Total	\$159,352	\$3,328,033	\$3,466,978	\$5,763,667	\$4,625,183	\$4,636,476	\$4,647,769	\$26,627,458

Staff and Overhead

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Principal Planner and support	\$177				0.60	0.60	0.60	0.60
Senior Planner and support	\$177				-	-	-	-
Senior GIS Planner and support	\$177				0.05	0.05	0.05	0.05
Associate Planner and support	\$112				1.85	1.85	1.85	1.85
Planning Technician and support	\$104				0.30	0.30	0.30	0.30
Accountant and support	\$133				0.40	0.40	0.40	0.40
Total FTEs					3.20	3.20	3.20	3.20
Total cost per year					\$764,502	\$764,502	\$764,502	\$764,502
Total cost per period					\$4,587,012	\$3,822,510	\$3,822,510	\$3,822,510

Notes/Assumptions:

Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

Some actual costs for program administration staff and contractors through 2016 are included in actual costs under land acquisition, planning and design, preserve management, restoration, monitoring and environmental compliance.

1,880 hours per year

Other Administrative Costs

	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
CHCPC membership (IEH)				\$30,000	\$25,000	\$25,000	\$25,000
Miscellaneous equipment and supplies				\$6,000	\$5,000	\$5,000	\$5,000
Cost per period				\$36,000	\$30,000	\$30,000	\$30,000

Assumption:

\$5,000	annual cost for CHCPC membership, based on actual Conservancy experience through 2016 (Institute for Ecological Health)
\$1,000	annual cost based on actual Conservancy experience through 2016

Vehicle / Mileage Allowance

	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Cost per period				\$9,000	\$7,500	\$7,500	\$7,500

Assumption:

\$1,500	annual cost based on actual Conservancy experience through 2016
---------	---

Travel

	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Cost per period				\$36,000	\$30,000	\$30,000	\$30,000

Assumption:

\$6,000	annual cost based on actual Conservancy experience through 2016
---------	---

Insurance

	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Cost per period				\$120,000	\$100,000	\$100,000	\$100,000

Assumption:

\$20,000	annual cost based on actual Conservancy experience through 2016
----------	---

Legal Assistance

	Cost by Implementation Period (Years)							Total
	0	1-5	6-9	10-15	16-20	21-25	26-30	
Cost per period				\$600,000	\$300,000	\$300,000	\$300,000	\$1,500,000

Assumptions:

\$100,000	Annual cost for legal assistance, years 10 - 15
-----------	---

\$60,000	Annual cost for legal assistance, after year 15
----------	---

Note: The legal assistance category covers legal assistance required for program administration and (for years 6 - 10) the environmental compliance category.

Legal assistance for land acquisition included in the due diligence cost factor in the land acquisition category.

Legal assistance is also estimated for the environmental compliance category.

Financial Analysis Assistance	Cost by Implementation Period (Years)							
	0	1-5	6-9	10-15	16-20	21-25	26-30	Total
Cost per period				\$65,000	\$65,000	\$65,000	\$65,000	\$260,000

Assumptions:

\$65,000 Cost per period for financial analysis assistance

Financial analyst review will occur periodically over the life of the Plan (years 3, 6, 10, 15, 20 and 25).

Note: The financial analysis assistance category covers the periodic assistance of a financial analyst to review the program's cost/revenue balance, ensure that charges are adjusted in line with changing land costs and ensure compliance with State requirements on collection of fees.

Annual Financial Audit	Cost by Implementation Period (Years)							
	0	1-5	6-9	10-15	16-20	21-25	26-30	Total
Cost per period				\$120,000	\$100,000	\$100,000	\$100,000	\$420,000

Assumptions:

\$20,000 Cost per year for financial audit services based on Conservancy experience through 2016

Annual financial audit of the Conservancy's financial statements by an independent auditor are required by the JPA agreement and Government Code.

In-Lieu Payments for Law Enforcement and Firefighting

	Cost by Implementation Period (Years)							
	0	1-5	6-10	10-15	16-20	21-25	26-30	
Total preserve area per period	-	-	8,083	12,125	16,167	20,208	24,250	
In-lieu payments for law enforcement per year			\$1,783	\$2,675	\$3,566	\$4,458	\$5,349	
In-lieu payments for firefighting per year			\$2,734	\$4,101	\$5,468	\$6,835	\$8,202	
Total cost per year			\$4,517	\$6,776	\$9,035	\$11,293	\$13,552	
Cost per period			\$22,586	\$40,655.29	\$45,173	\$56,466	\$67,759	

Assumptions:

\$4.53 In-lieu law enforcement funding per preserve acre

\$2.96 In-lieu firefighting funding per preserve acre

In lieu costs per preserve acres are based on CCWD's annual in-lieu payments and the assumption that CCWD manages approximately 20,000 acres of preserve.

Public Relations/Outreach	Cost by Implementation Period (Years)							
	0	1-5	6-9	10-15	16-20	21-25	26-30	Total
Total cost per year				\$25,000	\$25,000	\$25,000	\$25,000	\$100,000
Cost per period				\$150,000	\$125,000	\$125,000	\$125,000	\$525,000

HCP/NCCP Land Acquisition for Initial Urban Development Area

2017 Update

(2016 dollars)

	Cost by Implementation Period (Years)						
Capital Costs	0	1-9	10-15	16-20	21-25	26-30	Total
Acquisition	\$0	\$86,372,000	\$34,100,657	\$28,417,214	\$28,417,214	\$28,417,214	\$205,724,299
Site improvements	\$0	\$0	\$1,060,453	\$978,317	\$978,317	\$978,317	\$3,995,405
Capital Subtotal	\$0	\$86,372,000	\$35,161,110	\$29,395,531	\$29,395,531	\$29,395,531	\$209,719,704
Operational Costs							
Program staff and overhead	na	na	\$778,320	\$249,570	\$249,570	\$249,570	\$1,527,030
Due diligence	\$165,742	\$2,555,630	\$1,023,020	\$852,516	\$852,516	\$852,516	\$6,301,940
Operational Subtotal	\$165,742	\$2,555,630	\$1,801,340	\$1,102,086	\$1,102,086	\$1,102,086	\$7,828,970
Total	\$165,742	\$88,927,630	\$36,962,450	\$30,497,618	\$30,497,618	\$30,497,618	\$217,548,675

Acquisition Cost over 30-year Program, Actuals year 1 - 9 + Projections Years 10 - 30 (2016 dollars)

	Cost by Implementation Period (Years)							Estimated
Acquisition Analysis Zone	0	1-9	10-15	16-20	21-25	26-30	Total	Remainder 10-30
Zone 1	\$0	\$8,385,000	\$3,685,131	\$3,070,943	\$3,070,943	\$3,070,943	\$21,282,960	\$12,897,960
Zone 2	\$0	\$31,138,000	\$12,806,707	\$10,672,256	\$10,672,256	\$10,672,256	\$75,961,473	\$44,823,473
Zone 3	\$0	\$2,217,000	\$326,188	\$271,823	\$271,823	\$271,823	\$3,358,656	\$1,141,656
Zone 4	\$0	\$6,417,000	\$9,158,247	\$7,631,872	\$7,631,872	\$7,631,872	\$38,470,864	\$32,053,864
Zone 5	\$0	\$26,249,000	\$6,673,142	\$5,560,952	\$5,560,952	\$5,560,952	\$49,604,998	\$23,355,998
Zone 6 (incl. within ULL along Marsh Creek)	\$0	\$6,072,000	\$1,095,489	\$912,907	\$912,907	\$912,907	\$9,906,210	\$3,834,210
Outside Inventory Area	\$0		\$352,480	\$293,733	\$293,733	\$293,733	\$1,233,680	\$1,233,680
Outside Acquisition Zones	\$0	\$5,894,000	\$3,274	\$2,728	\$2,728	\$2,728	\$5,905,457	\$11,457
Total	\$0	\$86,372,000	\$34,100,657	\$28,417,214	\$28,417,214	\$28,417,214	\$205,724,299	\$119,352,299

Assumptions:

Actual acquisition cost through year 9, in 2016 dollars. Updated 2016 land cost factors by cost category applied to remaining acquisition targets. Total remaining cost allocated evenly over remaining 21 years of the permit term.

See Appendix G and description of separate land cost model in Chapter 9.

Program Staff and Overhead

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Principal Planner and support	\$177				0.15	0.15	0.15	0.15
Senior GIS Planner and support	\$177				0.05	0.05	0.05	0.05
Associate Planner and support	\$112				0.30	0.20	0.20	0.20
Total FTEs					0.50	0.40	0.40	0.40
Total cost per year					\$129,720	\$49,914	\$49,914	\$49,914
Total cost per period					\$778,320	\$249,570	\$249,570	\$249,570

Notes/Assumptions:

Actual staff costs for years 0 - 9 are included in the due diligence actuals below.

Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

1,880 hours per year

Due Diligence

Covers costs for appraisals, preliminary title report, escrow and other closing costs, boundary surveys, legal services, environmental and Phase 1 site assessment. Includes Conservancy staff costs on land acquisition projects. The 2006 cost model used more detailed unit costs. The result of applying those cost factors in the 2006 model was that due diligence represented about 4% of land acquisition costs. For the 2012 and 2016 updates the model is simplified to assume due diligence costs (not including Conservancy staff costs) at 3% of land acquisition costs, roughly consistent with the experience of the Conservancy and EBRPD through 2016, during which time about 35 percent of the reserve goals for land acquisition took place. For years 10 -30, Conservancy staff time costs are separately estimated and included in Program Staff line item above.

	Cost by Implementation Period (Years)							
	0	1-5	6-9	10-15	16-20	21-25	26-30	Total
Due Diligence	\$165,742	\$1,504,429	\$1,051,201	\$1,023,020	\$852,516	\$852,516	\$852,516	\$6,301,940
Assumptions:								
	3.0%	Due diligence costs as a percentage of land acquisition cost.						

Planning Surveys (Pre-Acquisition)

Based on Conservancy and EBRPD experience to date, initial property evaluation and planning is included in staff and consultant time. Most significant field biological work is done post acquisition and is included as a monitoring cost.

Site Improvements

	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Demolition of old facilities				\$60,825	\$50,688	\$50,688	\$50,688
Repair of boundary fence				\$567,640	\$567,640	\$567,640	\$567,640
Repair and replacement of gates				\$204,626	\$170,521	\$170,521	\$170,521
Signs (boundary, landbank, etc.)				\$125,049	\$104,208	\$104,208	\$104,208
Other security (e.g., boarding up barns)				\$102,313	\$85,261	\$85,261	\$85,261
Total				\$1,060,453	\$978,317	\$978,317	\$978,317

Assumptions: Most demolition to date is a condition of the transaction and assigned to the seller. Other site improvement costs included in EBRPD operations and maintenance costs to date.

\$8,026	Demolition of old facilities per 500 acres
\$5,400	Repair and replacement of gates per 100 acres
\$3,300	Signs (boundary, landbank, etc.) per 100 acres
\$2,700	Other security (e.g., boarding up barns) per 100 acres
240	Estimated number of parcels acquired years 10 - 30 assuming 100 acres per parcel
15,000	Average parcel boundary length in linear feet (from GIS analysis, grouping adjacent parcels with the same landowner)
\$5.26	Average cost per linear foot for boundary fence repair
15%	Proportion of boundary fence that needs repair

HCP/NCCP Management and Restoration Planning and Design for Initial Urban Development Area

2017 Update

(2016 dollars)

Capital costs	Cost by Implementation Period (Years)							Total
	0	1-5	6-9	10-15	16-20	21-25	26-30	
Vehicle purchase (included in overhead and contractor cost)								
Capital subtotal				\$0	\$0	\$0	\$0	
Operational costs								
Program staff and overhead				\$578,664	\$482,220	\$482,220	\$482,220	
Technical staff and overhead				\$0	\$0	\$0	\$0	
Travel				\$15,000	\$12,500	\$12,500	\$12,500	
Contractors				\$1,520,400	\$1,140,300	\$570,150	\$570,150	
Operational subtotal	\$0	\$1,262,793	\$668,355	\$2,114,064	\$1,635,020	\$1,064,870	\$1,064,870	
Total	\$0	\$1,262,793	\$668,355	\$2,114,064	\$1,635,020	\$1,064,870	\$1,064,870	\$7,809,972

Program Staff and Overhead

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Principal Planner and support	\$177				0.05	0.05	0.05	0.05
Senior GIS Planner and support	\$177				0.05	0.05	0.05	0.05
Associate Planner and support	\$112				0.30	0.30	0.30	0.30
Total FTEs					0.40	0.40	0.40	0.40
Total cost per year					\$96,444	\$96,444	\$96,444	\$96,444
Total cost per period					\$578,664	\$482,220	\$482,220	\$482,220

Note: Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies, .

Technical Staff and Overhead

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Senior scientist and support	\$177				-	-	-	-
Planning Technician and support	\$104				-	-	-	-
Total FTEs					-	-	-	-
Total cost per year					\$0	\$0	\$0	\$0
Total cost per period					\$0	\$0	\$0	\$0

Notes/Assumptions:

Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

1,880 hours per year

Travel (shared with restoration and monitoring)

	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Total cost per period				\$15,000	\$12,500	\$12,500	\$12,500

Assumption:

\$6,250	annual cost based on Conservancy 2017 budget
0.40	proportion of travel costs that are used for planning (40% used for restoration and included in the restoration spreadsheet, and 20% used for monitoring and included in the monitoring spreadsheet)

Contractors

Contractor category	Contract value per period						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Management planning				\$760,200	\$570,150	\$0	\$0
Restoration planning				\$760,200	\$570,150	\$570,150	\$570,150
Total per period			\$0	\$1,520,400	\$1,140,300	\$570,150	\$570,150

Assumptions:

Restoration designs included in habitat restoration/creation cost as of 2017 update.

The management and restoration planning and design staff and contractors will conduct the following activities:

Management Planning

Management plans prepared for cropland/pasture preserves
Management plans prepared for natural area preserves
Grazing leases developed or renewed
Jurisdictional wetland delineation
Exotic Plant Control Program (Preserve System-wide)
Fire management/control plan (System-wide)

Restoration Planning & Design (restoration construction designs included in the habitat restoration/creation cost category)

Pond creation plan and construction designs
Wetland creation plan and construction designs
Stream restoration plan and construction designs
Oak savanna restoration plan and construction designs
Riparian woodland/scrub restoration plan and construction designs

HCP/NCCP Habitat Restoration/Creation for Initial Urban Development Area

2017 Update

(2016 dollars)

Capital Costs	Cost by Implementation Period (Years)							Total
	0	1-5	6-9	10-15	16-20	21-25	26-30	
Creation/Restoration				\$6,988,585	\$5,823,821	\$5,823,821	\$5,823,821	
Vehicle purchase (included in overhead and contractor cost)								
Capital Subtotal				\$6,988,585	\$5,823,821	\$5,823,821	\$5,823,821	
Operational Costs	Cost by Implementation Period (Years)							Total
	0	1-5	6-9	10-15	16-20	21-25	26-30	
Program staff and overhead				\$478,836	\$399,030	\$399,030	\$399,030	
Technical staff and overhead				\$0	\$0	\$0	\$0	
Travel				\$15,000	\$12,500	\$12,500	\$12,500	
Contractors				\$3,808,779	\$3,173,983	\$3,173,983	\$3,173,983	
Operational Subtotal	\$0	\$2,439,332	\$1,470,246	\$4,302,615	\$3,585,513	\$3,585,513	\$3,585,513	
Total	\$0	\$2,439,332	\$1,470,246	\$11,291,201	\$9,409,334	\$9,409,334	\$9,409,334	\$43,428,780

Land Cover Type Restored/Created

Land Cover Type (acres)	Implementation Period (Years)							Total
	0	1-5	6-9	10-15	16-20	21-25	26-30	
oak savanna	-	-	-	12.0	10.0	10.0	10.0	42.0
riparian woodland/scrub	-	-	4.0	13.1	10.9	10.9	10.9	50.0
perennial wetland	-	-	0.2	9.2	7.6	7.6	7.6	32.2
seasonal wetland	-	-	5.8	11.3	9.4	9.4	9.4	45.2
alkali wetland	-	-	2.1	5.6	4.7	4.7	4.7	21.8
slough/channel	-	-	-	20.6	17.1	17.1	17.1	72.0
open water	-	-	-	-	-	-	-	-
ponds	-	-	0.0	6.0	5.0	5.0	5.0	21.0
streams (miles)	-	-	1.1	1.0	0.8	0.8	0.8	4.6
Total (acres)	-	-	12.8	78.3	65.3	65.3	65.3	287.0

Cost of Restoration/Creation Construction

Land Cover Type	Units	Cost per unit	Cost by Implementation Period (Years)					
			0	1-9	10-15	16-20	21-25	26-30
oak savanna	acres	\$15,000			\$216,000	\$180,000	\$180,000	\$180,000
riparian woodland/scrub	acres	\$42,199			\$664,966	\$554,138	\$554,138	\$554,138
perennial wetland	acres	\$68,846			\$756,282	\$630,235	\$630,235	\$630,235
seasonal wetland	acres	\$82,115			\$1,109,535	\$924,613	\$924,613	\$924,613
alkali wetland	acres	\$83,094			\$560,668	\$467,224	\$467,224	\$467,224
slough/channel	acres	\$62,538			\$1,543,789	\$1,286,491	\$1,286,491	\$1,286,491
open water	acres	\$91,251			\$0	\$0	\$0	\$0
ponds	acres	\$91,251			\$655,754	\$546,462	\$546,462	\$546,462
streams	linear feet	\$234			\$1,481,590	\$1,234,659	\$1,234,659	\$1,234,659
Total					\$6,988,585	\$5,823,821	\$5,823,821	\$5,823,821

Assumptions:

Construction costs depend mostly on the amount, depth, and linear extent of earthwork expected, and whether water control structure are required. Plant propagation, seeding, and watering also included.

For 2017 update, unit costs increased based on change in the California Construction Cost Index published by the State of California Department of General Services. Available at:

https://www.documents.dgs.ca.gov/resd/PMB/CCCI/Old/ccctable_2017/CCCIMasterListing_4-2017.pdf

20%	Contingency factor for restoration projects; assumed higher than the standard contingency because of the higher degree of uncertainty in this portion of the conservation program.
-----	--

Program Staff and Overhead

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Principal Planner and support	\$177				0.05	0.05	0.05	0.05
Associate Planner and support	\$112				0.30	0.30	0.30	0.30
Total FTEs					0.35	0.35	0.35	0.35
Total cost per year					\$79,806	\$79,806	\$79,806	\$79,806
Total cost per period					\$478,836	\$399,030	\$399,030	\$399,030
1,880 hours per year								

Technical Staff and Overhead

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Senior scientist and support	\$177				-	-	-	-
Associate Planner and support	\$112				-	-	-	-
Planning Technician and support	\$104				-	-	-	-
Total FTEs					-	-	-	-
Total cost per year					\$0	\$0	\$0	\$0
Cost per period					\$0	\$0	\$0	\$0

Assumptions:

Habitat Conservancy staff select sites, hire and oversee consultants for plans, specifications, and implementation. Staff shared with other implementation tasks; the amount listed is the estimated portion to support wetland mitigation creation/restoration.

Cost includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

Travel (shared with planning and monitoring)

	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Total cost per period				\$15,000	\$12,500	\$12,500	\$12,500

Assumption:

\$6,250	annual cost based on Conservancy 2017 budget
0.40	proportion of travel costs that are used for restoration (40% used for planning and included in the planning spreadsheet, and 20% used for monitoring and included in the monitoring spreadsheet)

Contractors

Contractor category	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Design, plans, specifications, and engineering				\$2,306,233	\$1,921,861	\$1,921,861	\$1,921,861
Bid assistance				\$104,829	\$87,357	\$87,357	\$87,357
Construction oversight				\$698,859	\$582,382	\$582,382	\$582,382
Post-construction maintenance				\$698,859	\$582,382	\$582,382	\$582,382
Cost per period				\$3,808,779	\$3,173,983	\$3,173,983	\$3,173,983

Assumptions:	
33%	percent of total construction cost required to complete restoration design and plans, specifications, engineering and provide allowance for remedial measures
1.50%	percent of total construction cost required for bid assistance
10%	percent of total construction cost required for construction oversight
10%	percent of total construction cost required for post construction maintenance

The total area of restoration that occurs in each period will be designed as three different projects (approximately 14 acres each).

Design, plan, specification, and engineering work, bid assistance, and construction oversight will be conducted in the period in which construction takes place.

Two years of post-construction maintenance will be conducted in the period after construction takes place to maintain irrigation systems, conducting weeding, etc. Management costs after success criteria are met is included in development fee paid for same site (wetland mitigation fee is in addition).

HCP/NCCP Environmental Compliance for Initial Urban Development Area

2017 Update

(2016 dollars)

Operational Costs	Cost by Implementation Period (Years)							Total
	0	1-5	6-9	10-15	16-20	21-25	26-30	
Program staff and overhead				\$226,164	\$188,470	\$188,470	\$0	
Legal assistance				\$210,000	\$175,000	\$0	\$0	
NEPA/CEQA				\$493,300	\$493,300	\$493,300	\$0	
CWA 404				\$0	\$0	\$0	\$0	
CWA 401				\$24,700	\$24,700	\$24,700	\$0	
CDFG 1602				\$20,500	\$20,500	\$20,500	\$0	
NHPA				\$53,200	\$53,200	\$53,200	\$0	
Other	\$0	\$632,307	\$138,246	\$36,900	\$36,900	\$36,900	\$0	
Total	\$0	\$632,307	\$138,246	\$1,064,764	\$992,070	\$817,070	\$0	\$3,644,457

Program Staff and Overhead

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Principal Planner and support	\$177				0.05	0.05	0.05	-
Associate Planner and support	\$112				0.10	0.10	0.10	-
Total FTEs					0.15	0.15	0.15	-
Total cost per year					\$37,694	\$37,694	\$37,694	\$0
Total cost per period					\$226,164	\$188,470	\$188,470	\$0

Note: Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

1,880 hours per year

Legal Assistance	Cost by Implementation Period (Years)							Total
	0	1-5	6-9	10-15	16-20	21-25	26-30	
Cost per period				\$210,000	\$175,000	\$0	\$0	\$385,000

Assumptions:

\$35,000 Annual cost for legal assistance with wetland permitting, years 10 - 20

Number of Projects Requiring Environmental Compliance

Project size	Size Range	Number							Total
		0	1-5	6-9	10-15	16-20	21-25	26-30	
Small/simple	up to 10 acres or up to 0.1 stream miles				4	4	4	-	20
Medium/more complex	10.1-50 acres or 0.1-0.5 stream miles				4	4	4	-	20
Large/most complex	over 50 acres or 0.5 stream miles				2	2	2	-	10
Total projects					10	10	10	-	30

Assumptions:

Of the total of approximately 50 projects that would require environmental compliance, 1/5 would require compliance in each 5-year period between years 1 and 25.

Environmental Compliance Cost per Project Size and Compliance Category (2016 dollars)

Project size	Size Range	Estimate Project Cost within DFG jurisdiction		Project Impacts to Wetlands for CWA 401		Compliance Category					
				Minimum	Maximum	CEQA	CWA 404	CWA 401	CDFG 1602	NHPA	Other
Small/simple	up to 10 acres or up to 0.1 stream miles	\$ 2,000	\$ 25,000	0.001	0.01	\$6,490	\$0	\$1,800	\$983	\$3,245	\$3,077
Medium/more complex	10.1-50 acres or 0.1-0.5 stream miles	\$ 25,001	\$ 100,000	0.0121	0.07	\$51,923	\$0	\$2,340	\$2,109	\$4,543	\$3,692
Large/most complex	over 50 acres or 0.5 stream miles	\$ 100,001	\$500,000 or more	0.073	0.30	\$129,809	\$0	\$4,063	\$4,048	\$11,034	\$4,923

Assumptions:

Assumed wetland impact determined by AECOM based experience with typical projects that would be expected to be implemented by the Conservancy. For example wetland restoration/creation projects, stream restoration projects, adaptive management measures for existing wetland features and facilities improvements. In general, it is expected that impacts to wetlands and streams would be avoided if at all possible. Of the stream length indicated, assumed only 10% of that length would be impacted and an average stream width of 10 feet.

For NEPA/CEQA, 401/404 and 1602 compliance, varying costs have more to do with project complexity than with project size.

Clean Water Act 401 and 1602 permits will be done on a per-project basis

Cultural compliance permits will be done on a per-project basis.

Contra Costa Conservancy staff will prepare permit applications and notification for the 401, 404 and 1600 applications, thereby resulting in no consultant cost for permit preparation. This table also assumes that the permits for Water Quality Certification (CWA 401) and Streambed Alteration Agreement (DFG 1602) will not be secured under programmatic or Master permit processes.

Permitted projects would be completed within the time limit allotted for the permits; no extensions or re-application would be required.

The "other" compliance category could include county grading permits, road encroachment permits, or other local approvals.

NEPA/CEQA

Depending on the level of detail that is provided for specific projects, they may or may not be able to be covered under the HCP EIR/EIS.

For those without sufficient detail, additional environmental documentation may need to be prepared.

It is likely that the majority of those would be in the form of mitigated negative declarations.

Because it is difficult to provide a cost estimate for a project without knowing details such as location, size, etc., the following are some rough numbers based on level of controversy:

Small scale non-controversial projects = Cat Excl/Cat Exemp

Medium scale more controversial projects = IS MND/EA FONSI

Larger scale more controversial projects = EIR/EIS

All land acquisitions would be a categorical exemption under CEQA as well as under NEPA, when NEPA applies.

401/404

The cost of conducting wetland delineations is not included under CWA 404/401 compliance; it is expected that delineation would be covered under land acquisition costs.

Each project implemented under the HCP will qualify for compliance under the USACE 404 regional permit program for the inventory area; there is no fee for 404 permit applications

Tasks associated with Section 402 compliance are not included in this cost estimate.

CWA 401 fee cost estimate is based on impacts to jurisdictional waters of the state rather than project size. Fee is an average based on the minimum and maximum expected impacts. State Water Resources Control Board Fiscal Year 2016-2017 Water Quality Certification Dredge and Fill Application Fee Calculator (Effective Date 11/16/2016) Available:

http://www.waterboards.ca.gov/water_issues/programs/cwa401/

NHPA

Archaeological surveys can be conducted at an intensive level at a rate of 40 acres per person per day.

No more than one cultural resource will be identified per 40 acres or part thereof.

This scope of work and cost estimate does not include tasks necessary for significance evaluations and resolution of adverse effects.

CDFG 1602

DFG 1602 costs are estimated based on the assumed cost of project activities within DFW jurisdiction per Fish and Game Code Sections 1600-1616, and the fee schedule corresponding to the project costs. Average cost based on mean of minimum and maximum fee amounts for standard agreements.

California Department of Fish and Wildlife Lake and Streambed Alteration Agreements and Fees, Effective October 1, 2016. Available:

<https://nrm.dfg.ca.gov/FileHandler.ashx?DocumentID=130459&inline>

HCP/NCCP Preserve Management and Maintenance for Initial Urban Development Area

2017 Update

(2016 dollars)

	Implementation Period (Years)							
	0	1-5	6-9	10-15	16-20	21-25	26-30	Total
Capital Costs								
Vehicle purchase				Covered in facilities maintenance line item below.				
Equipment - capital								
Field facilities								
Contractors - capital								
Recreation facilities								
Capital Subtotal				\$0	\$0	\$0	\$0	
Operational Costs								
Program staff and overhead				\$49,914	\$41,595	\$41,595	\$41,595	
Preserve staff and overhead				\$3,447,168	\$3,577,640	\$4,987,640	\$5,692,640	
Facilities Maintenance/Vehicles and equipment				\$1,776,000	\$1,850,000	\$2,590,000	\$2,960,000	
Equipment - operational				\$0	\$0	\$0	\$0	
Facilities maintenance and utilities				Covered in facilities maintenance line item above.				
Water pumping								
Contractors - operational								
Recreation - operational				\$0	\$0	\$0	\$0	
Operational Subtotal	\$0	\$386,065	\$1,543,536	\$5,273,082	\$5,469,235	\$7,619,235	\$8,694,235	
Total	\$0	\$386,065	\$1,543,536	\$5,273,082	\$5,469,235	\$7,619,235	\$8,694,235	\$28,985,388

NOTE: Costs for years 1 - 9 include expenditures by the East Bay Regional Park District on land maintenance activities on Conservancy properties (staff costs, maintenance supplies, maintenance services from inception through 2016. Details provided by the East Contra Costa County Habitat Conservancy.

Program Staff and Overhead

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Principal Planner and Support	\$177				0.025	0.025	0.025	0.025
Senior Planner and Support	\$177				-	-	-	-
Total FTEs					0.025	0.025	0.025	0.025
Total cost per year					\$8,319	\$8,319	\$8,319	\$8,319
Total cost per period					\$49,914	\$41,595	\$41,595	\$41,595

Note: Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

Preserve Staff and Overhead

Position	Preserve area per position (acres)	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
			0	1-5	6-9	10-15	16-20	21-25	26-30
Preserve Manager and support		\$112				0.05	0.05	0.05	0.05
Preserve maintenance staff	3,000	\$75				4.0	5.0	7.0	8.0
Total FTEs						4.05	5.05	7.05	8.05
Total cost per year						\$574,528	\$715,528	\$997,528	\$1,138,528
Total cost per period						\$3,447,168	\$3,577,640	\$4,987,640	\$5,692,640

Notes/Assumptions:

Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

1,880 hours per year, excluding vacation

Preserve maintenance including capital and operational costs for all maintenance activities (new cost approach for 2017 update)

	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Total cost per year				4.0	5.0	7.0	8.0
Total cost per period				\$296,000	\$370,000	\$518,000	\$592,000
				\$1,776,000	\$1,850,000	\$2,590,000	\$2,960,000

Notes/Assumptions:

Annual cost per FTE	\$74,000
---------------------	----------

For 2017 update, revised the approach to this component of the cost estimate. Replaced detailed estimates of schedules for vehicle and equipment purchases, field facilities construction, and various maintenance activities with a per-FTE factor derived from analysis of the EBRPD budget for the Maintenance and Skilled Trades Department within the Parks Operations Division. This department acquires, manages, and services the vehicles, trailers, landscaping equipment, heavy equipment, police vehicles, boats and fire apparatus needed to manage and maintain EBRPD properties. The department also repairs and maintains buildings and utilities infrastructure, including water utilities, roads and trails, and sanitation systems.

Vehicles, Maintenance, and Fuel - Captured in annual cost per FTE above (May 2017)

	Purchase price per vehicle	Fuel cost per vehicle per year	Maintenance cost per vehicle per year	Number of vehicles, per period						
				0	1-5	6-9	10-15	16-20	21-25	26-30
Total number of FTEs							4.05	5.05	7.05	8.05
New trucks purchased	\$27,600	\$1,200	\$1,300				0	0	0	0
Old trucks retired							0	0	0	0
Total trucks							0	0	0	0
New 4WDs purchased	\$46,000	\$2,400	\$2,000				0	0	0	0
Old 4WDs retired							0	0	0	0
Total 4WDs							0	0	0	0
New ATVs purchased	\$7,900	\$330	\$390				0	0	0	0
Old ATVs retired							0	0	0	0
Total ATVs							0	0	0	0
New dump trucks purchased	\$39,400	\$530	\$530				0	0	0	0
Old dump trucks retired							0	0	0	0
Total dump trucks							0	0	0	0
New tractors purchased	\$52,600	\$660	\$1,310				0	0	0	0
Old tractors retired							0	0	0	0
Total tractors							0	0	0	0
New auger, mower, scraper for tractor	\$52,600	\$0	\$130				0	0	0	0
Old auger, mower, scraper retired							0	0	0	0
Total auger, mower, scraper							0	0	0	0
New small tractors	\$18,400	\$390	\$390				0	0	0	0
Old small tractors retired							0	0	0	0
Total small tractors							0	0	0	0
New light 4WD vehicles	\$13,100	\$330	\$330				0	0	0	0
Old light 4WD vehicles retired							0	0	0	0
Total light 4WD vehicles							0	0	0	0
Total vehicle purchase cost per period							\$0	\$0	\$0	\$0
Total vehicle fuel and maintenance per year							\$0	\$0	\$0	\$0
Total vehicle fuel and maintenance per period							\$0	\$0	\$0	\$0

Assumptions:

Cost of 4WD truck includes cost of fire pumper, chain saw, sprayer, and small tool set for vehicle.

Equipment and Materials - Captured in annual cost per FTE above (May 2017)

	Number of new units bought per period					
	0	1-9	10-15	16-20	21-25	26-30
New preserve area managed per period		8,083	4,042	4,042	4,042	4,042
Total preserve area managed per period		8,083	12,125	16,167	20,208	24,250
Capital cost of equipment and materials per year			\$0	\$0	\$0	\$0
Operational cost of equipment and materials per year			\$0	\$0	\$0	\$0
Total capital cost per period			\$0	\$0	\$0	\$0
Total operational cost per period			\$0	\$0	\$0	\$0

Assumptions:

\$0	Capital cost of equipment and materials per 1,000 preserve acres per year.
\$0	Operational cost of equipment and materials per 1,000 preserve acres per year.

Capital costs include the capital component of fire fighting equipment/gear, small tools (pliers, wrenches, screwdrivers, etc.), glasses, gloves, hard hats, rain gear, irrigation supplies, cargo container, landscape plants and grass, oak trees, lumber, and truck hauling services.

Operational costs include the operational component of fire fighting equipment/gear, small tools (pliers, wrenches, screwdrivers, etc.), glasses, gloves, hard hats, rain gear, irrigation supplies, cargo container, landscape plants and grass, oak trees, lumber, and truck hauling services.

Operational costs also include portable radios, small pumps, piping, generator, saw, and demolition hammers.

Field Facilities - Captured in annual cost per FTE above (May 2017)

	0	1-9	10-15	16-20	21-25	26-30
Total preserve area managed per period		8,083	12,125	16,167	20,208	24,250
Total field offices/parking areas			-	-	-	-
New field offices/parking areas			-	-	-	-
Cost per period for offices/workshops			\$0	\$0	\$0	\$0

Assumptions:

10,000	Number of acres per workshop/parking area
\$556,000	Cost to build a workshop/parking area

Note: Field facilities contain an area for equipment storage, a manager's office, a shared office, a locker room, and restrooms.

Based on experience to date, cost assumes donated portable building, with costs representing transportation, installation, utilities, etc.

Facilities Maintenance and Utilities - Captured in annual cost per FTE above (May 2017)

	Cost per facility per year	0	1-5	6-9	10-15	16-20	21-25	26-30
Total facilities per period		-		-	-	-	-	-
Maintenance cost per year	\$9,900				\$0	\$0	\$0	\$0
Utilities cost per year	\$5,300				\$0	\$0	\$0	\$0
Total cost per year					\$0	\$0	\$0	\$0
Total cost per period					\$0	\$0	\$0	\$0

Water Pumping - Captured in annual cost per FTE above (May 2017)

	0	1-5	6-9	10-15	16-20	21-25	26-30
Total preserve area managed				12,125	16,167	20,208	24,250
Total cost per year				\$0	\$0	\$0	\$0
Total cost per period				\$0	\$0	\$0	\$0
\$0	Annual cost for pump and well drilling per 1,000 acres						

Contractors - operational: for 2017 update assume included in preserve management staffing cost

Contractor category	Contract value per 5-year period						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Total pond area managed				13	20	28	35
Total preserve area managed				12,125	16,167	20,208	24,250
Routine dirt road maintenance				\$0	\$0	\$0	\$0
Feral pig management				\$0	\$0	\$0	\$0
Pond maintenance				\$0	\$0	\$0	\$0
Weed management				\$0	\$0	\$0	\$0
Other maintenance services				\$0	\$0	\$0	\$0
Total per period				\$0	\$0	\$0	\$0

Assumptions:

\$0	Cost for pond maintenance (dredging) per acre of pond every 5 years.
\$0	Cost of dirt road maintenance per 100 miles of road per year.
100	miles of dirt roads on preserves
4	miles of dirt roads per 1,000 acres of preserve
\$0	Cost of feral pig management per year per 1,000 acres managed
\$0	Cost of weed management per 1,000 acres of preserve per year.
\$0	Cost for other maintenance services per 1,000 acres of preserve per year.

Other maintenance services include mowing, grading, pest control, disking for fire breaks, fencing, alarms, janitorial services (pond maintenance subtracted based on the yearly pond maintenance costs above)

Contractors - capital - Captured in annual cost per FTE above (May 2017)

Contractor category	Contract value per period						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Total preserve area managed				12,125	16,167	20,208	24,250
Construction services				\$0	\$0	\$0	\$0

Assumptions:

\$0	Cost for construction services per 1,000 preserve acres per year
-----	--

Construction services includes roadway design, paving, fencing, grading, weather station, and boundary surveying services

Recreation Facilities and Maintenance

	0	1-5	6-9	10-15	16-20	21-25	26-30
Total facilities per period				-	-	-	-
Facilities cost - capital, per period				\$0	\$0	\$0	\$0
Facilities cost - maintenance and operations				\$0	\$0	\$0	\$0
Total facilities capital cost				\$0	\$0	\$0	\$0
Total cost per year				\$0	\$0	\$0	\$0
Total cost per period				\$0	\$0	\$0	\$0

Assumptions:

For this estimate, assumed costs covered by the East Bay Regional Park District.

\$0	Cost per unit for recreation facilities.
\$0	Annual maintenance and operations cost for recreation facilities

HCP/NCCP Monitoring, Research, and Adaptive Management for Initial Urban Development Area

2017 Update

(2016 dollars)

Capital costs	Cost by Implementation Period (Years)							Total
	0	1-5	6-9	10-15	16-20	21-25	26-30	
Vehicle purchase (included in overhead and contractor cost)								
Capital Subtotal				\$0	\$0	\$0	\$0	
Operational Costs								
Program staff and overhead				\$113,082	\$357,435	\$392,528	\$392,528	
Technical staff and overhead				\$0	\$0	\$0	\$0	
Travel				\$7,500	\$6,250	\$6,250	\$6,250	
Field data collection (contractors)				\$1,530,879	\$1,741,261	\$2,162,226	\$2,518,534	
Directed research				\$570,000	\$475,000	\$475,000	\$475,000	
Adaptive management				\$189,500	\$189,500	\$189,500	\$189,500	
Operational Subtotal	\$0	\$466,449	\$430,860	\$2,410,961	\$2,769,446	\$3,225,504	\$3,581,812	
Total	\$0	\$466,449	\$430,860	\$2,410,961	\$2,769,446	\$3,225,504	\$3,581,812	\$12,885,034

Program Staff and Overhead

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Principal Planner and support	\$177				0.025	0.025	0.025	0.025
Associate Planner and support	\$112				0.05	0.30	0.33	0.33
Total FTEs					0.075	0.325	0.358	0.358
Total cost per year					\$18,847	\$71,487	\$78,506	\$78,506
Total cost per period					\$113,082	\$357,435	\$392,528	\$392,528

Note: Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

1,880 hours per year

Technical Staff and Overhead (shared with planning and restoration/creation)

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Senior scientist and support	\$177				-	-	-	-
Technical support	\$104				-	-	-	-
Total FTEs					-	-	-	-
Total cost per year					\$0	\$0	\$0	\$0
Cost per period					\$0	\$0	\$0	\$0

Assumptions:

Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

Travel (shared with planning and restoration/creation)

	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Total cost per period				\$7,500	\$6,250	\$6,250	\$6,250

Assumption:

\$6,250	annual cost based on Conservancy 2017 budget
0.20	Proportion of travel costs that are used for monitoring (40% used for planning and included in the planning spreadsheet, and 40% used for restoration and included in the restoration spreadsheet).

Field Data Collection (Contractors)

On-going and Construction Monitoring

	0		1-9	10-15	16-20	21-25	26-30
Total acres of land added to reserve for management and monitoring each period			8,083	4,042	4,042	4,042	4,042
New acres created/restored per period			13	78	65	65	65
Number of restoration sites per period			9	24	20	20	20
Number of preserve covered activities requiring pre-construction surveys and construction monitoring per period (sites)			2	6	5	5	5

Monitoring type	Cost per unit	Unit	Average area requiring monitoring per year (acres or sites) and average annual cost per period						
			0	1-5	6-9	10-15	16-20	21-25	26-30
pre-construction surveys	\$2,694	1 site				5	5	5	5
subtotal						\$13,470	\$13,470	\$13,470	\$13,470
construction monitoring	\$5,957	1 site				1	1	1	1
subtotal						\$5,957	\$5,957	\$5,957	\$5,957
post-acquisition biological inventories	\$18	1 acre				674	808	808	808
subtotal						\$12,236	\$14,683	\$14,683	\$14,683
monitoring: restoration, creation and enhancement sites	\$10,776	10 acres				3	19	29	27
subtotal						\$3,233	\$20,474	\$31,250	\$29,095
status and trends monitoring: key covered species and ecosystems	\$18	1 acre				12,125	16,167	20,208	24,250
subtotal						\$220,251	\$293,668	\$367,084	\$440,501
Total cost per year						\$255,147	\$348,252	\$432,445	\$503,707
Total cost per period						\$1,530,879	\$1,741,261	\$2,162,226	\$2,518,534

Assumptions:

Implementing entity monitoring staff will plan, coordinate, and report on the monitoring categories described below.

Contractors will conduct the field monitoring and data analysis.

Implementation monitoring will be conducted by the GIS/Database technician in conjunction with the other monitoring staff. The cost for the GIS/database technician's time will be covered by the program administration cost category. The cost for the monitoring staffs' time is assumed to be included in the other monitoring categories.

Preconstruction surveys are assumed to occur prior to construction of covered activities on the Preserve System. Preconstruction surveys are for the following species only: Townsend's big-eared bat, San Joaquin kit fox, golden eagle, burrowing owl, Swainson's hawk, and covered shrimp species. Surveys are assumed to require **one visit by two associate biologists at \$160/hour** each. They are assumed to occur in the same 5-year period in which construction occurs. **Assumes negative findings.**

Construction monitoring is assumed to occur periodically during construction of covered activities and conservation measures. An average of **seven visits by one staff biologist at \$100/hour** is assumed.

10%	% of times construction surveys are anticipated to be required for covered activities within the preserve system (it is anticipated that Implementing Entity will whenever possible avoid habitat and breeding season of covered species).
0.25	Ratio of area of other covered activities in preserves to area created/restored.

Planning, preconstruction surveys and construction monitoring for covered activities outside of preserves will be paid for by developers.

Post-acquisition inventories will build on planning surveys. Inventory will include mapping of noxious weeds.

Monitoring of restoration, creation, and enhancement sites is assumed to occur **4 times per year** for the 5-year period following the restoration activity and will require **two associate biologists at \$160/hr for one 8-hour day each visit**. It will include species-response monitoring. It is assumed to begin in the 5-year period after the creation/restoration/enhancement takes place.

Status and trends monitoring is assumed to occur after preserve land is purchased through year 30. Status and trend monitoring will build on planning surveys and post-acquisition inventories, when appropriate.

Directed Research

	0	1-5	6-9	10-15	16-20	21-25	26-30
Average cost per year to fund directed research				\$95,000	\$95,000	\$95,000	\$95,000
Total cost per period				\$570,000	\$475,000	\$475,000	\$475,000

Adaptive Management

	0	1-5	6-9	10-15	16-20	21-25	26-30
Average Independent Conservation Assessment Team cost per period				\$31,500	\$31,500	\$31,500	\$31,500
Average Science Advisors cost per period				\$158,000	\$158,000	\$158,000	\$158,000
Total cost per period				\$189,500	\$189,500	\$189,500	\$189,500

Assumptions:
Adaptive management experiments are covered under the monitoring staff and directed research categories.
It is assumed that the Independent Conservation Assessment Team will meet once every 4 years and have:

5	members
\$6,300	stipend per member per 5-year period

It is assumed that the Science Advisors will contain:

10	members
\$15,800	stipend per member per 5-year period

Field monitoring and analysis contractors

	Associate Biologist	Staff Biologist	
Base cost per hour	\$160	\$100	\$ per hour
Direct Expenses	\$5	\$3	3% of labor cost
Travel	\$27	\$27	\$ per day
assuming	50	50	miles
and	\$0.54	\$0.54	\$ per mile
Hours per day	8	8	hours per day
Total cost per hour including expenses and amortized per diem and travel	\$168.38	\$106.38	\$ per hour

Assumptions:
Bay Area billing rate, assuming all work will be conducted from a local office (no per diem needed).

Remedial Measures for Initial Urban Development Area
2017 Update
(2016 dollars)

Capital costs	Implementation Period (Years)							Total
	0	1-5	6-9	10-15	16-20	21-25	26-30	
Remedial measures	\$0	\$0	\$0	\$329,018	\$200,632	\$755,469	\$1,799,321	\$3,084,440
Total	\$0	\$0	\$0	\$329,018	\$200,632	\$755,469	\$1,799,321	\$3,084,440

Note: Actual costs are included in habitat restoration/creation cost category

Remedial Measures

	0	1-5	6-9	10-15	16-20	21-25	26-30
Cost of created/restored habitat per period		\$2,439,332	\$1,470,246	\$6,988,585	\$5,823,821	\$5,823,821	\$5,823,821
Cost for remedial measures for created/restored habitat per period				\$243,933	\$147,025	\$698,859	\$1,747,146
Area of new preserve not including created/restored habitat per period	-	7,682	3,292	3,711	3,093	3,093	3,093
Cost for remedial measures for preserves per period				\$55,084	\$23,608	\$26,610	\$22,175
Cost for other remedial measures per period				\$30,000	\$30,000	\$30,000	\$30,000
Total cost per period				\$329,018	\$200,632	\$755,469	\$1,799,321

Assumptions:	
2%	Percent of annual preserve management and maintenance cost assumed to be needed for preserve remedial actions.
10%	Percent of created/restored habitat for which remedial measures will be required.
\$359	Cost per acre for preserve management and maintenance in years 26-30.
70%	Percent of land acquisition in years 1 - 9 occurring in years 1 - 5

Remedial actions are assumed to occur in the second 5-year period after habitat is created/restored or preserve land is purchased, with the exception of remedial actions for habitat created/restored in years 21-30. The cost for these remedial actions is included in years 26-30 so that it can be included in this cost estimate.

The remedial cost for preserve lands is assumed to be a percentage of the cost per acre for preserve management and maintenance in years 26-30, and is assumed to be needed once, in the second 5-year period after the preserve land is purchased.

The cost for other remedial measures includes the costs for restoration or maintenance of preserve areas because of other changed circumstances, such as wildfire.

Contingency for Initial Urban Development Area
2017 Update
(2016 dollars)

	0	1-5	6-9	10-15	16-20	21-25	26-30	Total
Total cost of program excluding land acquisition and habitat restoration capital costs	\$0	\$0	\$0	\$21,258,171	\$19,277,099	\$21,704,136	\$23,373,520	\$85,612,926
Contingency fund	\$0	\$0	\$0	\$1,062,909	\$963,855	\$1,085,207	\$1,168,676	\$4,280,646

Assumptions:

5.0% Percent of total program funding needed for contingency

Post-Permit Costs for Initial Urban Development Area

2017 Update

(2016 dollars)

Post-Permit Costs

Cost Category	Annual Costs	Assumptions
Total Cost		
Program Administration	\$424,686	
Land Acquisition	\$0	
Planning and Design	\$0	
Habitat Restoration/Creation	\$0	
Environmental Compliance	\$0	
Preserve Management and Maintenance	\$1,738,847	
Monitoring, Research, and Adaptive Management	\$358,181	
Remedial Measures	\$0	
Contingency	\$0	
Total	\$2,521,714	

Capital Costs	Annual Costs	Assumptions
Program Administration	\$0	Included in staff and overhead costs
Land Acquisition: acquisition and site improvements	\$0	Acquisition complete during permit term
Planning and Design	\$0	Planning and design work complete during permit term
Habitat Restoration/Creation	\$0	Restoration/creation projects constructed during permit term
Preserve Management and Maintenance	\$0	Captured in annual operating costs
Monitoring, Research, and Adaptive Management	\$0	Captured in annual operating costs
Remedial Measures	\$0	Not required, post permit
Total	\$0	

Operational Costs	Annual Costs	Assumptions
Program Administration	\$424,686	Reduced staffing and no legal and financial contractor costs.
Land Acquisition: due diligence, transaction costs	\$0	Acquisition complete during permit term
Planning and Design	\$0	Planning and design work complete during permit term
Habitat Restoration/Creation	\$0	Restoration/creation projects constructed during permit term
Environmental Compliance	\$0	Not required, post permit
Preserve Management and Maintenance	\$1,738,847	Assume 100 percent of annual average costs in years 26 - 30
Monitoring, Research, and Adaptive Management	\$358,181	Assume 50 percent of annual average costs in years 26 - 30
Contingency	\$0	Not required, post permit
Total	\$2,521,714	

Total preserve acres	24,250
Annual average cost per acre managed	\$104
Percent of average annual cost years 26 - 30	21%

APPENDIX D: MAXIMUM UDA COST MODEL UPDATE

The following tables provide comprehensive documentation for the cost model update based on estimated impacts for the maximum urban development area.

East Contra Costa County HCP/NCCP
2017 Update
Implementation Cost Data and Assumptions with
Maximum Urban Development Area

Summary of East Contra Costa HCP Implementation Costs for Maximum Urban Development Area

2017 Update

(2016 dollars rounded to the nearest \$10,000)

Total Costs

	Implementation Period (Years)						
Cost Category	0	1-9	10-15	16-20	21-25	26-30	Total (2016)
Program Administration	\$160,000	\$6,800,000	\$5,770,000	\$4,640,000	\$4,650,000	\$4,660,000	\$26,680,000
Land Acquisition	\$170,000	\$88,930,000	\$51,540,000	\$42,670,000	\$42,670,000	\$42,670,000	\$268,650,000
Planning and Design	\$0	\$1,930,000	\$2,110,000	\$1,640,000	\$1,060,000	\$1,060,000	\$7,810,000
Habitat Restoration/Creation	\$0	\$3,910,000	\$13,670,000	\$11,390,000	\$11,390,000	\$11,390,000	\$51,750,000
Environmental Compliance	\$0	\$770,000	\$1,060,000	\$990,000	\$820,000	\$0	\$3,640,000
Preserve Management and Maintenance	\$0	\$1,930,000	\$6,560,000	\$7,620,000	\$8,690,000	\$10,840,000	\$35,650,000
Monitoring, Research, and Adaptive Management	\$0	\$900,000	\$2,770,000	\$3,200,000	\$3,790,000	\$4,220,000	\$14,880,000
Remedial Measures	\$0	\$0	\$330,000	\$200,000	\$920,000	\$2,190,000	\$3,650,000
Contingency	\$0	\$0	\$1,190,000	\$1,130,000	\$1,210,000	\$1,360,000	\$4,890,000
Total	\$330,000	\$105,170,000	\$85,000,000	\$73,480,000	\$75,200,000	\$78,390,000	\$417,600,000

Capital Costs

	Implementation Period (Years)						
Cost Category	0	1-9	10-15	16-20	21-25	26-30	Total (2016)
Program Administration	INCLUDED IN STAFF AND OVERHEAD COSTS						
Land Acquisition: acquisition and site improvements	\$0	\$86,370,000	\$49,330,000	\$41,220,000	\$41,220,000	\$41,220,000	\$259,370,000
Planning and Design	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Habitat Restoration/Creation	\$0	\$0	\$8,530,000	\$7,110,000	\$7,110,000	\$7,110,000	\$29,850,000
Preserve Management and Maintenance	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Monitoring, Research, and Adaptive Management	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Remedial Measures	\$0	\$0	\$330,000	\$200,000	\$920,000	\$2,190,000	\$3,650,000
Total	\$0	\$86,370,000	\$58,190,000	\$48,530,000	\$49,250,000	\$50,520,000	\$292,870,000

Operational Costs

	Implementation Period (Years)						
Cost Category	0	1-9	10-15	16-20	21-25	26-30	Total (2016)
Program Administration	\$160,000	\$6,800,000	\$5,770,000	\$4,640,000	\$4,650,000	\$4,660,000	\$26,680,000
Land Acquisition: transactional costs	\$170,000	\$2,560,000	\$2,220,000	\$1,450,000	\$1,450,000	\$1,450,000	\$9,280,000
Planning and Design	\$0	\$1,930,000	\$2,110,000	\$1,640,000	\$1,060,000	\$1,060,000	\$7,810,000
Habitat Restoration/Creation	\$0	\$3,910,000	\$5,140,000	\$4,280,000	\$4,280,000	\$4,280,000	\$21,900,000
Environmental Compliance	\$0	\$770,000	\$1,060,000	\$990,000	\$820,000	\$0	\$3,640,000
Preserve Management and Maintenance	\$0	\$1,930,000	\$6,560,000	\$7,620,000	\$8,690,000	\$10,840,000	\$35,650,000
Monitoring, Research, and Adaptive Management	\$0	\$900,000	\$2,770,000	\$3,200,000	\$3,790,000	\$4,220,000	\$14,880,000
Contingency	\$0	\$0	\$1,190,000	\$1,130,000	\$1,210,000	\$1,360,000	\$4,890,000
Total	\$330,000	\$18,800,000	\$26,820,000	\$24,950,000	\$25,950,000	\$27,870,000	\$124,730,000

Summary of East Contra Costa HCP Implementation Costs for Maximum Urban Development Area

2017 Update

(2016 dollars not rounded)

Total Costs

Cost Category	Implementation Period (Years)						Total
	0	1-9	10-15	16-20	21-25	26-30	
Program Administration	\$159,352	\$6,795,011	\$5,773,643	\$4,636,266	\$4,650,330	\$4,664,394	\$26,678,996
Land Acquisition	\$165,742	\$88,927,630	\$51,541,900	\$42,670,811	\$42,670,811	\$42,670,811	\$268,647,705
Planning and Design	\$0	\$1,931,148	\$2,114,064	\$1,635,020	\$1,064,870	\$1,064,870	\$7,809,972
Habitat Restoration/Creation	\$0	\$3,909,578	\$13,668,995	\$11,390,829	\$11,390,829	\$11,390,829	\$51,751,061
Environmental Compliance	\$0	\$770,553	\$1,064,764	\$992,070	\$817,070	\$0	\$3,644,457
Preserve Management and Maintenance	\$0	\$1,929,601	\$6,563,082	\$7,619,235	\$8,694,235	\$10,844,235	\$35,650,388
Monitoring, Research, and Adaptive Management	\$0	\$897,309	\$2,769,384	\$3,204,307	\$3,788,148	\$4,223,749	\$14,882,897
Remedial Measures	\$0	\$0	\$329,103	\$200,669	\$921,333	\$2,194,046	\$3,645,151
Contingency	\$0	\$0	\$1,187,771	\$1,128,603	\$1,211,024	\$1,363,789	\$4,891,187
Total	\$325,094	\$105,160,830	\$85,012,706	\$73,477,810	\$75,208,651	\$78,416,724	\$417,601,814

Capital Costs

Cost Category	Implementation Period (Years)						Total
	0	1-9	10-15	16-20	21-25	26-30	
Program Administration	INCLUDED IN STAFF AND OVERHEAD COSTS						
Land Acquisition: acquisition and site improvements	\$0	\$86,372,000	\$49,326,489	\$41,223,665	\$41,223,665	\$41,223,665	\$259,369,485
Planning and Design	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Habitat Restoration/Creation	\$0	\$0	\$8,527,611	\$7,106,343	\$7,106,343	\$7,106,343	\$29,846,639
Preserve Management and Maintenance	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Monitoring, Research, and Adaptive Management	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Remedial Measures	\$0	\$0	\$329,103	\$200,669	\$921,333	\$2,194,046	\$3,645,151
Total	\$0	\$86,372,000	\$58,183,203	\$48,530,677	\$49,251,341	\$50,524,054	\$292,861,275

Operational Costs

Cost Category	Implementation Period (Years)						Total
	0	1-9	10-15	16-20	21-25	26-30	
Program Administration	\$159,352	\$6,795,011	\$5,773,643	\$4,636,266	\$4,650,330	\$4,664,394	\$26,678,996
Land Acquisition: due diligence, transaction costs	\$165,742	\$2,555,630	\$2,215,411	\$1,447,146	\$1,447,146	\$1,447,146	\$9,278,220
Planning and Design	\$0	\$1,931,148	\$2,114,064	\$1,635,020	\$1,064,870	\$1,064,870	\$7,809,972
Habitat Restoration/Creation	\$0	\$3,909,578	\$5,141,384	\$4,284,487	\$4,284,487	\$4,284,487	\$21,904,422
Environmental Compliance	\$0	\$770,553	\$1,064,764	\$992,070	\$817,070	\$0	\$3,644,457
Preserve Management and Maintenance	\$0	\$1,929,601	\$6,563,082	\$7,619,235	\$8,694,235	\$10,844,235	\$35,650,388
Monitoring, Research, and Adaptive Management	\$0	\$897,309	\$2,769,384	\$3,204,307	\$3,788,148	\$4,223,749	\$14,882,897
Contingency	\$0	\$0	\$1,187,771	\$1,128,603	\$1,211,024	\$1,363,789	\$4,891,187
Total	\$325,094	\$18,788,830	\$26,829,503	\$24,947,133	\$25,957,310	\$27,892,670	\$124,740,539

NOTE: Original unit cost estimates for the 2006 HCP/NCCP were in 2005 dollars, inflated to 2006 dollars for use in the plan document.

Consumer Price Index - All Urban Consumers
Original Data Value

Series Id: CUURA422SA0 Data extracted on: March 29, 2017 (8:35:58 PM)
Not Seasonally Adjusted
Area: San Francisco-Oakland-San Jose, CA
Item: All items
Base Period: 1982-84=100
Years: 2005 to 2017

Year	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual	HALF1	HALF2	2016 dollars
2005		201.2		202.5		201.2		203.0		205.9		203.4	202.7	201.5	203.9	0.7610
2006		207.1		208.9		209.1		210.7		211.0		210.4	209.2	207.9	210.6	0.7855
2007		213.688		215.842		216.123		216.240		217.949		218.485	216.048	214.736	217.361	0.8112
2008		219.612		222.074		225.181		225.411		225.824		218.528	222.767	221.730	223.804	0.8364
2009		222.166		223.854		225.692		225.801		226.051		224.239	224.395	223.305	225.484	0.8425
2010		226.145		227.697		228.110		227.954		228.107		227.658	227.469	226.994	227.944	0.8540
2011		229.981		234.121		233.646		234.608		235.331		234.327	233.390	232.082	234.698	0.8763
2012		236.880		238.985		239.806		241.170		242.834		239.533	239.650	238.099	241.201	0.8998
2013		242.677		244.675		245.935		246.072		246.617		245.711	245.023	243.894	246.152	0.9199
2014		248.615		251.495		253.317		253.354		254.503		252.273	251.985	250.507	253.463	0.9461
2015		254.910		257.622		259.117		259.917		261.019		260.289	258.572	256.723	260.421	0.9708
2016		262.600		264.565		266.041		267.853		270.306		269.483	266.344	263.911	268.777	1.0000
2017		271.626														

Employment Cost Index (NAICS)
Original Data Value

Year	Qtr1	Qtr2	Qtr3	Qtr4	2016 dollars
2005	98.0	98.8	99.5	100.0	0.7893
2006	101.0	101.8	103.1	103.9	0.8200
2007	104.9	105.9	106.7	107.3	0.8469
2008	108.3	109.0	109.9	110.3	0.8706
2009	111.0	111.1	111.4	111.4	0.8792
2010	112.2	112.6	113.3	113.5	0.8958
2011	114.6	115.1	115.4	115.7	0.9132
2012	116.8	117.3	117.7	118.2	0.9329
2013	118.9	119.5	120.2	120.5	0.9511
2014	121.0	121.9	122.5	122.9	0.9700
2015	123.7	124.1	124.5	124.9	0.9858
2016	125.7	126.2	126.7	126.7	1.0000

California Construction Cost Index, Department of General Services

Year	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual	2016 dollars
2006	4620	4603	4597	4600	4599	4593	4609	4616	4619	4867	4891	4877	4,674	0.74759
2007	4869	4868	4871	4872	4886	4842	4849	4851	4942	4943	4978	4981	4,896	0.78306
2008	4983	4983	4999	5004	5023	5065	5135	5142	5194	5393	5375	5322	5,135	0.82126
2009	5309	5295	5298	5296	5288	5276	5263	5265	5264	5259	5259	5262	5,278	0.84413
2010	5260	5262	5268	5270	5378	5394	5401	5401	5381	5591	5599	5596	5,400	0.86368
2011	5592	5624	5627	5636	5637	5643	5654	5667	5668	5675	5680	5680	5,649	0.90342
2012	5683	5683	5738	5740	5755	5754	5750	5778	5777	5780	5779	5768	5,749	0.91944
2013	5774	5782	5777	5786	5796	5802	5804	5801	5802	5911	5903	5901	5,820	0.93083
2014	5898	5896	5953	5956	5957	5961	5959	5959	5959	5969	5981	5977	5,952	0.95197
2015	6073	6077	6069	6062	6069	6055	6055	6055	6113	6114	6109	6108	6,080	0.97241
2016	6106	6132	6248	6249	6240	6238	6245	6244	6267	6343	6344	6373	6,252	1.00000
2017	6373	6373	6373											

The California Construction Cost index is developed based upon Building Cost Index (BCI) cost indices for San Francisco and Los Angeles produced by Engineering News Record (ENR) and reported in the second issue each month for the previous month. This table is updated at the end of each month.

The ENR BCI reports cost trends for specific construction trade labor and materials in the California marketplace.

This page last updated: 4/17/17

Available at: https://www.documents.dgs.ca.gov/resd/PMB/CCCI/Old/ccitable_2017/CCCI MasterListing_4-2017.pdf

Legend

red numbers are assumptions or data entered directly into the worksheet

blue numbers are links from other worksheets in the workbook

black numbers are calculations based on the above numbers

Cost factors are colored coded by primary source considered:

EBRPD (for HCP)
CCWD (for HCP)
Average of CCWD/EBRPD
ECCC Habitat Conservancy
J&S and EPS (for HCP)
AECOM, 2012
Updated by HEG, 2017
Updated with input from H.T. Harvey, 2017
Other estimated factors
Actual costs start-up and years 1 - 9
Estimate of EBRPD contributions to operational costs, start up and years 1-9
Summary actuals supercede model detail

Acres Acquired, Managed, and Restored within HCP/NCCP Preserves for Maximum Urban Development Area

2017 Update

	Maximum UDA	Source
Total acres acquired/managed	30,200	(Table 5-9: mid-point of range)
Pond acres acquired	16	(Table 5-5a)

Acres Acquired and Managed by Time Period

Acres Acquired and Managed by Time Period	Implementation Period (Years)						Total
	0	1-9	10-15 (6 yr period)	16-20	21-25	26-30	
Total reserve acres acquired per period	-	10,987	5,489	4,574	4,574	4,574	30,200
Total reserve acres managed, per period	-	10,067	5,033	5,033	5,033	5,033	30,200
Total reserve acres managed, cumulative	-	10,067	15,100	20,133	25,167	30,200	30,200
Pond acres acquired per period	-	10.86	1.5	1.2	1.2	1.2	16
Pond acres added to management per period	-	5.33	2.7	2.7	2.7	2.7	16
Pond acres managed cumulative, including restoration	-	5.37	14.3	22.2	30.1	38.0	38.0

Assumptions:
 Actual acquisition accounted for in years 1-5 and 6-9; the net remaining requirement is allocated evenly over the remaining 21 years of the permit term.
 Management and monitoring on acquired land and ponds has not kept pace with actual acquisition; land is assumed to come under management in 6 equal increments over the 30-year period.
 13,349.6 Total acres acquired through 2016
 1,682.3 Easement acres on parcels acquired through 2016
 680.0 Other acres (outside acquisition zones) not credited to reserve through 2016
 10,987.2 Total acres acquired and credited toward reserve

Land Cover Type Restored/Created by Time Period

Land Cover Type Restored/created by Time Period	Implementation Period (Years)							
				10-15 (6 yr period)	16-20	21-25	26-30	
Land Cover Type (acres except where noted)	0	1-9						Total
oak savanna	-	-		47.1	39.3	39.3	39.3	165.0
riparian woodland/scrub	-	4.04		14.6	12.1	12.1	12.1	55.0
perennial wetland (jurisdictional boundary)	-	0.16		9.2	7.7	7.7	7.7	32.5
seasonal wetland (jurisdictional boundary)	-	5.79		13.7	11.4	11.4	11.4	53.6
alkali wetland (jurisdictional boundary)	-	2.12		6.1	5.1	5.1	5.1	23.6
slough/channel	-	-		20.6	17.1	17.1	17.1	72.0
open water	-	-		-	-	-	-	-
ponds	-	0.04		6.3	5.2	5.2	5.2	22.0
streams (miles)	-	1.10		1.3	1.1	1.1	1.1	5.8
Total (acres)	-	12.82		118.4	98.7	98.7	98.7	427.2

Assumptions:
 Actual restoration accounted for in years 1-9; the net remaining requirement is allocated evenly over the next 21 years of the permit term.
 For total acre calculation, streams are assumed to be 5 feet wide
 30% of perennial, seasonal or alkali wetland complex acreage assumed to be jurisdictional wetland; for compensatory restoration only.

	average acres/site or linear feet/site (streams)	% requiring substantial soil disturbance
Defining sites:		
riparian/woodland scrub sites by acreage conversion:	3	20%
wetlands and pond sites by acreage conversion	2.0	80%
stream sites by linear feet conversion:	1,000	90%

Restoration sites that require significant soil disturbance by land-cover type

USED IN MONITORING COST ESTIMATE

	Implementation Period (Years)							
	0	1-9	10-15 (6 yr period)	16-20	21-25	26-30	Total	
Land Cover Type Restoration Sites								
riparian woodland/scrub	-	0.3	1.0	0.8	0.8	0.8	3.7	
perennial wetland	-	0.1	3.7	3.1	3.1	3.1	13.0	
seasonal wetland	-	2.3	5.5	4.6	4.6	4.6	21.4	
alkali wetland	-	0.8	2.5	2.0	2.0	2.0	9.4	
ponds	-	-	8.2	6.9	6.9	6.9	28.8	
streams (miles/acres converted to sites)	-	5.2	6.4	5.3	5.3	5.3	27.6	
Total sites for monitoring cost estimate	-	8.7	27.2	22.7	22.7	22.7	103.9	

Assumptions:
 Average acres/site and percent of sites requiring substantial soil disturbance calculated in table above.
 Seasonal, perennial, and alkali wetland acreages in Tables 5-16 and 5-17 are for wetland complexes; for cost estimates and revenue projections the wetted acres of these complexes are assumed to be 30% of the total acres.

HCP/NCCP Program Administration for Maximum Urban Development Area

2017 Update

(2016 dollars)

	Cost by Implementation Period (Years)							
	0	1-5	6-9	10-15	16-20	21-25	26-30	Total
<u>Capital Costs</u>								
Capital Subtotal	INCLUDED IN STAFF AND OVERHEAD COSTS							
<u>Operational Costs</u>								
Staff and overhead				\$4,587,012	\$3,822,510	\$3,822,510	\$3,822,510	
Other administrative costs				\$36,000	\$30,000	\$30,000	\$30,000	
Vehicle / mileage allowance				\$9,000	\$7,500	\$7,500	\$7,500	
Travel				\$36,000	\$30,000	\$30,000	\$30,000	
Insurance				\$120,000	\$100,000	\$100,000	\$100,000	
Legal assistance				\$600,000	\$300,000	\$300,000	\$300,000	
Financial analysis assistance				\$65,000	\$65,000	\$65,000	\$65,000	
Financial audit (annual)				\$120,000	\$100,000	\$100,000	\$100,000	
In-lieu funding for law enforcement and firefighting				\$50,631	\$56,256	\$70,320	\$84,384	
Public relations and outreach				\$150,000	\$125,000	\$125,000	\$125,000	
Operational Subtotal	\$159,352	\$3,328,033	\$3,466,978	\$5,773,643	\$4,636,266	\$4,650,330	\$4,664,394	
Total	\$159,352	\$3,328,033	\$3,466,978	\$5,773,643	\$4,636,266	\$4,650,330	\$4,664,394	\$26,678,996

Staff and Overhead

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Principal Planner and support	\$177				0.60	0.60	0.60	0.60
Senior Planner and support	\$177				-	-	-	-
Senior GIS Planner and support	\$177				0.05	0.05	0.05	0.05
Associate Planner and support	\$112				1.85	1.85	1.85	1.85
Planning Technician and support	\$104				0.30	0.30	0.30	0.30
Accountant and support	\$133				0.40	0.40	0.40	0.40
Total FTEs					3.20	3.20	3.20	3.20
Total cost per year					\$764,502	\$764,502	\$764,502	\$764,502
Total cost per period					\$4,587,012	\$3,822,510	\$3,822,510	\$3,822,510

Notes/Assumptions:

Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

Some actual costs for program administration staff and contractors through 2016 are included in actual costs under land acquisition, planning and design, preserve management, restoration, monitoring and environmental compliance.

1,880 hours per year

Other Administrative Costs

Other Administrative Costs	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
CHCPC membership (IEH)				\$30,000	\$25,000	\$25,000	\$25,000
Miscellaneous equipment and supplies				\$6,000	\$5,000	\$5,000	\$5,000
Cost per period				\$36,000	\$30,000	\$30,000	\$30,000

Assumption:

\$5,000	annual cost for CHCPC membership, based on actual Conservancy experience through 2016 (Institute for Ecological Health)
\$1,000	annual cost based on actual Conservancy experience through 2016

Vehicle / Mileage Allowance

Vehicle / Mileage Allowance	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Cost per period				\$9,000	\$7,500	\$7,500	\$7,500

Assumption:

\$1,500	annual cost based on actual Conservancy experience through 2016
---------	---

Travel

Travel	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Cost per period				\$36,000	\$30,000	\$30,000	\$30,000

Assumption:

\$6,000	annual cost based on actual Conservancy experience through 2016
---------	---

Insurance

Insurance		Cost by Implementation Period (Years)						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Cost per period					\$120,000	\$100,000	\$100,000	\$100,000

Assumption:

\$20,000	annual cost based on actual Conservancy experience through 2016
----------	---

Legal Assistance

	Cost by Implementation Period (Years)						Total
	0	1-5	6-9	10-15	16-20	21-25	
Cost per period				\$600,000	\$300,000	\$300,000	\$1,500,000

Assumptions:

\$100,000	Annual cost for legal assistance, years 10 - 15
-----------	---

\$60,000	Annual cost for legal assistance, after year 15
----------	---

Note: The legal assistance category covers legal assistance required for program administration and (for years 6 - 10) the environmental compliance category.

Legal assistance for land acquisition included in the due diligence cost factor in the land acquisition category.

Legal assistance is also estimated for the environmental compliance category.

Financial Analysis Assistance	Cost by Implementation Period (Years)							
	0	1-5	6-9	10-15	16-20	21-25	26-30	Total
Cost per period				\$65,000	\$65,000	\$65,000	\$65,000	\$260,000

Assumptions:

\$65,000 Cost per period for financial analysis assistance

Financial analyst review will occur periodically over the life of the Plan (years 3, 6, 10, 15, 20 and 25).

Note: The financial analysis assistance category covers the periodic assistance of a financial analyst to review the program's cost/revenue balance, ensure that charges are adjusted in line with changing land costs and ensure compliance with State requirements on collection of fees.

Annual Financial Audit	Cost by Implementation Period (Years)							
	0	1-5	6-9	10-15	16-20	21-25	26-30	Total
Cost per period				\$120,000	\$100,000	\$100,000	\$100,000	\$420,000

Assumptions:

\$20,000 Cost per year for financial audit services based on Conservancy experience through 2016

Annual financial audit of the Conservancy's financial statements by an independent auditor are required by the JPA agreement and Government Code.

In-Lieu Payments for Law Enforcement and Firefighting

	Cost by Implementation Period (Years)							
	0	1-5	6-10	10-15	16-20	21-25	26-30	
Total preserve area per period	-	-	10,067	15,100	20,133	25,167	30,200	
In-lieu payments for law enforcement per year			\$2,221	\$3,331	\$4,441	\$5,552	\$6,662	
In-lieu payments for firefighting per year			\$3,405	\$5,107	\$6,810	\$8,512	\$10,215	
Total cost per year			\$5,626	\$8,438	\$11,251	\$14,064	\$16,877	
Cost per period			\$28,128	\$50,630.51	\$56,256	\$70,320	\$84,384	

Assumptions:

\$4.53 In-lieu law enforcement funding per preserve acre

\$2.96 In-lieu firefighting funding per preserve acre

In lieu costs per preserve acres are based on CCWD's annual in-lieu payments and the assumption that CCWD manages approximately 20,000 acres of preserve.

Public Relations/Outreach	Cost by Implementation Period (Years)							
	0	1-5	6-9	10-15	16-20	21-25	26-30	Total
Total cost per year				\$25,000	\$25,000	\$25,000	\$25,000	\$100,000
Cost per period				\$150,000	\$125,000	\$125,000	\$125,000	\$525,000

HCP/NCCP Land Acquisition for Maximum Urban Development Area

2017 Update

(2016 dollars)

	Cost by Implementation Period (Years)						
Capital Costs	0	1-9	10-15	16-20	21-25	26-30	Total
Acquisition	\$0	\$86,372,000	\$47,903,038	\$39,919,198	\$39,919,198	\$39,919,198	\$254,032,633
Site improvements	\$0	\$0	\$1,423,450	\$1,304,467	\$1,304,467	\$1,304,467	\$5,336,851
Capital Subtotal	\$0	\$86,372,000	\$49,326,489	\$41,223,665	\$41,223,665	\$41,223,665	\$259,369,485
Operational Costs							
Program staff and overhead	na	na	\$778,320	\$249,570	\$249,570	\$249,570	\$1,527,030
Due diligence	\$165,742	\$2,555,630	\$1,437,091	\$1,197,576	\$1,197,576	\$1,197,576	\$7,751,190
Operational Subtotal	\$165,742	\$2,555,630	\$2,215,411	\$1,447,146	\$1,447,146	\$1,447,146	\$9,278,220
Total	\$165,742	\$88,927,630	\$51,541,900	\$42,670,811	\$42,670,811	\$42,670,811	\$268,647,705

Acquisition Cost over 30-year Program, Actuals year 1 - 9 + Projections Years 10 - 30 (2016 dollars)

	Cost by Implementation Period (Years)						
	0	1-9	10-15	16-20	21-25	26-30	Total
Acquisition Analysis Zone	\$0	\$8,385,000	\$4,362,019	\$3,635,016	\$3,635,016	\$3,635,016	\$23,652,065
Zone 1	\$0	\$31,138,000	\$13,767,038	\$11,472,532	\$11,472,532	\$11,472,532	\$79,322,635
Zone 2	\$0	\$2,217,000	\$326,188	\$271,823	\$271,823	\$271,823	\$3,358,656
Zone 3	\$0	\$6,417,000	\$14,517,791	\$12,098,160	\$12,098,160	\$12,098,160	\$57,229,270
Zone 4	\$0	\$26,249,000	\$11,382,988	\$9,485,823	\$9,485,823	\$9,485,823	\$66,089,456
Zone 5	\$0	\$6,072,000	\$2,814,940	\$2,345,783	\$2,345,783	\$2,345,783	\$15,924,289
Zone 6 (incl. within ULL along Marsh Creek)	\$0	\$6,072,000	\$2,814,940	\$2,345,783	\$2,345,783	\$2,345,783	\$15,924,289
Outside Inventory Area	\$0	\$5,894,000	\$376,011	\$313,342	\$313,342	\$313,342	\$7,210,038
Outside Acquisition Zones	\$0	\$5,894,000	\$376,011	\$313,342	\$313,342	\$313,342	\$7,210,038
Total	\$0	\$86,372,000	\$47,903,038	\$39,919,198	\$39,919,198	\$39,919,198	\$254,032,633

Assumptions: 34% Actual acquisition cost through year 9, in 2016 dollars. Updated 2016 land cost factors by cost category applied to remaining acquisition targets. Total remaining cost allocated evenly over remaining 21 years of the permit term. 66%

See Appendix G and description of separate land cost model in Chapter 9.

Program Staff and Overhead

	Hourly Cost per FTE with Overhead & Support	Number of FTEs					
Position		0	1-5	6-9	10-15	16-20	21-25
Principal Planner and support	\$177				0.15	0.15	0.15
Senior GIS Planner and support	\$177				0.05	0.05	0.05
Associate Planner and support	\$112				0.30	0.20	0.20
Total FTEs					0.50	0.40	0.40
Total cost per year					\$129,720	\$49,914	\$49,914
Total cost per period					\$778,320	\$249,570	\$249,570

Notes/Assumptions:

Actual staff costs for years 0 - 9 are included in the due diligence actuals below.

Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

1,880 hours per year

Due Diligence

Covers costs for appraisals, preliminary title report, escrow and other closing costs, boundary surveys, legal services, environmental and Phase 1 site assessment.

Includes Conservancy staff costs on land acquisition projects.

The 2006 cost model used more detailed unit costs. The result of applying those cost factors in the 2006 model was that due diligence represented about 4% of land acquisition costs.

For the 2012 and 2016 updates the model is simplified to assume due diligence costs (not including Conservancy staff costs) at 3% of land acquisition costs, roughly consistent with the experience of the Conservancy and EBRPD through 2016, during which time about 35 percent of the reserve goals for land acquisition took place. For years 10 -30, Conservancy staff time costs are separately estimated and included in Program Staff line item above.

	Cost by Implementation Period (Years)							
	0	1-5	6-9	10-15	16-20	21-25	26-30	Total
Due Diligence	\$165,742	\$1,504,429	\$1,051,201	\$1,437,091	\$1,197,576	\$1,197,576	\$1,197,576	\$7,751,190
Assumptions:								
	3.0% Due diligence costs as a percentage of land acquisition cost.							

Planning Surveys (Pre-Acquisition)

Based on Conservancy and EBRPD experience to date, initial property evaluation and planning is included in staff and consultant time.

Most significant field biological work is done post acquisition and is included as a monitoring cost.

Site Improvements

	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Demolition of old facilities				\$88,113	\$73,427	\$73,427	\$73,427
Repair of boundary fence				\$709,550	\$709,550	\$709,550	\$709,550
Repair and replacement of gates				\$296,426	\$247,021	\$247,021	\$247,021
Signs (boundary, landbank, etc.)				\$181,149	\$150,958	\$150,958	\$150,958
Other security (e.g., boarding up barns)				\$148,213	\$123,511	\$123,511	\$123,511
Total				\$1,423,450	\$1,304,467	\$1,304,467	\$1,304,467

Assumptions:
Most demolition to date is a condition of the transaction and assigned to the seller. Other site improvement costs included in EBRPD operations and maintenance costs to date.

\$8,026	Demolition of old facilities per 500 acres
\$5,400	Repair and replacement of gates per 100 acres
\$3,300	Signs (boundary, landbank, etc.) per 100 acres
\$2,700	Other security (e.g., boarding up barns) per 100 acres
300	Estimated number of parcels acquired years 10 - 30 assuming 100 acres per parcel
15,000	Average parcel boundary length in linear feet (from GIS analysis, grouping adjacent parcels with the same landowner)
\$5.26	Average cost per linear foot for boundary fence repair
15%	Proportion of boundary fence that needs repair

HCP/NCCP Management and Restoration Planning and Design for Maximum Urban Development Area

2017 Update

(2016 dollars)

Capital costs	Cost by Implementation Period (Years)							Total
	0	1-5	6-9	10-15	16-20	21-25	26-30	
Vehicle purchase (included in overhead and contractor cost)								
Capital subtotal				\$0	\$0	\$0	\$0	
Operational costs								
Program staff and overhead				\$578,664	\$482,220	\$482,220	\$482,220	
Technical staff and overhead				\$0	\$0	\$0	\$0	
Travel				\$15,000	\$12,500	\$12,500	\$12,500	
Contractors				\$1,520,400	\$1,140,300	\$570,150	\$570,150	
Operational subtotal	\$0	\$1,262,793	\$668,355	\$2,114,064	\$1,635,020	\$1,064,870	\$1,064,870	
Total	\$0	\$1,262,793	\$668,355	\$2,114,064	\$1,635,020	\$1,064,870	\$1,064,870	\$7,809,972

Program Staff and Overhead

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Principal Planner and support	\$177				0.05	0.05	0.05	0.05
Senior GIS Planner and support	\$177				0.05	0.05	0.05	0.05
Associate Planner and support	\$112				0.30	0.30	0.30	0.30
Total FTEs					0.40	0.40	0.40	0.40
Total cost per year					\$96,444	\$96,444	\$96,444	\$96,444
Total cost per period					\$578,664	\$482,220	\$482,220	\$482,220

Note: Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies, .

Technical Staff and Overhead

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Senior scientist and support	\$177				-	-	-	-
Planning Technician and support	\$104				-	-	-	-
Total FTEs					-	-	-	-
Total cost per year					\$0	\$0	\$0	\$0
Total cost per period					\$0	\$0	\$0	\$0

Notes/Assumptions:

Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

1,880 hours per year

Travel (shared with restoration and monitoring)

	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Total cost per period				\$15,000	\$12,500	\$12,500	\$12,500

Assumption:

\$6,250	annual cost based on Conservancy 2017 budget
0.40	proportion of travel costs that are used for planning (40% used for restoration and included in the restoration spreadsheet, and 20% used for monitoring and included in the monitoring spreadsheet)

Contractors

Contractor category	Contract value per period						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Management planning				\$760,200	\$570,150	\$0	\$0
Restoration planning				\$760,200	\$570,150	\$570,150	\$570,150
Total per period			\$0	\$1,520,400	\$1,140,300	\$570,150	\$570,150

Assumptions:

Restoration designs included in habitat restoration/creation cost as of 2017 update.

The management and restoration planning and design staff and contractors will conduct the following activities:

Management Planning

Management plans prepared for cropland/pasture preserves
Management plans prepared for natural area preserves
Grazing leases developed or renewed
Jurisdictional wetland delineation
Exotic Plant Control Program (Preserve System-wide)
Fire management/control plan (System-wide)

Restoration Planning & Design (restoration construction designs included in the habitat restoration/creation cost category)

Pond creation plan and construction designs
Wetland creation plan and construction designs
Stream restoration plan and construction designs
Oak savanna restoration plan and construction designs
Riparian woodland/scrub restoration plan and construction designs

HCP/NCCP Habitat Restoration/Creation for Maximum Urban Development Area

2017 Update

(2016 dollars)

	Cost by Implementation Period (Years)							Total
	0	1-5	6-9	10-15	16-20	21-25	26-30	
Capital Costs								
Creation/Restoration				\$8,527,611	\$7,106,343	\$7,106,343	\$7,106,343	
Vehicle purchase (included in overhead and contractor cost)								
Capital Subtotal				\$8,527,611	\$7,106,343	\$7,106,343	\$7,106,343	
Operational Costs								
Program staff and overhead				\$478,836	\$399,030	\$399,030	\$399,030	
Technical staff and overhead				\$0	\$0	\$0	\$0	
Travel				\$15,000	\$12,500	\$12,500	\$12,500	
Contractors				\$4,647,548	\$3,872,957	\$3,872,957	\$3,872,957	
Operational Subtotal	\$0	\$2,439,332	\$1,470,246	\$5,141,384	\$4,284,487	\$4,284,487	\$4,284,487	
Total	\$0	\$2,439,332	\$1,470,246	\$13,668,995	\$11,390,829	\$11,390,829	\$11,390,829	\$51,751,061

Land Cover Type Restored/Created

Land Cover Type (acres)	Implementation Period (Years)							Total
	0		1-9	10-15	16-20	21-25	26-30	
oak savanna	-		-	47.1	39.3	39.3	39.3	165.0
riparian woodland/scrub	-		4.0	14.6	12.1	12.1	12.1	55.0
perennial wetland	-		0.2	9.2	7.7	7.7	7.7	32.5
seasonal wetland	-		5.8	13.7	11.4	11.4	11.4	53.6
alkali wetland	-		2.1	6.1	5.1	5.1	5.1	23.6
slough/channel	-		-	20.6	17.1	17.1	17.1	72.0
open water	-		-	-	-	-	-	-
ponds	-		0.0	6.3	5.2	5.2	5.2	22.0
streams (miles)	-		1.1	1.3	1.1	1.1	1.1	5.8
Total (acres)	-		12.8	118.4	98.7	98.7	98.7	427.2

Cost of Restoration/Creation Construction

Land Cover Type	Units	Cost per unit	Cost by Implementation Period (Years)						
			0		1-9	10-15	16-20	21-25	26-30
oak savanna	acres	\$15,000				\$848,571	\$707,143	\$707,143	\$707,143
riparian woodland/scrub	acres	\$42,199				\$737,308	\$614,423	\$614,423	\$614,423
perennial wetland	acres	\$68,846				\$763,364	\$636,136	\$636,136	\$636,136
seasonal wetland	acres	\$82,115				\$1,346,026	\$1,121,688	\$1,121,688	\$1,121,688
alkali wetland	acres	\$83,094				\$611,949	\$509,958	\$509,958	\$509,958
slough/channel	acres	\$62,538				\$1,543,789	\$1,286,491	\$1,286,491	\$1,286,491
open water	acres	\$91,251				\$0	\$0	\$0	\$0
ponds	acres	\$91,251				\$687,040	\$572,533	\$572,533	\$572,533
streams	linear feet	\$234				\$1,989,564	\$1,657,970	\$1,657,970	\$1,657,970
Total						\$8,527,611	\$7,106,343	\$7,106,343	\$7,106,343

Assumptions:

Construction costs depend mostly on the amount, depth, and linear extent of earthwork expected, and whether water control structure are required. Plant propagation, seeding, and watering also included.

For 2017 update, unit costs increased based on change in the California Construction Cost Index published by the State of California Department of General Services. Available at:

https://www.documents.dgs.ca.gov/resd/PMB/CCCI/Old/ccctable_2017/CCCIMasterListing_4-2017.pdf

20%

Contingency factor for restoration projects; assumed higher than the standard contingency because of the higher degree of uncertainty in this portion of the conservation program.

Program Staff and Overhead

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Principal Planner and support	\$177				0.05	0.05	0.05	0.05
Associate Planner and support	\$112				0.30	0.30	0.30	0.30
Total FTEs					0.35	0.35	0.35	0.35
Total cost per year					\$79,806	\$79,806	\$79,806	\$79,806
Total cost per period					\$478,836	\$399,030	\$399,030	\$399,030
1,880 hours per year								

Technical Staff and Overhead

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Senior scientist and support	\$177				-	-	-	-
Associate Planner and support	\$112				-	-	-	-
Planning Technician and support	\$104				-	-	-	-
Total FTEs					-	-	-	-
Total cost per year					\$0	\$0	\$0	\$0
Cost per period					\$0	\$0	\$0	\$0

Assumptions:

Habitat Conservancy staff select sites, hire and oversee consultants for plans, specifications, and implementation. Staff shared with other implementation tasks; the amount listed is the estimated portion to support wetland mitigation creation/restoration.

Cost includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

Travel (shared with planning and monitoring)

	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Total cost per period				\$15,000	\$12,500	\$12,500	\$12,500

Assumption:

\$6,250	annual cost based on Conservancy 2017 budget
0.40	proportion of travel costs that are used for restoration (40% used for planning and included in the planning spreadsheet, and 20% used for monitoring and included in the monitoring spreadsheet)

Contractors

Contractor category	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Design, plans, specifications, and engineering				\$2,814,112	\$2,345,093	\$2,345,093	\$2,345,093
Bid assistance				\$127,914	\$106,595	\$106,595	\$106,595
Construction oversight				\$852,761	\$710,634	\$710,634	\$710,634
Post-construction maintenance				\$852,761	\$710,634	\$710,634	\$710,634
Cost per period				\$4,647,548	\$3,872,957	\$3,872,957	\$3,872,957

Assumptions:	
33%	percent of total construction cost required to complete restoration design and plans, specifications, engineering and provide allowance for remedial measures
1.50%	percent of total construction cost required for bid assistance
10%	percent of total construction cost required for construction oversight
10%	percent of total construction cost required for post construction maintenance

The total area of restoration that occurs in each period will be designed as three different projects (approximately 14 acres each).

Design, plan, specification, and engineering work, bid assistance, and construction oversight will be conducted in the period in which construction takes place.

Two years of post-construction maintenance will be conducted in the period after construction takes place to maintain irrigation systems, conducting weeding, etc. Management costs after success criteria are met is included in development fee paid for same site (wetland mitigation fee is in addition).

HCP/NCCP Preserve Management and Maintenance for Maximum Urban Development Area

2017 Update

(2016 dollars)

	Implementation Period (Years)							
	0	1-5	6-9	10-15	16-20	21-25	26-30	Total
Capital Costs								
Vehicle purchase				Covered in facilities maintenance line item below.				
Equipment - capital								
Field facilities								
Contractors - capital								
Recreation facilities								
Capital Subtotal				\$0	\$0	\$0	\$0	
Operational Costs								
Program staff and overhead				\$49,914	\$41,595	\$41,595	\$41,595	
Preserve staff and overhead				\$4,293,168	\$4,987,640	\$5,692,640	\$7,102,640	
Facilities Maintenance/Vehicles and equipment				\$2,220,000	\$2,590,000	\$2,960,000	\$3,700,000	
Equipment - operational				\$0	\$0	\$0	\$0	
Facilities maintenance and utilities				Covered in facilities maintenance line item above.				
Water pumping								
Contractors - operational								
Recreation - operational				\$0	\$0	\$0	\$0	
Operational Subtotal	\$0	\$386,065	\$1,543,536	\$6,563,082	\$7,619,235	\$8,694,235	\$10,844,235	
Total	\$0	\$386,065	\$1,543,536	\$6,563,082	\$7,619,235	\$8,694,235	\$10,844,235	\$35,650,388

NOTE: Costs for years 1 - 9 include expenditures by the East Bay Regional Park District on land maintenance activities on Conservancy properties (staff costs, maintenance supplies, maintenance services from inception through 2016. Details provided by the East Contra Costa County Habitat Conservancy.

Program Staff and Overhead

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Principal Planner and Support	\$177				0.025	0.025	0.025	0.025
Senior Planner and Support	\$177				-	-	-	-
Total FTEs					0.025	0.025	0.025	0.025
Total cost per year					\$8,319	\$8,319	\$8,319	\$8,319
Total cost per period					\$49,914	\$41,595	\$41,595	\$41,595

Note: Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

Preserve Staff and Overhead

Position	Preserve area per position (acres)	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
			0	1-5	6-9	10-15	16-20	21-25	26-30
Preserve Manager and support		\$112				0.05	0.05	0.05	0.05
Preserve maintenance staff	3,000	\$75				5.0	7.0	8.0	10.0
Total FTEs						5.05	7.05	8.05	10.05
Total cost per year						\$715,528	\$997,528	\$1,138,528	\$1,420,528
Total cost per period						\$4,293,168	\$4,987,640	\$5,692,640	\$7,102,640

Notes/Assumptions:

Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

1,880 hours per year, excluding vacation

Preserve maintenance including capital and operational costs for all maintenance activities (new cost approach for 2017 update)

	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
				5.0	7.0	8.0	10.0
Total cost per year				\$370,000	\$518,000	\$592,000	\$740,000
Total cost per period				\$2,220,000	\$2,590,000	\$2,960,000	\$3,700,000

Notes/Assumptions:

Annual cost per FTE	\$74,000
---------------------	----------

For 2017 update, revised the approach to this component of the cost estimate. Replaced detailed estimates of schedules for vehicle and equipment purchases, field facilities construction, and various maintenance activities with a per-FTE factor derived from analysis of the EBRPD budget for the Maintenance and Skilled Trades Department within the Parks Operations Division. This department acquires, manages, and services the vehicles, trailers, landscaping equipment, heavy equipment, police vehicles, boats and fire apparatus needed to manage and maintain EBRPD properties. The department also repairs and maintains buildings and utilities infrastructure, including water utilities, roads and trails, and sanitation systems.

Vehicles, Maintenance, and Fuel - Captured in annual cost per FTE above (May 2017)

	Purchase price per vehicle	Fuel cost per vehicle per year	Maintenance cost per vehicle per year	Number of vehicles, per period						
				0	1-5	6-9	10-15	16-20	21-25	26-30
Total number of FTEs							5.05	7.05	8.05	10.05
New trucks purchased	\$27,600	\$1,200	\$1,300				0	0	0	0
Old trucks retired							0	0	0	0
Total trucks							0	0	0	0
New 4WDs purchased	\$46,000	\$2,400	\$2,000				0	0	0	0
Old 4WDs retired							0	0	0	0
Total 4WDs							0	0	0	0
New ATVs purchased	\$7,900	\$330	\$390				0	0	0	0
Old ATVs retired							0	0	0	0
Total ATVs							0	0	0	0
New dump trucks purchased	\$39,400	\$530	\$530				0	0	0	0
Old dump trucks retired							0	0	0	0
Total dump trucks							0	0	0	0
New tractors purchased	\$52,600	\$660	\$1,310				0	0	0	0
Old tractors retired							0	0	0	0
Total tractors							0	0	0	0
New auger, mower, scraper for tractor	\$52,600	\$0	\$130				0	0	0	0
Old auger, mower, scraper retired							0	0	0	0
Total auger, mower, scraper							0	0	0	0
New small tractors	\$18,400	\$390	\$390				0	0	0	0
Old small tractors retired							0	0	0	0
Total small tractors							0	0	0	0
New light 4WD vehicles	\$13,100	\$330	\$330				0	0	0	0
Old light 4WD vehicles retired							0	0	0	0
Total light 4WD vehicles							0	0	0	0
Total vehicle purchase cost per period							\$0	\$0	\$0	\$0
Total vehicle fuel and maintenance per year							\$0	\$0	\$0	\$0
Total vehicle fuel and maintenance per period							\$0	\$0	\$0	\$0

Assumptions:

Cost of 4WD truck includes cost of fire pumper, chain saw, sprayer, and small tool set for vehicle.

Equipment and Materials - Captured in annual cost per FTE above (May 2017)

	Number of new units bought per period					
	0	1-9	10-15	16-20	21-25	26-30
New preserve area managed per period		10,067	5,033	5,033	5,033	5,033
Total preserve area managed per period		10,067	15,100	20,133	25,167	30,200
Capital cost of equipment and materials per year			\$0	\$0	\$0	\$0
Operational cost of equipment and materials per year			\$0	\$0	\$0	\$0
Total capital cost per period			\$0	\$0	\$0	\$0
Total operational cost per period			\$0	\$0	\$0	\$0

Assumptions:

\$0 Capital cost of equipment and materials per 1,000 preserve acres per year.

\$0 Operational cost of equipment and materials per 1,000 preserve acres per year.

Capital costs include the capital component of fire fighting equipment/gear, small tools (pliers, wrenches, screwdrivers, etc.), glasses, gloves, hard hats, rain gear, irrigation supplies, cargo container, landscape plants and grass, oak trees, lumber, and truck hauling services.

Operational costs include the operational component of fire fighting equipment/gear, small tools (pliers, wrenches, screwdrivers, etc.), glasses, gloves, hard hats, rain gear, irrigation supplies, cargo container, landscape plants and grass, oak trees, lumber, and truck hauling services.

Operational costs also include portable radios, small pumps, piping, generator, saw, and demolition hammers.

Field Facilities - Captured in annual cost per FTE above (May 2017)

	0	1-9	10-15	16-20	21-25	26-30
Total preserve area managed per period		10,067	15,100	20,133	25,167	30,200
Total field offices/parking areas			-	-	-	-
New field offices/parking areas			-	-	-	-
Cost per period for offices/workshops			\$0	\$0	\$0	\$0

Assumptions:

10,000 Number of acres per workshop/parking area

\$556,000 Cost to build a workshop/parking area

Note: Field facilities contain an area for equipment storage, a manager's office, a shared office, a locker room, and restrooms.

Based on experience to date, cost assumes donated portable building, with costs representing transportation, installation, utilities, etc.

Facilities Maintenance and Utilities - Captured in annual cost per FTE above (May 2017)

	Cost per facility per year	0	1-5	6-9	10-15	16-20	21-25	26-30
Total facilities per period		-		-	-	-	-	-
Maintenance cost per year	\$9,900				\$0	\$0	\$0	\$0
Utilities cost per year	\$5,300				\$0	\$0	\$0	\$0
Total cost per year					\$0	\$0	\$0	\$0
Total cost per period					\$0	\$0	\$0	\$0

Water Pumping - Captured in annual cost per FTE above (May 2017)

	0	1-5	6-9	10-15	16-20	21-25	26-30
Total preserve area managed				15,100	20,133	25,167	30,200
Total cost per year				\$0	\$0	\$0	\$0
Total cost per period				\$0	\$0	\$0	\$0
\$0	Annual cost for pump and well drilling per 1,000 acres						

Contractors - operational: for 2017 update assume included in preserve management staffing cost

Contractor category	Contract value per 5-year period						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Total pond area managed				14	22	30	38
Total preserve area managed				15,100	20,133	25,167	30,200
Routine dirt road maintenance				\$0	\$0	\$0	\$0
Feral pig management				\$0	\$0	\$0	\$0
Pond maintenance				\$0	\$0	\$0	\$0
Weed management				\$0	\$0	\$0	\$0
Other maintenance services				\$0	\$0	\$0	\$0
Total per period				\$0	\$0	\$0	\$0

Assumptions:	
\$0	Cost for pond maintenance (dredging) per acre of pond every 5 years.
\$0	Cost of dirt road maintenance per 100 miles of road per year.
100	miles of dirt roads on preserves
3	miles of dirt roads per 1,000 acres of preserve
\$0	Cost of feral pig management per year per 1,000 acres managed
\$0	Cost of weed management per 1,000 acres of preserve per year.
\$0	Cost for other maintenance services per 1,000 acres of preserve per year.

Other maintenance services include mowing, grading, pest control, disking for fire breaks, fencing, alarms, janitorial services (pond maintenance subtracted based on the yearly pond maintenance costs above)

Contractors - capital - Captured in annual cost per FTE above (May 2017)

Contractor category	Contract value per period						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Total preserve area managed				15,100	20,133	25,167	30,200
Construction services				\$0	\$0	\$0	\$0

Assumptions:	
\$0	Cost for construction services per 1,000 preserve acres per year

Construction services includes roadway design, paving, fencing, grading, weather station, and boundary surveying services

Recreation Facilities and Maintenance

	0	1-5	6-9	10-15	16-20	21-25	26-30
Total facilities per period				-	-	-	-
Facilities cost - capital, per period				\$0	\$0	\$0	\$0
Facilities cost - maintenance and operations				\$0	\$0	\$0	\$0
Total facilities capital cost				\$0	\$0	\$0	\$0
Total cost per year				\$0	\$0	\$0	\$0
Total cost per period				\$0	\$0	\$0	\$0

Assumptions:	
For this estimate, assumed costs covered by the East Bay Regional Park District.	
\$0	Cost per unit for recreation facilities.
\$0	Annual maintenance and operations cost for recreation facilities

HCP/NCCP Monitoring, Research, and Adaptive Management for Maximum Urban Development Area

2017 Update

(2016 dollars)

Capital costs	Cost by Implementation Period (Years)							Total
	0	1-5	6-9	10-15	16-20	21-25	26-30	
Vehicle purchase (included in overhead and contractor cost)								
Capital Subtotal				\$0	\$0	\$0	\$0	
Operational Costs								
Program staff and overhead				\$113,082	\$357,435	\$392,528	\$392,528	
Technical staff and overhead				\$0	\$0	\$0	\$0	
Travel				\$7,500	\$6,250	\$6,250	\$6,250	
Field data collection (contractors)				\$1,889,302	\$2,176,122	\$2,724,870	\$3,160,471	
Directed research				\$570,000	\$475,000	\$475,000	\$475,000	
Adaptive management				\$189,500	\$189,500	\$189,500	\$189,500	
Operational Subtotal	\$0	\$466,449	\$430,860	\$2,769,384	\$3,204,307	\$3,788,148	\$4,223,749	
Total	\$0	\$466,449	\$430,860	\$2,769,384	\$3,204,307	\$3,788,148	\$4,223,749	\$14,882,897

Program Staff and Overhead

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Principal Planner and support	\$177				0.025	0.025	0.025	0.025
Associate Planner and support	\$112				0.05	0.30	0.33	0.33
Total FTEs					0.075	0.325	0.358	0.358
Total cost per year					\$18,847	\$71,487	\$78,506	\$78,506
Total cost per period					\$113,082	\$357,435	\$392,528	\$392,528

Note: Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

1,880 hours per year

Technical Staff and Overhead (shared with planning and restoration/creation)

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Senior scientist and support	\$177				-	-	-	-
Technical support	\$104				-	-	-	-
Total FTEs					-	-	-	-
Total cost per year					\$0	\$0	\$0	\$0
Cost per period					\$0	\$0	\$0	\$0

Assumptions:

Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

Travel (shared with planning and restoration/creation)

	Cost by Implementation Period (Years)						
	0	1-5	6-9	10-15	16-20	21-25	26-30
Total cost per period				\$7,500	\$6,250	\$6,250	\$6,250

Assumption:

\$6,250	annual cost based on Conservancy 2017 budget
0.20	Proportion of travel costs that are used for monitoring (40% used for planning and included in the planning spreadsheet, and 40% used for restoration and included in the restoration spreadsheet).

Field Data Collection (Contractors)

On-going and Construction Monitoring

				0		1-9	10-15	16-20	21-25	26-30
Total acres of land added to reserve for management and monitoring each period						10,067	5,033	5,033	5,033	5,033
New acres created/restored per period						13	118	99	99	99
Number of restoration sites per period						9	27	23	23	23
Number of preserve covered activities requiring pre-construction surveys and construction monitoring per period (sites)						2	7	6	6	6
Monitoring type	Cost per unit	Unit		Average area requiring monitoring per year (acres or sites) and average annual cost per period						
				0	1-5	6-9	10-15	16-20	21-25	26-30
pre-construction surveys	\$2,694	1	site				6	6	6	6
subtotal							\$16,164	\$16,164	\$16,164	\$16,164
construction monitoring	\$5,957	1	site				1	1	1	1
subtotal							\$5,957	\$5,957	\$5,957	\$5,957
post-acquisition biological inventories	\$18	1	acre				839	1,007	1,007	1,007
subtotal							\$15,238	\$18,286	\$18,286	\$18,286
monitoring: restoration, creation and enhancement sites	\$10,776	10	acres				3	27	44	40
subtotal							\$3,233	\$29,095	\$47,414	\$43,104
status and trends monitoring: key covered species and ecosystems	\$18	1	acre				15,100	20,133	25,167	30,200
subtotal							\$274,292	\$365,722	\$457,153	\$548,583
Total cost per year							\$314,884	\$435,224	\$544,974	\$632,094
Total cost per period							\$1,889,302	\$2,176,122	\$2,724,870	\$3,160,471

Assumptions:

Implementing entity monitoring staff will plan, coordinate, and report on the monitoring categories described below.

Contractors will conduct the field monitoring and data analysis.

Implementation monitoring will be conducted by the GIS/Database technician in conjunction with the other monitoring staff. The cost for the GIS/database technician's time will be covered by the program administration cost category. The cost for the monitoring staffs' time is assumed to be included in the other monitoring categories.

Preconstruction surveys are assumed to occur prior to construction of covered activities on the Preserve System. Preconstruction surveys are for the following species only: Townsend's big-eared bat, San Joaquin kit fox, golden eagle, burrowing owl, Swainson's hawk, and covered shrimp species. Surveys are assumed to require **one visit by two associate biologists at \$160/hour** each. They are assumed to occur in the same 5-year period in which construction occurs. **Assumes negative findings.**

Construction monitoring is assumed to occur periodically during construction of covered activities and conservation measures. An average of **seven visits by one staff biologist at \$100/hour** is assumed.

10%	% of times construction surveys are anticipated to be required for covered activities within the preserve system (it is anticipated that Implementing Entity will whenever possible avoid habitat and breeding season of covered species).
0.25	Ratio of area of other covered activities in preserves to area created/restored.

Planning, preconstruction surveys and construction monitoring for covered activities outside of preserves will be paid for by developers.

Post-acquisition inventories will build on planning surveys. Inventory will include mapping of noxious weeds.

Monitoring of restoration, creation, and enhancement sites is assumed to occur **4 times per year** for the 5-year period following the restoration activity and will require **two associate biologists at \$160/hr for one 8-hour day each visit**. It will include species-response monitoring. It is assumed to begin in the 5-year period after the creation/restoration/enhancement takes place.

Status and trends monitoring is assumed to occur after preserve land is purchased through year 30. Status and trend monitoring will build on planning surveys and post-acquisition inventories, when appropriate.

Directed Research

	0	1-5	6-9	10-15	16-20	21-25	26-30
Average cost per year to fund directed research				\$95,000	\$95,000	\$95,000	\$95,000
Total cost per period				\$570,000	\$475,000	\$475,000	\$475,000

Adaptive Management

	0	1-5	6-9	10-15	16-20	21-25	26-30
Average Independent Conservation Assessment Team cost per period				\$31,500	\$31,500	\$31,500	\$31,500
Average Science Advisors cost per period				\$158,000	\$158,000	\$158,000	\$158,000
Total cost per period				\$189,500	\$189,500	\$189,500	\$189,500

Assumptions:

Adaptive management experiments are covered under the monitoring staff and directed research categories.

It is assumed that the Independent Conservation Assessment Team will meet once every 4 years and have:

5	members
\$6,300	stipend per member per 5-year period

It is assumed that the Science Advisors will contain:

10	members
\$15,800	stipend per member per 5-year period

Field monitoring and analysis contractors

	Associate Biologist	Staff Biologist	
Base cost per hour	\$160	\$100	\$ per hour
Direct Expenses	\$5	\$3	3% of labor cost
Travel	\$27	\$27	\$ per day
assuming	50	50	miles
and	\$0.54	\$0.54	\$ per mile
Hours per day	8	8	hours per day
Total cost per hour including expenses and amortized per diem and travel	\$168.38	\$106.38	\$ per hour

Assumptions:

Bay Area billing rate, assuming all work will be conducted from a local office (no per diem needed).

HCP/NCCP Environmental Compliance for Maximum Urban Development Area

2017 Update

(2016 dollars)

Operational Costs	Cost by Implementation Period (Years)							Total
	0	1-5	6-9	10-15	16-20	21-25	26-30	
Program staff and overhead				\$226,164	\$188,470	\$188,470	\$0	
Legal assistance				\$210,000	\$175,000	\$0	\$0	
NEPA/CEQA				\$493,300	\$493,300	\$493,300	\$0	
CWA 404				\$0	\$0	\$0	\$0	
CWA 401				\$24,700	\$24,700	\$24,700	\$0	
CDFG 1602				\$20,500	\$20,500	\$20,500	\$0	
NHPA				\$53,200	\$53,200	\$53,200	\$0	
Other	\$0	\$632,307	\$138,246	\$36,900	\$36,900	\$36,900	\$0	
Total	\$0	\$632,307	\$138,246	\$1,064,764	\$992,070	\$817,070	\$0	\$3,644,457

Program Staff and Overhead

Position	Hourly Cost per FTE with Overhead & Support	Number of FTEs						
		0	1-5	6-9	10-15	16-20	21-25	26-30
Principal Planner and support	\$177				0.05	0.05	0.05	-
Associate Planner and support	\$112				0.10	0.10	0.10	-
Total FTEs					0.15	0.15	0.15	-
Total cost per year					\$37,694	\$37,694	\$37,694	\$0
Total cost per period					\$226,164	\$188,470	\$188,470	\$0

Note: Hourly cost factor includes staff salary and benefits, salaries and benefits of administrative support staff (secretaries, clerks, IT staff, etc.) and associated overhead, including space and utility costs, office furniture, equipment, and supplies.

1,880 hours per year

Legal Assistance	Cost by Implementation Period (Years)							Total
	0	1-5	6-9	10-15	16-20	21-25	26-30	
Cost per period				\$210,000	\$175,000	\$0	\$0	\$385,000

Assumptions:

\$35,000 Annual cost for legal assistance with wetland permitting, years 10 - 20

Number of Projects Requiring Environmental Compliance

Project size	Size Range	Number							Total
		0	1-5	6-9	10-15	16-20	21-25	26-30	
Small/simple	up to 10 acres or up to 0.1 stream miles				4	4	4	-	20
Medium/more complex	10.1-50 acres or 0.1-0.5 stream miles				4	4	4	-	20
Large/most complex	over 50 acres or 0.5 stream miles				2	2	2	-	10
Total projects					10	10	10	-	30

Assumptions:

Of the total of approximately 50 projects that would require environmental compliance, 1/5 would require compliance in each 5-year period between years 1 and 25.

Environmental Compliance Cost per Project Size and Compliance Category (2016 dollars)

Project size	Size Range	Estimate Project Cost within DFG jurisdiction		Project Impacts to Wetlands for CWA 401		Compliance Category					
				Minimum	Maximum	CEQA	CWA 404	CWA 401	CDFG 1602	NHPA	Other
Small/simple	up to 10 acres or up to 0.1 stream miles	\$ 2,000	\$ 25,000	0.001	0.01	\$6,490	\$0	\$1,800	\$983	\$3,245	\$3,077
Medium/more complex	10.1-50 acres or 0.1-0.5 stream miles	\$ 25,001	\$ 100,000	0.0121	0.07	\$51,923	\$0	\$2,340	\$2,109	\$4,543	\$3,692
Large/most complex	over 50 acres or 0.5 stream miles	\$ 100,001	\$500,000 or more	0.073	0.30	\$129,809	\$0	\$4,063	\$4,048	\$11,034	\$4,923

Assumptions:

Assumed wetland impact determined by AECOM based experience with typical projects that would be expected to be implemented by the Conservancy. For example wetland restoration/creation projects, stream restoration projects, adaptive management measures for existing wetland features and facilities improvements. In general, it is expected that impacts to wetlands and streams would be avoided if at all possible. Of the stream length indicated, assumed only 10% of that length would be impacted and an average stream width of 10 feet.

For NEPA/CEQA, 401/404 and 1602 compliance, varying costs have more to do with project complexity than with project size.

Clean Water Act 401 and 1602 permits will be done on a per-project basis

Cultural compliance permits will be done on a per-project basis.

Contra Costa Conservancy staff will prepare permit applications and notification for the 401, 404 and 1600 applications, thereby resulting in no consultant cost for permit preparation. This table also assumes that the permits for Water Quality Certification (CWA 401) and Streambed Alteration Agreement (DFG 1602) will not be secured under programmatic or Master permit processes.

Permitted projects would be completed within the time limit allotted for the permits; no extensions or re-application would be required.

The "other" compliance category could include county grading permits, road encroachment permits, or other local approvals.

NEPA/CEQA

Depending on the level of detail that is provided for specific projects, they may or may not be able to be covered under the HCP EIR/EIS.

For those without sufficient detail, additional environmental documentation may need to be prepared.

It is likely that the majority of those would be in the form of mitigated negative declarations.

Because it is difficult to provide a cost estimate for a project without knowing details such as location, size, etc., the following are some rough numbers based on level of controversy:

Small scale non-controversial projects = Cat Excl/Cat Exemp

Medium scale more controversial projects = IS MND/EA FONSI

Larger scale more controversial projects = EIR/EIS

All land acquisitions would be a categorical exemption under CEQA as well as under NEPA, when NEPA applies.

401/404

The cost of conducting wetland delineations is not included under CWA 404/401 compliance; it is expected that delineation would be covered under land acquisition costs.

Each project implemented under the HCP will qualify for compliance under the USACE 404 regional permit program for the inventory area; there is no fee for 404 permit applications

Tasks associated with Section 402 compliance are not included in this cost estimate.

CWA 401 fee cost estimate is based on impacts to jurisdictional waters of the state rather than project size. Fee is an average based on the minimum and maximum expected impacts. State Water Resources Control Board Fiscal Year 2016-2017 Water Quality Certification Dredge and Fill Application Fee Calculator (Effective Date 11/16/2016) Available:

http://www.waterboards.ca.gov/water_issues/programs/cwa401/

NHPA

Archaeological surveys can be conducted at an intensive level at a rate of 40 acres per person per day.

No more than one cultural resource will be identified per 40 acres or part thereof.

This scope of work and cost estimate does not include tasks necessary for significance evaluations and resolution of adverse effects.

CDFG 1602

DFG 1602 costs are estimated based on the assumed cost of project activities within DFW jurisdiction per Fish and Game Code Sections 1600-1616, and the fee schedule corresponding to the project costs. Average cost based on mean of minimum and maximum fee amounts for standard agreements.

California Department of Fish and Wildlife Lake and Streambed Alteration Agreements and Fees, Effective October 1, 2016. Available:

<https://nrm.dfg.ca.gov/FileHandler.ashx?DocumentID=130459&inline>

Remedial Measures for Maximum Urban Development Area

2017 Update

(2016 dollars)

Capital costs	Implementation Period (Years)							Total
	0	1-5	6-9	10-15	16-20	21-25	26-30	
Remedial measures	\$0	\$0	\$0	\$329,103	\$200,669	\$921,333	\$2,194,046	\$3,645,151
Total	\$0	\$0	\$0	\$329,103	\$200,669	\$921,333	\$2,194,046	\$3,645,151

Note: Actual costs are included in habitat restoration/creation cost category

Remedial Measures

	0	1-5	6-9	10-15	16-20	21-25	26-30
Cost of created/restored habitat per period		\$2,439,332	\$1,470,246	\$8,527,611	\$7,106,343	\$7,106,343	\$7,106,343
Cost for remedial measures for created/restored habitat per period				\$243,933	\$147,025	\$852,761	\$2,131,903
Area of new preserve not including created/restored habitat per period	-	7,682	3,292	5,371	4,476	4,476	4,476
Cost for remedial measures for preserves per period				\$55,170	\$23,644	\$38,572	\$32,143
Cost for other remedial measures per period				\$30,000	\$30,000	\$30,000	\$30,000
Total cost per period				\$329,103	\$200,669	\$921,333	\$2,194,046

Assumptions:	
2%	Percent of annual preserve management and maintenance cost assumed to be needed for preserve remedial actions.
10%	Percent of created/restored habitat for which remedial measures will be required.
\$359	Cost per acre for preserve management and maintenance in years 26-30.
70%	Percent of land acquisition in years 1 - 9 occurring in years 1 - 5

Remedial actions are assumed to occur in the second 5-year period after habitat is created/restored or preserve land is purchased, with the exception of remedial actions for habitat created/restored in years 21-30. The cost for these remedial actions is included in years 26-30 so that it can be included in this cost estimate.

The remedial cost for preserve lands is assumed to be a percentage of the cost per acre for preserve management and maintenance in years 26-30, and is assumed to be needed once, in the second 5-year period after the preserve land is purchased.

The cost for other remedial measures includes the costs for restoration or maintenance of preserve areas because of other changed circumstances, such as wildfire.

Contingency Fund for Maximum Urban Development Area
2017 Update
(2016 dollars)

	0	1-5	6-9	10-15	16-20	21-25	26-30	Total
Total cost of program excluding land acquisition and habitat restoration capital costs	\$0	\$0	\$0	\$23,755,424	\$22,572,053	\$24,220,473	\$27,275,781	\$97,823,731
Contingency	\$0	\$0	\$0	\$1,187,771	\$1,128,603	\$1,211,024	\$1,363,789	\$4,891,187

Assumptions:

5.0% Percent of total program funding needed for contingency

Post-Permit Costs for Initial Urban Development Area

2017 Update

(2016 dollars)

Post-Permit Costs

Cost Category	Annual Costs	Assumptions
Total Cost		
Program Administration	\$428,011	
Land Acquisition	\$0	
Planning and Design	\$0	
Habitat Restoration/Creation	\$0	
Environmental Compliance	\$0	
Preserve Management and Maintenance	\$2,168,847	
Monitoring, Research, and Adaptive Management	\$422,375	
Remedial Measures	\$0	
Contingency	\$0	
Total	\$3,019,233	

Capital Costs	Annual Costs	Assumptions
Program Administration	\$0	Included in staff and overhead costs
Land Acquisition: acquisition and site improvements	\$0	Acquisition complete during permit term
Planning and Design	\$0	Planning and design work complete during permit term
Habitat Restoration/Creation	\$0	Restoration/creation projects constructed during permit term
Preserve Management and Maintenance	\$0	Captured in annual operating costs
Monitoring, Research, and Adaptive Management	\$0	Captured in annual operating costs
Remedial Measures	\$0	Not required, post permit
Total	\$0	

Operational Costs	Annual Costs	Assumptions
Program Administration	\$428,011	Reduced staffing and no legal and financial contractor costs.
Land Acquisition: due diligence, transaction costs	\$0	Acquisition complete during permit term
Planning and Design	\$0	Planning and design work complete during permit term
Habitat Restoration/Creation	\$0	Restoration/creation projects constructed during permit term
Environmental Compliance	\$0	Not required, post permit
Preserve Management and Maintenance	\$2,168,847	Assume 100 percent of annual average costs in years 26 - 30
Monitoring, Research, and Adaptive Management	\$422,375	Assume 50 percent of annual average costs in years 26 - 30
Contingency	\$0	Not required, post permit
Total	\$3,019,233	

Total preserve acres	30,200
Annual average cost per acre managed	\$100
Percent of average annual cost years 26 - 30	19%

APPENDIX E: ENDOWMENT MODEL

Tables E.1 and **E.2** present the endowment model results for the initial and maximum UDA, respectively.

Table E.1: Endowment Fund - Initial Urban Development Area (2016 Dollars)

Year	2017	2018	2019	2020	2021	2022	2023	2024
	<i>10</i>	<i>11</i>	<i>12</i>	<i>13</i>	<i>14</i>	<i>15</i>	<i>16</i>	<i>17</i>
Opening Fund Balance ¹	\$2,202,896	\$4,497,108	\$6,865,881	\$9,311,640	\$11,836,886	\$14,444,203	\$17,136,257	\$19,915,803
Revenue	2,187,078	2,187,078	2,187,078	2,187,078	2,187,078	2,187,078	2,187,078	2,187,078
Investment Earnings ²	<u>107,134</u>	<u>181,696</u>	<u>258,681</u>	<u>338,168</u>	<u>420,239</u>	<u>504,977</u>	<u>592,468</u>	<u>682,804</u>
Total Revenues	\$2,294,212	\$2,368,774	\$2,445,759	\$2,525,246	\$2,607,317	\$2,692,055	\$2,779,546	\$2,869,882
Net Post-Permit Costs ³	-	-	-	-	-	-	-	-
Net Cash Flow	\$2,294,212	\$2,368,774	\$2,445,759	\$2,525,246	\$2,607,317	\$2,692,055	\$2,779,546	\$2,869,882
Closing Fund Balance	\$4,497,108	\$6,865,881	\$9,311,640	\$11,836,886	\$14,444,203	\$17,136,257	\$19,915,803	\$22,785,685
Year	2026	2027	2028	2029	2030	2031	2032	2033
	<i>18</i>	<i>19</i>	<i>20</i>	<i>21</i>	<i>22</i>	<i>23</i>	<i>24</i>	<i>25</i>
Opening Fund Balance ¹	\$22,785,685	\$25,748,838	\$28,808,292	\$31,967,180	\$35,228,731	\$38,596,283	\$42,073,279	\$45,663,279
Revenue	2,187,078	2,187,078	2,187,078	2,187,078	2,187,078	2,187,078	2,187,078	2,187,078
Investment Earnings ²	<u>776,075</u>	<u>872,377</u>	<u>971,810</u>	<u>1,074,473</u>	<u>1,180,474</u>	<u>1,289,919</u>	<u>1,402,922</u>	<u>1,519,597</u>
Total Revenues	\$2,963,153	\$3,059,455	\$3,158,888	\$3,261,551	\$3,367,552	\$3,476,997	\$3,590,000	\$3,706,675
Net Post-Permit Costs ³	-	-	-	-	-	-	-	-
Net Cash Flow	\$2,963,153	\$3,059,455	\$3,158,888	\$3,261,551	\$3,367,552	\$3,476,997	\$3,590,000	\$3,706,675
Closing Fund Balance	\$25,748,838	\$28,808,292	\$31,967,180	\$35,228,731	\$38,596,283	\$42,073,279	\$45,663,279	\$49,369,954

¹ Opening balance is fair share of total revenue contribution associated with prior development (Years 0-9).

² Interest earnings estimated based $(\text{Opening Fund Balance} + (\text{Annual Fee Revenue} / 2)) \times (\text{Annual Interest Rate})$. Annual interest rate equals 3.25% real rate of return (net of inflation and administrative fees) based on estimates by National Fish and Wildlife Foundation for similar endowments.

³ Annual post-permit costs are net of ongoing revenue from leases equal to 50 percent of average annual amount for years 5-9.

Sources: Appendix C (Post Permit Costs tab); National Fish and Wildlife Foundation.

Table E.1: Endowment Fund Cash Flow - Initial Urban Development Area (2016 Dollars) (continued)

Year	2033 26	2034 27	2035 28	2036 29	2037 30	Ongoing 31+	Total Year 1 - 30
Opening Fund Balance	\$49,369,954	\$53,197,095	\$57,148,619	\$61,228,567	\$65,441,113	\$69,790,566	\$2,202,896
Fee Revenue	2,187,078	2,187,078	2,187,078	2,187,078	2,187,078	-	45,928,632
Investment Earnings ²	<u>1,640,064</u>	<u>1,764,446</u>	<u>1,892,870</u>	<u>2,025,468</u>	<u>2,162,376</u>	<u>2,268,193</u>	<u>21,659,038</u>
Total Revenues	\$3,827,142	\$3,951,524	\$4,079,948	\$4,212,546	\$4,349,454	\$2,268,193	\$-
Net Post-Permit Costs ²	-	-	-	-	-	<u>2,268,193</u>	-
Net Cash Flow	\$3,827,142	\$3,951,524	\$4,079,948	\$4,212,546	\$4,349,454	\$-	\$-
Closing Fund Balance	\$53,197,095	\$57,148,619	\$61,228,567	\$65,441,113	\$69,790,566	\$69,790,566	\$69,790,566

¹ Opening balance is fair share of total revenue contribution associated with prior development (Years 0-9).

² Interest earnings estimated based (Opening Fund Balance + (Annual Fee Revenue / 2)) x (Annual Interest Rate). Annual interest rate equals 3.25% real rate of return (net of inflation and administrative fees) based on estimates by National Fish and Wildlife Foundation for similar endowments.

³ Annual post-permit costs are net of ongoing revenue from leases equal to 50 percent of average annual amount for years 5-9.

Sources: Appendix C (Post Permit Costs tab); National Fish and Wildlife Foundation.

Table E.2: Endowment Fund - Maximum Urban Development Area (2016 Dollars)

Year	2017	2018	2019	2020	2021	2022	2023	2024
	<i>10</i>	<i>11</i>	<i>12</i>	<i>13</i>	<i>14</i>	<i>15</i>	<i>16</i>	<i>17</i>
Opening Fund Balance ¹	\$1,748,669	\$4,577,926	\$7,499,134	\$10,515,281	\$13,629,453	\$16,844,836	\$20,164,719	\$23,592,498
Revenue	2,728,094	2,728,094	2,728,094	2,728,094	2,728,094	2,728,094	2,728,094	2,728,094
Investment Earnings ²	<u>101,163</u>	<u>193,114</u>	<u>288,053</u>	<u>386,078</u>	<u>487,289</u>	<u>591,789</u>	<u>699,685</u>	<u>811,088</u>
Total Revenues	\$2,829,257	\$2,921,208	\$3,016,147	\$3,114,172	\$3,215,383	\$3,319,883	\$3,427,779	\$3,539,182
Net Post-Permit Costs ³	—	—	—	—	—	—	—	—
Net Cash Flow	\$2,829,257	\$2,921,208	\$3,016,147	\$3,114,172	\$3,215,383	\$3,319,883	\$3,427,779	\$3,539,182
Closing Fund Balance	\$4,577,926	\$7,499,134	\$10,515,281	\$13,629,453	\$16,844,836	\$20,164,719	\$23,592,498	\$27,131,680
Year	2026	2027	2028	2029	2030	2031	2032	2033
	<i>18</i>	<i>19</i>	<i>20</i>	<i>21</i>	<i>22</i>	<i>23</i>	<i>24</i>	<i>25</i>
Opening Fund Balance ¹	\$27,131,680	\$30,785,885	\$34,558,852	\$38,454,439	\$42,476,634	\$46,629,550	\$50,917,436	\$55,344,678
Revenue	2,728,094	2,728,094	2,728,094	2,728,094	2,728,094	2,728,094	2,728,094	2,728,094
Investment Earnings ²	<u>926,111</u>	<u>1,044,873</u>	<u>1,167,494</u>	<u>1,294,101</u>	<u>1,424,822</u>	<u>1,559,792</u>	<u>1,699,148</u>	<u>1,843,034</u>
Total Revenues	\$3,654,205	\$3,772,967	\$3,895,588	\$4,022,195	\$4,152,916	\$4,287,886	\$4,427,242	\$4,571,128
Net Post-Permit Costs ³	—	—	—	—	—	—	—	—
Net Cash Flow	\$3,654,205	\$3,772,967	\$3,895,588	\$4,022,195	\$4,152,916	\$4,287,886	\$4,427,242	\$4,571,128
Closing Fund Balance	\$30,785,885	\$34,558,852	\$38,454,439	\$42,476,634	\$46,629,550	\$50,917,436	\$55,344,678	\$59,915,806

¹ Opening balance is fair share of total revenue contribution associated with prior development (Years 0-9).

² Interest earnings estimated based (Opening Fund Balance + (Annual Fee Revenue / 2)) x (Annual Interest Rate). Annual interest rate equals 3.25% real rate of return (net of inflation and administrative fees) based on estimates by National Fish and Wildlife Foundation for similar endowments.

³ Annual post-permit costs are net of ongoing revenue from leases equal to 50 percent of average annual amount for years 5-9.

Sources: Appendix D (Post Permit Costs tab); National Fish and Wildlife Foundation.

Table E.2: Endowment Fund Cash Flow - Maximum Urban Development Area (2016 Dollars) (continued)

Year	2033	2034	2035	2036	2037	Ongoing	Total
	26	27	28	29	30	31+	Year 1 - 30
Opening Fund Balance ¹	\$59,915,806	\$64,635,495	\$69,508,574	\$74,540,028	\$79,735,004	\$85,098,817	\$1,748,669
Revenue	2,728,094	2,728,094	2,728,094	2,728,094	2,728,094	-	57,289,973
Investment Earnings ²	<u>1,991,595</u>	<u>2,144,985</u>	<u>2,303,360</u>	<u>2,466,882</u>	<u>2,635,719</u>	<u>2,765,712</u>	<u>26,060,175</u>
Total Revenues	\$4,719,689	\$4,873,079	\$5,031,454	\$5,194,976	\$5,363,813	\$2,765,712	\$-
Net Post-Permit Costs ³	-	-	-	-	-	<u>2,765,712</u>	-
Net Cash Flow	\$4,719,689	\$4,873,079	\$5,031,454	\$5,194,976	\$5,363,813	\$0	\$-
Closing Fund Balance	\$64,635,495	\$69,508,574	\$74,540,028	\$79,735,004	\$85,098,817	\$85,098,817	\$85,098,817

¹ Opening balance is fair share of total revenue contribution associated with prior development (Years 0-9).

² Interest earnings estimated based (Opening Fund Balance + (Annual Fee Revenue / 2)) x (Annual Interest Rate). Annual interest rate equals 3.25% real rate of return (net of inflation and administrative fees) based on estimates by National Fish and Wildlife Foundation for similar endowments.

³ Annual post-permit costs are net of ongoing revenue from leases equal to 50 percent of average annual amount for years 5-9.

Sources: Appendix D (Post Permit Costs tab); National Fish and Wildlife Foundation.

APPENDIX F: ACTUAL REVENUE THROUGH 2016

The following tables provide detail for revenue received in Year 0-9 (2007 through 2016) of the Plan.

Table F.1 provides the index used to inflate actual costs and revenues from prior years to 2016 dollars. The index is based on changes in the Conservancy's mitigation fee schedule, thus replicating the same index used to reflect inflation in Plan costs. The Conservancy's fees are adjusted annually based on published price indices and periodically based on prior audits (the 2011 and 2013 audit).²⁶

Table F.1: Inflation Index

Plan Year	Fee Adopted in Year...	Uses Inflation Index Data for Year...	Is Applied to Fiscal Data For Year...	Represents Current Dollars For Year...	Zone 1 Fee	Inflation Index	
9	2017	2016	2016	\$2016	\$13,491.41	1.0000	2017 Audit
8	2016	2015	2015	\$2015	12,788.47	0.9479	
7	2015	2014	2014	\$2014	11,877.42	0.8804	
6	2014	2013	2013	\$2013	11,146.99	0.8262	
5	2013	2012	2012	\$2012	10,076.00	0.7468	2013 Audit
4	2012	2011	2011	\$2011	10,584.32	0.7845	
3	2011	2010	2010	\$2010	10,662.15	0.7903	
2	2010	2009	2009	\$2009	10,558.09	0.7826	
1	2009	2008	2008	\$2008	10,731.11	0.7954	
0	2008	2007	2007	\$2007	12,077.65	0.8952	
0	2007	2006	2006	\$2006	12,456.88	0.9233	
0	2006	2005	2005	\$2005	11,919.00	0.8835	2006 Plan

Note: Fees for all three UDA zones increase at the same rate. The Zone 1 fee is used in this table. Fees reflect those charged to Participating Special Entities by the Conservancy, and include both annual inflation adjustments and periodic adjustments based on prior audits, as required by the 2006 Plan.

Source: ECCC Habitat Conservancy.

Table F.2 shows actual revenue to date by source in current dollars (the year received) and inflated to 2016 dollars.

²⁶ See the 2006 Plan, Chapter 9, pp. 30-31 and Table 9-7.

Table F.2: Revenue Summary 2007-2016 (Years 0-9)

	Year	Thru 2012	2013	2014	2015	2016	Total	Annual Avg.
	Plan Year	0-5	6	7	8	9	0-9	6-9
Current Dollars								
Mitigation Fees								
Development Fee		\$1,335,717	\$1,703,067	\$514,563	\$975,432	\$794,365	\$5,323,144	\$996,857
Wetland Mitigation Fee		383,296	4,087	207,226	17,564	67,651	679,824	74,132
Rural Road Fee		1,065,044	122,792	70,351	18,529	35,818	1,312,534	61,873
Temporary Impact Fee		<u>830,779</u>	<u>296,551</u>	<u>432,631</u>	<u>59,577</u>	<u>84,252</u>	<u>1,703,790</u>	<u>218,253</u>
Subtotal		\$3,614,836	\$2,126,497	\$1,224,771	\$1,071,102	\$982,086	\$9,019,292	\$1,351,114
Other Fees & Exactions								
Administrative Charges		182,004	62,452	35,448	25,816	8,658	314,378	33,094
Payments For Non-covered Activities		3,148,462	-	-	-	-	3,148,462	-
Other Development Exactions		<u>812,310</u>	<u>146,502</u>	<u>38,298</u>	<u>141,709</u>	<u>20,160</u>	<u>1,158,979</u>	<u>86,667</u>
Subtotal		\$4,142,776	\$208,954	\$73,746	\$167,525	\$28,818	\$4,621,819	\$119,761
Local, State & Federal Funds								
State/Federal Funds		30,584,482	1,444,339	14,947,687	1,809,042	7,363,644	56,149,194	6,391,178
Local Land Capital Funds		15,602,742	18,500	5,098,850	224,250	789,700	21,734,042	1,532,825
Local Operating Funds		<u>1,565,808</u>	<u>614,805</u>	<u>534,131</u>	<u>574,651</u>	<u>590,776</u>	<u>3,880,171</u>	<u>578,591</u>
Subtotal		\$47,753,032	\$2,077,644	\$20,580,668	\$2,607,943	\$8,744,120	\$81,763,407	\$8,502,594
Other Funds								
Interest Earnings		182,210	2,937	6,441	12,912	19,905	224,405	10,549
Miscellaneous		<u>13,401</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>243</u>	<u>13,644</u>	<u>61</u>
Subtotal		\$195,611	\$2,937	\$6,441	\$12,912	\$20,148	\$238,049	\$10,610
Total		\$55,706,255	\$4,416,032	\$21,885,626	\$3,859,482	\$9,775,172	\$95,642,567	\$9,984,078

Table F.2: Revenue Summary 2007-2016 (Years 0-9) (continued)

	Year	Thru 2012	2013	2014	2015	2016	Total	Annual Avg.
	Plan Year	0-5	6	7	8	9	0-9	6-9
<i>Development Fee Index</i>		<i>varies</i>	<i>0.7879</i>	<i>0.8716</i>	<i>0.9288</i>	<i>1.0000</i>		
Constant Dollars (2016 \$)								
Mitigation Fees								
Development Fee		\$1,597,438	2,161,527	590,366	1,050,207	794,365	\$6,193,903	\$1,149,116
Wetland Mitigation Fee		462,897	5,187	237,754	18,910	67,651	792,399	82,376
Rural Road Fee		1,287,188	155,847	80,715	19,949	35,818	1,579,517	73,082
Temporary Impact Fee		<u>991,153</u>	<u>376,382</u>	<u>496,364</u>	<u>64,144</u>	<u>84,252</u>	<u>2,012,295</u>	<u>255,286</u>
Subtotal		\$4,338,676	\$2,698,943	\$1,405,199	\$1,153,210	\$982,086	\$10,578,114	\$1,559,860
Other Fees & Exactions								
Administrative Charges		218,645	79,264	40,670	27,795	8,658	375,032	39,097
Payments For Non-Covered Activities		3,358,635	-	-	-	-	3,358,635	-
Other Development Exactions		<u>978,158</u>	<u>185,940</u>	<u>43,940</u>	<u>152,572</u>	<u>20,160</u>	<u>1,380,770</u>	<u>100,653</u>
Subtotal		\$4,555,438	\$265,204	\$84,610	\$180,367	\$28,818	\$5,114,437	\$139,750
Local, State & Federal Funds								
State/Federal Funds		36,605,167	1,833,150	17,149,710	1,947,720	7,363,644	64,899,391	7,073,556
Local Land Capital Funds		18,384,051	23,480	5,849,989	241,441	789,700	25,288,661	1,726,153
Local Operating Funds		<u>1,845,638</u>	<u>780,308</u>	<u>612,817</u>	<u>618,703</u>	<u>590,776</u>	<u>4,448,242</u>	<u>650,651</u>
Subtotal		\$56,834,856	\$2,636,938	\$23,612,516	\$2,807,864	\$8,744,120	\$94,636,294	\$9,450,360
Other Funds								
Interest Earnings		191,774	3,728	7,390	13,902	19,905	236,699	11,231
Miscellaneous		<u>13,855</u>	-	-	-	<u>243</u>	<u>14,098</u>	<u>61</u>
Subtotal		\$205,629	\$3,728	\$7,390	\$13,902	\$20,148	\$250,797	\$11,292
Total		\$65,934,599	\$5,604,813	\$25,109,715	\$4,155,343	\$9,775,172	\$110,579,642	\$11,161,261

Sources: ECCC Habitat Conservancy, Table F.1.



MEMORANDUM

To: Abigail Fateman, East Contra Costa County Habitat Conservancy
From: Robert Spencer, Urban Economics
Date: February 17, 2021
Subject: 2020 Updated Mitigation Fee Schedule

The *East Contra Costa Habitat Conservation Plan and Natural Community Conservation Plan* (the Plan) requires that the East Contra Costa County Habitat Conservancy (the Conservancy) periodically update the Plan's funding model to ensure that mitigation fees generated by development and other activities covered by the Plan are adequately covering their fair share of total Plan costs. This "periodic audit" as it is called in the Plan (or "fee audit") results in an updated mitigation fee schedule based on a comprehensive review of all Plan costs and revenues. In between periodic audits the Conservancy updates fees annually based on inflation indexes prescribed by the Plan.

Local jurisdictions that are permittees under the Plan (the County of Contra Costa and the cities of Brentwood, Clayton, Oakley, and Pittsburg) impose the Plan's mitigation fees on development projects covered by the Plan within their respective jurisdictions, and forward fee revenue to the Conservancy to fund Plan implementation. For a small share of activities covered by the Plan, the Conservancy imposes the Plan's mitigation fees directly on "participating special entities" (PSEs) such as public utilities that seek coverage under the Plan.

To date the Conservancy has been imposing mitigation fees on PSEs based on the results of the 2013 Fee Audit adjusted annually for inflation. Due to prior litigation, local jurisdictions have been imposing mitigation fees on development projects based on the original 2006 fees included in the Plan, also adjusted annually for inflation. Consequently, two mitigation fee schedules have been used to implement the Plan, one used by local jurisdictions for most covered activities, and one used by the Conservancy for that small share of covered activities associated with PSEs.

The Conservancy completed a fee audit in 2017 (*Mitigation Fee Audit and Nexus Study*) as required by the Plan but did not adjust the PSE fee schedule pending the resolution of the prior litigation. Now that the prior litigation has been resolved, the Conservancy can adopt the 2017 Fee Audit and both local jurisdictions and PSEs can now use the same mitigation fee schedule.

The updated 2020 mitigation fee schedule based on the 2017 Fee Audit is shown in Table 1. The fee schedule is based on the mitigation fees from the 2017 Fee Audit adjusted for inflation for the intervening three years (2018, 2019, and 2020).

The updated fee schedule results in only a modest change (+/- 5%) to the current development fees that are by all projects covered under the Plan. Wetland fees, paid in addition to the development fee fees when specific land cover types are disturbed, change more substantially because of the results of the 2013 and 2017 Fee Audits.

This fee schedule will be adjusted again for annual inflation this spring and again in 2022. The next periodic review will be conducted in 2022 with results reflected into the 2023 fee schedule.

Table 1: 2020 Mitigation Fee Schedule Based On 2017 Fee Audit

Land Cover	Fee Basis	Current 2020 Fee		Updated 2020 Fee Based On 2017 Fee Audit	Change from Current 2020 Fee	
		Cities/ County	Conserv-ancy		Cities/ County	Conserv-ancy
Development Fee						
Zone 1	per acre	\$17,140	\$15,694	\$16,442	(4.1%)	4.8%
Zone 2	per acre	\$34,280	\$31,387	\$32,884	(4.1%)	4.8%
Zone 3	per acre	\$8,571	\$7,847	\$8,221	(4.1%)	4.8%
Wetland Fee						
Riparian	per acre	\$84,240	\$109,088	\$99,235	17.8%	(9.0%)
Perennial Wetland	per acre	\$115,275	\$160,276	\$150,393	30.5%	(6.2%)
Seasonal Wetland	per acre	\$249,763	\$371,531	\$351,945	40.9%	(5.3%)
Alkali Wetland	per acre	\$236,462	\$375,291	\$355,792	50.5%	(5.2%)
Ponds	per acre	\$125,621	\$203,316	\$193,666	54.2%	(4.7%)
Aquatic (Open Water)	per acre	\$63,549	\$101,658	\$96,834	52.4%	(4.7%)
Slough / Channel	per acre	\$143,355	\$148,158	\$138,277	(3.5%)	(6.7%)
Streams (<=25 ft. wide)	per ln ft.	\$687	\$414	\$510	(25.7%)	23.2%
Streams (>25 ft. wide)	per ln ft.	\$1,035	\$621	\$766	(26.0%)	23.3%

EAST CONTRA COSTA COUNTY HABITAT CONSERVANCY

DATE: February 22, 2021

TO: Governing Board

FROM: Conservancy Staff (Abigail Fateman)

SUBJECT: Periodic Fee Audit and Nexus Study

RECOMMENDATION

ADOPT the 2017 East Contra Costa County HCP/NCCP Mitigation Fee Audit and Nexus Study (“Study”) consistent with requirements in the HCP/NCCP for periodic review of the HCP/NCCP fees.

DISCUSSION

BACKGROUND

The East Contra Costa County HCP/NCCP requires automatic annual adjustments to HCP/NCCP Mitigation Fees based on economic indices as well periodic audits in years 3, 6, 10, 15, 20, and 25 of the Plan’s implementation. The periodic audits are conducted to assess whether changes in HCP/NCCP implementation costs over time require adjustment of fees. The 2017 East Contra Costa County HCP/NCCP Mitigation Fee Audit and Nexus Study (“Study”) was prepared to comply with this requirement. This Study also included a Post Permit Funding Strategy to fund preserve management and monitoring following the 30-year term of the HCP/NCCP.

A fee update report was prepared in 2011 by Economic Planning Systems (EPS). The report was updated by a team assembled by Willdan Associates in March 2013 and subsequently adopted by the Conservancy Board in June 2013. Though the Conservancy adopted the updated fee schedule, the participating cities and the County did not adopt the audited fee schedule. The Conservancy currently has two fee schedules – one that is used by the cities and the County, and another that is used by the Conservancy in permitting projects proposed by Participating Special Entities.

CONTINUED ON ATTACHMENT: Yes

ACTION OF BOARD ON: February 22, 2021

APPROVED AS RECOMMENDED: _____

OTHER: _____

VOTE OF BOARD MEMBERS

___ UNANIMOUS

AYES: _____

NOES: _____

ABSENT: _____

ABSTAIN: _____

I HEREBY CERTIFY THAT THIS IS A TRUE AND CORRECT COPY OF AN ACTION TAKEN AND ENTERED ON THE MEETING RECORD OF THE CONSERVANCY GOVERNING BOARD ON THE DATE SHOWN.

ATTESTED

*John Kopchik, SECRETARY OF THE EAST CONTRA COSTA COUNTY
HABITAT CONSERVANCY*

BY: _____, DEPUTY

On October 24, 2016, the Board approved the selection of a team assembled by Urban Economics to perform the Periodic Fee Audit, including the information necessary to support the nexus findings the participating cities and the County may make under the Mitigation Fee Act, a fee burden analysis, and the identification of funds for post-permit term funding. When the Board approved the previous Audit in 2013, it recommended to complete an analysis of post-permit costs as a part of the Year 10 audit. Though the HCP/NCCP provides an additional five years to complete this analysis (by Year 15, 2022), the Board directed staff to pursue a more aggressive schedule. The Urban Economics team has completed this task and it is presented in the Study.

FEE STUDY

Urban Economics, working with Hausrath Economic Group, prepared the Conservancy's Year-10 Fee review entitled, East Contra Costa County HCP/NCCP Mitigation Fee Audit and Nexus Study, June 2017. The Study includes an Executive Summary which provides a concise summary of the results of the analysis. This Study was presented to the Conservancy Board in June 2017 as Draft, but never adopted due to pending litigation.

The proposed changes to the fees (development and wetland fees) modify both of the fee schedules currently used in implementing the HCP/NCCP. After the Conservancy, the County and the cities adopt the Fee Study, there will be one fee schedule in use by all applicants.

DETERMINING FEE AMOUNTS

The participating cities and the County have the responsibility and authority to adjust the fees in effect for their jurisdictions. The role of the Conservancy is to conduct the periodic fee audits, determine fees to be charged to Participating Special Entities,¹ and refer the results of the audit to the participating cities and the County. Adjustments made pursuant to the 2017 Study would serve as the Year 10 periodic fee audit under the HCP/NCCP.

(continued next page)

¹ Participating Special Entities are organizations with projects not subject to the land use authority of the cities or the County who opt into coverage under the HCP/NCCP through agreements with the Conservancy.

Development Fees: Table E.2, excerpted from the Study's executive summary, provides an overview of the recommended adjustments to the development fees (see below).

Table E.2: Development Fee Comparison

Zone	Current Fee (2017)		Fee Audit (2017)	Fee Audit Compared To:	
	Cities/ County	Conservancy		Cities/ County	Conservancy
Zone 1	14,711	13,491	14,078	(4.3%)	4.4%
Zone 2	29,423	26,983	28,156	(4.3%)	4.3%
Zone 3	7,356	6,746	7,039	(4.3%)	4.3%

Note: "Cities/County" fees are imposed by Permittees (participating cities and the County) and have been adjusted annually for inflation since Plan adoption but do not reflect the results of fee audits. "Conservancy" fees reflect the results of the 2011 and 2013 audits and are imposed on participating special entities (PSEs) that apply for coverage under the Plan but are not a Permittee.
Sources: Table 6.3.

The proposed fees are down about 4% from those currently charged by the cities and the County and up a similar amount from those charged by the Conservancy (which reflect the last audit approved in 2013), despite including a new cost component to fund an endowment for post permit costs.

Wetland Mitigation Fees: The June 2017 Study provides recommendations on changes to the Wetland Mitigation Fees, as summarized in the Executive Summary in Table E.3 (included below).

Table E.3: Wetland Mitigation Fee Comparison

Land Cover Type		Current Fee (2017)		Fee Audit (2017)	Fee Audit Compared To:	
		Cities/ County	Conservancy		Cities/ County	Conservancy
Riparian	per acre	\$ 76,433	\$ 98,978	\$ 90,039	18%	(9%)
Perennial Wetland	per acre	104,593	145,423	\$136,456	30%	(6%)
Seasonal Wetland	per acre	226,617	337,101	\$319,330	41%	(5%)
Alkali Wetland	per acre	214,549	340,512	\$322,820	50%	(5%)
Aquatic (Open Water)	per acre	113,979	184,474	\$175,719	54%	(5%)
Aquatic (Open Water)	per acre	57,660	92,237	\$87,860	52%	(5%)
Slough / Channel	per acre	130,070	134,428	\$125,463	(4%)	(7%)
Streams (<=25 ft. wide)	per linear foot	623	376	\$463	(26%)	23%
Streams (>25 ft. wide)	per linear foot	939	564	\$695	(26%)	23%

Note: "Cities/County" fees are imposed by Permittees (participating cities and the County) and have been adjusted annually for inflation since Plan adoption but do not reflect the results of fee audits. "Conservancy" fees reflect the results of the 2011 and 2013 audits and are imposed on participating special entities (PSEs) that apply for coverage under the Plan but are not a Permittee.

Sources: Table 5.2.

For the non-stream wetlands, the costs of restoration are substantially higher than originally estimated under the HCP/NCCP. The opposite is the case for streams. As stated in the March

2013 Report, the reason for these changes is that estimates developed for the Plan did not have the benefit of actual project cost experience in eastern Contra Costa County gained since year 1. The 2017 Study proposes fees that are fairly similar to the 2013 Report (small reductions for all wetland fees other than those for streams).

Updated 2020 and 2021 Fee Schedule: In addition to the periodic Fee Study, the Conservancy annually adjusts fees based on the Consumer Price Index (CPI) and the Home Price Index (HPI) using a formula in the HCP/NCCP. The fees in the Study are for 2017. These have further been updated to reflect the annual adjustments made in 2018, 2019 and 2020. And next month, in March 2021, the Conservancy will adjust fees using the CPI and HPI to determine the 2021 fee schedule.

Table 1: 2020 Mitigation Fee Schedule Based On 2017 Fee Audit

Land Cover	Fee Basis	Current 2020 Fee		Updated 2020 Fee Based On 2017 Fee Audit	Change from Current 2020 Fee	
		Cities/ County	Conserv-ancy		Cities/ County	Conserv-ancy
Development Fee						
Zone 1	per acre	\$17,140	\$15,694	\$16,442	(4.1%)	4.8%
Zone 2	per acre	\$34,280	\$31,387	\$32,884	(4.1%)	4.8%
Zone 3	per acre	\$8,571	\$7,847	\$8,221	(4.1%)	4.8%
Wetland Fee						
Riparian	per acre	\$84,240	\$109,088	\$99,235	17.8%	(9.0%)
Perennial Wetland	per acre	\$115,275	\$160,276	\$150,393	30.5%	(6.2%)
Seasonal Wetland	per acre	\$249,763	\$371,531	\$351,945	40.9%	(5.3%)
Alkali Wetland	per acre	\$236,462	\$375,291	\$355,792	50.5%	(5.2%)
Ponds	per acre	\$125,621	\$203,316	\$193,666	54.2%	(4.7%)
Aquatic (Open Water)	per acre	\$63,549	\$101,658	\$96,834	52.4%	(4.7%)
Slough / Channel	per acre	\$143,355	\$148,158	\$138,277	(3.5%)	(6.7%)
Streams (<=25 ft. wide)	per ln ft.	\$687	\$414	\$510	(25.7%)	23.2%
Streams (>25 ft. wide)	per ln ft.	\$1,035	\$621	\$766	(26.0%)	23.3%

POST-PERMIT FUNDING

The original HCP/NCCP adopted fees, as well as the updated fees from the March 2013 Report, excluded post-permit costs: Preserve System management and monitoring costs beyond the 30-year term of the HCP. This was a major policy consideration during the development of the Plan. At the time of drafting the HCP/NCCP, there was more uncertainty on the costs of post-permit funding relative to other costs, in-part because it was not known at that time how much partners, such as East Bay Regional Park District (“EBRPD”), might be involved in assembling the Preserve System and how that would affect costs including post permit costs. Consequently, costs beyond year 30 were not included in the development fee calculations and a section entitled

“Funding for Post-Permit Management and Monitoring” was included in Chapter 9 of the Plan (beginning on page 9-40).

The Conservancy Board directed staff (during the 2013 Fee Study) to develop a post-permit funding strategy by Year 10. This is five years earlier than required by the HCP/NCCP. The fee adjustments in this Study incorporate funding an endowment to provide post-permit funding for the Conservancy’s Preserve Lands. Table 4.2 from the 2017 Fee Study provides an overview of revenue needs and endowment growth to secure an endowment for post-permit funding.

Table 4.2: Post-Permit Funding

	Initial UDA	Maximum UDA
Endowment Opening Balance (Year 10)	\$2,200,000	\$1,750,000
Endowment Revenue (Years 10-30)	45,930,000	57,290,000
Endowment Investment Earnings (Years 10-30)	<u>21,660,000</u>	<u>26,060,000</u>
Endowment Fund Balance (Year 30)	\$69,790,000	\$85,100,000
Annual Distribution Rate (Year 31+)	<u>3.25%</u>	<u>3.25%</u>
Annual Distribution (Year 31+)	\$2,270,000	\$2,770,000
Annual Lease Revenue (Year 31+)	<u>250,000</u>	<u>250,000</u>
Annual Endowment Funding (Year 31+)	\$2,520,000	\$3,020,000

Source: Appendix E, Tables E.1 and E.2.

The Conservancy has taken action to establish a long-term funding mechanism. In June 2019, the Board reviewed proposals from potential endowment holders and directed staff to negotiate an endowment agreement with the Regional Parks Foundation (“RPF”). The Board approved an endowment agreement and took action to transfer funds to RPF. By the beginning of November 2020 (Year 13), the endowment account had received deposits totaling \$3.1M. The 2017 Fee Study anticipated the post-permit term funding starting in 2017 (year 10) and that there would be an opening balance of \$2.2M.

The Conservancy is taking a closer look at the endowment funding sources identified in the 2017 Fee Study. Sources discussed include: fee revenue, contribution to recovery revenues, administrative fees, lease revenue, existing real estate transfer fees, and other potential revenue sources. The Conservancy is working with Urban Economics to complete an endowment strategy for Board approval later in 2021.

ATTACHMENTS

- East Contra Costa County HCP/NCCP Mitigation Fee Audit and Nexus Study, (Draft June 2017, Final February 2020)
- Memo: From Bob Spencer to Conservancy RE: Updated 2020 Fees (February 16, 2020)



City of Pittsburg

Community and Economic Development Department – Planning Division

65 Civic Avenue, Pittsburg, CA 94565 | Tel: (925) 252-4920 | Fax: (925) 252-4814

NOTICE OF PUBLIC HEARING

NOTICE IS HEREBY GIVEN that the **PITTSBURG CITY COUNCIL** will conduct a public hearing on:

DATE: March 7, 2022
TIME: 7:00 p.m.
PLACE: Zoom Teleconference via Streaming Media on the City's homepage,
www.pittsburgca.gov (see public advisory on last page)

Concerning the following matter:

Adoption of a City Council Resolution Approving an Update to the Habitat Conservation Plan/Natural Community Conservation Plan (HCP/NCCP) Mitigation Fees.

On April 16, 2007, the City Council adopted Resolution 07-10745 approving the East Contra Costa County HCP/NCCP, a regional conservation and mitigation plan for natural resources in East County. HCP/NCCP chapter 9, "Funding," outlines estimated costs for implementing the HCP/NCCP and identifies development-based mitigation fees as a source of funding to offset development impacts to natural resources. The development mitigation fee amounts were established by City Council Resolution 07-10898 and have since been adjusted annually according to housing and consumer price indices. The HCP/HCCP requires periodic audits in years three, six, 10, 15, 20 and 25 of implementation to assess whether changes in HCP/NCCP implementation costs require an additional adjustment of the mitigation fees.

PROJECT CONTACT: Jordan Davis, (925) 252-4015 or jdavis@pittsburgca.gov

Why am I receiving this notice?

You are receiving this notice because you have either previously requested notifications from the Planning Division.

Where can I get more information about this project?

The complete file for this project is available for public inspection; please contact the project planner listed above to make necessary arrangements.

What can I do if I have comments on the project?

Written comments citing the project name may be emailed to the project planner listed above or may be mailed to: Pittsburg Planning Division, 65 Civic Avenue, Pittsburg, CA 94565. Written comments received by 5:00 P.M. on the date of the meeting will be provided to the City Council. You may also register your comments or objections by attending the virtual public hearing (see advisory on next page for instructions on how to register a phone-in comment). Pursuant to Section 65009 of the California Government Code, if you challenge this matter in court, you may be limited to those issues you or someone else raised at the public hearing described in this notice, or in written correspondence on the matter delivered to this agency at, or prior to the public hearing. Any written correspondence delivered to the Planning Division before the hearing body's action on the matter will become a part of the administrative record.

*Para información en
español:
(925) 252-4920*


ALICE E. EVENSON
CITY CLERK

Project Title: Adoption of a City Council Resolution Approving an Update to the Habitat Conservation Plan/Natural Community Conservation Plan (HCP/NCCP) Mitigation Fees
Location: City-wide

PUBLIC ADVISORY:

THE CITY COUNCIL CHAMBER WILL NOT BE OPEN TO THE PUBLIC

This meeting will be held in compliance with California Government Code Section 54953(e)(2), which was added by Assembly Bill 361 which became effective Oct. 1, 2021, pursuant to the Governor's Executive Order N-15-21.

On February 7, 2022, the City Council authorized teleconferenced meetings of the City Council and Commissions upon findings made in Resolution 22-14054 as required by state law. City Council Members will be participating electronically and will not be physically present in the Council Chamber.

Pursuant to Government Code Section 54953(e)(3), the Council/Board/Commission authorization is effective for 30 days and may be extended every 30 days if the Council/Board/Commission makes required findings.

Live comments during this meeting will be allowed by members of the public via Zoom teleconferencing. To participate in the meeting via Zoom, please see the City Council agenda for detailed instructions.

The City of Pittsburg thanks you in advance for taking all precautions to prevent the spread of the COVID 19 virus.



**OFFICE OF THE CITY MANAGER/EXECUTIVE DIRECTOR
65 Civic Avenue
Pittsburg, CA 94565**

TO: Mayor and Council Members

FROM: Garrett Evans, City Manager

SUBJECT: Adoption of a City Council Resolution Nominating Two City Council Members to the Los Medanos Health Advisory Committee

MEETING DATE: March 7, 2022

EXECUTIVE SUMMARY

The dissolution of the Los Medanos Community Healthcare District (District) in 2018 appointed Contra Costa County (County) as successor agency to the District. One condition of the dissolution is for the County to establish the Los Medanos Health Advisory Committee (Committee) to advise the Board of Supervisors (BOS) on how best to allocate ad valorem property tax dollars previously controlled by the District. The Committee is composed of seven (7) seats, including two (2) to be nominated by the City.

FISCAL IMPACT

There is no fiscal impact with the nomination of 2 City Council members to the Committee.

RECOMMENDATION

City Council adopt the Resolution nominating 2 City Council members to the Committee.

BACKGROUND

In November 2017, the County submitted an application to the Contra Costa Local Agency Formation District (LAFCO) to dissolve the District. On July 10, 2018, the BOS adopted a resolution amending its original application to LAFCO to include a plan for providing comprehensive health-related services within the District's territory. As part of the amended application, the BOS adopted Resolution No. 2018/436, which created the Committee which consisted of five (5) members. The BOS formed the Committee to identify health disparities within the District's borders and to make recommendations related to a grant program to be conducted in the District's territory.

On September 12, 2018, LAFCO Commission voted unanimously to approve the County's application with the following conditions:

1. The number of members on the Committee to be increased from 5 to 7.

2. At least 85% of the tax revenue received by the County from the relevant property tax increment must be expended on programs and grants in the District's territory.
3. If the real property currently owned by the District is sold or otherwise transferred by the County, any profits generated by the transaction are to be directed to healthcare related service programs within the District's territory.

On November 6, 2018, BOS Resolution 2018/543, established a 7-member Committee consisting of the following members:

- 2 members nominated by the City.
- 2 members nominated by the Bay Point Municipal Advisory Committee.
- 1 member nominated by the County's Public Health Division.
- 1 member nominated by the County's Behavioral Health Division.
- 1 member nominated by the BOS, based on a recommendation from the Internal Operations Committee of a resident of Pittsburg or Bay Point (an at-large representative).

SUBCOMMITTEE FINDINGS

Not applicable.

STAFF ANALYSIS

City Council is requested to nominate 2 City Council members to become members of the Committee.

The initial term of office will be 2 years for the following members:

- 1 member appointed by the BOS upon the recommendation from the City.
- 1 member appointed by the BOS upon the recommendation from the Bay Point Municipal Advisory Council.
- The member appointed by the BOS upon the recommendation the County's Public Health Division.
- The member appointed by the BOS upon the recommendation of the County's Internal Operations Committee.

The initial term of office will be three (3) years for the following members:

- 1 member appointed by the BOS upon the recommendation from the City.
- 1 member appointed by the BOS upon the recommendation from the Bay Point Municipal Advisory Council.
- The member appointed by the BOS upon the recommendation the County's Public Health Division.

Following the initial terms, each seat will have a 3-year term. If a vacancy occurs, a replacement will be selected and appointed by the BOS upon the nomination of the entity that nominated the prior holder of the seat. The newly-appointed member will serve the remainder of the term of the prior holder of the seat.

Upon the expiration of a member's term, the member is eligible to be reappointed by the BOS. Each appointed member of the Committee serves at the pleasure of the BOS and may be removed, at will, by a majority vote of the BOS.

The Committee will advise the BOS on the development and implementation of the Los Medanos Area Health Plan Grant Program (Plan) and shall:

- Develop a Plan that identifies the major health disparities that impact residents of the District's territory and priorities for improving health outcomes. The Plan will be presented to the BOS for review and will not be final unless adopted by the BOS. The Committee may engage an outside consultant to assist in developing the Plan. The Committee shall submit an updated Plan for approval by the BOS no less than every 5 years.
- Solicit proposals from service providers interested in participating in the Plan and capable of addressing the priorities outlined in the adopted Plan. Funding for grants will be provided from (i) a special fund established by the Auditor-Controller, at the direction of the BOS, that is used to segregate the property tax revenue received by the County as a result of the dissolution of the District, and (ii) any other funds made available to the grant program.
- Monitor the efficacy of the programs to which grants are made.
- Report to the BOS no less than once per year on the execution of the adopted Plan, the grants provided under the grant program, the results achieved through the adopted Plan and the grant program, and other matters that relate to the Committee's purpose and duties.

Committee members will serve without compensation of any kind, and the BOS will not provide funds for the payment of Committee meeting stipends.

The City is required to submit the nominations by March 18, 2022 for presentation to the BOS for consideration on March 31, 2022.

ATTACHMENTS: Resolution

Report Prepared By: Melaine Venenciano, Senior Administrative Analyst

BEFORE THE CITY COUNCIL OF THE CITY OF PITTSBURG

In the Matter of:

Nominating Two City Council Members to the)
Los Medanos Health Advisory Committee)

RESOLUTION NO. 22-

WHEREAS, the dissolution of the Los Medanos Community Healthcare District (District) in 2018 appointed Contra Costa County (County) as successor agency to the District; and

WHEREAS, one condition of the dissolution is for the County to establish the Los Medanos Health Advisory Committee (Committee) to advise the Board of Supervisors (BOS) on how best to allocate ad valorem property tax dollars previously controlled by the District; and

WHEREAS, the Committee is composed of seven (7) seats, including two to be nominated by the City; and

WHEREAS, the City is required to submit the nominations by March 18, 2022 for presentation to the BOS for consideration on March 31, 2022.

NOW, THEREFORE BE IT RESOLVED that the City Council nominates two City Council members to the Committee.

PASSED AND ADOPTED by the City Council of the City of Pittsburg at a regular meeting on the 7th day of March 2022 by the following vote:

AYES:

NOES:

ABSTAINED:

ABSENT:

Holland Barrett White, Mayor

ATTEST:

Alice E. Evenson, City Clerk



**OFFICE OF THE CITY MANAGER/EXECUTIVE DIRECTOR
65 Civic Avenue
Pittsburg, CA 94565**

TO: Mayor/Chair and Council/Governing Board Members

FROM: Garrett Evans, Executive Director/City Manager

SUBJECT: Adoption of Resolutions Making Findings in Support of Continuing to Hold Public Meetings by Teleconference Pursuant to California Government Code Section 54953(e)

MEETING DATE: 3/7/22

EXECUTIVE SUMMARY

Assembly Bill 361 (AB 361) amended the Brown Act to allow local legislative bodies to continue to meet remotely during proclaimed states of emergency under specified conditions. Findings must be made every 30 days.

FISCAL IMPACT

There is no fiscal impact to the General Fund by this action.

RECOMMENDATION

The City Council, Housing Authority, Successor Agency Governing Board, Southwest Pittsburg GHAD II, Pittsburg Arts and Community Foundation, and Pittsburg Power Company Governing Board adopt the attached resolutions and hold remote public meetings for the next 30 days.

BACKGROUND

Beginning in March 2020, Governor Newsom issued a series of Executive Orders aimed at containing the novel coronavirus. Among these were Executive Orders—N-25-20 and N-29-20 (collectively, the “Brown Act Orders”) — that waived requirements in the Brown Act expressly or impliedly requiring the physical presence of legislative body members, staff, or the public at local agency meetings.

On June 11, 2021, the Governor issued Executive Order N-08-21, to begin winding down some of the prior measures that were adopted to respond to COVID-19. Notably, N-08-21 established an end date to the Brown Act Orders, effective September 30, 2021.

On September 16, Governor Newsom signed Assembly Bill 361 which amended the Brown Act to allow local legislative bodies to continue to meet remotely during proclaimed states of emergency under specified conditions and so long as certain findings are made by a majority of the legislative body. As detailed in the attached resolutions, findings were made on February 7, 2022, and are effective for 30 days.

SUBCOMMITTEE FINDINGS

This item was not presented to a subcommittee.

STAFF ANALYSIS

Local legislative bodies such as a city council that wish to continue meeting by teleconference must comply with the requirements of California Government Code Section 54953, which was amended by AB 361.

Specifically, newly amended Government Code Section 54953 requires the following procedures:

- o Give notice and post agendas as otherwise required by the Brown Act;
- o List on the agenda how the public can electronically attend and comment at the meeting. Note that a public agency is not required to offer an in-person option for the public to attend and comment at such a meeting;
- o Provide an opportunity to comment in advance of and during the meeting;
- o Allow a reasonable amount of time to register, if required, and comment on each agenda item or at least the amount of time allowed per agency meeting protocols, whichever is longer;
- o No action may be taken during a disruption that inhibits the broadcast of the meeting or the public's ability to comment;
- o All votes must be via rollcall;
- o Comply with state and federal civil rights and non-discrimination laws; and
- o Take all precautions to protect the statutory and constitutional rights of the public.

While it only applies in situations where the Governor has proclaimed a state of emergency, and not, for instance, when only a local health officer has declared an emergency, AB 361 provides an explicit avenue for local public agencies to meet remotely in the case of a public health, or other, emergency that inhibits the opportunity to meet in person. AB 361 provides the flexibility to meet by teleconference through December 31, 2023, unless extended.

As COVID waned in November 2021, the local legislative bodies authorized partially teleconferenced meetings, with members of the bodies attending in person. However, given the recent spike in COVID cases, a return to fully teleconferenced meetings may be warranted. A fully teleconferenced meeting to consider the matter is authorized by AB 361.

The City Council resolution, if approved, would also authorize teleconferenced meetings of the Planning Commission, Community Advisory Commission, and all other commissions, and subcommittees. The remaining resolutions authorize the respective local legislative bodies to meet by teleconference.

Making the findings would allow teleconferenced meetings for the next 30 days.

ATTACHMENTS: Resolutions

Report Prepared By: Garrett Evans, Executive Director/City Manager

BEFORE THE CITY COUNCIL OF THE CITY OF PITTSBURG

In the Matter of:

Making Findings in Support of Continuing to)
Hold Public Meetings By Teleconference) RESOLUTION NO. 22-
Pursuant to California Government Code)
Section 54953(e))

WHEREAS, on March 4, 2020, the Governor of the State of California proclaimed a state of emergency due to COVID-19; and

WHEREAS, on March 10, 2020, the Contra Costa County Board of Supervisors issued an emergency proclamation to respond to COVID-19; and

WHEREAS, on March 16, 2020, the City Council proclaimed the existence of a local emergency in response to COVID-19; and

WHEREAS, on March 12, 2020, the Governor issued Executive Order N-25-20, which suspended specified requirements under the Brown Act with regard to teleconferenced meetings of legislative bodies during the period in which state or local public health officials have imposed or recommended measures to promote social distancing; and

WHEREAS, on March 17, 2020, the Governor issued Executive Order N-29-20, which modified and replaced the Brown Act language of Executive Order N-25-20, continuing to suspend specified requirements under the Brown Act for teleconferenced meetings of legislative bodies during the period in which state or local public health officials have imposed or recommended social distancing measures; and

WHEREAS on June 11, 2021, the Governor issued Executive Order N-08-21, which modified and replaced the Brown Act language of Executive Order N-29-20 and set forth an end date of September 30, 2021; and

WHEREAS, in September 2021 the State Legislature passed Assembly Bill 361, which was signed into law by the Governor on September 19, 2021; and

WHEREAS, AB 361 amended the Brown Act at Government Code Section 54953 to allow, until January 1, 2024, a legislative body to use teleconferencing without adhering to specified requirements so long as, among other circumstances, the meeting is held during a proclaimed state of emergency and state or local officials have imposed or recommended measures to promote social distancing, and so long as the legislative body reconsiders the circumstances every 30 days; and

WHEREAS, on September 20, 2021, the Contra Costa County Health Officer issued recommendations for public meetings, which recommendations include social distancing, and

WHEREAS, on October 4, 2021, and November 1, 2021, the City Council adopted a resolution authorizing teleconferenced meetings for the City Council, commissions, and subcommittees; and

WHEREAS, following an improvement in the incidence of COVID cases, the City Council adopted Resolutions on November 29, 2021, December 20, 2021, January 18, 2022 and February 7, 2022 to authorize meetings with public participation by teleconference and in-person attendance by members of the City Council and commissions, and otherwise fully teleconferenced meetings for subcommittees; and

WHEREAS, with the emergence of the Omicron variant, which may spread more easily than other variants, and in the wake of holiday gatherings of persons, the incidence of COVID has increased markedly.

NOW, THEREFORE BE IT RESOLVED that the City Council hereby makes the following findings:

1. The circumstances of the state of emergency have been reconsidered. The state of emergency declared by the Governor has not been terminated. The state of emergency declared by the County Board of Supervisors has not been terminated. The state of emergency declared by the City Council has not been terminated.
2. State or local officials continue to impose or recommend measures to promote social distancing. The County Health Official on September 21, 2021, issued a recommendation for social distancing, among other recommendations, during public meetings.

BE IT FURTHER RESOLVED that the City Council hereby approves meetings of the City Council, Planning Commission, Community Advisory Commission, and any other commission or subcommittee, to be held by teleconference, in compliance with California Government Code Section 54953(e).

PASSED AND ADOPTED by the City Council of the City of Pittsburg at a regular meeting on the 7th day of March, 2022, by the following vote:

AYES:

NOES:

ABSTAINED:

ABSENT:

Holland Barrett White, Mayor

ATTEST:

Alice E. Evenson, City Clerk

BEFORE THE GOVERNING BOARD OF THE SOUTHWEST PITTSBURG GEOLOGIC
HAZARD ABATEMENT DISTRICT II

In the Matter of:

Making Findings in Support of Continuing to)	
Hold Public Meetings By Teleconference)	
Pursuant to California Government Code)	
<u>Section 54953(e)</u>)	RESOLUTION NO. 22-

WHEREAS, on March 4, 2020, the Governor of the State of California proclaimed a state of emergency due to COVID-19; and

WHEREAS, on March 10, 2020, the Contra Costa County Board of Supervisors issued an emergency proclamation to respond to COVID-19; and

WHEREAS, on March 16, 2020, the City Council proclaimed the existence of a local emergency in response to COVID-19; and

WHEREAS, on March 12, 2020, the Governor issued Executive Order N-25-20, which suspended specified requirements under the Brown Act with regard to teleconferenced meetings of legislative bodies during the period in which state or local public health officials have imposed or recommended measures to promote social distancing; and

WHEREAS, on March 17, 2020, the Governor issued Executive Order N-29-20, which modified and replaced the Brown Act language of Executive Order N-25-20, continuing to suspend specified requirements under the Brown Act for teleconferenced meetings of legislative bodies during the period in which state or local public health officials have imposed or recommended social distancing measures; and

WHEREAS on June 11, 2021, the Governor issued Executive Order N-08-21, which modified and replaced the Brown Act language of Executive Order N-29-20 and set forth an end date of September 30, 2021; and

WHEREAS, in September 2021 the State Legislature passed Assembly Bill 361, which was signed into law by the Governor on September 19, 2021; and

WHEREAS, AB 361 amended the Brown Act at Government Code Section 54953 to allow, until January 1, 2024, a legislative body to use teleconferencing without adhering to specified requirements so long as, among other circumstances, the meeting is held during a proclaimed state of emergency and state or local officials have imposed or recommended measures to promote social distancing, and so long as the legislative body reconsiders the circumstances every 30 days; and

WHEREAS, on September 20, 2021, the Contra Costa County Health Officer issued recommendations for public meetings, which recommendations include social distancing; and

WHEREAS, on October 4, 2021, and November 1, 2021, the Board adopted a resolution authorizing teleconferenced meetings; and

WHEREAS, following an improvement in the incidence of COVID cases, the Board on November 29, 2021, December 20, 2021, January 18, 2022 and February 7, 2022 adopted a resolution to authorize meetings with public participation by teleconference and in-person attendance by members of the Board, and

WHEREAS, with the emergence of the Omicron variant, which may spread more easily than other variants, and in the wake of holiday gatherings of persons, the incidence of COVID has increased markedly.

NOW, THEREFORE BE IT RESOLVED that the Governing Board of the Southwest Pittsburg Geologic Hazard Abatement District II hereby makes the following findings:

1. The circumstances of the state of emergency have been reconsidered. The state of emergency declared by the Governor has not been terminated. The state of emergency declared by the County Board of Supervisors has not been terminated. The state of emergency declared by the City Council has not been terminated.
2. State or local officials continue to impose or recommend measures to promote social distancing. The County Health Official on September 21, 2021, issued a recommendation for social distancing, among other recommendations, during public meetings.

BE IT FURTHER RESOLVED that the Governing Board of the Southwest Pittsburg Geologic Hazard Abatement District II hereby approves meetings to be held by teleconference, in compliance with California Government Code Section 54953(e).

PASSED AND ADOPTED by the Governing Board of the Southwest Pittsburg Geologic Hazard Abatement District II at a regular meeting on the 7th day of March, 2022, by the following vote:

AYES:

NOES:

ABSTAINED:

ABSENT:

Holland Barrett White, Chair

ATTEST:

Alice E. Evenson, Agency Secretary

BEFORE THE GOVERNING BOARD OF THE HOUSING AUTHORITY OF THE
CITY OF PITTSBURG

In the Matter of:

Making Findings in Support of Continuing to)	
Hold Public Meetings By Teleconference)	
Pursuant to California Government Code)	
<u>Section 54953(e)</u>)	RESOLUTION NO. 22-

WHEREAS, on March 4, 2020, the Governor of the State of California proclaimed a state of emergency due to COVID-19; and

WHEREAS, on March 10, 2020, the Contra Costa County Board of Supervisors issued an emergency proclamation to respond to COVID-19; and

WHEREAS, on March 16, 2020, the City Council proclaimed the existence of a local emergency in response to COVID-19; and

WHEREAS, on March 12, 2020, the Governor issued Executive Order N-25-20, which suspended specified requirements under the Brown Act with regard to teleconferenced meetings of legislative bodies during the period in which state or local public health officials have imposed or recommended measures to promote social distancing; and

WHEREAS, on March 17, 2020, the Governor issued Executive Order N-29-20, which modified and replaced the Brown Act language of Executive Order N-25-20, continuing to suspend specified requirements under the Brown Act for teleconferenced meetings of legislative bodies during the period in which state or local public health officials have imposed or recommended social distancing measures; and

WHEREAS on June 11, 2021, the Governor issued Executive Order N-08-21, which modified and replaced the Brown Act language of Executive Order N-29-20 and set forth an end date of September 30, 2021; and

WHEREAS, in September 2021 the State Legislature passed Assembly Bill 361, which was signed into law by the Governor on September 19, 2021; and

WHEREAS, AB 361 amended the Brown Act at Government Code Section 54953 to allow, until January 1, 2024, a legislative body to use teleconferencing without adhering to specified requirements so long as, among other circumstances, the meeting is held during a proclaimed state of emergency and state or local officials have imposed or recommended measures to promote social distancing, and so long as the legislative body reconsiders the circumstances every 30 days; and

WHEREAS, on September 20, 2021, the Contra Costa County Health Officer issued recommendations for public meetings, which recommendations include social distancing, and

WHEREAS, on October 4, 2021, the Board adopted a resolution authorizing teleconferenced meetings, and adopted a similar resolution on November 1, 2021; and

WHEREAS, following an improvement in the incidence of COVID cases, the Board on November 29, 2021, December 20, 2021, January 18, 2022 and February 7, 2022, adopted a resolution to authorize meetings with public participation by teleconference and in-person attendance by members of the Board, and on December 20, 2021, a similar resolution failed for lack of a quorum, and

WHEREAS, with the emergence of the Omicron variant, which may spread more easily than other variants, and in the wake of holiday gatherings of persons, the incidence of COVID has increased markedly.

NOW, THEREFORE BE IT RESOLVED that the Housing Authority Governing Board hereby makes the following findings:

1. The circumstances of the state of emergency have been reconsidered. The state of emergency declared by the Governor has not been terminated. The state of emergency declared by the County Board of Supervisors has not been terminated. The state of emergency declared by the City Council has not been terminated.
2. State or local officials continue to impose or recommend measures to promote social distancing. The County Health Official on September 21, 2021, issued a recommendation for social distancing, among other recommendations, during public meetings.

BE IT FURTHER RESOLVED that the Housing Authority Governing Board hereby approves meetings to be held by teleconference, in compliance with California Government Code Section 54953(e).

PASSED AND ADOPTED by the Housing Authority Governing Board at a regular meeting on the 7th day of March 2022, by the following vote:

AYES:

NOES:

ABSTAINED:

ABSENT:

Holland Barrett White, Chair

ATTEST:

Alice E. Evenson, City Clerk

BEFORE THE GOVERNING BOARD OF THE PITTSBURG ARTS
AND COMMUNITY FOUNDATION

In the Matter of:

Making Findings in Support of Continuing to)	
Hold Public Meetings By Teleconference)	
Pursuant to California Government Code)	
<u>Section 54953(e)</u>)	RESOLUTION NO. 22-

WHEREAS, the Pittsburg Arts and Community Foundation is a 501(c)(3) nonprofit formed for the purpose of providing assistance to the City of Pittsburg and its Bylaws provide at Article III Section 1 that meetings of the board shall be held in compliance with the Brown Act; and

WHEREAS, on March 4, 2020, the Governor of the State of California proclaimed a state of emergency due to COVID-19; and

WHEREAS, on March 10, 2020, the Contra Costa County Board of Supervisors issued an emergency proclamation to respond to COVID-19; and

WHEREAS, on March 16, 2020, the City Council proclaimed the existence of a local emergency in response to COVID-19; and

WHEREAS, on March 12, 2020, the Governor issued Executive Order N-25-20, which suspended specified requirements under the Brown Act with regard to teleconferenced meetings of legislative bodies during the period in which state or local public health officials have imposed or recommended measures to promote social distancing; and

WHEREAS, on March 17, 2020, the Governor issued Executive Order N-29-20, which modified and replaced the Brown Act language of Executive Order N-25-20, continuing to suspend specified requirements under the Brown Act for teleconferenced meetings of legislative bodies during the period in which state or local public health officials have imposed or recommended social distancing measures; and

WHEREAS on June 11, 2021, the Governor issued Executive Order N-08-21, which modified and replaced the Brown Act language of Executive Order N-29-20 and set forth an end date of September 30, 2021; and

WHEREAS, in September 2021 the State Legislature passed Assembly Bill 361, which was signed into law by the Governor on September 19, 2021; and

WHEREAS, AB 361 amended the Brown Act at Government Code Section 54953 to allow, until January 1, 2024, a legislative body to use teleconferencing without adhering to specified requirements so long as, among other circumstances, the meeting is held during a proclaimed state of emergency and state or local officials have imposed or recommended measures to promote social distancing, and so long as the legislative body reconsiders the circumstances every 30 days; and

WHEREAS, on September 20, 2021, the Contra Costa County Health Officer issued recommendations for public meetings, which recommendations include social distancing; and

WHEREAS, on October 4, 2021, and November 1, 2021, the Board adopted a resolution authorizing teleconferenced meetings; and

WHEREAS, following an improvement in the incidence of COVID cases, the Board on November 29, 2021, December 20, 2021, January 18, 2022, and February 7, 2022 adopted a resolution to authorize meetings with public participation by teleconference and in-person attendance by members of the Board, and

WHEREAS, with the emergence of the Omicron variant, which may spread more easily than other variants, and in the wake of holiday gatherings of persons, the incidence of COVID has increased markedly.

NOW, THEREFORE BE IT RESOLVED that the Governing Board of the Pittsburg Arts and Community Foundation hereby makes the following findings:

1. The circumstances of the state of emergency have been reconsidered. The state of emergency declared by the Governor has not been terminated. The state of emergency declared by the County Board of Supervisors has not been terminated. The state of emergency declared by the City Council has not been terminated.
2. State or local officials continue to impose or recommend measures to promote social distancing. The County Health Official on September 21, 2021, issued a recommendation for social distancing, among other recommendations, during public meetings.

BE IT FURTHER RESOLVED that the Governing Board of the Pittsburg Arts and Community Foundation hereby approves meetings to be held by teleconference, in compliance with California Government Code Section 54953(e).

PASSED AND ADOPTED by the Governing Board of the Pittsburg Arts and Community Foundation at a regular meeting on the 7th day of March 2022, by the following vote:

AYES:

NOES:

ABSTAINED:

ABSENT:

Holland Barrett White, Chair

ATTEST:

Alice E. Evenson, Agency Secretary

BEFORE THE PITTSBURG POWER COMPANY GOVERNING BOARD

In the Matter of:

Making Findings in Support of Continuing to)
Hold Public Meetings By Teleconference) RESOLUTION NO. 22-
Pursuant to California Government Code)
Section 54953(e))

WHEREAS, on March 4, 2020, the Governor of the State of California proclaimed a state of emergency due to COVID-19; and

WHEREAS, on March 10, 2020, the Contra Costa County Board of Supervisors issued an emergency proclamation to respond to COVID-19; and

WHEREAS, on March 16, 2020, the City Council proclaimed the existence of a local emergency in response to COVID-19; and

WHEREAS, on March 12, 2020, the Governor issued Executive Order N-25-20, which suspended specified requirements under the Brown Act with regard to teleconferenced meetings of legislative bodies during the period in which state or local public health officials have imposed or recommended measures to promote social distancing; and

WHEREAS, on March 17, 2020, the Governor issued Executive Order N-29-20, which modified and replaced the Brown Act language of Executive Order N-25-20, continuing to suspend specified requirements under the Brown Act for teleconferenced meetings of legislative bodies during the period in which state or local public health officials have imposed or recommended social distancing measures; and

WHEREAS on June 11, 2021, the Governor issued Executive Order N-08-21, which modified and replaced the Brown Act language of Executive Order N-29-20 and set forth an end date of September 30, 2021; and

WHEREAS, in September 2021 the State Legislature passed Assembly Bill 361, which was signed into law by the Governor on September 19, 2021; and

WHEREAS, AB 361 amended the Brown Act at Government Code Section 54953 to allow, until January 1, 2024, a legislative body to use teleconferencing without adhering to specified requirements so long as, among other circumstances, the meeting is held during a proclaimed state of emergency and state or local officials have imposed or recommended measures to promote social distancing, and so long as the legislative body reconsiders the circumstances every 30 days; and

WHEREAS, on September 20, 2021, the Contra Costa County Health Officer issued recommendations for public meetings, which recommendations include social distancing, and;

WHEREAS, on October 4, 2021, and November 1, 2021, the Board adopted a resolution authorizing teleconferenced meetings; and

WHEREAS, following an improvement in the incidence of COVID cases, the Board on November 29, 2021, December 20, 2021, January 18, 2022, and February 7, 2022 adopted a resolution to authorize meetings with public participation by teleconference and in-person attendance by members of the Board, and

WHEREAS, with the emergence of the Omicron variant, which may spread more easily than other variants, and in the wake of holiday gatherings of persons, the incidence of COVID has increased markedly.

NOW, THEREFORE BE IT RESOLVED that the Pittsburg Power Company Governing Board hereby makes the following findings:

1. The circumstances of the state of emergency have been reconsidered. The state of emergency declared by the Governor has not been terminated. The state of emergency declared by the County Board of Supervisors has not been terminated. The state of emergency declared by the City Council has not been terminated.
2. State or local officials continue to impose or recommend measures to promote social distancing. The County Health Official on September 21, 2021, issued a recommendation for social distancing, among other recommendations, during public meetings.

BE IT FURTHER RESOLVED that the Pittsburg Power Company Governing Board hereby approves meetings to be held by teleconference, in compliance with California Government Code Section 54953(e).

PASSED AND ADOPTED by the Pittsburg Power Company Governing Board at a regular meeting on the 7th day of March 2022, by the following vote:

AYES:

NOES:

ABSTAINED:

ABSENT:

Holland Barrett White, Chair

ATTEST:

Garrett Evans, Executive Secretary

BEFORE THE GOVERNING BOARD OF THE SUCCESSOR AGENCY TO THE
REDEVELOPMENT AGENCY OF THE CITY OF PITTSBURG

In the Matter of:

Making Findings in Support of Continuing to)
Hold Public Meetings By Teleconference)
Pursuant to California Government Code)
Section 54953(e))

RESOLUTION NO. 22-

WHEREAS, on March 4, 2020, the Governor of the State of California proclaimed a state of emergency due to COVID-19; and

WHEREAS, on March 10, 2020, the Contra Costa County Board of Supervisors issued an emergency proclamation to respond to COVID-19; and

WHEREAS, on March 16, 2020, the City Council proclaimed the existence of a local emergency in response to COVID-19; and

WHEREAS, on March 12, 2020, the Governor issued Executive Order N-25-20, which suspended specified requirements under the Brown Act with regard to teleconferenced meetings of legislative bodies during the period in which state or local public health officials have imposed or recommended measures to promote social distancing; and

WHEREAS, on March 17, 2020, the Governor issued Executive Order N-29-20, which modified and replaced the Brown Act language of Executive Order N-25-20, continuing to suspend specified requirements under the Brown Act for teleconferenced meetings of legislative bodies during the period in which state or local public health officials have imposed or recommended social distancing measures; and

WHEREAS on June 11, 2021, the Governor issued Executive Order N-08-21, which modified and replaced the Brown Act language of Executive Order N-29-20 and set forth an end date of September 30, 2021; and

WHEREAS, in September 2021 the State Legislature passed Assembly Bill 361, which was signed into law by the Governor on September 19, 2021; and

WHEREAS, AB 361 amended the Brown Act at Government Code Section 54953 to allow, until January 1, 2024, a legislative body to use teleconferencing without adhering to specified requirements so long as, among other circumstances, the meeting is held during a proclaimed state of emergency and state or local officials have imposed or recommended measures to promote social distancing, and so long as the legislative body reconsiders the circumstances every 30 days; and

WHEREAS, on September 20, 2021, the Contra Costa County Health Officer issued recommendations for public meetings, which recommendations include social distancing, and

WHEREAS, on October 4, 2021, and November 1, 2021, the Board adopted a resolution authorizing teleconferenced meetings; and

WHEREAS, following an improvement in the incidence of COVID cases, the Board on November 29, 2021, and December 20, 2021, January 18, 2022, and February 7, 2022 adopted a resolution to authorize meetings with public participation by teleconference and in-person attendance by members of the Board, and

WHEREAS, with the emergence of the Omicron variant, which may spread more easily than other variants, and in the wake of holiday gatherings of persons, the incidence of COVID has increased markedly.

NOW, THEREFORE BE IT RESOLVED that the Governing Board of the Successor Agency to the Redevelopment Agency of the City of Pittsburg hereby makes the following findings:

1. The circumstances of the state of emergency have been reconsidered. The state of emergency declared by the Governor has not been terminated. The state of emergency declared by the County Board of Supervisors has not been terminated. The state of emergency declared by the City Council has not been terminated.
2. State or local officials continue to impose or recommend measures to promote social distancing. The County Health Official on September 21, 2021, issued a recommendation for social distancing, among other recommendations, during public meetings.

BE IT FURTHER RESOLVED that the Governing Board of the Successor Agency to the Redevelopment Agency of the City of Pittsburg hereby approves meetings to be held by teleconference, in compliance with California Government Code Section 54953(e).

PASSED AND ADOPTED by the Governing Board of the Successor Agency to the Redevelopment Agency of the City of Pittsburg at a regular meeting on the 7th day of March, 2022, by the following vote:

AYES:

NOES:

ABSTAINED:

ABSENT:

Holland Barrett White, Chair

ATTEST:

Alice E. Evenson, Agency Secretary

**CITY OF PITTSBURG
SPECIAL CITY COUNCIL MEETING MINUTES**

DATE: February 14, 2022

LOCATION: Council Chamber, City Hall, 65 Civic Avenue, Pittsburg, CA 94565

CITY COUNCIL.AGENCY MEMBERS

Holland Barrett White, Mayor/Chair
Shanelle Scales-Preston, Vice-Mayor/Chair
Juan Antonio Banales, Council/Agency Member
Jelani Killings, Council/Agency Member
Marilyn Craft, Council/Agency Member
S.L. Floyd, Agency Member
Annie Hill Herring, Agency Member

APPOINTED OFFICIALS

Garrett Evans, City Manager/Executive Director
Donna Mooney, City Attorney/Legal Counsel
Alice E. Evenson, City Clerk/Agency Secretary (elected)
Nancy Parent, City Treasurer (elected)

This meeting was held in compliance with California Government Code Section 54953(e)(2), which was added by Assembly Bill 361 which became effective October 1, 2021, pursuant to the Governor's Executive Order N-15-21. On November 29, 2021, the City Council authorized hybrid meetings of the City Council and Commissions upon findings made in Resolution 21-13997 as required by state law. In addition, all Boards authorized teleconferenced meetings. City Council Members/Board Members/Commissioners and appropriate staff will be participating virtually. The Public will continue virtual participation via Zoom. Pursuant to Government Code Section 54953(e)(3), the Council/Board/Commission authorization is effective for 30 days and may be extended every 30 days if the Council/Board/Commission makes required findings.

Mayor White called the Meeting of the City Council to order at 5:03 P.M. in the City Council Chamber at City Hall, 65 Civic Avenue, Pittsburg, CA for Commission Candidate Interviews.

ROLL CALL

All Members were present.

PUBLIC COMMENTS

There were no public comments.

CANDIDATE INTERVIEWS

The following candidate interviews were held:

1. Youth Commission Candidates

2. Community Advisory Commission (CAC) Candidates
3. Planning Commission Candidates
4. Contra Costa Mosquito and Vector Control District
(Reappointment – no interview needed)

ADJOURNMENT

The City Council adjourned at 6:20 P.M. to February 22, 2022.

Respectfully submitted,

Alice E. Evenson, City Clerk

**CITY OF PITTSBURG
SPECIAL CITY COUNCIL MEETING MINUTES**

DATE: February 22, 2022

LOCATION: Council Chamber, City Hall, 65 Civic Avenue, Pittsburg, CA 94565

CITY COUNCIL.AGENCY MEMBERS

Holland Barrett White, Mayor/Chair
Shanelle Scales-Preston, Vice-Mayor/Chair
Juan Antonio Banales, Council/Agency Member
Jelani Killings, Council/Agency Member
Marilyn Craft, Council/Agency Member
S.L. Floyd, Agency Member
Annie Hill Herring, Agency Member

APPOINTED OFFICIALS

Garrett Evans, City Manager/Executive Director
Donna Mooney, City Attorney/Legal Counsel
Alice E. Evenson, City Clerk/Agency Secretary (elected)
Nancy Parent, City Treasurer (elected)

This meeting was held in compliance with California Government Code Section 54953(e)(2), which was added by Assembly Bill 361 which became effective October 1, 2021, pursuant to the Governor's Executive Order N-15-21. On November 29, 2021, the City Council authorized hybrid meetings of the City Council and Commissions upon findings made in Resolution 21-13997 as required by state law. In addition, all Boards authorized teleconferenced meetings. City Council Members/Board Members/Commissioners and appropriate staff participated virtually. The Public will continue virtual participation via Zoom. Pursuant to Government Code Section 54953(e)(3), the Council/Board/Commission authorization is effective for 30 days and may be extended every 30 days if the Council/Board/Commission makes required findings.

Mayor White called the Meeting of the City Council to order at 5:35 P.M. in the City Council Chamber at City Hall, 65 Civic Avenue, Pittsburg, CA for Commission Candidate Interviews.

ROLL CALL

Member Banales was absent and excused.

PUBLIC COMMENTS

There were no public comments.

CANDIDATE INTERVIEWS

The following candidate interviews were held:

1. Community Advisory Commission (CAC) Candidate

2. Planning Commission Candidate

ADJOURNMENT

The City Council adjourned at 5:55 P.M.

Respectfully submitted,

Alice E. Evenson, City Clerk

**CITY OF PITTSBURG
CITY COUNCIL/AGENCY CONCURRENT MEETING MINUTES**

DATE: February 22, 2022

LOCATION: Council Chamber, City Hall, 65 Civic Avenue, Pittsburg, CA 94565

CITY COUNCIL/AGENCY MEMBERS

Holland Barrett White, Mayor/Chair
Shanelle Scales-Preston, Vice-Mayor/Chair
Juan Antonio Banales, Council/Agency Member
Jelani Killings, Council/Agency Member
Marilyn Craft, Council/Agency Member
S.L. Floyd, Agency Member
Annie Hill Herring, Agency Member

APPOINTED OFFICIALS

Garrett Evans, City Manager/Executive Director
Donna Mooney, City Attorney/Legal Counsel
Alice E. Evenson, City Clerk/Agency Secretary (elected)
Nancy Parent, City Treasurer (elected)

This meeting was held in compliance with California Government Code Section 54953(e)(2), which was added by Assembly Bill 361 which became effective October 1, 2021, pursuant to the Governor's Executive Order N-15-21. On November 29, 2021, the City Council authorized hybrid meetings of the City Council and Commissions upon findings made in Resolution 21-13997 as required by state law. In addition, all Boards authorized teleconferenced meetings. City Council Members/Board Members/Commissioners and appropriate staff participated virtually. The Public will continue virtual participation via Zoom. Pursuant to Government Code Section 54953(e)(3), the Council/Board/Commission authorization is effective for 30 days and may be extended every 30 days if the Council/Board/Commission makes required findings.

Mayor White called the Meeting of the City Council to order at 7:10 P.M. in the City Council Chamber at City Hall, 65 Civic Avenue, Pittsburg, CA after convening in Closed Session at 6:00 P.M. for the following items:

1. PUBLIC EMPLOYEE PERFORMANCE EVALUATION pursuant to Section 54957:

City Manager

2. CONFERENCE WITH LABOR NEGOTIATORS Pursuant to Section 54957.6:

Agency designated representatives: Mary Egan of Management Resource Group (MRG)

Unrepresented employee: City Manager

There was no reportable action taken in Closed Session.

ROLL CALL

Member Banales was absent and excused.

PLEDGE OF ALLEGIANCE

The Pledge of Allegiance was recited.

CITY MANAGER REPORTS/REMARKS

City Manager Evans reported on COVID-19 management and upcoming City events.

PUBLIC COMMENTS

There were no public comments.

COMMITTEE REPORTS

There were no committee reports.

CONSIDERATION

3. Adoption of a City Council Resolution Approving a Rate Increase Requested by Pittsburg Disposal and Debris Box Service, Inc. for Refuse, Recycling, and Organics Collection

Mark Linde, Pittsburg, commented.

On Motion by Member Killings, seconded by Member Craft to adopt and carried by the following vote:

AYES: Craft, Killings, Scales-Preston, White
ABSENT: Banales

4. Adoption of a City Council Resolution Allocating Funds for City's Share of Construction Costs for West San Marco Park

On Motion by Member Craft, seconded by Vice-Mayor Scales-Preston to adopt and carried by the following vote:

AYES: Craft, Killings, Scales-Preston, White
ABSENT: Banales

5. By Minute Order, Select Commission Appointments to Vacancies on the Planning Commission, Community Advisory Commission, Youth Advisory Commission, and the Contra Costa Mosquito and Vector Control District

On Motion by Member Craft, seconded by Vice-Mayor Scales-Preston to appoint Siu Ling (Arlene Kobata) to the Planning Commission and carried by the following vote:

AYES: Craft, Killings, Scales-Preston, White
ABSENT: Banales

On Motion by Vice-Mayor Scales-Preston, seconded by Member Killings to re-appoint Sarah Foster to the Planning Commission and carried by the following vote:

AYES: Craft, Killings, Scales-Preston, White
ABSENT: Banales

On Motion by Member Killings, seconded by Vice-Mayor Scales-Preston to appoint Alvin Jackson to the Planning Commission and carried by the following vote:

AYES: Craft, Killings, Scales-Preston, White
ABSENT: Banales

On Motion by Member Craft, seconded by Vice-Mayor Scales-Preston to re-appoint Patt Young to the Community Advisory Commission and carried by the following vote:

AYES: Craft, Killings, Scales-Preston, White
ABSENT: Banales

On Motion by Vice-Mayor Scales-Preston, seconded by Member Craft to re-appoint Karen Lewis Foster to the Community Advisory Commission and carried by the following vote:

AYES: Craft, Killings, Scales-Preston, White
ABSENT: Banales

On Motion by Member Craft, seconded by Vice-Mayor Scales-Preston to appoint Kesha Hackett to the Community Advisory Commission and carried by the following vote:

AYES: Craft, Killings, Scales-Preston, White
ABSENT: Banales

On Motion by Member Craft, seconded by Member Killings to appoint Richard Ainsley to the Contra Costa Mosquito and Vector Control District Board and carried by the following vote:

AYES: Craft, Killings, Scales-Preston, White
ABSENT: Banales

On Motion by Member Craft, seconded by Member Killings to appoint Kathryn Jackson to the Youth Advisory Commission and carried by the following vote:

AYES: Craft, Killings, Scales-Preston, White
ABSENT: Banales

CONFLICT OF INTEREST STATEMENT

There were no conflicts of interest statements.

COMBINED CITY COUNCIL, PITTSBURG HOUSING AUTHORITY, PITTSBURG ARTS AND COMMUNITY FOUNDATION, PITTSBURG POWER COMPANY AND SOUTHWEST PITTSBURG GHAD II AND SUCCESSOR AGENCY CONSENT CALENDAR

On Motion by Vice-Mayor/Chair Scales-Preston, seconded by Member Craft to adopt and carried by the following vote:

AYES: Craft, Killings, Scales-Preston, White
ABSENT: Banales

6. Minutes of February 7, 2022
7. Adoption of a City Council Resolution Approving the Terms and Conditions of Employment for Employees in the Pittsburg Police Managers' Group for the Period July 1, 2021–June 30, 2022
8. Adoption of a City Council Resolution Authorizing the City to Submit a Notice of Intent to Comply with Senate Bill 1383 to the California Department of Resources Recycling and Recovery
9. Receive and File the Treasurer's Report for the Quarter Ending December 31, 2021
10. Adoption of a City Council Resolution Accepting the Plans and Specifications and Authorizing Award of Project 5006, Buchanan Road Emergency Waterline Repair Project
11. Adoption of a City Council Resolution to Accept Project 5004, East 9th Street Water and Sewer Improvements Project as Complete and Authorize the City Engineer to File a Notice of Completion

COUNCIL REQUEST FOR FUTURE AGENDA ITEMS

There were no requests for future agenda items.

COUNCIL MEMBER REMARKS

Vice Mayor Scales-Preston thanked the volunteers at the Shower Program each weekend.

Member Craft also commented on the volunteers at the Shower Program.

Mayor White thanked Member Craft and Vice Mayor Scaled-Preston for inviting him to the Shower Program. He noted it was a very worthwhile project and thanked everyone involved in bringing the program to the City.

ADJOURNMENT

The City Council adjourned at 8:28 P.M. to March 7, 2022.

Respectfully submitted,

Alice E. Evenson, City Clerk



**Office of the City Manager
65 Civic Avenue
Pittsburg, CA 94565**

MEMO: March 7, 2022

TO: Mayor and Council Members

FROM: Garrett Evans, City Manager

RE: **Adoption of a City Council Resolution Establishing the Maximum Number of Condominium Conversions for Calendar Year 2022**

EXECUTIVE SUMMARY

Section 17.44.070 of the Pittsburg Municipal Code (PMC), limits the number of apartments that can be converted annually to condominiums to an amount established by the City Council at the beginning of each calendar year. If approved by Council, the proposed resolution would establish the maximum number of condominium conversions for the year 2022.

FISCAL IMPACT

There is no fiscal impact associated with the establishment of the maximum number of condominium conversions for the year 2022.

RECOMMENDATION

City Council adopt the attached resolution allowing a maximum of 473 apartment units to be converted to condominiums in 2022.

BACKGROUND

In 1986, the City Council adopted Ordinance No. 86-897 amending the subdivision ordinance (PMC Title 17) to limit the number of rental units that may be converted annually to individually owned condominiums. Pursuant to that ordinance and current PMC section 17.44.070, the number of units that may be converted is a policy decision to be made by the City Council, set on an annual basis at the beginning of each calendar year.

The total number of multifamily rental units eligible to be converted is derived by calculating the total number of existing multifamily rental units in the City (in buildings with two or more residential units) and subtracting the total number of rental units with existing, approved condominium maps.

Staff found the number of multifamily rental units by conducting a query of specific use codes in the Contra Costa County database, including duplex, triplex, fourplex,

combinations, and apartments. The total number of multifamily rental units found in the City of Pittsburgh was 5,063. Of these units, 332 have existing, approved condominium maps (Delta Hawaii Senior Apartments with 24 units, La Almenara with 20 units, Lakeview Apartments with 132 units, and Leland Terrace Apartments with 156 units). If subtracted from the total number of existing multi-family rental units in the City of Pittsburgh, the net total number of rental units eligible for conversion under the condominium conversion ordinance is 4,731.

SUBCOMMITTEE FINDINGS

This item was not reviewed by a Subcommittee.

STAFF ANALYSIS

For the past thirty-six years, the City Council has adopted a policy of allowing up to 10 percent of its exiting multi-family rental housing stock to be converted to condominiums. However, no condominium conversions have been approved (or requested) since 2006, where the Planning Commission approved the condo conversion of Creekside Senior Apartments (88 units). However, in 2007, the Planning Commission adopted a resolution to rescind this condo conversion.

Staff recommends a continued policy of allowing up to 10 percent of rental units without pre-existing final or tentative condominium maps to be converted to condominiums for this calendar year. This policy decision would allow a maximum of 473 rental units to be converted to condominium units during the 2022 calendar year. This would be consistent with past actions and ensures housing opportunities and housing affordability for low and moderate-income households.

ATTACHMENTS

Resolution

Report Prepared By: Celina Palmer, AICP, Associate Planner

BEFORE THE CITY COUNCIL OF THE CITY OF PITTSBURG

In the Matter of:

Resolution to Establish the Maximum)
Number of Condominium Conversions for)
Calendar Year 2022, in Accordance with)
Section 17.44.070 of the Pittsburgh)
Municipal Code)

RESOLUTION NO. 22-

WHEREAS, Pittsburgh Municipal Code section 17.44.070 provides in part that the maximum number of apartment units that may be approved for condominium conversion in any one calendar year shall be limited to a number established by City Council resolution at the beginning of that same calendar year; and

WHEREAS, based on the above, the City Council wishes to establish the maximum number of units that may be approved for conversion to condominiums during the 2022 calendar year; and

WHEREAS, City staff has determined that as of January 1, 2022, there are 4,731 rental units in buildings of two or more units in the City that are not covered by pre-existing final condominium maps.

NOW, THEREFORE, BE IT RESOLVED that the City Council of the City of Pittsburgh, in accordance with section 17.44.070 of the Pittsburgh Municipal Code, hereby establishes the maximum number of 473 apartment units that may be approved for conversion to condominiums during the 2022 calendar year.

PASSED AND ADOPTED by the City Council of the City of Pittsburgh at a regular meeting on the 7th day of March 2022, by the following vote:

AYES:

NOES:

ABSTAINED:

ABSENT:

Holland Barrett White, Mayor

ATTEST:

Alice E. Evenson, City Clerk